

**THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
BOARD ACTION SUMMARY**

DEPT: Parks and Recreation

BOARD AGENDA: 6.1
AGENDA DATE: November 4, 2025

SUBJECT:

Public Hearing to Introduce and Waive the First Reading of an Ordinance to Add, Amend and Eliminate Existing Fees for the Department of Parks and Recreation

BOARD ACTION AS FOLLOWS:

RESOLUTION NO. 2025-0587

On motion of Supervisor Chiesa Seconded by Supervisor Withrow
and approved by the following vote,
Ayes: Supervisors: Chiesa, Withrow, Grewal, C. Condit, and Chairman B. Condit
Noes: Supervisors: None
Excused or Absent: Supervisors: None
Abstaining: Supervisor: None

- 1) Approved as recommended
- 2) Denied
- 3) Approved as amended
- 4) Other:

MOTION:

INTRODUCED AND WAIVED THE FIRST READING OF ORDINANCE C.S.1404

ATTEST: Kelly Rodriguez
KELLY RODRIGUEZ, Assistant Clerk of the Board of Supervisors

File No. ORD-59-B-1

**THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS
AGENDA ITEM**

DEPT: Parks and Recreation

BOARD AGENDA:6.1
AGENDA DATE: November 4, 2025

CONSENT

CEO CONCURRENCE: YES

4/5 Vote Required: No

SUBJECT:

Public Hearing to Introduce and Waive the First Reading of an Ordinance to Add, Amend and Eliminate Existing Fees for the Department of Parks and Recreation

STAFF RECOMMENDATION:

1. Conduct a public hearing to introduce and waive the first reading of an ordinance to add, amend and eliminate existing fees for the Department of Parks and Recreation.

DISCUSSION:

Stanislaus County Department of Parks and Recreation (Department) currently operates four regional parks that impose fees for entrance, usage, and service. These parks include Frank Raines Off-Highway-Vehicle (OHV) Park, La Grange OHV Park, Modesto Reservoir, and Woodward Reservoir. The revenue generated from these fees supports ongoing operations and maintenance of the facilities. In addition, both Frank Raines and La Grange OHV Parks receive financial support from State grants to facilitate their operations, maintenance, and capital improvement projects.

On October 14, 2025, the South San Joaquin Irrigation District (SSJID) Board of Directors voted to terminate the License Agreement with the County. It is under this License Agreement the County has been providing recreation at Woodward Reservoir. Based on the termination of the License Agreement, the County will not provide recreation services at Woodward Reservoir beyond October 15, 2026.

The recommended fee changes are for both Modesto and Woodward Reservoirs, along with other county park facilities, and will be in effect through the 2026 season.

Annually, the Department conducts a comprehensive assessment of the expenses related to services offered and the fees associated with these regional parks. This evaluation process encompasses the examination of potential new fees, where appropriate, and adjustments to existing fees to ensure they adequately cover the cost of operations, maintenance, and staffing at these sites. The last fee increase was effective December 2023.

The Department evaluated neighboring campgrounds and Recreational Vehicle (RV) Parks to compare fee structures. The day-use and camp fees currently in place are comparable with neighboring facilities and no change is being recommended. The Department is recommending slight increases to on-line reservation fees, reservation cancellation fees, dog and horse fees, holiday fees, and fireworks show fees. These adjustments are in line with comparable rates at neighboring campgrounds.

The Department is recommending a new vessel inspection fee for motorized and non-motorized vessels to support the invasive species prevention program. This inspection fee will allow the Department to recover costs associated with boat inspections in the County's continued effort to protect recreational waterways, and to allow boating activities. The Department was recently awarded a State of California, Department of Fish and Wildlife Boating Access Grant Program - Invasive Mussel Response Grant, which will allow the Department to strengthen the invasive mussel species prevention program and to implement a vessel banding and 30-day quarantine protocol going forward, as staffing resources allow. The grant will support vessel inspection activities but does not cover staffing resources needed to perform inspections. When implemented, the inspection fee will continue to support invasive species prevention program activities outside of the grant funding.

Event Fees

Stanislaus County regional parks offer unique, versatile, and scenic locations ideal for hosting a wide range of special events. These include music festivals, athletic competitions, such as obstacle course races and mud-runs, boat and RV shows, dog competition trials, and fishing tournaments. Events such as All Day I Dream, Dirtybird Campout, Symbiosis Gathering and the San Jose Spartan Race (returning for its third year in 2026) demonstrate the capacity and appeal of locations like Modesto and Woodward Reservoirs.

Special events not only increase visitation during parks' off-season but also bring new visitors to our region, introducing them to our regional parks, and increasing local tourism. Given the popularity and complexity of these events, ranging in size from 500 to over 10,000 attendees and often spanning multiple days including overnight camping, it is critical for the Department to establish a standardized and sustainable fee structure. This structure must support the operational demands these events place on staff, infrastructure, and public access, while promoting equitable use and long-term park preservation.

Currently, a \$10,000 deposit is required only for events exceeding 5,000 attendees. This deposit secures the event dates ensuring commitment from the promoter while preventing double-booking of campgrounds, picnic shelters, and various park areas. Once the date is secured by a deposit, the Department blocks those sites in our reservation system and other customers are unable to reserve those dates for camping. Additionally, other interested event promoters are unable to secure those dates. To better align deposit requirements with event scale and to support mid-size events, the Department recommends a tiered deposit system:

Event Size	Deposit Amount
Up to 2,499 persons	\$ 2,500
2,500 – 4,999 persons	\$ 5,000
5,000 and over persons	\$10,000

This system improves fairness and scalability by aligning financial commitments with the size and impact of the event. It also ensures that park resources are efficiently managed.

The Department currently charges a \$5 per person fee for each attendee, a rate originally based on a prior day-use vehicle fee. Following the 2023 increase of the day-use fee to \$20 per vehicle, the Department recommends increasing the event per person fee from \$5 to \$7 to better align with the current day-use vehicle fee. The per person fee applies to all persons on-site, including attendees, workers, and volunteers and is calculated for each day of the event. Each event requires extensive preparation and oversight by park staff that includes assisting promoters with application paperwork and permit processing; reviewing operation plans and coordinating external agencies on safety, traffic, and environmental health; and supervising site preparation, inspections, and ongoing maintenance before, during, and after the event. To support these functions, the Department recommends adding an administrative fee to account for time spent by the event coordinator, and park maintenance labor rate to cover actual staff time spent on any necessary site preparation or other duties to support the event, using a weighted labor rate model for actual hours.

Additionally, equipment or other services may be needed such as acoustic engineering to monitor noise levels, use of park equipment such as a mobile electronic sign, and more frequent pump outs of the existing vaulted restrooms at the regional parks. The proposed fees include a fee structure to allow the Department to charge for these special services that may be needed.

A copy of the proposed Fee Schedule is provided as Attachment 1.

By implementing these recommendations, the Department will better position itself to support future growth in the special event sector while maintaining high standards for park operations, customer service, and environmental stewardship. If approved, these fee changes will become effective on December 19, 2025.

POLICY ISSUE:

Prior to levying a new fee or amending an existing fee, the County is required by Government Code Section 54985 et seq., to hold a scheduled public hearing as part of a regularly scheduled meeting of the Board of Supervisors. At that time, the Board of Supervisors may introduce and waive the first reading of an ordinance to establish new, amend and eliminate existing fees of the Department.

FISCAL IMPACT:

Based on Fiscal Year 2025 visitation figures, it is estimated that the proposed fee changes will increase department estimated revenue by \$123,400 for the reservoirs. Special events would allow the Department to bring in additional revenue ranging from

\$40,000 to over \$100,000 for multiple day events.

Staff will continue to evaluate fee impacts as the Department transitions to a new regional park model in October 2026 without Woodward Reservoir.

BOARD OF SUPERVISORS' PRIORITY:

The recommended actions are consistent with the Boards' priorities of *Delivering Efficient Public Services* and *Enhancing Community Infrastructure* by recovering costs to operate efficiently, effectively, and improve the quality of recreation activities in Stanislaus County.

STAFFING IMPACT:

Department staff are responsible for collecting approved Parks and Recreation fees.

CONTACT PERSON:

Tera Chumley, Director of Parks and Recreation

209-525-6750

ATTACHMENT(S):

1. Ordinance and Fee Schedule

ORDINANCE NO. C.S. _____

**AN ORDINANCE ADOPTING, AMENDING AND
ELIMINATING EXISTING FEES COLLECTED BY THE
DEPARTMENT OF PARKS AND RECREATION**

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS, STATE OF CALIFORNIA, ORDAINS AS FOLLOWS:

Section 1. Fees to be collected by the Department of Parks and Recreation are adopted, and amended or eliminated as set forth in the Department of Parks and Recreation Fee Schedule attached hereto as Attachment 1 and incorporated by reference, a copy of which is on file with the Clerk of the Board of Supervisors and is available for public inspection and copying in that office in accordance with the California Public Records Act.

Section 2. This ordinance shall take effect thirty (30) days from and after the date of its passage and before the expiration of fifteen (15) days after its passage it shall be published once, with the names of the members voting for and against the same, in the Modesto Bee, a newspaper published in the County of Stanislaus, State of California.

Upon motion of Supervisor _____, seconded by Supervisor _____, the foregoing resolution was passed and adopted at a regular meeting of the Board of Supervisors of the County of Stanislaus, State of California, the _____ day of _____, 2025, by the following called vote:

AYES: Supervisors:

NOES: Supervisors:

ABSENT: Supervisors:

Matthew W. Condit, Chairman of
Board of Supervisors of the County of
Stanislaus, State of California

ATTEST:

NOEMI LEON
INTERIM CLERK OF THE BOARD OF SUPERVISORS OF
THE COUNTY OF STANISLAUS, STATE OF CALIFORNIA

By _____
Deputy Clerk

APPROVED AS TO FORM:

THOMAS BOZE
COUNTY COUNSEL

By  _____
Deputy County Counsel



PROPOSED FEES 2026: PARKS AND RECREATION FEE SCHEDULE

To Be Effective December 19, 2025

Attachment 1

STANDARD FEES		CURRENT	PROPOSED	PER
RESERVOIR DAY USE	6:00AM TO 10:00PM			
Vehicle	Walk-ins not allowed	\$20	\$20	vehicle
Vessel		\$16	\$16	vessel
Vessel Inspection Fee - Motorized	Boats, jet skis, etc.	New	\$9	vessel
Vessel Inspection Fee - Non-motorized	Kayak, Canoe, Paddle Board, etc.	New	\$4	vessel
Holiday Day Use Fee	Additional fee applies to Memorial, 4th of July & Labor Day	\$5	\$10	vehicle
Dog/Horse	Per day charge also applies to camping	\$5	\$10	dog/horse/day
RESERVOIR CAMPING	PER NIGHT			
Online Reservation Fee	Per reservation, non-refundable	\$8	\$9	reservation
Reservation Change		\$10	\$10	change
Reservation Cancellation	See cancellation policy, County Ordinance 18.08.020	\$10	\$15	cancellation
Basic Campsite	First come first serve basis	\$40	\$40	vehicle
General Campsite	Campsite contains a table and fire pit. Reservable online	\$50	\$50	vehicle
RV/Trailer Hookup Campsite	Campsite has one of the following: water, electrical and/or sewer. Reservable online	\$60	\$60	vehicle
2nd Vehicle at Campsite	Max. vehicles per campsite is two	\$20	\$20	1 add'l vehicle
Designated Group Campsite Fee	Additional camping vehicles fees apply (Modesto Reservoir only)	\$100	\$100	night
Holiday Weekend Fee	Additional fee applies to three weekend-nights during Memorial, 4th of July & Labor Day holidays	\$5	\$10	night
RESERVOIR REDUCTIONS & DISCOUNTS				
Resident	A reduction in day use/vessel/camp rate of \$5 is available for Stanislaus County residents. Reservoirs only	\$5 off	\$5 off	
Senior/Disabled/Veteran* Discount	Discount of 50% in fees is available to Senior/Disabled/Veterans. (Cannot combine with other fee reductions or discounts) Reservoirs only	50% off	50% off	
Veteran Holiday Camping	From Nov. 1st through Nov. 14th, \$5/night for one car only	\$5	\$5	night
OHV FEES				
Day Use at OHV	Day use only	\$5	\$5	vehicle
Senior Day Use at OHV	\$1.00 discount	\$4	\$4	vehicle
Disabled Day Use at OHV	\$1.00 discount	\$4	\$4	vehicle
Veteran Day Use at OHV	\$1.00 discount	\$4	\$4	vehicle
Basic Campsite at OHV	Additional \$5 day use fee for use of OHV site	\$15	\$15	night
RV/Trailer Hookup Campsite at OHV		\$30	\$30	night
2nd Vehicle at OHV Campsite	Max. vehicles per campsite is two, unless authorized, <i>Frank Raines Regional Park only</i>	\$10	\$10	1 add'l vehicle
Event Fee at OHV		\$10	\$10	vehicle
Dog at OHV	Per day charge also applies to camping	\$5	\$5	dog/day
OHV CAMPING WITH DISCOUNT	PER NIGHT			
Senior/Disabled/Veteran* Basic Campsite at OHV	Seniors must be 62 years and over	\$10	\$10	vehicle
Senior/Disabled/Veteran* RV/Trailer Hookup Campsite at OHV	Seniors must be 62 years and over	\$15	\$15	vehicle
ANNUAL PASSES				
Annual Pass-Vehicle	Day use only. Expires one year from purchase date. Includes Egg Hunt and Fireworks Celebration, covers all regional parks. Only one discount allowed per customer, see rules and regulations for details	\$140	\$140	vehicle
Annual Pass-Vessel		\$110	\$110	vessel
Annual Pass-Horse		\$60	\$60	horse
Annual Pass-Additional Horse		\$35	\$35	horse
Annual Pass Replacement Fee		\$10	\$10	replacement
HUNTING FEES				
Deer/Wild/Rabbit Pig Hunting Permit		\$20	\$20	week/weekend
Annual Deer/Wild/Rabbit Pig Hunting Permit	Valid July 1 through June 30 per rules and regulations	\$125	\$125	fiscal year
Waterfowl Draw Registration Fee	<i>Modesto & Woodward Reservoirs Only</i>	\$50	\$50	registration
Waterfowl Blind Permit Fee	<i>Modesto & Woodward Reservoirs Only</i>	\$500	\$500	permit
Waterfowl Blind Deposit (Refundable)	<i>Modesto & Woodward Reservoirs Only</i>	\$300	\$300	permit

STANDARD FEES		CURRENT	PROPOSED	PER
OTHER FEES				
Late Exit Fee	Vehicles exiting after 10:00 p.m.	\$20	\$20	exit
Fireworks Show	Event included with Annual Pass	\$30	\$40	vehicle
Dry Storage		\$35	\$35	month
Picnic Shelter		\$100	\$100	day
Recreation Hall	Frank Raines Regional Park	\$75	\$75	day
Recreation Hall Deposit (Refundable)	Frank Raines Regional Park	\$100	\$100	use
Key Deposit	Refundable	\$30	\$30	event
Exclusive Use		\$100	\$100	day
Filming Fee		New	\$100	hour
Reservation Fee		\$10	\$10	day
Concession/Vendor Registration/App. Fee	Once annually (change fees are additional)	\$100	\$100	application
Concession/Vendor License Fee		\$35	\$45	day
Field Trial Competition	(1-50) complete entry fee	\$200	\$200	competition
Field Trial Competition	(51+) complete entry fee	\$300	\$300	competition
Dog Field Trial Training-Commercial	Camping fees are extra	\$100	\$100	training
Dog Field Trial Training-Private	Camping fees are extra	\$75	\$75	training
FACILITY USE				
Exclusive Use	Laird Regional, Community Parks, Courthouse Lawn	\$100	\$100	day
Exclusive Use - Non-profit	Laird and Community Parks	\$75	\$75	day
Pool Rental, unheated	Minimum two hours required; additional lifeguard costs apply	\$60	\$60	hour
Pool Rental, heated	Additional charge for each day it takes to bring pool to temp	\$60	\$60	day
Pool Deposit (Refundable)		\$250	\$250	reservation
Courthouse Lawn Use	(Remove; move to Exclusive Use)	\$35		day
Reservation Fee		\$10	\$10	day
EVENT FEES				
Acoustic (Sound) Engineering Services	Actual cost of consultant services	New	Actual	
Administrative Fee (WLR Rate)	Actual time with minimum two hours at weighted labor rate (WLR)	New	\$126	hour
Concession/Vendor Registration/App. Fee	Once annually (change fees are additional)	\$100	\$100	application
Concession/Vendor License Fee	Applicable day use fees apply	\$35	\$45	day
Event Application Fee	Application to request special event, includes dates & location	New	\$65	application
Event Deposit up to 2,499 persons	Refunded (less admin fee) if cancelled 6 months prior to scheduled event, non-refundable thereafter	New	\$2,500	event
Event Deposit 2,500 - 4,999 persons	Refunded (less admin fee) if cancelled 6 months prior to scheduled event, non-refundable thereafter	New	\$5,000	event
Event Deposit 5,000 persons and over	Refundable if conditions are met. May be required for events over 5000 guests Refunded (less admin fee) if cancelled 6 months prior to scheduled event, non-refundable thereafter	\$10,000	\$10,000	event
Event Daily Fee	Per person charge, per day of event	New	\$7	per person
Equipment Rental Fee	Ex: mobile electronic signs. Delivery, set-up and removal at Park Maintenance Worker labor rate	New	\$35	per hour
Park Maintenance Labor Rate	Weighted Labor Rate (WLR) rate of Park Maintenance Worker	New	\$101	hour
Park Vaulted Restroom Use		New	\$700	pumpout

• Senior is 62 years or older. Veteran must be present and proof of veteran's status must be presented with a valid government issued photo ID if the proof itself has no photos. Accepted forms of proof are: Distinguished Veteran Pass, DD-214 Certificate, valid Military ID, or Department of Veterans Affairs ID, and other IDs approved by Dept.

• Credit card processing fees may apply, 2.65% plus \$.25 per transaction fee.

**STANISLAUS COUNTY
PUBLIC NOTICE**

NOTICE IS HEREBY GIVEN that on November 18, 2025 at 6:30 p.m., or as soon thereafter as the matter may be heard, the Stanislaus County Board of Supervisors ("Board") will meet in the Basement Chambers, 1010 10th St., Modesto, CA, to consider the adoption and the waiving of the second reading of Ordinance C.S. 1404 to adopt new fees and amend or eliminate existing fees for the Department of Parks and Recreation. The proposed new and amended or eliminated fees and fee adjustments would consist of:

- Increase Holiday Fee
- Increase Fireworks Show Event Fee
- Increase On-Line Reservation Fee
- Increase Cancellation Fee
- Establish Vessel Inspection Fee
- Establish Filming Fee
- Increase Concession/Vendor License Fee
- Eliminate Courthouse Lawn Use Fee and move to existing Exclusive Use Fee category
- Establish Event Administrative Fee
- Establish Event Application Fee
- Establish Event Deposit up to 2,499 person and 2,500 – 4,999 persons
- Establish Event Daily Fee
- Establish Equipment Rental Fee
- Establish Park Maintenance Labor Rate
- Establish Park Vaulted Restroom Use Fee

ADDITIONAL NOTICE IS GIVEN that the Department of Parks and Recreation 2026 Fee Schedule is available for review, in the Clerk of the Board Office, 1010 10th Street, Suite 6700, Modesto, CA.

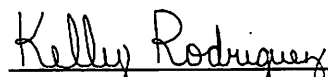
For further information, contact Tera Chumley at (209) 525-6750, tchumley@parksrec.org, or 3800 Cornucopia Way, Suite D, Modesto, CA.

BY ORDER OF THE BOARD OF SUPERVISORS

DATED: November 4, 2025

ATTEST: NOEMI LEON, Interim Clerk of
the Board of Supervisors
of the County of Stanislaus,
State of California

BY:



Kelly Rodriguez, Assistant Clerk



STANISLAUS COUNTY
PARKS & RECREATION

Parks & Recreation 2026 Fee Amendment

November 4, 2025

REGIONAL PARKS



Frank Raines OHV



La Grange OHV



Modesto Reservoir



Woodward Reservoir

RESERVOIR FEES

	Current	Proposed
Online Reservations	\$8	\$9
Reservation Cancellations	\$10	\$15
Dog & Horse	\$5	\$10
Holiday	\$5	\$10
Firework Show	\$30	\$40



INVASIVE MUSSEL SPECIES PREVENTION PLAN

New Vessel Inspection Fees:

- Motorized - \$9
Boat, jet ski
- Non-Motorized - \$4
Kayak, canoe, paddleboard



OTHER FEES

- Filming Fee- New \$100/hr
- Concession/Vendor Fee- Increase from \$35/day to \$45/day



FACILITY USE

Courthouse lawn exclusive use fee

- Remove fee of \$35
- Include with existing exclusive use fee:
 - Exclusive use fee - \$100
 - Non-profit fee - \$75
- Director authority to waive fee for non-profits hosting “free community events”



EVENT FEES

- Special Events Standardized Fee Structure
- New Event Application Fee



EVENT DEPOSIT FEES

Event Size	Deposit Amount
Up to 2,4999 persons	\$2,500
2,500 – 4,999 persons	\$5,000
5,000 and over persons	\$10,000



VARIOUS EVENT FEES

Add:

- Sound Engineering Fees
- Administrative Fees
- Event Daily Fee
- Equipment Rental Fee
- Park Maintenance WLR
- Park Vaulted Toilet Use



STAFF RECOMMENDATIONS

- Conduct a public hearing to introduce and waive the first reading of an ordinance to add, amend, and eliminate existing fees for the Department of Parks and Recreation.
- If approved, fee changes are effective December 19, 2025





STANISLAUS COUNTY

PARKS & RECREATION

  **stancountyparks**
www.stancountyparks.com

