Adopted Final Budget Fiscal Year 2014-2015



Stanislaus County

CALIFORNIA

BOARD OF SUPERVISORS

Jim De Martini, Chair William O'Brien Vito Chiesa Terry Withrow Dick Monteith

Submitted by Chief Executive Officer Stan Risen

and a sub-

Dear Supervisors,

I am pleased to present to you for your consideration the Recommended Final Budget for Fiscal Year 2014-2015. This recommended budget, totaling \$1,092,658,111, represents a modest 4.8% increase over our 2013-2014 Adopted Final Budget, and reflects the gradual improvement we are beginning to see in our local economy.

The last several years have been particularly difficult for local government as our entire Country has weathered the "Great Recession." Reductions in programs, service levels and staff have created significant challenges in our entire organization, often resulting in a struggle just to get by and provide basic core levels of service. In addition, after three years of below average rainfall, a majority of the State, including Stanislaus County, is now classified as being in an "extreme drought" condition. It is indeed a "deep hole" that we have found ourselves in.

In spite of our challenges, I take heart in knowing that we have a championship caliber team in Stanislaus County and that they are finding ways to bounce back and overcome the adversity that has come our way.

This upcoming year will serve as a "turning point" for our organization based on several key issues which I will discuss. These issues played a significant role in the development of a financial strategy that will enable the organization to move forward during this period of slow to moderate economic growth. Our conservative and careful approach has served this organization well and should allow us to begin the gradual restoration of critical public safety services over the next several years. The recommended budget presented for your consideration is balanced and reflects the beginning of that gradual restoration.

The 2014-2015 Final Budget was established with several key concepts in mind. The first goal was to ensure that departments are properly funded to meet their Board approved service levels while maintaining an incentive program that recognizes and rewards efficient government operations.

The second goal was to establish a financial framework that would balance the need for restoring salaries for our employees and rebuilding critical public services which suffered during the recession. Both of these areas need to be addressed in a sustainable manner so as to not throw our organization in a tail spin.

The third goal was to begin creating capacity to address the staffing and operational costs that the organization will face when our Public Safety Center expansion is completed in late Fall of 2016.

Major Priorities

Finalizing Labor Agreements – A major priority for Fiscal Year 2014-2015 will be to complete new long-term labor and health agreements. Contracts for all 15 labor agreements expired in June 2014 and the County is working diligently with the respective bargaining units to create new long term agreements.

Long-range Financial Model – The long-range financial model for the County is continually updated and the goal is to maintain a multi-year outlook in planning and budgeting. Focusing the organization's vision long-term will continue to promote organizational stability and the sound fiscal management of taxpayer funds.

Investing in Prevention – Members of the Board of Supervisors and County staff have been researching the multiple challenges and issues facing our community. Leadership is attempting to draw attention to, and facilitate action, around identifying root causes of community issues and strategically investing in solutions that focus on the source of the problem and not just the symptoms.

Improving Customer Service – As our economy improves and brings new opportunities for restoring public services, departments will be asked to deploy current and future resources in a manner that reflects the needs of the public we serve.

The 2014-2015 Recommended Final Budget will mark the implementation of the *Funded Service Levels* budget model for the County. This model involved the departments and Chief Executive Office working collaboratively to determine the appropriate level of funding to meet Board-approved service levels and departments would only need to get Board authorization for any changes to these approved service levels. Staff have done extensive work to prepare these budgets that are included as part of the Recommended Final Budget.

I am grateful for all of our employees, as they are truly the heart of our organization. Their sacrifices have helped this organization weather this Great Recession. Their resiliency and commitment to providing a way to ensure the delivery of critical services, despite fewer resources, has helped minimize impacts to our community. Their attitudes and performance are what will drive our continued journey to becoming "...a county that is respected for its service in the community and is known as the best in America."

Respectfully,

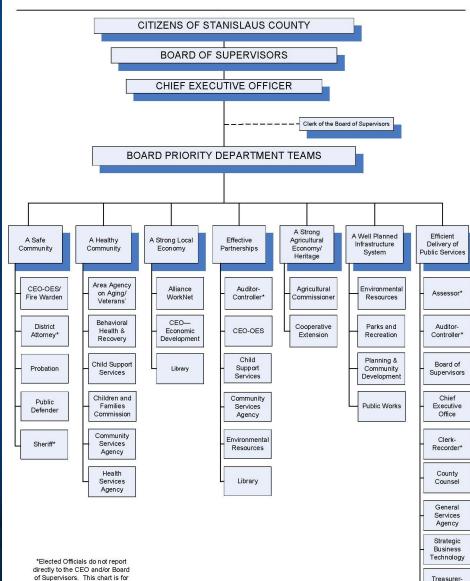
Stan Risen

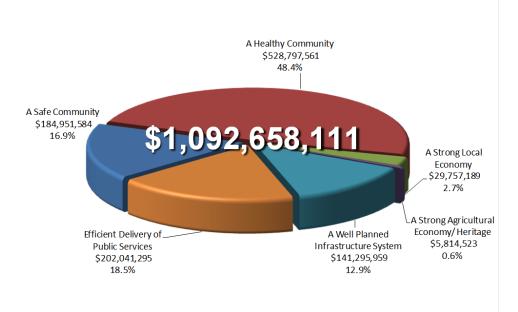
County Organizational Chart

budget purposes only.

How does the County prioritize its spending? \$1,092,658,111

STANISLAUS COUNTY



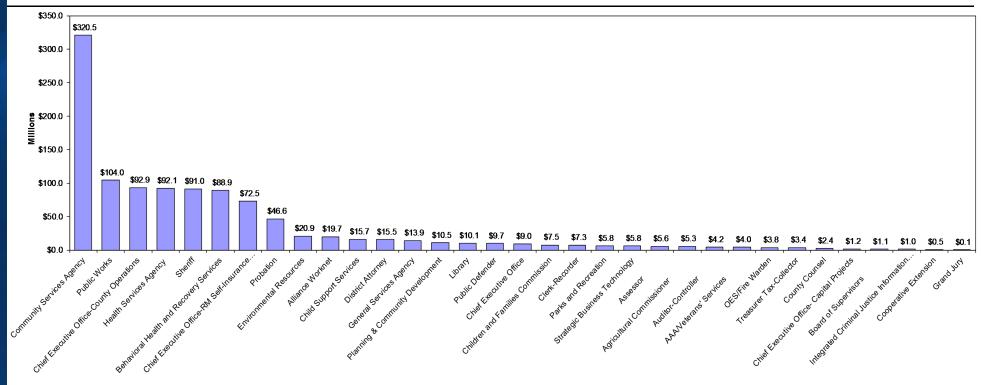


2014-2015 Adopted Final Budget Summary by Fund

Tax-Collector*

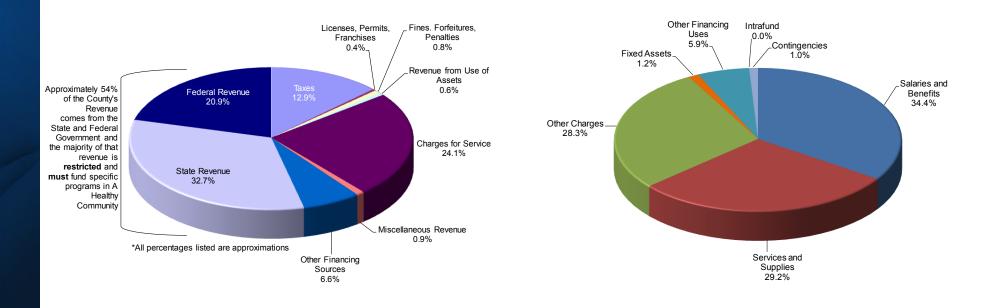
Fund Type		Total Adopted Appropriations	Total Adopted Revenue	Fund Balance & One-Time Funding Required
General		\$ 271,083,644	\$ 241,644,022	\$ 29,439,622
Special Revenue		643,308,609	627,856,540	15,452,069
Capital Projects		1,215,510	1,137,000	78,510
Enterprise		79, 199, 819	72,523,984	6,675,835
Internal Service		97,850,529	96,227,490	1,623,039
٦	Total 🛛	\$ 1,092,658,111	\$ 1,039,389,036	\$ 53,269,075

2014-2015 Adopted Final Budget Appropriations by Department \$1,092,658,111



Where does the County's Revenue come from?*

How does the County spend its money?



The General Fund is used to pay for core services such as public safety, parks and recreation, planning and community development, justice administration, tax assessment and collection, and a host of other vital services. The revenue used to pay for these services comes primarily from local taxes such as property tax and sales tax, franchise fees, charges for services, and a variety of other discretionary sources.

Included in the General Fund is the Debt Service budget that provides funding for annual County debt obligations of approximately \$12.7 million.

The General Fund for the Adopted Final Budget for Fiscal Year 2014-2015 is \$271,083,644 an increase from the 2013-2014 Final Budget by \$14,482,350, primarily due to increases in Appropriations for Contingencies for Public Safety Restoration, negotiated salary increases and prevention programs as well as a one-time buy down of Health Services Agency debt offset by decreases in net county cost savings and appropriations associated with the Vehicle License Fees.

		2012-2013 Adopted		2013-2014 Adopted		2014-2015 Adopted	
General Fund		Final Budget		Final Budget		Final Budget	
Departmental Appropriations	\$	254,272,508	\$	252,180,430	\$	260,062,780	
Appropriations for Contingencies	\$	4,420,864	\$	4,420,864	\$	11,020,864	
Total Appropriations	\$	258,693,372	\$	256,601,294	\$	271,083,644	
Departmental Revenue	\$	79,931,220	\$	79,130,714	\$	72,605,544	
Net County Cost	\$	178,762,152	\$	177,470,580	\$	198,478,100	
Sources of Funding							
Discretionary Revenue	\$	147,141,201	\$	156,118,987	\$	169,038,478	
Fund Balance - unassigned	\$	8,533,210	\$	6,589,261	\$	17,093,990	
Fund Balance Commitments	\$	13,887,741	\$	14,762,332	\$	12,345,632	
Total Sources of Funding	\$	169,562,152	\$	177,470,580	\$	198,478,100	
Assignments							
Teeter Assignment	\$	(9,200,000)	\$	-	\$	-	
Total Assignments	\$	(9,200,000)	\$	-	\$	-	

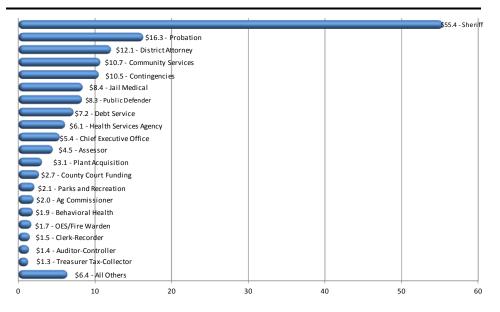
The \$12,345,632 in Fund Balance Commitments is net county cost savings departments were able to carry forward into Fiscal Year 2014-2015.

Unassigned Fund Balance in the amount of \$17,093,990 was used to balance the Fiscal Year 2014-2015 General Fund budget. Of this, \$15 million is to pay down accumulated debt within the Health Services Agency.

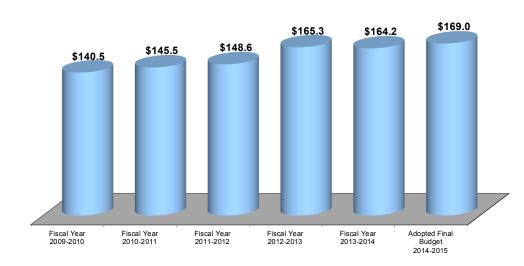
Discretionary Revenue

Revenue available to fund programs at the Board of Supervisors' discretion is referred to as Discretionary Revenue. The majority of this revenue supports funding for public safety and criminal justice services, followed by matching funds for Health and Human Services programs.

Distribution of Discretionary Revenue by Department – 2014-2015 Adopted Final Budget \$169,038,478

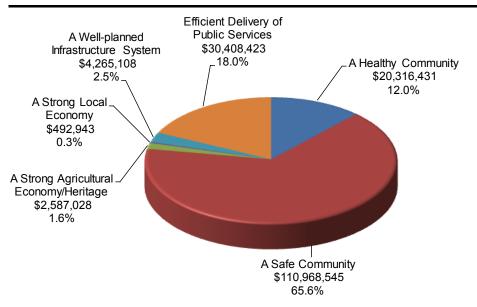


Discretionary Revenue—Multi-Year Summary (in millions)

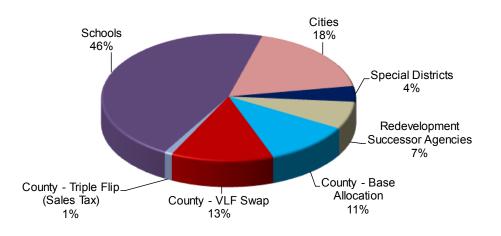


Distribution of Discretionary Revenue by Board Priority--

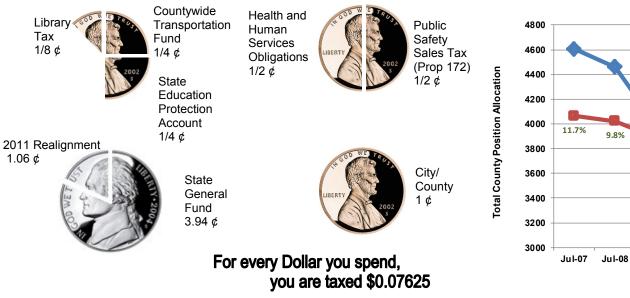
Discretionary Revenue - Where your Sales Tax Goes



Discretionary Revenue - Where Your Property Tax Goes



Staffing – Total Position Allocation and Full-Time Employees



5.4%

Jul-11

4.2%

Jul-10

Jul-09

% Positions Vacant

9.9%

Jul-14

10.6%

Jul-12 Jul-13

9.2%

As of October 24, 2014

Staffing — Three Year Summary by Department

Department	Final Budget 2012-2013	Final Budget 2013-2014	Final Budget 2014-2015
Agricultural Commissioner	35	35	35
Alliance WorkNet	82	90	90
Animal Services	30	30	31
Area Agency on Aging	13	12	14
Assessor	58	54	54
Auditor Controller	36	35	40
Behavioral Health & Recovery Services (BHRS)	352	371	382
Board of Supervisors	9	9	9
Chief Executive Office - County Fire Service Fund	1	1	5
Chief Executive Office - Office of Emergency Serv/Fire Warden	5	5	6
Chief Executive Office - Operations and Services	39	40	40
Chief Executive Office - Risk Management Division	39 10	40	40
Child Support Services	159	162	162
Childrens & Families Commission	5	5	5
Clerk-Recorder	44	45	45
Community Services Agency - Service & Support	44 945	45	1,036
Cooperative Extension	945 3	3	4
County Counsel	14	3 14	4
	121	14	14
District Attorney			
Environmental Resources	81	81	82
General Services Agency	56	56	59
Health Services Agency	477 2	468 2	461 2
Law Library	—		
Library	70	71	71 3
Local Agency Formation Commission	3		
Parks & Recreation	20	20	20
Planning	29	30	31
Probation	254	258	259
Public Defender	37	37	38
Public Works	106	107	107
Retirement	13	13	13
Sheriff	579	592	600
Stanislaus Regional 911	53	57	59
Strategic Business Technology	23	24	24
Treasurer	31	31	33
Veterans' Services	4	4	4
Total Staffing	3,799	3,920	3,978



Questions or Comments

Contact the Chief Executive Office: (209) 525-6333 The Adopted Final Budget can be found online: www.stancounty.com/budget