# THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS BOARD ACTION SUMMARY

DEPT: Planning and Community Development BOARD AGENDA:7.7
AGENDA DATE: May 11, 2021

#### SUBJECT:

Approval to Close a 30-Day Public Review Period, and Conduct a Public Hearing to Consider Approval of the Stanislaus Urban County Fiscal Year 2021-2022 Annual Action Plan and the Filing of a Notice of Exemption

BOARD ACTION AS FOLLOWS:	RESOLUTION NO. 2021-0198
On motion of Supervisor <u>C. Condit</u>	Seconded by Supervisor _ Withrow
and approved by the following vote,	• • • • • • • • • • • • • • • • • • • •
Ayes: Supervisors: B. Condit, Withrow, 6	Grewal, C. Condit and Chairman Chiesa
Noes: Supervisors: Non	e
Excused or Absent: Supervisors: Non	<u>e</u>
Abstaining: Supervisor:Non	e
1) X Approved as recommende 2) Denied 3) Approved as amended 4) Other:	d
MOTION:	

ATTEST: ELIZABETH A. KING, Clerk of the Board of Supervisors

File No.

# THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS AGENDA ITEM

DEPT: Planning and Community Development	BOARD AGENDA:7.7
CONSENT	AGENDA DATE: May 11, 2021
CEO CONCURRENCE: YES	4/5 Vote Required: No

#### SUBJECT:

Approval to Close a 30-Day Public Review Period, and Conduct a Public Hearing to Consider Approval of the Stanislaus Urban County Fiscal Year 2021-2022 Annual Action Plan and the Filing of a Notice of Exemption

#### STAFF RECOMMENDATION:

- 1. Close the 30-day public review period and conduct a public hearing.
- 2. Approve the filing of a Notice of Exemption finding that the proposed approvals are Exempt under provisions of the California Environmental Quality Act (CEQA) pursuant to State Guidelines.
- 3. Approval of the Stanislaus Urban County Fiscal Year 2021-2022 Annual Action Plan (AAP).
- 4. Authorize the Director of Planning and Community Development to sign and submit to the Federal Housing and Urban Development (HUD) the applications for Federal Assistance (SF-424 and SF-424D), and Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) Program certifications.
- 5. Authorize the County Chief Executive Officer to sign the Fiscal Year 2021-2022 Subrecipient Agreements with each Stanislaus Urban County member.
- 6. Authorize the County Chief Executive Officer to sign the Fiscal Year 2021-2022 City of Turlock/Stanislaus County HOME Investment Partnerships Program (HOME) Consortium Subrecipient Agreement.
- 7. Authorize the Director of Planning and Community Development to execute any related program agreements, contracts, or other documentation required for implementation of CDBG, ESG, HOME, Neighborhood Stabilization Program (NSP), and any other programs identified in the Annual Action Plan. This authorization includes the use of any program income in accordance with applicable program guidelines.
- 8. Authorize the Planning and Community Development Department to incorporate any comments received prior to the close of the public review period and during the public hearing in the final documents and to make alterations to the documents as directed by HUD, provided alterations are technical in nature and do not alter the approved programs or funding allocations.

#### **DISCUSSION:**

This is a request to close the 30-day public review period and conduct a public hearing to consider approval of the Fiscal Year 2021-2022 Annual Action Plan (AAP).

Stanislaus County, in partnership with the cities of: Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford form the Stanislaus Urban County for purposes of receiving Federal Housing and Urban Development (HUD) Community Development Block Grant Program (CDBG) and Emergency Solutions Grants (ESG) Program funding. Stanislaus County is the "lead entity" with responsibility for implementing and administering CDBG and ESG funding.

The proposed AAP is the second annual plan of the Stanislaus Urban County and City of Turlock 2020-2025 Consortium Consolidated Plan (Con Plan) and describes projects and activities that will be undertaken during Fiscal Year 2021-2022. The City of Turlock and the Stanislaus Urban County together form the City of Turlock/Stanislaus HOME Investments Partnerships Program (HOME) Consortium for the purpose of receiving HUD HOME Funds. The City of Turlock is also a HUD entitlement jurisdiction receiving CDBG funding. The 2020-2025 Con Plan was adopted by the Board of Supervisors on May 12, 2020 and outlines the goals for utilizing CDBG, HOME, and ESG HUD entitlement funds to assist low-income households and persons in the areas of housing, public infrastructure, public services, and homeless assistance and prevention.

The following is an overview of the funding allocations and projects identified in the Stanislaus Urban County's Fiscal Year 2021-2022 AAP:

# **Funding Allocations**

The Fiscal Year 2021-2022 funding allocations for the Stanislaus Urban County is as follows:

CDBG \$2,433,519 ESG \$<u>212,662</u> TOTAL \$2,646,181

The overall allocation amount reflects a modest net increase of \$69,734 (with CDBG increasing by \$59,700 and ESG by \$10,034) over the Fiscal Year 2020-2021 funding levels. The allocations to each respective Stanislaus Urban County member reflected in the table below have been determined based on the above funding levels and United States Census poverty and population data.

TABLE ONE FISCAL YEAR 2021-2022 CDBG AND ESG FINAL ALLOCATIONS

Urban County Member	Activities	Administration	Total
Gradin Godiney monitor	7.01.711.00	7.44	10141
Ceres	\$233,828	\$16,842	\$250,670
Hughson	175,673	16,842	192,515
Newman	161,766	16,842	178,608
Oakdale	181,750	16,842	198,592
Patterson	195,157	16,842	211,999
Riverbank	156,916	16,842	173,758
Waterford	237,929	16,842	254,771
Stanislaus County	360,444	343,810	704,254
Public Services	243,352		243,352
Fair Housing		25,000	25,000
CDBG Subtotal	\$1,946,815	\$486,704	\$2,433,519
ESG	196,713	15,949	212,662
Total	\$2,143,528	\$502,653	\$2,646,181

Final allocation amounts for each Stanislaus Urban County member are subject to further refinement based on HUD's approval of the AAP. If there are any funding changes, the allocations will be adjusted proportionately. In addition to the Fiscal Year 2021-2022 allocations identified above, Stanislaus County will plan to utilize approximately \$1,200 in program income collected from repayment of housing assistance loans to fund CDBG activities to be undertaken during the fiscal year. Stanislaus County and Urban County member cities will also carry over any unspent CDBG funds from prior years to use on their respective existing and/or proposed activities.

As part of the proposed allocations, each of the Stanislaus Urban County members receive independent CDBG project administration funding (shown in the above table) to

cover administrative costs for CDBG related projects. As the lead entity with responsibility for implementing, monitoring and administering CDBG and ESG funding, Stanislaus County receives the majority of the available CDBG administrative funding. Administration costs are capped at 20% of the overall CDBG allocation. HUD recognizes Stanislaus County as the sole grantee responsible for administration and oversight of CDBG and ESG funds. Accordingly, the County's Planning and Community Development Department is responsible for the receipt and timely expenditure of funds, environmental documentation for projects, eligibility determination of programs and those persons accessing services of the programs, and program monitoring for the Stanislaus Urban County.

As a HUD mandated requirement, the Stanislaus Urban County must provide a fair housing services program designed to address impediments to fair housing choice through education and investigations in the community. The cost of providing a fair housing services program is subject to the 20% administrative funding cap. The Stanislaus Urban County annually complies with this requirement by contracting with a fair housing service provider selected through a competitive Request for Proposal process.

In addition to the general administration and fair housing activities discussed above, the following is an overview of the projects and activities, by funding source, to be undertaken in Fiscal Year 2021-2022:

# Community Development Block Grant (CDBG) Program Funding

# Stanislaus County:

On March 28, 2017, the Board of Supervisors approved prioritizing the use of CDBG funds for sewer infrastructure projects. Included in the March 28, 2017 agenda item was a discussion of a sewer project prioritization study prepared by the County's Department of Public Works using a methodology based on need, income eligibility, and cost effectiveness. Based on the results of the sewer project prioritization study, Fiscal Year 2018-2019 CDBG funds were allocated to the West Modesto Sewer Infrastructure (WMSI) Project, which includes the following top three project areas listed in the study:

Spencer/Marshall – The project area is generally located south of Maze Boulevard, east of the Modesto Irrigation District Lateral No. 5, north of California Avenue, and west of the Briggs Ditch.

Beverly/Waverly – The project area is generally located south of Chicago Avenue, north of Paradise Road, and east of Carpenter Road.

Rouse/Colorado – The project area is generally located between Sutter Avenue and Sunset Avenue, south of South Avenue and north of Garden Avenue.

Altogether, the top three project areas include approximately 1,038 residential, commercial and mixed-use parcels. These parcels currently rely on septic tanks for treatment of sewage. The project's purpose is to provide a sanitary sewer system that will allow property owners to abandon their existing failing septic tanks and connect to a public sewer system.

Environmental review in accordance with CEQA and National Environmental Policy Act (NEPA) has been completed for the entire WMSI Project and HUD has provided the County an authority to use grants funds that authorizes the release of funds for the

entire project. For Fiscal Year 2021-2022, staff is recommending the continued allocation of funding to the WMSI Project. In addition to the use of CDBG funding, the County continues to seek State Water Board funds to cover project costs, including city sewer hook-up costs.

Project implementation is dependent on funding availability; to ensure CDBG timeliness requirements are met, the project will be designed to allow for phased construction in order to mitigate any risk if State funding is delayed or not received. Use of CDBG funds for design without construction occurring is a liability to the County which may require repayment of funds. As such, construction progress must be balanced with design and engineering work. The design and engineering for the entire Spencer/Marshall area has been completed and the first phase of construction was completed in 2020. The contract for the second phase of construction was awarded by the Board of Supervisors on February 9, 2021 with construction of the second phase estimated to be completed by June 30, 2021.

The AAP project description for the three project areas integrates small, targeted sidewalk projects, to help the County better regulate the timely expenditure of CDBG funds.

#### City of Ceres:

The City of Ceres will continue with the planning and design of the Morrow Village Improvements Project. The project will result in the installation of curb, gutter, ADA ramps, sidewalk and sidewalk repairs where needed and required. The project area is bounded by Moffett Road to the west, Mitchell Road to the east, Whitmore Avenue to the south and Garrison Road to the north.

## City of Hughson:

The City of Hughson will continue the planning and design of the Walker Lane Infrastructure Improvements Project and begin construction in the Fall of 2021. The project is part of a multi-year effort to complete sidewalk infill projects to improve connectivity, mobility and access for non-motorized users of the City of Hughson. This project will include the sidewalk infill, curb, gutter, ADA ramps, storm drainage improvements, and street paving as necessary. The project area is located along Walker Lane between Tully Road and Second Street and Tully Road between Fox Road and Walker Lane.

#### City of Newman:

The City of Newman will continue the planning, design and engineering for improvements to the Hill Park Area and Steffensen Park Area that includes ADA improvements. These projects will also result in the installation/repair of curb, gutter, sidewalk, and driveways along with tree removal, street repair and overlay due to severe damage from tree roots within the project area.

## City of Oakdale:

The City of Oakdale will begin construction on the Wood Basin Area Storm Drain Improvements (formerly named Block 3 Flood Control Project). The project will provide improved flood control measures for the area of West H Street, West I Street, South Wood Street, Wanda Way and Hinkley Avenue. Due to the overall cost and project

changes, the City of Oakdale has had to accumulate a few years of CDBG funding in order to be able to proceed with the construction of the project.

# City of Patterson:

The City of Patterson will continue the planning and design of the Washburn Infrastructure Improvements Project. This project includes the installation of curb, gutter, sidewalk and ADA improvements. The project will be phased and costs include design, engineering and construction. The Washburn Infrastructure Improvements Project is bounded by Washburn Street to the north, Tyler Street to the east, Tenbrink Lane to the south, and North First Street to the west.

#### City of Riverbank:

The City of Riverbank will continue the planning, design and engineering work on three projects that are multi-year projects that will be phased based on funding availability and will include design, engineering, and construction costs. The Castleberg Park Trail project includes rehabilitation and repairs for pedestrian safety improvements to the walkway/trail loop located at Castleberg Park on the corner of Kentucky and 8<sup>th</sup> Street. Both the Castleberg Park and the Pioneer Park projects will include ADA enhancements to ensure accessibility by the disabled community to areas such as the playground, restrooms, and the baseball fields. The Pioneer Park Project is located at the corner of 1<sup>st</sup> and High Street and Castleberg Park Project is located at the corner of Kentucky and 8<sup>th</sup> Street.

## City of Waterford:

The City of Waterford will begin the planning, design and engineering work on the Western and F Street Improvements Project with construction tentatively scheduled for Spring 2022. The project consists of installing curb, gutter, sidewalk and ADA improvements on the east side of Western Avenue from F street 500 feet south, and on the west side of F Street from Western 400 feet south as well as roadway surface and storm drain collection improvements. The City will begin construction on the Main Street Infrastructure Project with construction tentatively scheduled for late Spring 2021. The Main Street Project will consist of in-fill type infrastructure improvements including sidewalk, curb, gutter and ADA ramps. The project will also include installation of new paving between sidewalks and existing paving, installation of storm drainage, and water and sewer line improvements. The Main Street Infrastructure Project area is on the north side of Main Street between H Street and I Street.

Stanislaus Urban County projects not located within a Low-Moderate Area (LMA), as reflected in HUD's latest Census Block Group data, require an individual door-to-door income survey to verify that at least 51% of the households in the project area are low-income, thus meeting CDBG income eligibility thresholds. In April of 2020, HUD released the 2020 Census Block Group data and staff is still working to assess each of the projects for LMA eligibility. According to the latest HUD data, the County's proposed WMSI project areas remain within qualified census tract areas, and income surveys for those areas will not be required.

County staff has developed an income survey tool, meeting HUD's standards, and will be coordinating with cities to conduct all necessary surveys. Considering known neighborhood conditions and neighborhood demographics, there is confidence that the identified project areas will meet CDBG LMA income eligibility thresholds; however, if an

area fails to meet the eligibility threshold, an amendment to the AAP to identify an alternative project may be required.

CDBG Public Services Grants (CDBG-PSG) Program Funding:

CDBG funds provide the opportunity for the Stanislaus Urban County to fund non-profit organizations that provide public services. These funds are for use in low-income neighborhoods and for providing services to households with incomes that are 80% and below the Area Median income (AMI). In accordance with HUD public services cap regulations which restricts the use of CDBG funds to no more than 15% of an entitlement jurisdiction's grant allocation, approximately ten percent of the total Fiscal Year 2021-2022 CDBG allocation, \$243,352, is proposed to be set-aside for this purpose.

Emergency Solutions Grants (ESG) Program Funding:

As with CDBG-PSG funding, Federal ESG funds allow the opportunity for the Stanislaus Urban County to fund non-profit organizations that provide public services addressing homelessness. These funds are for providing homeless prevention assistance to individuals and households that are 30% AMI and are at risk of homelessness or are experiencing homelessness. Federal ESG funds will be used to provide operational and essential services funding for transitional and emergency homeless shelters, for the development of the Homeless Management Information System (HMIS), and to provide financial assistance, in combination with case management, to stabilize housing for persons experiencing homelessness or who are at-risk of becoming homeless.

Both the CDBG-PSG and ESG public service funding will be made available to eligible non-profits through a Notice of Funding Availability (NOFA) process anticipated to begin in May 2021. Also included in the NOFA will be Coronavirus Aid, Relief, and Economic Security Act (CARES) Act CDBG round three (CV3) and ESG round two (CV2) funding allocated to the Stanislaus Urban County to respond to the impacts of the COVID-19 pandemic. The Stanislaus Urban County's CDBG CV3 and ESG CV2 CARES Act funds have been programmed under the Fiscal Year 2020-2021 AAP, approved as a substantial amendment to the AAP by the Board of Supervisors on March 30, 2021 and are available to be awarded in Fiscal Year 2021-2022 in the following amounts:

- CDBG-CARES CV3 \$1,432,755
- ESG-CARES CV2 \$3,891,785

The NOFA process will incorporate a strategy endorsed by the County's Community Development Committee (Supervisors Grewal and Withrow) on February 12, 2021 and, in addition to the annual and CARES Act CDBG and ESG amounts identified above, will also include the 2021 annual State ESG allocation estimated to be \$280,000. The strategy includes the scoring factors and funding allocation discussed below. The strategy builds on the Stanislaus Urban County's traditional scoring factors with adjustments made to address funding related correspondence received by the County's Planning and Community Development Department following adoption of the Fiscal Year 2020-2025 Con Plan and Fiscal Year 2020-2021 AAP; including comments received in response to the Planning and Community Development Department's efforts to program State ESG CARES Act funding. Those who have provided correspondence/comment include: California Rural Legal Assistance (CRLA); Michael Garcia, Civil Rights Chairman of the American GI Forum; Miguel Donoso, member of

the Hispanic Task Force; John Mataka, President of the Grayson Neighborhood Council; and the California Rural Legal Assistance Foundation.

All NOFA grant applications will be reviewed and ranked by the Grant Review panel utilizing the following scoring factors:

- Capacity and Experience (50 points)
  - Funding prioritization will be provided to agencies with successful experience in administering HUD and HCD funding.
- Addressing the Need/Extent of the Problem (50 points)
  - Funding prioritization will factor in equitable distribution throughout the Stanislaus Urban County (and countywide for State ESG funding).
  - Use of health index tool or similar tool.
- Collaboration (20 points)
- Accomplishments and Program Evaluation (20 points)
  - Use of racial equity assessment.
- Financials (20 points)
- Performance and Risk Assessments (20 points)
- Program Innovation (30 points)
- Grant Submittal (10 points)

The Grant Review panel will be comprised of one member of each of the Stanislaus Urban County members and one representative from the Stanislaus Community System of Care (CSOC). Joining the Grant Review panel for review of the State ESG funding will be one representative from the cities of Modesto and Turlock. State ESG funds may be used countywide and are not limited to the Stanislaus Urban County area. Stanislaus County is certified by the State of California's Department of Housing and Community Development (HCD) and was appointed by the CSOC, the local Continuum of Care (CoC), as the Administrative Entity (AE) for receipt of State ESG funds.

Funding award recommendations will be prioritized based on the funding allocations reflected below; however, final funding recommendations will be dependent on the actual applications received and final ranking scores. The following funding allocation amounts are based on the cumulative total of all funding to be incorporated into the Fiscal Year 2021-2022 Stanislaus Urban County NOFA:

- \$1,730,703 (29%) Homeless Prevention (HP)
- \$1,105,056 (18%) Emergency Shelter
- \$980,609 (16%) Rapid Rehousing (RRH)
- \$711,278 (12%) Administration (Stanislaus County Planning Department)
- \$500,000 (8%) Housing Stabilization (including HP and RRH)
- \$460,724 (8%) Street Outreach
- \$243,352 (4%) CDBG Public Services

• \$328,832 (5%) Homeless Management Information Systems (HMIS)

Attachment 2 – Fiscal Year 2021-2022 NOFA Funding Allocation Proposal identifies all funding types and amounts to be included in the Fiscal Year 2021-2022 NOFA, along with specific program limits needing to be considered. As noted in Attachment 2, the following provisions will be applied:

- Any unspent administrative funding will be reallocated to programs with funding agreements that have demonstrated need based on expenditure rates. Reallocation will occur within the last twelve months of the program or when non-administrative funding is 80% expended.
- CDBG Public Service will prioritize food, rental, and utility assistance programs.
- The Homeless Prevention and Rapid Re-housing categories may be intermixed based on community need unless it is specifically restricted by the funding source.
- CA-ESG CV2 funding will prioritized to low barrier shelters or homeless prevention/rapid re-housing activities depending on community need, based on actual applications received, and the availability of alternative funding. Other funding available includes State ESG round two CARES Act (CA-ESG CV2) funding also undergoing the NOFA process.
- Homeless Stabilization includes landlord mediation/engagement and legal services (including hotlines and websites); services would be provided by fair housing/legal service provider(s) with homeless prevention funding included. This activity must be connected to a homeless prevention and/or rapid rehousing program.
- HMIS funding will be proportionately provided to agencies awarded funding for other eligible activities.
- The allocations are based on pre-COVID-19 HUD mandates and prioritizations such as a 60% overall allocation maximum limit for shelter funding for the ESG program. Adjustments may be needed as mandates and prioritizations change. It is expected that HUD may limit the use of CDBG and ESG funding for rental and utility assistance under the category of homeless prevention services due to expanded funding for these activities utilizing other funding sources.

The results of the Fiscal Year 2021-2022 NOFA grant application review process will be presented to the Board of Supervisors at a later date for authorization to award grant funding based on scoring results and the recommendation of the Grant Review panel.

Upon approval, technical adjustments may be needed if a funded organization fails to meet contract requirements or is found to be ineligible to receive funds. All funding recommendations are subject to final HUD approval and funding availability. If an organization is found to no longer be eligible, funding may be awarded to the next highest-ranking organization. HCD has indicated that they will allow the Federal ESG and CDBG-PSG grant applications submitted for funding to be used by Stanislaus County in proposing funding recommendations for State ESG funds, if the proposed programs are deemed eligible by HCD.

# Neighborhood Stabilization Program (NSP) Funding

In addition to CDBG and ESG funding, the AAP also recognizes the continued use of Neighborhood Stabilization Program (NSP) Program Income (PI) funding. In Fiscal Year 2021-2022, NSP PI funding will continue to be available to all Stanislaus Urban County members to fund the removal of blighted and dangerous buildings in NSP target areas. There is approximately \$307,623 in NSP 1 and \$613,274 in NSP 3 program income funding available for activities. In Fiscal Year 2021-2022, County staff will be working with the Stanislaus Urban County members to develop a closeout plan for use of the remaining NSP PI funding. Staff will also be working with HUD to determine eligible uses and assess any impacts use of the funding may have with timeliness requirements for use of other HUD funding. A separate item will be brought to the Board of Supervisors for consideration of the NSP program close out.

## HOME Investment Partnerships Program (HOME) Funding

The City of Turlock is the "lead entity" with responsibility for implementing, monitoring, and administering the HUD funded HOME Investment Partnerships Program (HOME) funds for the HOME Consortium.

HOME program funds are used by localities to provide the following activities:

- Affordable housing development;
- Low-income first-time homebuyer down payment assistance;
- Property acquisition;
- Owner-occupied housing rehabilitation assistance; and
- Program administration.

The Fiscal Year 2021-2022 HOME Consortium allocation is \$1,468,808 (allocation amount for the entire HOME Consortium). Stanislaus County's HOME allocation for the fiscal year is \$1,679,555 that includes \$2,500 for administrative program costs. Currently, the City of Turlock contracts independently with each of the Stanislaus Urban County members. The City of Turlock's draft Fiscal Year 2021-2022 AAP detailing HOME activities to be undertaken and estimated funding allocations among the HOME Consortium members will be taken to the Turlock City Council on May 11, 2021 for review and approval. The City of Turlock's draft Fiscal Year 2021-2022 AAP can be accessed at the City 's website:

https://www.cityofturlock.org/housingprograms/programplansreports/.

#### PUBLIC REVIEW

In accordance with Federal regulations, the County's Citizen Participation Plan for HUD funding requires a minimum 30-day public review period prior to Board of Supervisors consideration to approve the AAP. The draft document was released for public review on April 9, 2021 and a notice of the public hearing, along with notice of the document availability, was published in The Modesto Bee on April 9, 2021, distributed by email to interested parties know to the Planning and Community Development Department, and distributed via the CSOC's listserv. During the public review period, the document was available online at: <a href="http://www.stancounty.com/planning/cdbg/plans-and-reports.shtm">http://www.stancounty.com/planning/cdbg/plans-and-reports.shtm</a>.

Any written or verbal comments received by the Planning and Community Development Department during the 30-day public review period will be presented to the Board of Supervisors at the May 11, 2021 public hearing prior to consideration of this item.

#### **POLICY ISSUE:**

As per Federal regulation 24 CFR Part 91, HUD Entitlement Jurisdictions are required to hold a public hearing in accordance to the locally adopted Citizen Participation Plan (CPP) for the Annual Action Plan (AAP). The public hearing must allow residents and community stakeholders an opportunity to respond to the planned activities by the entitlement jurisdiction to address the needs of the underserved, homeless and those at risk of becoming homeless.

Federal Community Development Block Grant (CDBG), Emergency Solutions Grants (ESG) Program, Neighborhood Stabilization Program (NSP), and HOME Investment Partnerships (HOME) funding will serve to provide needed infrastructure improvements, housing, economic development, homeless prevention, rapid re-housing, shelter, and public services to individuals and families throughout Stanislaus County. These programs and services as outlined in the Stanislaus Urban County's AAP are consistent with the goals and objectives of the Con Plan, the County's Focus on Prevention efforts, and the General Plans, specifically the Housing Elements, of the respective Stanislaus Urban County members.

#### **FISCAL IMPACT:**

Based on the final funding allocation amounts released by HUD on February 25, 2021, the Stanislaus Urban County will have available \$2,646,181 in CDBG and ESG funding in Fiscal Year 2021-2022.

In addition to \$2,433,519 in Fiscal Year 2021-2022 CDBG funding, there is \$5.3 million in unspent encumbered prior Fiscal Year CDBG funding available to the Stanislaus Urban County for the existing HUD approved projects. As per Federal regulations, CDBG funds must be spent within seven years and ESG funds within two years, or the funds would be released back to HUD. The County will be receiving \$212,662 in Federal ESG funding for Fiscal Year 2021-2022. The oldest allocation of CDBG and EGG funds are required to be drawn first. Currently, Stanislaus County has CDBG allocated funds as far back as Fiscal Year 2015-2016 and ESG allocated funds available back to Fiscal Year 2019-2020. The County also currently holds a balance of \$307,623 in NSP 1 and \$613,274 in NSP 3 program income funding.

The AAP is a required submittal to HUD and is used to obligate the funds and establish the operational plan for the listed projects within the plan. Appropriations for Stanislaus County's allocations will be requested through the Fiscal Year 2021-2022 Proposed Budget process.

#### **BOARD OF SUPERVISORS' PRIORITY:**

The recommended actions are consistent with the Board of Supervisors' priority of Supporting Strong & Safe Neighborhoods, Supporting Community Health, and Delivering Efficient Public Services & Community Infrastructure by providing the community with the necessary funds to implement needed programs and projects.

# **STAFFING IMPACT:**

Administrative oversight of all Community Development Block Grant Program (CDBG) and Emergency Solutions Grants (ESG) Program funds allocated to the Stanislaus Urban County will be assumed by existing Planning and Community Development staff.

# **CONTACT PERSON:**

Angela Freitas, Planning and Community Development Director Telephone (209) 525-6330

# ATTACHMENT(S):

- 1. Annual Action Plan Fiscal Year 2021-2022
- 2. Fiscal Year 2021-2022 NOFA Funding Allocation Proposal





# **STANISLAUS URBAN COUNTY**

Annual Action Plan Fiscal Year 2021-2022 for HUD Programs

May 11, 2021

#### Stanislaus County - Board of Supervisors

District 1 Buck Condit

District 2 Vito Chiesa, Chairman

District 3 Terry Withrow, Vice-Chairman

District 4 Mani Grewal

District 5 Channce Condit

# City of Ceres - City Council

Mayor Javier Lopez

Vice-Mayor Couper Condit

Councilmember Vacant

Councilmember Linda Ryno

Councilmember Bret Silveira



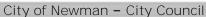
Mayor George Carr

Mayor Pro-Tem Harold Hill

Councilmember Michael Buck

Councilmember Samuel Rush

Councilmember Ramon Bawanan



Mayor Casey Graham

Councilmember Nicholas Candea

Councilmember Scott Ball

Councilmember Laroy McDonald

Councilmember John Pimentel

# City of Oakdale - City Council

Mayor Cherilyn Bairos

Mayor Pro-Tem Christopher Smith

Councilmember Ericka Chiara

Councilmember Fred Smith

Councilmember Curtis Haney

#### City of Patterson - City Council

Mayor Dennis McCord

Councilmember Shivaugn Alves

Councilmember Alfred Parham

Councilmember Dominic Farinha

Councilmember Cynthia Homen

#### City of Riverbank - City Council

Mayor Richard D. O'Brien

Vice-Mayor (Councilmember) Luis Uribe

Councilmember Rachel Hernandez

Councilmember Cal Campbell

Councilmember Darlene Barber-Martinez

#### City of Waterford - City Council

Mayor Jose Aldaco

Vice-Mayor Joseph Ewing, III

Councilmember Jamie Hilton

Councilmember Jill Kitchens

Councilmember Flizabeth Talbott

















# **Annual Action Plan Fiscal Year 2021-2022**

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## **Annual Action Plan**

# **Executive Summary**

# **ES-05 Executive Summary**

#### Introduction

Every year the United States Department of Housing and Urban Development (HUD) provides funding for housing and community development programs to the Stanislaus Urban County, specifically Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) funding. In order to receive these funds, the Stanislaus Urban County must complete a Consolidated Plan (Con Plan) every 5 years and an annual work plan called the Annual Action Plan (AAP). The Stanislaus Urban County is part of the Home Investment Partnerships Program (HOME) Consortium for purposes of receiving HUD HOME Investment Program Partnership (HOME) grant funding in partnership with the City of Turlock. The Consortium Consolidated Plan for Fiscal Years 2020-2025 was adopted in May 2020 by the Board of Supervisors and identifies housing and community development activities for the next five years. This document is the Fiscal Year 2021-2022 Stanislaus Urban County Annual Action Plan (AAP) for Year 2 of the Con Plan. The majority of this document is generated through HUD's Integrated Disbursement and Information System (IDIS) System.

Throughout this document the following geographic terms will be used.

- Stanislaus Planning Area: Includes the entirety of the planning area considered under this Con Plan: the cities of Turlock, Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford, and the unincorporated area of the County.
- Stanislaus Urban County: A multi-jurisdictional CDBG entitlement, made up of the cities of Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford and the unincorporated area of the County. Stanislaus County is the "lead entity" for the Stanislaus Urban County.
- **Unincorporated County:** Includes the entire unincorporated area of the County (this area is not a part of any municipality).
- Entitlement Cities: The CDBG entitlement cities in the County are Modesto and Turlock.
- Home Investment Partnerships Program (HOME) Consortium: The members of the HOME
  Consortium are Stanislaus Urban County and the City of Turlock. The City of Turlock is the "lead
  entity" for the HOME Consortium.

The purpose of the Consolidated Plan is to identify housing and community development needs, priorities, goals, and strategies and to allocate how the County's' HUD funds will be utilized over the period of the Consolidated Plan.

The Annual Action Plan (AAP) is the one-year plan that the Stanislaus Urban County prepares pursuant to the goals outlined in the Consolidated Plan. These AAPs detail the projects and activities that the Stanislaus Urban County will undertake to address the housing and community development needs and local objectives using CDBG and ESG funds received during Fiscal Year 2021. The City of Turlock prepares an independent AAP that addresses HOME funds available to the Stanislaus Urban County.

#### Summary of the Objectives and Outcomes Identified in the Plan Needs Assessment Overview

The Stanislaus Urban County has identified six goals to address housing and community development needs during the span of the 2020-2025 Consolidated Plan:

- 1. Increase and improve supply of affordable housing;
- 2. Work to end and prevent homelessness;
- 3. Improve infrastructure and public facilities;
- 4. Provide public services;
- 5. Community emergency responses; and
- 6. Administration.

CDBG funds are used by the Stanislaus Urban County for public services, public facilities and infrastructure improvements, and planning and administrative costs. ESG funds are utilized for Homeless Prevention, Rapid Re-Housing, Shelter, and Homeless Management Information System (HMIS) activities and administrative costs.

#### **Evaluation of Past Performance**

#### **Stanislaus Urban County**

The priorities identified as "Goals" in the Con Plan are public infrastructure, economic development, affordable housing and public services. In many neighborhoods and communities of the Stanislaus Planning Area, public infrastructure is minimal or non-existent, causing this to be a high priority need. Infrastructure such as sewer, water, curb, gutter, sidewalk, and storm drainage are typical development standards in newer neighborhoods but were not requirements at the time older neighborhoods developed. The cities of Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, Waterford, as well as Stanislaus County utilized CDBG funds for infrastructure improvement related projects.

Through the CDBG Public Services Program, the Stanislaus Urban County sets aside approximately 10% of its annual CDBG allocation for programs that provide services to low to moderate-income households (families or individuals). In Fiscal Year 2020-2021, a total of 10 public service programs were awarded \$231,017 to carry-out a number of needed services that benefit the homeless populations. Approximately 2,100 individuals received a form of service through the funded agencies. Funded services ranged from meals and shelter for low-income households to emergency food assistance programs. The services provided through the funded programs positively impact the lives of the households served.

The City of Turlock is lead entity with responsibility for implementing and administering HOME funds for the HOME Consortium. Please refer to the City of Turlock's Fiscal Year 2021-2022 AAP for specific HOME activities. In an ongoing effort to meet the Con Plan goal to increase and improve the supply of affordable housing for the Stanislaus Urban County's lowest-income households, the Stanislaus Urban County members continue to use any funds available, including State CalHOME program income funds (not all Stanislaus Urban Country members are recipients of CalHOME funds), and HOME funds to address the variety of housing needs throughout the Stanislaus Urban County.

ESG program funding will be used to provide emergency shelter and rental assistance for homeless households and households at-risk of becoming homeless. In Fiscal Year 2020, approximately 430 individuals have received shelter and homeless preventions services through ESG funded programs.

Throughout Fiscal Year 2020-2021, the Stanislaus Urban County and the local CoC worked together on strengthening efforts to address and collaborate on homeless issues including the updating of a 10-year comprehensive Plan to End Homelessness.

#### **Summary of Citizen Participation Process and Consultation Process**

Due to COVID-19 restrictions, a shift from in-person community meetings to online stakeholder and community meetings were held in the development of the AAP. The community outreach process included community surveys and stakeholder meetings on community and agency needs. Two stakeholder meetings, two (2) community surveys, and agency phone and email consultations on the AAP draft document were conducted. The AAP draft document was made available to the public via the County's website as well as emailed directly to the local CoC's listserv.

#### **Summary of Public Comments**

Overall, some general themes emerged throughout the outreach process which helped guide the development of the document. Those themes included: needs surrounding housing across the spectrum (rental and ownership opportunities for all income ranges) as well as specific housing needs for seniors and those with a disability; a need for additional homelessness support, both shelters (low-barrier shelter, transitional housing, and permanent supportive housing); and the need social support services. There was significant need expressed for infrastructure and facility development and improvements, particularly in County pockets.

Additional public comments received during the AAP's public review period will be provided at the May 11<sup>th</sup> public hearing to consider approval of the AAP and will be incorporated into the final AAP submitted to HUD.

#### Summary of Comments or Views Not Accepted and the Reasons for Not Accepting Them

No public comments were purposefully not included or not accepted during the development of the AAP. Additional public comments received during the AAP's public review period will be provided at the May 11<sup>th</sup> public hearing to consider approval of the AAP and will be incorporated into the final AAP submitted to HUD.

#### The Process

# PR-05 Lead & Responsible Agencies

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

The following are the agencies/entities responsible for preparing the Consolidated Plan on behalf of the Stanislaus Urban County and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	Stanislaus County	Stanislaus County Planning and Community Development
ESG Administrator	Stanislaus County	Stanislaus County Planning and Community Development

Stanislaus County is a Community Development Block Grant (CDBG) entitlement jurisdiction, received Emergency Solutions Grant (ESG) funds, and lead for the Stanislaus Urban County, which includes the unincorporated areas of the county and the cities of Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford.

The City of Turlock is the lead agency for the City of Turlock/Stanislaus County HOME Consortium and is also a CDBG entitlement jurisdiction. The consortium includes the City of Turlock, and all of the Stanislaus Urban County member jurisdictions. In accordance with HUD regulations, Turlock is the lead entity responsible for submittal of the housing related program information for FY 2021 2022 AAP for all HOME Consortium participating jurisdictions.

#### **Consolidated Plan Public Contact Information**

### **Stanislaus County**

Angela Freitas, Director
Department of Planning and Community Development
1010 10th Street, Suite 3400
Modesto, CA 95354

Tel: 209-525-6330 Fax: 209-525-5911

E-mail: angela@stancounty.com

#### **PR-10 Consultation**

#### Introduction

In preparing the AAP, Stanislaus Urban County staff consulted with various organizations located in the Urban County and that provide services to residents. In many instances, these consultations are part of ongoing interactions between Stanislaus Urban County and the agency or group described.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

#### Stanislaus Urban County

As the Administrative Entity (AE) for State ESG funding, Stanislaus County has led various presentations since October of 2020 to the Stanislaus Community System of Care (CSOC) and Stanislaus Homeless Alliance (SHA) addressing community needs and issues facing homeless individuals. Stanislaus Urban County city members have been active participants in both the CSOC and SHA meetings. Independent of these community discussions, the Stanislaus Urban County conducted two online key stakeholder meetings on December 8, 2020. The meetings were with service providers on what they see their clients and agency facing as a result of COVID-19 and service needs for the communities they serve. The online meetings have helped in confirming and prioritizing a funding strategy for an upcoming Notice of Funding Availability (NOFA) for CDBG and ESG funding; including the annual allocations and Coronavirus Aid, Relief, and Economic Security (CARES) Act funding.

#### **Outreach Efforts**

- CDBG Stakeholders Meeting- December 8, 2020
- ESG Stakeholders Meeting- December 8, 2020
- Street Outreach Stakeholders Meetings- January 4 and April 6, 2021
- Stanislaus County Community Development Committee February 12, 2021
- Empire Municipal Advisory Council (MAC) Meeting- February 24, 2021
- City of Oakdale Community Meeting- April 29, 2021
- Stanislaus Urban County Online Community Meeting May 10, 2021
- City of Ceres Community Meeting- May 10, 2021
- City of Ceres City Council Meeting- May 10, 2021
- City of Hughson City Council Meeting- May 10, 2021
- City of Newman City Council Meeting- May 5, 2021
- City of Oakdale City Council Meeting- May 3, 2021
- City of Patterson City Council Meeting- May 4, 2021
- City of Riverbank City Council Meeting- May 11, 2021
- City of Waterford City Council Meeting May 11,2021\*
- Stanislaus County Board of Supervisors- Public Hearing May 11, 2021

\*Meetings were unable to be scheduled prior to the Board of Supervisors consideration to approve the AAP. Any comments received during these meetings will be incorporated into the AAP for submittal to HUD.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Stanislaus County staff collaborates with the Continuum of Care (CoC) in multiple ways. The CoC is made up of representatives from the City of Modesto, the City of Turlock, Housing Authority, Behavioral Health and Recovery Services, Child Support Services, housing service providers, social service providers, fair housing service providers, health service providers, and homeless service providers. Announcements for all funding opportunities through the County are routinely advertised at the CoC meetings.

Stanislaus County takes part in regularly scheduled monthly CoC meetings and consults regularly with all attendees on housing needs, social service needs, and homelessness needs. This ongoing partnership increases shared understanding of roles and responsibilities throughout the continuum.

The Stanislaus Urban County consulted with a wide range of service providers and stakeholders. These involved both the public sector and private nonprofit sector. These personal contacts asked those who help to meet the housing and social services needs of Stanislaus County residents to describe the level of needs in the community, the relative priority of needs, and what they believe can be done to better meet the needs of the county's residents.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS.

A representative from the CoC participates on the Grant Review Panel which scores applications for the competitive CDBG Public Service and ESG grants. In addition, draft ESG and CDBG Public Services funding recommendations are presented to the Stanislaus CoC during its monthly meeting for comment.

A more detailed consultation for how ESG funds are allocated and implemented occurs at the ESG/SHP/HMIS sub-committee, which takes place monthly. The sub-committee works to implement the revised ESG, SHP, and HMIS regulations, both in practice and in the HMIS system itself.

Consultation with public and private agencies that provide assisted housing, health services, and social services to determine what resources are available to address the needs of any persons that are chronically homeless was addressed via coordination with the local Stanislaus CoC.

Funds are set aside to allow nonprofit organizations and service providers to apply through a competitive process for an ESG grant. Applications are released annually. Submitted applications are received, reviewed and scored by a review team, consisting of a representative from each Urban County member, the County, and a representative from the CoC.

Describe agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities.

1	Agency/Group/Organization(s)	CASA of Stanislaus County Ceres Healthy Start Family Resource Center Oakdale Family Resource Center The Salvation Army- Red Shield Westside Family
		Resource Center
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meeting s
2	Agency/Group/Organization	Area Agency on Aging
	Agency/Group/Organization Type	Services-Seniors
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings
3	Agency/Group/Organization	Central Valley Opportunity Center
	Agency/Group/Organization Type	Services-Education Services- Employment Food Bank

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings
4	Agency/Group/Organization	Haven Women's Center
	Agency/Group/Organization Type	Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings
5	Agency/Group/Organization	Stanislaus Workforce Development
	Agency/Group/Organization Type	Services-Education Services- Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings
6	Agency/Group/Organization	United Samaritans Foundation
	Agency/Group/Organization Type	Food Bank
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings

7	Agency/Group/Organization (s)	Children's Crisis Center Family Promise We Care Program
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings
8	Agency/Group/Organization	Project Sentinel
	Agency/Group/Organization Type	Services
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Outreach and stakeholder meetings

Identify any agency types not consulted and provide rationale for not consulting.  $\ensuremath{\text{N/A}}$ 

Describe other local/regional/state/federal planning efforts considered when preparing the Plan.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
<b>Continuum of Care</b>	Stanislaus County	Homeless Strategy

# PR-15 Citizen Participation

1. Summary of citizen participation process/efforts made to broaden citizen participation. Summary of citizen participation process and how it impacted goal-setting.

In order to ensure maximum participation in the AAP process among all populations and special needs groups and to ensure that their issues and concerns are adequately addressed, the Stanislaus Urban County has a Citizen Participation Plan in place. The Citizen Participation Plan describe the actions to be taken to encourage citizen participation in the development of the AAP. The community outreach process included two stakeholder meetings, a print and online survey, agency phone and email consultations, and a meeting of the Stanislaus County's Community Development Committee.

The public review period for the Fiscal Year 2021-2022 Annual Action Plan was from April 9, 2021 to May 10, 2021. A public meeting notice was published in the Modesto Bee newspaper in English and Spanish that covers the entire jurisdiction. Each Stanislaus Urban County city member advertised their city council meeting for the consideration of the AAP in the following general circulation newspapers: Ceres Courier, Hughson/Denair Dispatch, Modesto Bee, Newman/Gustine Westside Index, Oakdale Leader, and Patterson Irrigator.

#### **Summary of Citizen Participation**

During the development of the AAP, various outreach efforts were conducted, as identified in PR-10 Consultation, with local service providers, County and city agencies, and members of the public to help identify gaps in services and the needs of the residents of the Stanislaus Urban County. Feedback from service providers included questions about the feasibility of extending service agreements for funded services providers (due to COVID impacts on the ability to serve customers), and discussions on how to continue to serve the hard to reach clients due to COVID-19 and concerns for the safety of staff and clients. In general, the common themes of the feedback received included:

- The need for geographical distribution of funding;
- Better race/ethnic counts and culturally and linguistically appropriate services to Spanish speaking residents;
- The need for better HMIS data support and services;
- The need for better homeless counts and performance measurement;
- Need for continued and expanded collaboration among agencies; and
- Need to incorporate racial equity assessments and/or health index into funding prioritization.

Formal comments received during the AAP public review period will be presented to and responded to at the May 11, 2021 Stanislaus County Board of Supervisors public hearing for consideration to approve the AAP. Comments received and the response provided at the public hearing will be incorporated into the Citizen Participation Outreach table below.

Citizen Partic	cipation Outreach				
Mode of	Target of Outreach	Summary of	Summary	Summary	URL if
Outreach		response	of	of	applicable
			comments	comments	
			received	not	
				accepted	

Public Meetings	Non-English Speaking - Specify other language: Spanish  Non-targeted/broad community	Pending	Pending	Not applicable.	Not applicable.
Newspaper Ad	Non-targeted/broad community	All public hearings/meetings and notice of the availability of the AAP for public review, were publicly noticed in a newspaper of general circulation (Ceres Courier, Hughson/Denair Dispatch, Modesto Bee, Newman/Gustine Westside Index, Oakdale Leader, and Patterson Irrigator).	Pending	Not applicable.	Not applicable.

# **AP-15 Expected Resources**

#### Introduction

#### Stanislaus Urban County

During Fiscal Year 2021-2022, Stanislaus Urban County expects to receive \$2,433,519 in Community Development Block Grant (CDBG) program funding and \$212,662 in ESG funding. CDBG program income consists of approximately \$200.00 a month unless there's a significant payoff from an existing loan, which will be spent down prior to Fiscal Year 2021-2022 program funds. The amount of prior years' unspent funds is approximately \$5,082,278 in federal CDBG and \$244,110 in federal ESG funds. Stanislaus County also currently has a balance of approximately \$307,623 in NSP 1 and \$613,274 in NSP 3 program income funding. This funding is anticipated to be utilized during Fiscal Year 2021-2022 for primarily housing development activities and includes the Abandoned and Dangerous Buildings program.

# **Anticipated Resources**

**Stanislaus Urban County** 

Program	canislaus Urban County Program Source Uses of Funds Expected Amount Available Year 1 Expected						Expected	Narrative
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of Con Plan \$	Description
CDBG	public - federal	Acquisition, Admin and Planning, Economic Development, Housing, Public Infrastructure, and Public Services	\$2,433,519	0	0	\$2,433,519	\$9,734,076	Majority of funds will be utilized for infrastructure projects. 10-15% will be set aside for public services. 20% for Administration. Prior year resources are projected to be \$5 million that will be reallocated to HUD approved infrastructure
FCC	مالطييم	Camuanaian	¢242.CC2	0	0	ćo	¢050.640	projects
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re- housing (rental assistance) Rental Assistance Services	\$212,662	0	0	\$0	\$850,648	Funds will be utilized for ESG program administration, emergency shelters, homeless management information system (HMIS) data entry, and homeless prevention and rapid re-

Transitional	housing
housing	services.

It is important to understand that during the development of this Annual Action Plan the County and all Urban County cities were put in a position to react to the unique Coronavirus, COVID-19, pandemic. In April 2020, Congress passed the Coronavirus Aid, Relief, and Economic Security Act (CARES). The CARES Act allocated CDBG and ESG funds to entitlement grantees to be used to respond the varied impacts of the COVID-19 pandemic. Stanislaus Urban County received CDBG and ESG CARES funds, that have been programmed under the First Year 2020-2021 Annual Action Plan and will continue to be expended through the Fiscal Year 2021-2022 in the following amounts:

#### **Stanislaus Urban County**

- CDBG-CARES CV1 \$1,358,994
- CDBG-CARES CV3 \$1,432,755
- ESG-CARES CV1 \$698,717
- ESG-CARES CV2 \$3,891,785

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.

HOME Program - 25% Match Requirement: The Stanislaus Urban County uses local funds, state funds, and program income from various funding sources as contributions to housing pursuant to HOME matching requirements.

ESG Program - 100% Match Requirement: The Stanislaus Urban County and its sub-recipients utilize CDBG, CoC funding, private donations, foundation funding and in-kind as sources to meet the program match requirement. Funding identified by ESG applicant agencies awarded funding during the NOFA Public Services Grant Program process amounts to an estimated average of \$303,461.

NSP Program - The Stanislaus Urban County will continue its efforts in using NSP Program Income (PI) funds to provide affordable housing opportunities in combination with leveraged funding provided by the housing developer.

CDBG Program - Public Services Grants (CDBG-PSG): Leverage funding identified by applicant agencies awarded funding during the NOFA Public Services Grant Program process amounts to an estimated average of \$1,385,260.

Stanislaus Urban County members will continue the use of State of California funds (as they become available) designed to fund affordable housing and infrastructure projects. Stanislaus County will continue pursing California State Water Resources Control Board (Water Board) grant funds to assist in the completion of CDBG funded sewer infrastructure projects.

# If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

The Housing Authority of Stanislaus County will continue to manage and rent properties acquired, rehabilitated and/or constructed using NSP funding. Properties include Oak Leaf Meadows project completed in December 2020. The project consists of 56 multi-family affordable housing units, two and three-bedroom units, on a 3.29+/- acre property that includes a 5,000 square foot community center and a day care/head start facility in the City of Oakdale. Others include three in-fill housing development providing for a total of six single- family housing units.

# **AP-20 Annual Goals and Objectives**

Sort Order	Goal Name	Start Year	End Year	Category	Needs Addressed	Funding	Goal Outcome Indicator (Estimates)
1	Improve Infrastructure and Public Facilities	2021	2024	Non-Housing Community Development	Public Infrastructure Improvement	CDBG: \$1,703,463	1,500 Households
2	Provide Public Services	2021	2024	Non-Homeless Special Needs	Public Services	CDBG: \$243,352	1,400 Persons
3	Work to End and Prevent Homelessness	2021	2024	Homeless	Homeless Services Public Services	ESG: \$196,713	500 Persons
4	Community Emergency Response Program	2021	2024	Emergency Assistance	Economic Development Public Services	CDBG: \$0	N/A

5	Administration	2021	2024	Administration	Public	CDBG: \$343,810	Other: 1
					Infrastructure		
					Improvement	ESG:	
						\$15,949	
					Homeless		
					Services		
					Public Services		
					Affordable		
					Housing		

**Goal Descriptions** 

	Goal Name	Goal Description
1.	Improve Infrastructure and Public Facilities	Stanislaus Urban County will continue to work on infrastructure and facility projects in income-qualified residential neighborhoods lacking sewer, water, or stormwater systems, or where infrastructure exists but is in need of repair.
2.	Provide Public Services	Projects and activities under this goal may support organizations that offer services such as educational programs, food boxes, health care services, and economic development.
3.	Work to End and Prevent Homelessness	Projects under this goal will support organizations providing shelter and services for those individuals or families experiencing homelessness, including emergency shelters, transitional shelters, permanent supportive housing, and rapid re-housing.
4.	Increase and Improve Supply of Affordable Housing	Projects under this goal will include infrastructure needed to increase and preserve affordable housing, housing rehabilitation programs for qualified property owners, and rehabilitation or development of new affordable housing units for either rental or home ownership.
5.	Community Emergency Responses	Projects under this goal will support small businesses, Urban County members, residents and agencies in addressing community emergency needs as a result of Coronavirus pandemic related issues.
6.	Administration	Administration for CDBG and ESG programs.

# **AP-35 Projects**

#### Introduction

As shown in the previous section, AP-20 Annual Goals and Objectives, the Stanislaus Urban County has identified goals to address housing and community development needs for Fiscal Year 2021-2022. During this year, the Urban County will work towards achieving all of the goals outlined above. Below are the proposed projects funded with FY 2021-2022 federal funding from the Community Development Block Grant (CDBG), and the Emergency Solutions Grant (ESG) Programs.

# Stanislaus Urban County

#	Project Name
1.	Stanislaus County - CDBG Program Administration FY 21-22
2.	Stanislaus County - West Modesto Sewer Infrastructure Project FY 21-22
3.	Stanislaus County - Fair Housing and Tenant/Landlord Services FY 21-22
4.	City of Ceres - CDBG Project Administration FY 21-22
5.	City of Ceres - Morrow Village ADA Improvements (4 Phases) FY 21-22
6.	City of Hughson - CDBG Project Administration FY 21-22
7.	City of Hughson – Walker Lane Infrastructure Project FY 21-22
8.	City of Newman - CDBG Project Administration FY 21-22
9.	City of Newman - Hill Park Area Improvement Project FY 21-22
10.	City of Newman - Steffensen/Sunshine Park Area Improvement Project FY 21-22
11.	City of Oakdale - CDBG Project Administration FY 21-22
12.	City of Oakdale - Wood Basin Area Strom Drain Improvements Project FY 21-22
13.	City of Patterson - CDBG Project Administration FY 21-22
14.	City of Patterson - Washburn Infrastructure Improvements Project FY 21-22
15.	City of Riverbank - CDBG Project Administration FY 21-22
16.	City of Riverbank - Castleberg Park ADA Improvements Project FY 21-22
17	City of Riverbank - Castleberg Park Trail Project FY 21-22
18.	City of Waterford - CDBG Project Administration FY 21-22
19.	City of Waterford - Western and F Street Improvements FY 21-22
20.	City of Waterford - Main Street Infrastructure Project FY 21-22
21.	Stanislaus County CDBG Public Services Program - FY 21-22 (CDBG-PSG)
22.	Stanislaus County Emergency Solutions Grants (ESG) Program - FY 21-22

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

There are three specific HUD goals for the CDBG program. They are:

- Provide decent housing
- Provide a suitable living environment
- Expand economic opportunities

Obstacles in addressing underserved needs are:

- A lack of available funds and resources
- The constraints and restrictions of the funding programs requirements

# **AP-38 Project Summary**

#### **Project Summary Information**

Stanislaus Urban County

# 1. PROJECT NAME: STANISLAUS COUNTY- CDBG PROGRAM ADMINISTRATION FY 21-22

Target Area(s): Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, Waterford and

**Unincorporated Stanislaus County** 

**Goals Supported:** Improve Infrastructure and Public Facilities

**Provide Public Services** 

Work to End and Prevent Homelessness

Affordable Housing Administration

Community Emergency Response Program

Needs Addressed: Public Infrastructure and Facility Improvement

Affordable Housing

Community and Economic Development

Public Services
Homeless Services

**Funding:** CDBG: \$343,810

**Description:** Stanislaus County will provide management and administration services to the

Stanislaus Urban County program members. The funds will cover the costs of salary, publications, public notices, and other eligible costs directly related to the program. These funds will also cover administration costs incurred from administering the ESG program (costs incurred in excess of ESG administration

funds).

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

Location Description: 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Administration of CDBG and ESG programs and projects for FY 21-22.

#### 2. PROJECT NAME: STANISLAUS COUNTY- WEST MODESTO SEWER INFRASTRUCTURE PROJECT FY 21-22

Target Area(s): Unincorporated Stanislaus County

Goals Supported: Improve Infrastructure and Public Facilities

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$360,444

**Description:** This project will install sanitary sewer mains and laterals in three separate

unincorporated neighborhoods within West Modesto in Stanislaus County. It is estimated that the project will include the installation of up to 80,000 linear feet of gravity mains and approximately 1,004 new house laterals in the Spencer/Marshall (144 services), Beverly/Waverly (527 services), and Rouse/Colorado (333 services) neighborhoods. The Spencer/Marshall neighborhood is generally located approximately 0.3 mile west of Highway 99 and is accessible from State Route 132 and Spencer Ave. The Beverly/Waverly neighborhood is located approximately 0.9 mile west of Highway 99 and is accessible from Paradise Road. The Rouse/Colorado neighborhood is located approximately 0.6 mile west of Highway 99 and is accessible from Tuolumne Boulevard and Roselawn Ave. The project may include target areas for sidewalks

pending available funding and environmental review.

The targeted neighborhoods are disadvantaged communities located in West Modesto with predominantly residential parcels that currently rely on septic tanks for the treatment of sewage. The project is proposed in response to health and safety concerns associated with failing septic systems which could lead to the degradation of groundwater quality. The completed project will allow property owners to abandon their existing septic tanks and connect to the public sewer system. The new sewer infrastructure will connect into the City of Modesto's existing public sewer system. Upon completion of the project, infrastructure ownership will be transferred to the City of Modesto for operation and

maintenance.

National Objective: LMA

Matrix Code: 03J

**Presumed Benefit:** No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of unincorporated West Modesto.

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 1,004

*Number of residents impacted by infrastructure improvement:* 

3,000

**Target Date:** 

6/30/2025

Estimate the number and type of families that will benefit from the proposed activities: 1,004 households/

3,000 individuals

**Location Description:** 

1010 10<sup>th</sup> Street, Suite #3400, Modesto, CA 95354

**Planned Activities:** 

FY 21-22 Activities include design, engineering, and construction of sewer infrastructure and other related infrastructure improvements to the West

Modesto Neighborhoods of:

Spencer/Marshall- proposed boundary area includes: Maze Blvd., Spencer Ave.,

California Ave., Briggs Ditch, and Spruce St. (1 Activity/Phase)

Beverly/Waverly- proposed boundary area includes: proposed boundary area includes: Chicago Ave., Ellen Ave., Paradise Rd., Ritsch Ln., Wade Ave., and Ohio Ave., (2 Activities/Phases) Rouse/Colorado- proposed boundary area includes: between Sutter Ave. and Sunset Ave., south of South Ave. and north of Garden

Ave. (2 Activities/Phases).

#### 3. PROJECT NAME: STANISLAUS COUNTY- FAIR HOUSING AND TENANT/LANDLORD SERVICES FY 21-22

Target Area(s): Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, Waterford and

Unincorporated Stanislaus County.

Fair Housing and Tenant/Landlord Services **Goals Supported:** 

**Needs Addressed:** Affordable Housing

**Funding:** CDBG: \$25,000

**Description:** Stanislaus County will contract with a fair housing service provider that is a HUD

> certified fair housing agency, to carry out fair housing services. Funds will be used to provide fair housing information, housing counseling, and tenant/landlord

mediation services to residents of the Stanislaus Urban County.

**National Objective:** N/A, Matrix Code: 21D

**Presumed Benefit:** N/A

Performance Objective: Address the need to affirmatively further fair housing through fair housing

enforcement, fair housing awareness and housing counseling.

#### **Performance Outcomes:**

Number of Individuals receiving information and referral services: TBD

Number of individuals benefitting from fair housing enforcement: TBD

**Target Date:** 6/30/2022

Location Description: TBD

Planned Activities: Stanislaus County will contract with a HUD certified fair housing agency to carry

out fair housing services. Funds will be used to provide fair housing information, housing counseling and tenant/landlord mediation services to residents of the

Stanislaus Urban County.

#### 4. PROJECT NAME: CITY OF CERES - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Ceres

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low-income households

Needs Addressed: Public Infrastructure Improvement

Affordable Housing Economic Development

Public Services Homeless Services

**Funding:** CDBG: \$16,842

**Description:** This expenditure includes costs associated with management, oversight, and

coordination of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

**Location Description:** 2720 2<sup>nd</sup> Street, Ceres, CA 95307

**Planned Activities:** Administration of City of Ceres's CDBG projects for FY 21-22.

#### 5. PROJECT NAME: CITY OF CERES - MORROW VILLAGE ADA IMPROVEMENTS FY 21-22

Target Area(s): Ceres

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Needs Addressed: Public Infrastructure Improvement

**Funding:** CDBG: \$233,828

**Description:** The project has 4 phases and will provide sidewalk, installation of curb and

gutter on Morrow Avenue. Project will be phased out and costs include design,

engineering and construction.

National Objective: LMA

Matrix Code: 03K

Presumed Benefit: No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Ceres.

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 70

Number of residents impacted by infrastructure improvement: 250

**Target Date:** 6/30/2022

**Location Description:** 2720 2<sup>nd</sup> Street, Ceres, CA 95307

**Planned Activities:** Infrastructure Improvements

#### 6. PROJECT NAME: CITY OF HUGHSON - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Hughson

Goals Supported: Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low income household

Needs Addressed: Public Infrastructure Improvement

Affordable Housing Economic Development Homeless Services **Funding:** CDBG: \$16,842

**Description:** This expenditure includes costs associated with management, oversight and

coordination of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

**Location Description:** 7018 Pine Street, Hughson, CA 95326

**Planned Activities:** Administration of City CDBG projects for FY 2021-2022.

#### 7. PROJECT NAME: CITY OF HUGHSON - WALKER LANE INFRASTRUCTURE PROJECT FY 21-22

Target Area(s): Hughson

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Needs Addressed: Public Infrastructure Improvement

**Funding:** CDBG: \$175,673

**Description:** The project includes the installation of curb, gutter, sidewalk infill and ADA

improvements. The project is part of a multi-year effort to complete sidewalk projects to improve connectivity, mobility and access for pedestrians. The project area is located along Walker Lane between Tully Road and 2<sup>nd</sup> Street. Project will

be phased out and costs include design, engineering and construction.

National Objective: LMA

Matrix Code: 03K

**Presumed Benefit:** No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Hughson.

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 50

Number of residents impacted by infrastructure improvement: 150

**Target Date:** 6/30/2023

Estimate the number and type of families that will benefit from the proposed activities: 140 Individuals/

50 Households

**Location Description:** 7018 Pine Street, Hughson, CA 95326

**Planned Activities:** Infrastructure Improvements.

#### 8. PROJECT NAME: CITY OF NEWMAN - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Newman

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low-income households

**Needs Addressed:** Public Infrastructure Improvement

Affordable Housing Economic Development

Public Services Homeless Services

**Funding:** CDBG: \$16,842

**Description:** This expenditure costs associated with management, oversight, and coordination

of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

Location Description: 1162 Main Street, Newman, CA 95360

**Planned Activities:** Administration of the City of Newman's CDBG projects for FY 2021-2022.

#### 9. PROJECT NAME: CITY OF NEWMAN - HILL PARK AREA IMPROVEMENT PROJECT FY 21-22

Target Area(s): Newman

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$100,000

**Description:** This project is to improve sidewalk, curbs, lights and make ADA improvements

within the residential area surrounding the community park. This project would also increase amenities at Howard B. Hill Jr. Park; such as the construction of an amphitheater, lighting, ADA walkways, tables, a potential shade structure, restrooms and necessary electrical work. Project will be phased out and costs

include design, engineering and construction.

National Objective: LMA

Matrix Code: 03F

Presumed Benefit: No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Newman

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 220

Number of residents impacted by infrastructure improvement: 602

**Target Date:** 6/30/2024

Estimate the number and type of families that will benefit from the proposed activities: 602 Individuals/

220 Households

**Location Description:** 1162 Main Street, Newman, CA 95360

**Planned Activities:** Infrastructure Improvements

#### 10. PROJECT NAME: CITY OF NEWMAN - STEFFENSEN-SUNSHINE PARK AREA IMPROVEMENTS PROJECT FY 21-22

Target Area(s): Newman

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$61,776

**Description:** This project is to improve sidewalk, curbs, lights and make ADA improvements

within the residential area surrounding the community park. Project will be

phased out and costs include design, engineering and construction.

National Objective: LMA

Matrix Code: 03F

**Presumed Benefit:** No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Newman.

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 200

Number of residents impacted by infrastructure improvement: 510

**Target Date:** 6/30/2023

Estimate the number and type of families that will benefit from the proposed activities: 510 Individuals/

200 Households

**Location Description:** 1162 Main Street, Newman, CA 95360

**Planned Activities:** Infrastructure Improvements

#### 11. PROJECT NAME: CITY OF OAKDALE - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Oakdale

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low-income households

Needs Addressed: Public Infrastructure Improvement

Affordable Housing Economic Development

Public Services
Homeless Services

**Funding:** CDBG: \$16,842

**Description:** This expenditure costs associated with management, oversight, and coordination

of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

**Location Description:** 280 N. 3<sup>rd</sup> Ave., Oakdale, CA 95361

**Planned Activities:** Administration of CDBG projects for FY 2021-2022.

#### 12. PROJECT NAME: CITY OF OAKDALE - WOOD BASIN AREA STORM DRAIN IMPROVEMENTS PROJECT FY 21-22

Target Area(s): Oakdale

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$181,750

**Description:** The project will provide improved flood control measures for the area west of H

Street, West I Street, South Wood Street, Wanda Way and Hinkley Avenue. Project will be phased out and costs include design, engineering and construction.

National Objective: LMA

Matrix Code: 031

Presumed Benefit: No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Oakdale.

**Performance Outcomes:** 

Number of households with access to infrastructure improvements: 1,950 Number of residents impacted by infrastructure improvement: 650

**Target Date:** 6/30/2023

Estimate the number and type of families that will benefit from the proposed activities: 1,950 Individuals/

650 Households

**Location Description:** 280 N. 3<sup>rd</sup> Street, Oakdale, CA 95361

**Planned Activities:** Infrastructure Improvements

#### 13. PROJECT NAME: CITY OF PATTERSON - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Patterson

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low-income households

Needs Addressed: Public Infrastructure Improvement

Affordable Housing Economic Development

Public Services Homeless Services

**Funding:** CDBG: \$16,842

**Description:** This expenditure costs associated with management, oversight, and coordination

of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

**Location Description:** 1 Plaza, Patterson, CA 95363

**Planned Activities:** Administration of the City of Patterson's CDBG projects for FY 2021-2022.

#### 14. PROJECT NAME: CITY OF PATTERSON –WASHBURN INFRASTRUCTURE IMPROVEMENTS PROJECT FY 21-22

Target Area(s): Patterson

Goals Supported: Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$195,157

**Description:** This project includes the installation of curb, gutter, sidewalk and ADA

improvements. Project will be phased out and costs include design, engineering

and construction.

National Objective: LMA

Matrix Code: 031

Presumed Benefit: No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Patterson

**Performance Outcomes:** 

Number of households with access to infrastructure improvements: 241

Number of residents impacted by infrastructure improvements: 723

**Target Date:** 6/30/2024

Estimate the number and type of families that will benefit from the proposed activities: 723 Individuals/

241 Households

**Location Description:** 1 Plaza, Patterson, CA 95363

**Planned Activities:** Infrastructure Improvements

#### 15. PROJECT NAME: CITY OF RIVERBANK - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Riverbank

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low-income households

**Needs Addressed:** Public Infrastructure Improvement

Affordable Housing Economic Development

Public Services Homeless Services

**Funding:** CDBG: \$16,842

**Description:** This expenditure costs associated with management, oversight, and coordination

of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

**Location Description:** 6707 3<sup>rd</sup> Street, Riverbank, CA 95367

**Planned Activities:** Administration of the City of Riverbank's CDBG projects for FY 2021-2022.

#### 16 PROJECT NAME: CITY OF RIVERBANK – CASTLEBERG PARK TRAIL PROJECT FY 21-22

Target Area(s): Riverbank

Goals Supported: Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$119,916

**Description:** Projects includes rehabilitation and repairs for pedestrian safety improvements

to the walkway/trail loop located at Castleberg Park on the corner of Kentucky and 8<sup>th</sup> Street. This will improve the safety of the trail for pedestrians and add ADA accessibility to areas of the park that were previously inaccessible. Project

will include design, engineering, and construction costs.

National Objective: LMA

Matrix Code: 031

Presumed Benefit: No

**Objective:** Improve the need for pedestrian and ADA accessibility within the city's parks.

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 65

Number of residents impacted by infrastructure improvement: 225

**Target Date:** 6/30/2023

Estimate the number and type of families that will benefit from the proposed activities: 225 Individuals/

65 Households

**Location Description:** 6707 3<sup>rd</sup> Street, Riverbank, CA 95367

**Planned Activities:** Infrastructure Improvements

#### 17. PROJECT NAME: CITY OF RIVERBANK - CASTLEBERG PARK ADA IMPROVEMENTS PROJECT FY 21-22

Target Area(s): Riverbank

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$37,000

**Description:** ADA accessibility improvements to Castleburg Park located at the corner of

Kentucky & 8<sup>th</sup> Street. Project will include ADA enhancements to ensure accessibility by the disabled community to areas such as the playground, restrooms, and the baseball fields. This is a multi-year project that will be phased based on funding availability and will include design, engineering, and

construction costs.

National Objective: LMA

Matrix Code: 031

Presumed Benefit: No

**Objective:** Improve ADA accessibility to our disabled residents in conformance with the City

of Riverbank adopted ADA Transition Plan

**Performance Outcomes:** 

Number of households with access to infrastructure improvements: 65

Number of residents impacted by infrastructure improvement: 225

**Target Date:** 6/30/2023

Estimate the number and type of families that will benefit from the proposed activities: 225 Individuals/

65 Households

**Location Description:** 6707 3<sup>rd</sup> Street, Riverbank, CA 95367

**Planned Activities:** Infrastructure Improvements

#### 18. PROJECT NAME: CITY OF WATERFORD - CDBG PROJECT ADMINISTRATION FY 21-22

Target Area(s): Waterford

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

Fair Housing and Tenant/Landlord Services

Access to public services for low-income households

**Needs Addressed:** Public Infrastructure Improvement

Affordable Housing Economic Development

Public Services
Homeless Services

**Funding:** CDBG: \$16,842

**Description:** This expenditure costs associated with management, oversight, and coordination

of the related CDBG funded projects.

National Objective: N/A

Matrix Code: 21A

**Target Date:** 6/30/2022

Estimate the number and type of families that will benefit from the proposed activities: N/A

**Location Description:** 101 E Street, Waterford, CA 95386

**Planned Activities:** Administration of CDBG projects for FY 2021-2022

#### 19. PROJECT NAME: CITY OF WATERFORD – WESTERN AND F STREET INFRASTRUCTURE PROJECT FY 21-22

Target Area(s): Waterford

**Goals Supported:** Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$100,000

**Description:** The project consists of installing curb, gutter, sidewalk and ADA improvements

on the east side of Western Avenue from F street 500 feet south, and on the west side of F Street from Western 400 feet south as well as roadway surface and storm drain collection improvements. Project costs include design, construction, and

inspection of improvements.

National Objective: LMA

Matrix Code: 031

Presumed Benefit: No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Waterford.

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 150

Number of residents impacted by infrastructure improvement: 50

**Target Date:** 6/30/2024

Estimate the number and type of families that will benefit from the proposed activities: 90 Individuals/

30 Households

Location Description: 101 E Street, Waterford, CA 95386

**Planned Activities:** Infrastructure Improvements

#### 20. PROJECT NAME: CITY OF WATERFORD - MAIN STREET INFRASTRUCTURE PROJECT FY 21-22

Target Area(s): Waterford

Goals Supported: Improve Infrastructure in low-income neighborhoods

**Needs Addressed:** Public Infrastructure Improvement

**Funding:** CDBG: \$137,929

**Description:** The project includes curb, gutter, and ADA ramps on the north side of Main Street

between H Street and I Street. Project costs include design and engineering.

National Objective: LMA

Matrix Code: 031

Presumed Benefit: No

**Objective:** Address the need for infrastructure improvements in the low-income residential

area of Waterford

#### **Performance Outcomes:**

Number of households with access to infrastructure improvements: 30

Number of residents impacted by infrastructure improvement: 90

**Target Date:** 6/30/2024

Estimate the number and type of families that will benefit from the proposed activities: 90 Individuals/

30 Households

**Location Description:** 101 E Street, Waterford, CA 95386

**Planned Activities:** Infrastructure Improvements

#### 21. PROJECT NAME: CDBG PUBLIC SERVICES PROGRAM- FY 21-22 (CDBG-PSG)

Target Area(s): Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, Waterford and

**Unincorporated Stanislaus County** 

**Goals Supported:** Access to public services for low income household

Fair Housing and Tenant/Landlord Services

**Shelter for Homeless Persons** 

**Homeless Prevention** 

**Community Emergency Response** 

**Needs Addressed:** Public Services

**Homeless Services** 

**Funding:** CDBG: \$243,352

**Description:** The CDBG Public Services Program funds will be incorporated into a NOFA for the

Stanislaus Urban County. The funds will be awarded to service providers to

provide eligible services and programs to the Urban County.

National Objective: TBD

Matrix Code: TBD

Presumed Benefit: TBD

**Target Date:** 6/30/2022

**Location Description:** 1010 10<sup>th</sup> Street, Suite #3400, Modesto, CA 95354

**Planned Activities:** Public Service Programs

#### 22. PROJECT NAME: STANISLAUS COUNTY - ESG PROGRAM FY 21-22 (ESG)

Target Area(s): Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, Waterford, and

surrounding Unincorporated Stanislaus County.

Goals Supported: Shelter for Homeless Persons

Rapid Re-Housing for Homeless Persons

**Homeless Prevention** 

**Homeless Services Data Collection** 

**Needs Addressed:** Homeless Services

**Funding:** ESG: \$212,662

**Description:** The ESG Program funds will be incorporated into a NOFA for the Stanislaus Urban

County. The funds will be awarded to service providers to provide eligible Shelter, Homeless Prevention, Rapid Re-Housing and HMIS data support services and

programs to the Urban County.

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite #3400, Modesto, CA 95354

Planned Activities: Shelter, Homeless Services, Rental Assistance, HMIS Data Support, and

Administration.

#### AP-50 Geographic Distribution

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed.

The Stanislaus Urban County and City of Turlock, as the lead entity of the HOME Consortium, do not have plans to pursue any official HUD designated geographic based priority areas. Funds will be allocated within each jurisdiction based on program eligibility and in accordance with priority needs and goals outlined in this section.

The unincorporated communities of Stanislaus County, along with the cities of Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank and Waterford, form what is known as the "Stanislaus Urban County". The Stanislaus Urban County as an Entitlement Jurisdiction receive Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) Program entitlement funds from HUD on an annual basis based on a formula allocation. Stanislaus County is recognized as the "lead entity" under these entitlement programs.

A requirement of the CDBG program is to benefit those members of the population that meet the definition of a Targeted Income. An example of a Targeted Income person is one who earns 80% or less of the AMI for CDBG funds, and 30% or less than the AMI for ESG grant funds. Additionally, if a project benefits a specific neighborhood or community, at least 51% of the population within that geography boundary must be within the Targeted Income Group (TIG).

Approximately 10% of the Stanislaus Urban County's CDBG entitlement allocation is designated under the CDBG "Public Services" program. The CDBG Public Services program provides funds to non-profit organizations, through a competitive application process, to provide essential public service programs throughout the participating Stanislaus Urban County members.

The remaining funds are distributed among the Stanislaus Urban County members, via a formula that represents poverty and population census data, to address community infrastructure needs. These needs may include, but are not limited to, sewer infrastructure and storm drainage to sidewalk infill projects. CDBG funds are used to address infrastructure improvements needs, which in turn improve the quality of life by promoting safe and healthy communities.

#### **Geographic Distribution**

Rationale for the priorities for allocation investments geographically.

**Table 9 - Geographic Distribution** 

Target Area	Percentage of Funds			
West Modesto	20			
Ceres	16			
Hughson	8			
Newman	9			
Oakdale	10			
Patterson	11			
Riverbank	9			
Waterford	9			
Unincorporated Stanislaus County	8			

For the development of the AAP, the participating Stanislaus Urban County members used population information derived from the U.S. Census regarding median household income. The target areas of the Stanislaus Urban County members are the very-low- and low-income areas of the jurisdictions. Although funds are used for all residents of the Stanislaus Urban County's members, priority is given to programs and projects in the target areas.

CDBG funds allocated to the Stanislaus Urban County will be utilized for various programs including infrastructure improvements, economic development, public services, and fair housing. Some programs are funded collectively for the benefit of the entire Stanislaus Urban County, such as homeless and public services. Other programs are specific to individual members of the Stanislaus Urban County. Each member of the Stanislaus Urban County identifies the specific needs within its respective communities as a means to determine use of its specific allocation.

#### AP-60 Public Housing

#### Introduction

The City of Turlock, Stanislaus Urban County, and the Stanislaus Regional Housing Authority (Housing Authority) continue to have a close working relationship and meet on an as-needed basis to discuss concerns relevant to public housing and other housing matters. The Stanislaus Urban County will continue to work with the Housing Authority, the City of Turlock, and other public and private housing and social service agencies to foster public housing improvements and resident initiatives.

#### Actions planned during the next year to address the needs to public housing.

The Housing Authority's mission is committed to addressing the unmet housing needs of residents and communities in the county, consistent with Federal, State, and local law. The Housing Authority owns and operates public housing units in addition to operating the Housing Choice Voucher Program.

The Housing Authority operates 647 conventional public housing units throughout Stanislaus County in five Asset Management Properties (AMP). AMP 1 contains a total of 149 units located in Oakdale, Turlock, Ceres, and Hughson. AMP 2 contains a total of 66 units located in Newman, Patterson, and Westley. The remaining 432 units are located in AMPs 3, 4, and 5 in the City of Modesto.

The Housing Authority operates several affordable housing programs in addition to Public Housing, including year-round Farm Labor Housing, Seasonal Migrant Farm Worker Housing, and several smaller affordable housing properties including units funded under the Neighborhood Stabilization Program and the Housing Choice Voucher Program. These affordable housing programs will continue to operate in the 2021-2022 program year.

The Housing Authority is always working to increase the stock of affordable housing in Stanislaus County through other available resources, programs, and partnerships as opportunities arise.

## Actions to encourage public housing residents to become more involved in management and participate in homeownership.

The Housing Authority previously implemented a services and communication "quality control" system that provides the Housing Authority with immediate customer feedback and identifies areas that may need improvement. The Housing Authority has also implemented a resident education program with regularly scheduled meetings and written communications on agency policy, rules, and leases. Efforts to improve communications with residents and program participants include on site resident training/informational meetings, regular newsletters and flyers.

Efforts to improve communications with residents and program participants include: on site resident training/informational meetings, regular newsletters and flyers. The Housing Authority has implemented a "curbside" appearance program. The focus of the program is the exterior of buildings, parking areas, playgrounds and other areas of the complexes. Rodent and insect problems are addressed when residents report a problem and/or on Annual Inspections. In an effort to better education residents concerning these problems, information is regularly provided through the Housing Authority newsletter. These

actions have assisted the Housing Authority in creating an atmosphere which emphasizes customer satisfaction and communication

Further, the Housing Authority has a Resident Advisory Board (RAB) which represents the residents assisted by the agency. The RAB assists in the development of the Housing Authority's five-year Plan. Resident involvement will continue to be supported in an effort to enhance the service delivery by taking into account input from those with lived experience.

These actions have assisted the Housing Authority in creating an atmosphere which emphasizes customer satisfaction and communication.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance.

The Housing Authority is not designated as a troubled Housing Authority.

#### **AP-65 Homeless and Other Special Needs Activities**

In March 2017, the Stanislaus Housing and Supportive Services Collaborative, the local CoC was restructured and renamed the Stanislaus Community System of Care (CSoC). The new locally recognized CoC's membership elected a new 25-member Board and sub-committees. The CoC Board is comprised of representatives from homeless advocates, community members, and service providers, as well as public and private sector agencies in the County. The CoC Board meets on a monthly basis to identify gaps and needs in homeless services and to pursue an overall systematic approach to address homelessness. There are public meetings in which the community of providers and stakeholders are welcome to attend and provide comment. Through regular attendance and participation in the CoC meetings, the Stanislaus Urban County consults with the CoC to develop cooperative plans and strategies to leverage resources to provide emergency shelter and rapid re-housing services, and is informed of changes in local goals, objectives and performance measures. The recognition of homelessness as a social and economic issue is uniting service providers, businesses & the public and private sectors in achieving compliance with the HEARTH Act, adopting best practices to end chronic homelessness, and improving the system to rapidly re-house individuals and families.

The following are a few County-wide efforts that are not directly funded by HUD entitlements funds but contribute to the overall CoC:

#### Access Center Emergency Shelter (ACES)

The Access Center Emergency Shelter (ACES), a 182 bed, low-barrier shelter focused on providing shelter to the most vulnerable unsheltered population by decreasing common barriers to individuals accepting shelter service, such as, pets, partners, and possessions. ACES opened November 26, 2019 and is being operated by the Salvation Army through an agreement approved by the Board of Supervisors on October 1, 2019. Included in the bed count is a 22-bed dorm area available for those individuals experiencing homelessness that suffer from a significant mental illness. This dorm-style room reduces instances of victimization and increases the efficacy of therapeutic intervention. The Community Assessment Response and Engagement (CARE) Multidisciplinary Team is also able to use the location to provide case management and shelter

to the most vulnerable unsheltered individuals. The opening of ACES also afforded an opportunity for the most vulnerable unsheltered population to be sheltered and connected with case management services, with a strong emphasis on assisting shelter guests to become document ready for entry into the community's coordinated entry housing continuum. Additionally, Stanislaus County Animal Services Agency partnered with ACES to create a healthy pets program. This program provides pet food, crates, and animal health services to pets residing at ACES.

#### **Empire Cold Weather Family Shelter**

The Empire Cold Weather Family Shelter was initiated in November 2018 as a partnership with the Stanislaus Regional Housing Authority. The target population served are families who are currently being case managed in the Community Service Agency's (CSA) Housing Support Program (HSP) unit, have used all available temporary shelter nights, are still engaged in the search for permanent housing and have been unsheltered the longest based on date of referral to the HSP program.

CSA works in partnership with Community Housing and Shelter Services (CHSS) for placement of families at the Empire Cold Weather Family Shelter and has an existing contract with CHSS to administer, arrange and facilitate temporary housing services to CalWORKs and Welfare-to-Work eligible families. CHSS also provides case management services, which include assisting and educating participants on their income, household budgets, and housing options; aiding participants in completion of housing applications and landlord outreach; and providing housing search workshops.

CSA has staff onsite during standard business hours to work with the families and CHSS staff will also engage with the families on a regular basis. Stanislaus County Affordable Housing Corporation (STANCO) provides on-site property management services including security and routine maintenance of the facility and units.

#### Family Housing Facility

In coordination with the countywide strategy to address the critical issue of homelessness especially as it impacts families with school aged children, Stanislaus County entered into a five-year lease with a motel located at 1128 South 9th Street in Modesto. The property has 21 units and a three-room office space. In November 2019, CSA began using this site to operate a year-round family shelter using the successful model implemented at the Empire Cold Weather Family Shelter. The Family Housing Facility operates 24-hours a day; CSA has contracted with STANCO for property management and security services.

#### **Access Center**

On February 3, 2020, the Access Center, a "hub location" for multiple homeless programs and the entry way into the shelter system, opened at 912 D Street, Modesto, California. The Access Center serves as a one-stop hub and physical entry point for individuals at-risk of or currently experiencing homelessness to access a wide range of co-located homelessness services including centralized homeless outreach and engagement; housing assessments and navigation; and homelessness support services and referrals. The Access Center also employs a "meet you where you are"

strategy that has specialized homeless outreach workers meet individuals on the street and in homeless encampment areas and encourages individuals to connect to services.

The following partners are co-located at the Access Center - Center for Human Services; Community Housing and Shelter Services; Community Impact Central Valley; Disability Resource Agency for Independent Living; Downtown Streets Team Modesto; Golden Valley Health Centers; Salvation Army - Modesto; Stanislaus County (Behavioral Health and Recovery Services and Community Services Agency); Telecare Corporation and Turning Point Community Programs.

#### Homeless Strategic Plan

The Stanislaus Homeless Alliance (SHA) and the Stanislaus Community System of Care (CSOC) have collaborated to update the Plan to Address Homelessness in Stanislaus County, originally prepared in January 2019. In September 2020, the SHA and the CSOC each appointed three members to serve on a work group to spearhead the effort. The updated plan, now referred to as the Homeless Strategic Plan, will adopt a data-informed approach to addressing the needs of people experiencing homelessness by enhancing community decision-making, supporting organizational and provider capacity and improving systems coordination. With the assistance of consultant Homebase/The Center for Common Concerns, the work group will implement a three-phased strategic planning process:

- Phase I Gaps Analysis and Stakeholder Engagement. Homebase will conduct an analysis of existing housing and services, unmet needs and priority gaps to be addressed throughout the region. Homeless Management Information System (HMIS) and Coordinated Entry System (CES) data points will be reviewed for the provision of system-wide homeless care and outcomes. Particular emphasis will be placed on outreach to and inclusion of Black, Indigenous, and People of Color (BIPOC) and people with lived experience throughout plan development. To that end, extensive outreach through stakeholder interviews, targeted focus groups and community forums is scheduled for multiple locations across the county.
- Phase II Draft Plan Development and Update. Phase II will focus on culling information
  gathered during the gaps analysis and community engagement process to identify key
  goals, desired strategies and actions and opportunities to address homelessness. The
  work group will collaborate with Homebase to develop draft language for the updated
  plan with a tentative deadline of March 2021.
- <u>Phase III Approval of Updated Strategic Plan</u>. The final Homeless Strategic Plan will be presented for approval to the SHA and CSOC in April 2021.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs.

The Stanislaus Urban County is a partner and stakeholder in the CoC, regularly attending CoC meetings and actively contributing to creating efficient processes. The CoC has become increasingly efficient in use of funds and allocation of non-financial resources with the implementation of a Coordinated Entry System (CES). A CES Task Force was formed and meets regularly to continually improve the system and ensure it is an effective tool. There are several service providers within the CoC that conduct street outreach throughout the County. Through Behavioral Health and Recovery Services (BHRS) and a collaboration of several other County departments, an Outreach and Engagement Center (OEC) was established in 2018. The OEC coordinates the provision of multiple services throughout the County for those experiencing homelessness. Teams of outreach workers go out five (5) days a week to connect homeless individuals directly with benefits and services to engage those who may otherwise not seek assistance. The OEC also serves as a physical entry point for support through assessments and referrals and is open for walk-in access Monday through Friday.

#### Addressing the emergency shelter and transitional housing needs of homeless persons.

Shelters in Stanislaus County receive a combination of federal, state, local, private, and foundation funding from a diversified stream of sources including: federal CoC, ESG (state and federal) and CDBG programs, community foundations, and others. In total, there are 12 shelters represented on the 2018 HUD Housing Inventory Count (HIC), including several for specific populations like youth, families, or adults. There is a continued dedication to low-barrier, housing-focused shelters, to move those without a place to live into permanent housing, and clients from the We Care Program, Children's Crisis Center, Community Housing and Shelter Services (CHSS), and Family Promise are able to receive rapid re-housing assistance to become stably housed. Approximately 45% of the Stanislaus Urban County's Fiscal Year 2020-2021 ESG award funded programs that provide emergency shelter (both seasonal and year-round).

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The CoC continues to hone-in on system processes and address gaps in the service delivery system to ensure that specific vulnerable sub-populations do not fall through the cracks. As the CoC partnerships grow and each entity becomes more understanding of their role as well as the roles of other agencies, the system will yield more effective results for those individuals and families that are experiencing homelessness. The Coordinated Entry System (CES) is an effective tool in minimizing the number of days someone experiences homelessness.

The delivery of wrap-around services is critical to the long-term success of those individuals and families that have experienced homelessness but are now housed. Through the CoC, there are housing supports made available, offering financial assistance, security deposits, legal services, credit repair, utility payments, counseling, among others. It is understood by the CoC and its partners that the end goal is not to simply find housing, but to maintain stable housing.

Agencies that are funded through the Stanislaus Urban County's ESG program are required to participate in the planning and development of the CES. ESG sub-grantees must participate in the client referral system as long as it does not place a financial burden on the agency and compromise their other funding sources. Some of the larger agencies within the County that provide resources for homeless individuals and families include: We Care Program-Turlock, Family Promise of Greater Modesto, The Salvation Army, Children's Crisis Center, HOST House, and the Modesto Gospel Mission. Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families and unaccompanied youth) make the transition to permanent housing and independent living is an overall goal of the CoC.

The Stanislaus Urban County works with the CoC towards this goal by funding programs with ESG funds that aim to shorten the period of time that individuals and families experiences homelessness, facilitate access for homeless individuals and families to affordable housing units, and prevent individuals and families who were recently homeless from becoming homeless again. The Stanislaus Urban County's homeless strategy also places a high priority on providing rental assistance, housing relocation and stabilization services to persons and households experiencing homelessness. Approximately 40% of the FY 21-22 ESG award will go towards ESG programs that provide rental assistance, utility assistance, payment of rental and utility arrears, or rental or utility deposits in combination with case management which works with clients on an individual basis to sustain permanent housing. The program utilized housing search and placement services, intensive case management, and rental assistance to remove barriers to permanent housing for homeless persons and persons 30% or under the AMI who are at-risk of losing their housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The Plan to address homelessness in Stanislaus County identifies discharge planning as a key part of the strategy in addressing homelessness throughout the County moving forward. Acknowledging that further collaboration among public institutions and other system of care providers needs to occur so that no individual or family is discharged into homelessness, the CoC continues to work on these issues through awareness campaigns and coordinated efforts to align services and resources among CoC partners.

Local health care facilities have specific protocol in place requiring a safe discharge for all patients. In 2008, the County's Public Health Agency reestablished the task force to review the current protocol in place and address any gaps in services necessary to ensure successful discharge planning services. Currently in place there are discharge planning social workers on staff at the hospitals who work with service providers to locate appropriate housing that could include HUD McKinney-Vento funded

emergency shelters, transitional or permanent housing units and prevent the release of patients to the streets. For adults recently released from custody, the County addresses housing issues through the Day Reporting Center (DRC). The Sheriff's Department conducts Probation Orientation meetings at the DRC in which several programs have participated in the past including Solidarity, Teen Life Challenge, and Modesto Gospel Mission.

As a result of the CoC's coordination with the Probation Department and the Sheriff's Office, a diversion program was started in 2016. The diversion program helps homeless who would otherwise be jailed for minor crimes stay at the Salvation Army shelter facility, where they receive overnight shelter and case management services. The County has transitional living procedures in place for juveniles exiting foster care to address youth in placement where the long-term plan is emancipation. These procedures are required by both the State and Federal governments. The County develops a 90-day transition plan that includes a housing component. A lead officer received a list of those eligible minors from the case officers and works with the case officer, minor, family, and any services providers to develop the plan prior to the minor's last status review (usually at 18 years old). A status review is a court hearing to review the minor's status in placement. The plans are submitted to the court and all involved parties, including the minor.

#### **AP-75 Barriers to Affordable Housing**

#### Introduction

The Stanislaus Urban County works with the City of Turlock, who is the lead agency for the City of Turlock/Stanislaus County HOME Consortium in efforts to provide affordable housing opportunities. One of the main barriers to affordable housing, both rental and homeownership, has been the supply of affordable housing units. For residents that are renting, the rents in the area have increased and made it difficult for renters to move or new renters to find housing units. In the area of homeownership, many residents are outpriced and cannot afford to purchase the homes that are available. Some of the barriers that impact the availability of affordable housing are outlined below.

#### **Accessory Dwelling Units (ADUs)**

Separate living quarters on a property (also called a "granny flat" or "guesthouse") can add additional housing units into single-family residential neighborhoods. Government regulations of ADUs can reduce or eliminate this housing development. Passage of numerous California legislative bills in 2017 and 2019 have eliminated many of the local impediments to the construction of ADU's. On January 26, 2021, Stanislaus County approved an amendment to its Zoning Ordinance to allow accessory dwellings in the unincorporated areas of Stanislaus County. The remaining Stanislaus Urban County jurisdictions are working to update their ordinance to comply with the State's new ADU laws. In the interim, state law allowing for the development of ADU's prevail over local zoning ordinances.

#### **Shortage of Affordable Housing Funding**

The availability of funding for affordable housing has dropped dramatically in the past decade for all jurisdictions in California that do not have local public or private housing funds. Dissolution of redevelopment agencies in the State of California in 2012, resulted in a significant drop in funding for housing projects for all Stanislaus Urban County members.

#### **Planning and Development Fees**

Housing development imposes short- and long-term costs upon local government, such as the cost of providing site reviews, permitting and inspection, and maintaining General Plan and zoning regulations addressing housing development. Jurisdictions also charge impact fees to offset the cost of providing the infrastructure and public facilities that are required to serve new housing development. To help recoup costs and ensure that essential services and infrastructure are available when needed, Stanislaus County jurisdictions charge various types of development fees. The fee amounts vary based on the needs of each jurisdiction and the services provided.

The fees can be a significant factor in housing development throughout California, raising housing costs and disincentivizing new residential development, factors that contribute to statewide high housing costs. Among California jurisdictions, fees account for between six and eighteen percent of the price of housing. (Termer Center for Housing Innovation- UC Berkeley, It All Adds Up: The Cost of Housing Development Fees in Seven California Cities, March 2018.)

As a best practice, the public and developers should be able to access a jurisdiction's current fee schedules to estimate fees as a part of total development project costs in advance.

Until 1978, property taxes were the primary revenue source for financing the construction of infrastructure and improvements for residential development in California. Proposition 13, passed in 1978, limited a local jurisdiction's ability to raise property taxes and increasing reliance on other funding sources to provide infrastructure, public improvements, and public services. An alternative funding source widely used among local governments in California is the development impact fee, which is charged to the project developers/owners, for publicly provided infrastructure that supports the development, including water and sewer facilities, parks, and transportation.

For jurisdictions to charge an impact fee, the California Mitigation Fee Act requires that the jurisdiction demonstrate the "nexus" between the type of development in question and the impact being mitigated by the proposed fee, and that fee amount be proportional to the impact caused by the development. Fees not covered by the California Mitigation Fee Act include inclusionary housing ordinance in-lieu fees, permit processing fees, utility connection fees, and fees included within specific development agreements between a jurisdiction and a developer.

Despite state law limiting direct impact fees, the fees can be a large part of a jurisdiction's total fee requirements for housing development. Because developers tend to pass these fees onto the final housing owner, the effects of reducing these fees on housing affordability depend on the amount of the fee reduction and current home prices. Because the eventual owner bears the brunt of fees, high fees limit development of lower-cost housing more than higher-cost housing. (Termer Center for Housing Innovation- UC Berkeley, Current Practices and Policy Considerations to Improve Implementation of Fees Governed by the Mitigation Fee Act, August 2019)

A reduction in development fees for low-income housing may help these projects become financially feasible. A jurisdiction deferring development fees until a certain time after project completion can also help add flexibility the project's upfront costs and assist in the development of low-income housing.

#### **Municipal Processing Time**

The processing time required to obtain full approval of a development project is often cited as a contributing factor to the high cost of housing in the State of California Review and legislative approval, while often necessary steps in the development process, add to the cost of construction by increasing land holding costs and interest payments. Governments are not always able to control delays when multiple levels of government that must communicate, review, and approve plans, delays due to the schedule or timing of legislative boards of approval, or delays based on the amount of municipal staff capacity to review plans when demand for services is high.

#### **Prevailing Wages**

Davis-Bacon prevailing wage must be paid to laborers when federal Community Development Block Grant (CDBG) dollars are used to pay for any construction project over \$2,000 or on any multifamily housing project over eight units. Prevailing wage must also be paid on any HOME-funded multifamily housing project that directly funds twelve or more units. While competitive wages are currently high, Davis-Bacon wages may be higher and add additional cost to housing construction and rehabilitation activities.

California's Prevailing Wage Law requires contractors to pay minimum wage rates on public works projects that support housing construction such as roads, water and sewer projects, and other public utilities. The rates are set by the California Department of Industrial Relations. These additional costs could add to local costs for housing development.

#### **Expiration of Affordability Contracts**

Affordability contracts with private property owners have a time limit that runs out after a contractually-set number of years. Unless the affordability contracts are renewed with the property owner, the affordable rental housing units will expire and become market-rate housing.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment.

Potential constraints to housing development vary by area throughout the Stanislaus Urban County, but generally include cost of infrastructure, residential development fees, development standards, land use entitlement processing times, and limited funding for affordable housing development. Barriers to housing also include personal barriers such as poor credit history, involvement with the law, limited knowledge about tenants' rights and the complaints process.

#### **Development Process**

To expedite project facilitation and provide internal support to project applicants, the Stanislaus Urban County will continue to undertake efforts to build relationships between the Stanislaus Urban County and

the development community to identify the barriers and constraints to the development of affordable housing to identify public/private partnership opportunities for the development of affordable housing.

#### Fee Structure

The Stanislaus Urban County will continue to review its fee systems as a means of reducing the cost of housing development. The Stanislaus Urban County members recognize that fees can affect the cost of construction of affordable housing in the community.

#### **Subdivision Improvement Standards and Zoning Ordinance**

The Stanislaus Urban County will review and provide input to modify Subdivision Improvements Standards, where reasonable and appropriate, to provide cost savings in the development of residential units while continuing to ensure the public health, safety, and welfare of residents.

#### **Affordable Housing**

The Stanislaus Urban County will continue to assign priority to educating the residents of Stanislaus County regarding the importance of providing affordable housing to support job growth. This will be done through public education, public participation, and fair housing information.

The Stanislaus Urban County will continue to monitor constraints and where possible, undertake efforts that can address these constraints and their effect on the provision of affordable housing.

#### AP-85 Other Actions

#### Introduction

The Stanislaus Urban County targets federal funds to residents who have traditionally not been served, or are underserved by programs. Project activities funded through the Con Plan are carefully designed to provide appropriate and needed services, particularly to those who may not be eligible for assistance from other sources, or are geographically isolated by lack of transportation, or lack basic amenities, particularly medical care, in their neighborhoods.

#### Actions planned to address obstacles to meeting underserved needs.

One of the ongoing challenges in meeting the needs of the underserved is the lack of sufficient funding for services provided by local governments, non-profit organizations, and other agencies. Service providers faced with this challenge are expected to provide more and more services with the same, if not smaller, budgets every year. The Stanislaus Urban County will continue to seek funding opportunities through different sources, encourage projects or programs that leverage funds, and ensure that projects and programs are operated as effectively and efficiently as possible.

The Stanislaus Urban County members will continue being an involved stakeholder in the CoC and the Stanislaus Homeless Alliance (SHA). These organizations both function to bring stakeholders and residents together to identify needs, service gaps, and potential solutions and partnerships to address housing and homelessness needs within the region.

The Housing Authority supports low- and moderate-income families throughout the region, and also play a key role in overcoming obstacles in meeting needs. Through working closely with the Housing Authority, Stanislaus Urban County, will continue to support the Housing Authority in their efforts to first identify needs and further meet those needs.

#### Actions planned to foster and maintain affordable housing.

As stated throughout the Con Plan and AAP, affordable housing is considered a high priority. Accordingly, the use of the HOME funding is prioritized for the development and rehabilitation of affordable housing that serves low-income households. Affordable housing strategies include both development of new affordable housing units as well as the preservation/conservation of existing affordable housing units. CDBG funding will be used to development infrastructure critical to the development of new affordable housing units and maintenance of existing affordable housing units.

The Stanislaus Urban County relies on private non-profit organizations and for-profit developers to acquire, develop, or rehabilitate affordable units. The Stanislaus Urban County will continue to work closely with these entities to ensure that each year as many new affordable units are produced, or rehabilitated, as possible.

#### Actions planned to reduce lead-based paint hazards.

The Housing Authority serves as the lead agency in Stanislaus County the identification, documentation, and prevention of lead poisoning. The Childhood Lead Poisoning Prevention Program of Stanislaus County, administered through the Housing Authority, becomes involved with childhood lead-based poisoning when notification of an elevated screening blood level is received either from the laboratory or physician. If the blood level is 10ug/dL (micrograms per deciliter), notification is made to the family. Once a child meets the case definition, an environmental investigation is performed by a Registered Environmental Health Specialist to determine, if possible, the source of lead exposure. The Housing Authority, in partnership with the Department of Environmental Resources, conducts the investigation of residences where children with elevated levels of lead reside.

Stanislaus Urban County partners with the Childhood Lead Poisoning Prevention Program to distribute information throughout the Stanislaus Planning area. If the source of lead exposure is related to the residential physical environment (e.g., peeling paint that indicates the presence of lead), then HOME funding available for housing rehabilitation programs may be used for eradication.

The Housing Authority actively addresses the issue of lead-based paint hazards by providing notices to landlords and tenants who participate in the Housing Choice Voucher Program, warning them of the hazards of lead-based paint. The City of Turlock and HOME Consortium Owner Occupied Housing Rehabilitation Loan Program and homebuyers who use HOME and CDBG fund are provided the notices by the member jurisdictions. Additionally, all units that are rehabilitated with CDBG and HOME funds are subject to lead-based paint compliance requirements.

#### Actions planned to reduce the number of poverty-level families.

The City of Turlock, as lead entity of the HOME Consortium, and the Stanislaus Urban County work to reduce poverty through ensuring an adequate, affordable, quality housing supply, improving low-income neighborhoods, strengthening the employment skills of the community and ensuring access to basic needs such as food and shelter. The Home Consortium is particularly focused on ensuring quality housing options to low-income individuals through the production of new low-income units as well as the rehabilitation of existing low-income units and combating rental discrimination against minorities.

The City of Turlock and the Stanislaus Urban County updated the Analysis to Impediments to Fair Housing Choice (AI) alongside the development of the Fiscal Year 2020-2025 Consolidated Plan in May 2020 and outlined ways in which each jurisdiction can take actions to ensure protected classes have equitable access to quality schools and employers. The AI investigates zoning codes, permit processes, and fees to ensure all jurisdictions within Stanislaus County are as accommodating as possible to those developments and employers that will contribute to reducing poverty and increasing economic opportunity and housing stability.

The CoC has developed into a more coordinated organization over the past five years, and the Stanislaus Urban County will continue to leverage those partnerships and resources to address the issues of poverty.

The Stanislaus County Alliance WorkNet (Alliance), The Community Services Agency's CalWorks Program, and the California Employment Development Department are all resources available to persons seeking employment.

In addition, all Stanislaus Urban County members, through their various economic development efforts, strive to promote activities that will ultimately have major impacts on the community, such as job creation that in turn will reduce poverty. The Alliance partners with Stanislaus County, Turlock and the other cities in fulfilling the following objectives:

- Promotion of Stanislaus County and its nine incorporated cities as a desirable location for new and expanding businesses.
- To work with public agencies and local businesses to promote cooperation in the economic development process.
- To assist in business retention and expansion efforts by offering programs for technical and financial assistance.

In 2020, Stanislaus County updated its Comprehensive Economic Development Strategy (CEDS). The development of the County CEDS was primarily conducted by the Economic Development Action Committee which included representative from all the Urban County members. Each of the Urban County members have outlined specific economic development goals. The entire report can be found at: <a href="http://www.stancounty.com/ceo/econ-dev/pdf/ceds.pdf">http://www.stancounty.com/ceo/econ-dev/pdf/ceds.pdf</a>. The Economic Development Action Committee Recommendations include various goals and priorities aimed at inspiring and facilitating future investments in infrastructure — both physical and human — so as to maintain a competitive place in the

economic development of Stanislaus County. The identified development goals and priorities include:

- Encourage and support new business innovation and entrepreneurs
- Promote the region as a tourism destination
- Encourage the further development of a vibrant ag-based economy looking for ways to add new products, generate food and beverage innovation, and promote our products and services
- Develop specialized education including higher education, career technical education, and workforce development
- Support the development of college level program infrastructure to provide opportunities for students to learn and stay here
- Enhance goods movement transportation projects that build capacity while increasing safety, decreasing congestion, improving air quality and promoting economic development
- Develop wet and dry utility infrastructure to increase business development interest
- Participate in the development of comprehensive regional water planning
- Continue to promote accessibility and utilization of advanced communications services (through targeted technology training efforts, etc.) as fundamental and necessary for all residents and businesses

#### Actions planned to develop institutional structure.

The Stanislaus Urban County publishes an annual Notice of Funding Availability (NOFA) of Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) funds. The NOFA includes an announcement of a Grant Technical Workshop and timeline for the upcoming grant cycle. The NOFA is published in the local newspaper, The Modesto Bee, in English and Spanish. An e-mail is sent out to all past and current grantees and applicants that have applied in the last five (5) years. The Stanislaus Urban County also announces the NOFA at the CoC meeting, distributes a reminder, and e-mails the CoC agencies a NOFA announcement.

The Stanislaus Urban County holds a Grant Technical Workshop to release the upcoming grant application and explain the grant requirements. County staff is available via phone, in person, and by e-mail to answer questions throughout the application process.

The Stanislaus Urban County also requires those receiving grants (sub-grantees) to attend a Grantee Technical Workshop prior to receiving their agreements needing to be executed for release of funds. At the technical workshop, the policies, procedures, program regulations, requirements and obligations of the grant are explained. All sub-grantees receive the documents covered in the Grantee Technical Workshop in a hard copy and electronic copy.

### Actions planned to enhance coordination between public and private housing and social service agencies.

Stanislaus County, as administrator of the Stanislaus Urban County, coordinates and consults with other program providers, local, state and federal government entities, non-profit and for-profit organizations and business, professional organizations, interest groups, and other parties interested in the implementation of federal programs.

Specifically, they are: Stanislaus Regional Housing Authority, Stanislaus County Health Services Agency, Stanislaus County Community Services Agency, Stanislaus County Behavioral Health and Recovery Services; California Department of Housing and Community Development; U.S. Department of Agriculture/Rural Development, U.S. Economic Development Administration, U.S. Department of Housing and Urban Development (HUD); California Coalition for Affordable Housing; Habitat for Humanity, Stanislaus County Affordable Housing Corporation (STANCO), California Rural Legal Assistance (CRLA), Great Valley Housing Corporation, Visionary Home Builders and Self-Help Enterprises. This will assure that the activities outlined in the AAP are given the fullest attention for design and implementation or construction.

Stanislaus County will continue to participate in regularly scheduled meetings with the cities of Modesto and Turlock to coordinate any CDBG, HOME and ESG funded activity that may be of benefit to each of the separate entitlement communities within Stanislaus County. Further, quarterly meetings will be held between the participating members of the Stanislaus Urban County. This will assure that the activities outlined in the AAP are given the fullest attention for design and implementation or construction.

The Stanislaus Urban County will maintain active involvement in the CoC, a multi-agency collaborative which focuses on the community's housing and social service needs, to continue outreach and information sharing with other Stanislaus County agencies serving similar clientele.

#### **AP-90 Program Specific Requirements**

#### Introduction

There are three specific goals of the Federal CDBG and HOME programs:

- 1. Provide decent housing.
- 2. Provide a suitable living environment.
- 3. 3.Expand economic opportunities.

The Action Plan has been developed to assist in achieving these three goals. The overriding consideration required of the CDBG program is to benefit those members of the population that meet the definition of Targeted Income. A Targeted Income person is one who earns 80% or less of the AMI for CDBG funds. Additionally, if a project benefits a specific neighborhood or community, at least 51% of the population within that geographic boundary must be within the Targeted Income Group (TIG).

As identified by the Consolidated Plan for Fiscal Years 2020-2025, priority will be given to projects in the following areas: Infrastructure, Economic Development, Housing Assistance, Housing Programs, and Public Services.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1).

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

	Total Program Income:	\$ 2,00	00
5.	The amount of income from float-funded activities.	\$	0
	statement or plan.		
	for which the planned use has not been included in a prior		
4.	The amount of any grant funds returned to the line of credit	\$	0
3.	The amount of surplus funds from urban renewal settlements.	\$	0
	that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.		
2.	The amount of proceeds from section 108 loan guarantees	\$	0
	received before the start of the next program year and that has not yet been reprogrammed.	, _/	
1.	The total amount of program income that will have been	\$ 2,00	00

#### **Other CDBG Requirements**

1.	The amount of urgent need activities.	0			
2.	The estimated percentage of CDBG funds that will be used for	90%			
	activities that benefit persons of low and moderate income.				
	Overall Benefit - A consecutive period of one, two or three				
	years may be used to determine that a minimum overall				
	benefit of 70% of CDBG funds is used to benefit persons of low				
	and moderate income. Specify the years covered that include				
	this Annual Action Plan.				

#### Emergency Solutions Grant (ESG) Reference 91.220(I)(4).

1. Include written standards for providing ESG assistance (may include as attachment).

The Stanislaus Urban County adopted performance standards in line with HUD and HCD guidelines and in coordination of the CoC. These standards include: rapid re-housing clients into permanent housing within 30 days after determination of eligibility; retaining this housing for at least six months; attaining or maintaining income while in permanent housing. Agencies are strongly encouraged to use a progressive engagement with clients to determine their financial need and receive just enough assistance to maintain housing.

2. <u>If the Continuum of Care has established centralized or coordinated assessment system that</u> meets HUD requirements, describe that centralized or coordinated assessment system.

The Stanislaus Urban County has worked with the local Continuum of Care (CoC) to further develop the Coordinated Entry System and include a larger scale of community participation. The CoC has

established a working committee to implement this system to ensure compliance with the HEARTH Act. The recently updated (January 2020) Coordinated Entry System Policies and Procedures Manual can be found at: <a href="https://csocstan.com/coordinated-entry-system-ces-policies-and-procedures-manual/">https://csocstan.com/coordinated-entry-system-ces-policies-and-procedures-manual/</a>

3. <u>Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).</u>

For Fiscal Year 2019-2020, ESG funds were allocated based on a competitive grant cycle to which public service providers could apply for ESG funds. Applicants were restricted to submitting three (3) applications per agency for CDBG public services, provided each application is a request for a different program or site. All applicants were required to attend a Grant Technical Workshop prior to submission of an application. A panel made up of representation from the Stanislaus Urban County, the County's Chief Executive Office and the local Continuum of Care (CoC) reviewed each written application submission and oral presentation and scored them individually.

The following is the scoring criteria that will be utilized by the Grant Review Panel for CDBG Public Services Grant and Emergency Solutions Grants (ESG) Program grant applications for Fiscal Year 2021-2022:

#### Capacity & Experience

- Agency & Staff Experience with Grant Administration
- Program Sustainability Outlook
- Funding prioritization will be provided to agencies with successful experience in administering HUD funding

#### Addressing the Need/Extent of the Problem

- Prevention Focus
- Consistent with Adopted Consolidated Plan Consistent/Priority Need
- Identifying and Addressing a Community Need
- Funding prioritization will factor in equitable distribution throughout the Stanislaus Urban County
- Use of health index tool or similar tool

#### Collaboration

- Does the Proposed Program Include Cross Sector Engagements?
- Are there Partnerships and Collaborations?
- Outreach and Referrals

#### Accomplishments & Program Evaluation

- Are Accomplishments Measurable?
- Standardized Methods and Tools to Evaluate Progress
- Are Goals Verifiable and Attainable?
- Will Program be Impactful and Effective?
- Use of Racial Equity Assessment

#### Financials

- Clear and Efficient Budget
- Leveraging Sources

#### Performance & Risk Assessment

- Implementation- Soundness of Approach
- Monitoring Results and Timeliness

#### Program Innovation

#### **Grant Submittal**

- Is the Application Clear?
- Presentation Value
- 4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Stanislaus Urban County consults with the local Continuum of Care which has formerly homeless individuals as members. Sub-grantees who administer the shelters and the rapid re-housing programs have formerly homeless individuals in their organizations who help shape policies and make decisions about services and programs that receive ESG funding.

5. Describe performance standards for evaluating ESG.

Under the Emergency Solutions Grants (ESG) Program, Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms and budget printouts, which identify the total funds uses/requested by each grantee during that reporting period. Stanislaus County staff verifies match funding (i.e. - local unrestricted donations). In this manner, the subrecipient in turn ensures that dollar to dollar matching requirements are satisfied by paying the remainder of the expenses from non-ESG sources.

#### Stanislaus County Planning & Community Development HUD and HCD Funding Allocation Proposal

Fiscal Year 2021-2022 Notice of Funding Availability (NOFA)

Final funding recommendations to the Stanislaus County Board of Supervisors will be prioritized based on the Percentage of Total Funding reflected below, however, final funding recommendations will be dependent on the actual applications received, Grant Review Panel ranking scores, and federal/state program requirements in effect at the time of the funding recommendation.

Funding Source	Funding Program		Funding Amount (estimates in italics)		,	Emergency Shelter <sup>2</sup>			Rapid Re-Housing (RRH) <sup>6</sup>	HMIS <sup>4</sup>	Housing Stabilization <sup>3</sup> (includes	Public Services	Remaining
HUD	CDBG-PSG	Annual	\$ 243,352	6/30/2022	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 243,352	\$ -
HUD	ESG	Annual	\$ 212,662	6/30/2023	\$ 15,949	\$ 50,06	\$ -	\$ 130,703		\$ 15,949	\$ -	\$ -	\$ -
HCD	ESG	Annual	\$ 280,000	6/30/2023	\$ 19,600	\$ 54,99	5 \$ -	\$ 100,000	\$ 84,405	\$ 21,000	\$ -	\$ -	\$ -
HUD	CDBG CV3	CARES Act	\$ 1,432,755	6/30/2024	\$ 286,551	N/A	. \$ -	\$ 500,000	\$ 146,204	\$ -	\$ 500,000	\$ -	\$ -
HUD	ESG CV2	CARES Act	\$ 3,891,785	6/30/2022	\$ 389,178	\$ 1,000,00	\$ 460,724	\$ 1,000,000	\$ 750,000	\$ 291,883	\$ -	\$ -	\$ -
		Totals	\$ 6,060,554		\$ 711,278	\$ 1,105,05	\$ 460,724	\$ 1,730,703	\$ 980,609	\$ 328,832	\$ 500,000	\$ 243,352	\$ -
			Percentage o	f Total Funding	12%	18%	8%	29%	16%	5%	8%	4%	100%

<sup>&</sup>lt;sup>1</sup>Unspent admin to be reallocated to programs with funding agreements that have demonstrated a funding need based on expenditure rates. Reallocation to occur within the last 12 months of program or when non-admin funding is 80% expended.

#### **Program Limits to Consider**

Limits	Eligible Activity	Program Funding Specific	Total % of Proposed
60% max	Shelter/Outreach	Non CARES ESG	26%
40% min	Homeless Prevention/Rapid Re-Housing	Non CARES ESG	53%
7.5% max	HMIS	ESG	5%
7.5% max	ESG Admin - Federal		
3.8% max	ESG Admin - State		12%
20% max	CDBG Administration		

<sup>&</sup>lt;sup>2</sup>CA-ESG CV2 funding will prioritized to low barrier shelters or homeless prevention/rapid re-housing activities depending on community need, based on actual applications received, and the availability of alternative funding. Other funding available include

<sup>&</sup>lt;sup>3</sup>Includes landlord mediation/engagement and legal services (including hotlines and websites); services would be provided by fair housing/legal service providers with homeless prevention funding included. MUST BE CONNECTED TO HP/RRH PROGRAM

<sup>4</sup>To be provided to agencies receiving program funding.

<sup>&</sup>lt;sup>5</sup>Prioritize food, rental, and utility assistance programs.

<sup>&</sup>lt;sup>6</sup>HP and RRH may be intermixed based on community need unless specifically restricted by funding source.

# STANISLAUS URBAN COUNTY Fiscal Year 2021-2022 Annual Action Plan

Board of Supervisors May 11, 2021



# **Stanislaus Urban County**

















#### Regional Approach

#### **Stanislaus Urban County:**

- CDBG Community Development Block Grant
- ESG Emergency Solutions Grant

#### City of Turlock/Stanislaus County HOME Consortium:

HOME – HOME Investment Partnership Program



## Plan Development and Citizen Participation

- Community Meetings
- Stakeholder Outreach
- Stanislaus Community Foundation Survey
- City Councils & Staff of Member Jurisdictions
- County's Community Development Committee

#### Fiscal Year 2021-2022 Annual Action Plan

#### **Stanislaus Urban County Allocation:**

CDBG: \$2,433,519\*

ESG: \$ 212,662\*\*

TOTAL \$2,646,181

- \* reflects \$69,734 increase compared to FY 2021-2022
- \*\* reflects \$10,034 increase compared to FY 2021-2022

## Coronavirus, Relief, and Economic Security Act "CARES" Stimulus Program

Funding is dedicated to Prevent, Prepare and Respond to the community impacts of the COVID-19 pandemic.

Rounds 2 & 3 (CV2 & CV3)

- CDBG CV3 \$1,432,755
  - Public Services Program Activities: 80%
  - Administration: 20%
- ESG CV2 \$3,891,785
  - Program Activities: 80%
  - HMIS Data Entry and Support: 10%
  - Administration: 10%

# FISCAL YEAR 2021-2022 CDBG AND ESG ALLOCATIONS

#### FINAL CDBG AND ESG ALLOCATIONS

URBAN COUNTY MEMBER	ACTIVITIES	ADMINISTRATION	TOTAL
Ceres	\$233,828	\$16,842	\$250,670
Hughson	\$175,673	\$16,842	\$192,515
Newman	\$161,766	\$16,842	\$178,608
Oakdale	\$181,750	\$16,842	\$198,592
Patterson	\$195,157	\$16,842	\$211,999
Riverbank	\$156,916	\$16,842	\$173,758
Waterford	\$237,929	\$16,842	\$254,771
Stanislaus County	\$360,444	\$343,810	\$704,254
Public Services @10%	\$243,352		\$243,352
Fair Housing		\$25,000	\$25,000
CDBG Total	\$1,946,815	\$486,704	\$2,433,519
ESG Total	\$196,713	\$15,949	\$212,662
TOTAL ALLOCATION	\$2,143,528	\$502,653	\$2,646,181

#### Fiscal Year 2021-2022 Annual Action Plan

#### **Urban County Member Infrastructure Projects:**

- Stanislaus County: West Modesto Infrastructure Project
- City of Ceres: Morrow Village Area Improvements Project
- City of Hughson: Walker Lane Project
- City of Newman: Hill Park and Steffensen Park Areas Projects
- City of Oakdale: Wood Basin Improvement Project
- City of Patterson: Washburn Infrastructure Project
- City of Riverbank: Castleberg Park and Pioneer Park Improvement Projects
- City of Waterford: Main Street Infrastructure Project



## Stanislaus Urban County HUD Funding Prioritization

The following is the prioritization breakdown for the Stanislaus Urban County cumulative total of \$6,060,554 in HUD Funding for the FY 2021-2022 Notice of Funding Availability:

- \$1,730,703 (29%) Homeless Prevention (HP)
- \$1,105,056 (18%) Emergency Shelter
- \$980,609 (16%) Rapid Rehousing (RRH)
- \$711,278 (12%) Administration (Stanislaus County Planning Department)
- \$500,000 (8%) Housing Stabilization (including HP and RRH)
- \$460,724 (8%) Street Outreach
- \$243,352 (4%) CDBG Public Services
- \$328,832 (5%) Homeless Management Information Systems (HMIS)

## FY 2021-2022 Notice of Funding Availability Process

#### The proposed *Scoring Factors* include:

- Capacity and Experience (50 points)
  - Funding prioritization will be provided to agencies with successful experience in administering HUD and HCD funding.
- Addressing the Need/Extent of the Problem (50 points)
  - Funding prioritization will factor in equitable distribution throughout Stanislaus County/Urban County.
  - Use of health index tool or similar tool.
- Collaboration (20 points)
- Accomplishments and Program Evaluation (20 points)
  - Use of racial equity assessment.
- Financials (20 points)
- Performance and Risk Assessments (20 points)
- Program Innovation (30 points)
- Grant Submittal (10 points)



#### **Public Comment Period**

- No written public comments received during the 30-day public comment period closed May 10, 2021
- May 10, 2021 Stanislaus Urban County and City of Turlock Joint Community Meeting:
  - AP-15 Expected Resources Why was other funding not included?
  - AP-20 Goals and Objectives Why was the affordable housing goal not included?
  - What types of infrastructure projects are eligible and how to get funding?
  - Need for sewer in the Herndon Road and Aurora Street area of Ceres.
  - Is there funding to assist with sewer hook-ups?
  - Is there an alternative means to using poverty and population to distribute
     Urban County funding for infrastructure?

#### Staff Recommendations

- Close 30 day Public Review Period
- Conduct Public Hearing
- Approvals
  - CEQA Notice of Exemption
  - Fiscal Year 2021-2022 Annual Action Plan



#### **Staff Recommendations**

- Authorizations
  - Authorize Director of Planning and Community Development to sign HUD Program Certifications.
  - Authorize Chief Executive Officer to sign CDBG and HOME Sub-Recipients Agreements.
  - Authorize Director of Planning and Community Development to sign any related HUD agreements, contracts or documentation needed for implementation.
  - Authorize staff to document any feedback received and incorporate any changes as required by HUD.
  - Authorize staff to submit to HUD final documents.



### QUESTIONS



