



# STANISLAUS URBAN COUNTY



## **SUBSTANTIAL AMENDMENT #2:**

- ❖ **FISCAL YEAR 2015-2020  
CONSOLIDATED PLAN**
- ❖ **FISCAL YEAR 2019-2020  
ANNUAL ACTION PLAN AND**
- ❖ **CITIZEN PARTICIPATION PLAN**

---

The following amendment language will be added to the documents listed above to allow Stanislaus County access to emergency funding intended to provide a response to the impacts of the COVID-19 pandemic. The full text of the existing reports and substantial amendments may be found at <http://www.stancounty.com/planning/cdbg/plans-and-reports.shtm>.

**TABLE OF CONTENTS**

**SUBSTANTIAL AMENDMENT OVERVIEW ..... 3**  
**AMENDMENT TO FISCAL YEAR 2015-2020 CON PLAN ..... 5**  
**AMENDMENT TO FISCAL YEAR 2019-2020 AAP ..... 7**  
**AMENDMENT TO THE CPP..... 15**

DRAFT

## I. SUBSTANTIAL AMENDMENT OVERVIEW

Stanislaus County, in partnership with the cities of Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank and Waterford form the Stanislaus Urban County (hereafter referred to as the “Urban County”) for purposes of receiving Federal Housing and Urban Development (HUD) Community Development Block Grant Program (CDBG) and Emergency Solutions Grants (ESG) Program funding. Stanislaus County is the “lead entity” with responsibility for implementing and administering CDBG and ESG funding. The City of Riverbank is joining the Stanislaus Urban County for the first time in Fiscal Year 2020-2021.

On March 27, 2020, Congress passed the Coronavirus Aid, Relief, and Economic Security Act or the “CARES Act”. The Act identified additional funding for the CDBG and ESG Programs to prevent, prepare for, and response to the community impacts of the Coronavirus (COVID-19) pandemic. HUD’s distribution plan for the additional funding includes multiple phases: an initial phase that would allow for quick access to funding necessary to address the immediate crisis resulting from the rising pandemic, as well as later phases that would support post- pandemic community recovery.

HUD has announced the allocation of two phases of CARES Act funding; phase one (CV1) and phase two (CV2). This Substantial Amendment addresses the following CDBG and ESG CARES Act funding allocated to the Urban County:

- CDBG CV1 - \$1,358,994
- ESG CV1 - \$698,717
- ESG CV2 - \$3,891,785

Federal regulations require the preparation and adoption of a Consolidated Plan (Con Plan), which covers a five-year period. The Con Plan includes an assessment and prioritization of housing and community needs, a list of local, state, and federal resources available to meet identified needs, and the Urban County’s focused strategies intended to address priority needs over the five-year period. The Con Plan is carried out through Annual Action Plans (AAP) and Consolidated Annual Performance and Evaluation Reports (CAPER), which identify annual community development program goals and priorities and provide for annual evaluations of implemented programs. Both documents must be submitted to HUD for their review and approval.

Each AAP is an update to the Con Plan and is submitted on an annual basis throughout the five-year period, serving also as the annual application to HUD. The AAP identifies specific activities with assigned goals and accomplishments, to be funded during the year based on priorities identified in the Con Plan.

As required by Code of Federal Regulations (CFR) title 24, section 91.105, a jurisdiction receiving federal HUD funds must follow their adopted Citizen Participation Plan (CPP), which sets forth the jurisdictions policies and procedures for citizen participation with respect to CDBG and ESG programs and the documents listed below.

- Citizen Participation Plan (CPP)
- Consolidated Plan (Con Plan)
- Annual Action Plan (AAP)
- Consolidated Annual Performance and Evaluation Report (CAPER)
- Analysis of Impediments to Fair Housing Choice (AI)

The Con Plan and AAP are being amended to incorporate additional funding in the initial phase (FY 2019-2020) of HUD's CARES Act distribution plan, and to describe the methodology for distribution of the CARES Act funding in the CDBG and ESG programs. The CPP is being amended to reflect HUD's authorization to shorten the public comment period, from 30-days to 5-days, and allowing for alternative means of public engagement. HUD approved the County's request for a Waiver on April 14, 2020.

The requirements for citizen participation do not restrict the responsibility or authority of the jurisdiction for the development and execution of the above-mentioned programs and documents, but rather facilitate citizen access to, and engagement with, the HUD funding process.

According to CFR title 24, section 91.505, an amendment to the Con Plan is required if a jurisdiction is making any changes to the allocation priorities, method of distribution, or changing the: purpose, scope, location, or beneficiaries of an activity. The Urban County's adopted Citizen Participation Plan also requires a "Substantial Amendment" if changes to the AAP include any of the following:

- Addition of a new activity not previously identified in the AAP;
- Deletion or cancelation of an activity identified in the AAP which has not been deemed ineligible or determined to be infeasible (provided any allocated funds are transferred to another approved activity as part of a subsequent AAP approval); and,
- The addition of new CDBG Public Service and ESG award grantees.

A Substantial Amendment to the Fiscal Year 2015-2020 Con Plan and Fiscal Year 2019-2020 AAP is required to allow for the addition of a new activity not previously identified in the AAP such as the addition of new CDBG Public Services and ESG award grantees as a result of the CARES Act funds allocated to the Urban County.

The amendments to the Con Plan, AAP, and CPP outlined below are based on CARES Act funding award letters and a Waiver provided to the Urban County by HUD. All documents, as approved and substantial amendments, are available for review online at: <http://www.stancounty.com/planning/cdbg/plans-and-reports.shtm>.

The amendments below reflect the format required for submittal to HUD's Integrated Disbursement and Information System (IDIS) and, as such, may differ in format from the Urban County's approved documents which are available for review online. In the case of amendments to SP-35 Anticipated Resources of the Con Plan, information beyond Year 1 is incorporated into the Con Plan as part of the AAP's and is not available as part of the Con Plan posted online at the link provided above.

#### **AMENDMENT TO FISCAL YEAR 2015-2020 CON PLAN**

***SP-05 Overview has been amended in the Con Plan to include the additional CARES Act funding information below:***

##### **SP-05 Overview**

March 27, 2020, Coronavirus Aid, Relief, and Economic Security Act (CARES), Public Law 116-136 was signed by the President of the United States. The CARES Act allocated to the Urban County the following funding:

- CDBG CV1 - \$1,358,994
- ESG CV1 - \$698,717
- ESG CV2 - \$3,891,785

##### **Strategic Goals**

Community Emergency Response – Response to local, state, and national emergencies is a priority. Existing and new funding may need to be allocated in such an event. A substantial action plan amendment undertaken to allocate funds and the Citizen Participation Plan will be followed. In the event HUD issues waivers of regulatory requirements, these will be evaluated and requested as necessary.

- Support disaster response and recovery activities in the event of local, state or national responses.

***SP-35 Anticipated Resources, Table 5 - Expected Resources has been amended in the Con Plan to include the additional CARES funding with the information below:***

**SP- 35 Anticipated Resources**

**Table 5 – Expected Resources-Priority Table**

<b>Expected Amount Available Year 5</b>		
<b>3.</b>	Program	CDBG-CV CARES
	Source of Funds	Public- Federal
	Uses of Funds	Administration Planning Economic Development Public Services
	Annual Allocation	\$1,358,994
	Program Income	\$0
	Prior Years Resources	\$0
	Total	\$1,358,994
	Expected Amount Available for Remainder of Con Plan	\$1,358,994
	Narrative Description	Activities and projects under this goal will support Urban County members, residents and agencies to address community emergency needs as a result of Coronavirus pandemic related issues. 20% of the funds will be utilized for Program Administration.
	<b>4.</b>	Program
Source of Funds		Public- Federal
Uses of Funds for Allocation Phase 1 and 2		Administration Overnight Shelter (Services, Rehabilitation, Renovation and Operations) Street Outreach-Shelter Related Rapid Re-housing (Rental Assistance) Homeless Prevention Rental Assistance Services (Case Management & Essential Services)
Total Allocation- Phase 1		\$698,717
Total Allocation- Phase 2		\$3,891,785
Program Income for Allocation Phase 1 and 2		N/A
Prior Year Resources for Allocation Phase 1 and 2		N/A
Total Allocation- Phase 1		\$698,717
Total Allocation- Phase 2		\$3,891,785
Expected Amount Available Remainder of Con Plan- Allocation- Phase 1		\$698,717
Expected Amount Available		\$3,891,785

	Remainder of Con Plan- Allocation- Phase 2	
	Narrative Description for Allocation Phase 1 and 2	Activities and projects under this goal will support residents and agencies to address community emergency needs as a result of Coronavirus pandemic related issues. 10% of the funds will be utilized for program administration.

**AMENDMENT TO FISCAL YEAR 2019-2020 AAP**

***PR-15 Citizen Participation is amended to add the following new language to Section 1 – Summary of citizen participation process/Efforts to broaden citizen participating:***

Substantial Amendment #2 to the Con Plan, AAP, and CPP addressing additional funding from the CARES Act were available from July 23, 2020 to July 28, 2020 for a 5-day review and public comment period, instead of 30-days, as authorized per waiver of federal regulations. The waiver may be found at: <https://www.hudexchange.info/resource/6007/availability-of-waivers-of-community-cpd-grant-program-and-consolidated-plan-requirements-to-prevent-the-spread-of-covid19-and-mitigate-economic-impacts-caused-by-covid19/>.

The draft amendments to the Con Plan, AAP, and CPP were made available to the public on July 23, 2020 and a Notice of Public Hearing and document availability, was published in The Modesto Bee. The documents were available online at: <http://www.stancounty.com/planning/cdbg/plans-and-reports.shtm>.

Summary of Public Comments

*Pending close of the public review and comment period.*

***AP- 20 Annual Goals and Objectives, Table 6 – Goals Summary has been amended in the AAP to include the additional CARES funding with the information below:***

**AP-20 Annual Goals and Objectives - 91.320(c)(3) &(e)  
Goals Summary Information**

**Table 6 - Goals Summary**

<b>8.</b>	<b>Goal Name</b>	Community Emergency Response Program
	<b>Start Year</b>	2019
	<b>End Year</b>	2019
	<b>Goal Description</b>	Provide services and support to Urban County members, residents and agencies impacted by the Coronavirus pandemic.
	<b>Category</b>	Non-Housing Community Development/Emergency Assistance
	<b>Geographic Area(s)</b>	Ceres Hughson Newman Oakdale Patterson Waterford Unincorporated Stanislaus County
	<b>Needs Addressed</b>	Economic Development Public Services
	<b>Funding</b>	CDBG-CV CARES: \$1,358,994 ESG-CV1 CARES: \$698,717 ESG-CV2 CARES: \$3,891,785
	<b>Goal Outcome Indicator</b>	CDBG-CV CARES: 900 Individuals 300 Households ESG-CV1 CARES: 520 Individuals 385 Households ESG-CV2 CARES: TBD-Pending future NOFA results

**AP-35 Projects, Table 7 – Project Information has been amended in the AAP to include the additional CARES Act funded projects:**

**AP-35 PROJECTS – 91.420, 91.220 (d)  
Projects**

**Table 7- Project Information**

<b>#</b>	<b>Project Name</b>
31.	Stanislaus County – CDBG-CV1-CARES Program Administration FY 19-20
32.	CDBG-CV1-CARES Family Promise of Greater Modesto - CARES Rent/Utilities Assistance FY 19-20
33.	CDBG-CV1-CARES Center for Human Services- Strengthening Families through FRC and Concrete Support FY 19-20
34.	CDBG-CV1-CARES Children’s Crisis Center Children’s Crisis Center - CDBG CARES Program FY 19-20
35.	CDBG-CV1-CARES United Samaritans Foundation - Employee Hazard Pay COVID-10 Program FY 19-20
36.	CDBG-CV1-CARES Cambridge Academies - Enterprise Connection Program FY 19-20
37.	CDBG-CV1-CARES The Salvation Army Red Shield - Feed the Need Program FY 19-20
38.	ESG-CV1-CARES Program FY 19-20



**AP-38 Project Summary, Table 8 – Project Summary Information has been amended in the AAP to include the additional CARES Act project summary information:**

**AP-38 PROJECT SUMMARY**

**Table 8- Project Summary Information**

**31. PROJECT NAME: Stanislaus County - CDBG-CV1 CARES Program Administration FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Improve infrastructure in low-income neighborhoods  
Fair Housing and Tenant/Landlord Services  
Access to public services for low-income household  
Shelter for Homeless Persons  
Rapid Re-Housing for Homeless Persons  
Homeless Prevention  
Homeless Services Data Collection  
Community Emergency Response

**Needs Addressed:** Affordable Housing  
Economic Development  
Homeless Services  
Public Services

**Funding:** CDBG-CV1: \$271,798

**Description:** Stanislaus County will administer the CDBG-CV1 CARES funds for the Stanislaus Urban County. The funds will cover the costs of salary, publications, public notices, and other eligible costs directly related to the program. These funds will also cover administration costs incurred from administering the ESG-CV1 CARES program (costs incurred in excess of ESG-CV1 administration funds).

*National Objective: N/A*

*Matrix Code: 21A*

**Target Date:** 6/30/2021

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Administration of CDBG-CV1 CARES and ESG-CV1 CARES programs and projects.

**32. PROJECT NAME: CDBG-CV1 CARES - Family Promise of Greater Modesto - CARES Rent/Utilities Assistance Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Access to public services for low income households  
Community Emergency Response

**Needs Addressed:** Public Services

**Funding:** CDBG-CV1: \$201,731.50

**Description:** This program will provide rent and utility assistance to those living in the Urban County areas.

*National Objective: LMC*

*Matrix Code: 05*

*Presumed Benefit: No*

*Objective: Provide case management, emergency shelter, utility assistance, rental assistance and support services to low income individuals.*

*Performance Outcomes:*

*Number of residents that receive assistance: 200*

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Case Management, Rent and Utility Assistance.

**33. PROJECT NAME: CDBG-CV1 CARES - Center for Human Services - Strengthening Families Through FRC and Concrete Support Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Access to public services for low income households  
Community Emergency Response

**Needs Addressed:** Public Services

**Funding:** CDBG-CV1: \$201,731.50

**Description:** This program will provide emergency food, rent and utility assistance to those living in the Urban County areas.

*National Objective: LMC*

*Matrix Code: 05*

*Presumed Benefit: No*

*Objective: Provide case management, emergency food, emergency shelter, utility assistance, rental assistance and support services to low income individuals.*

*Performance Outcomes:*

*Number of residents that receive assistance: 200*

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Case Management, Emergency Food, Rent and Utility Assistance.

**34. PROJECT NAME: CDBG-CV1 CARES - Children's Crisis Center - Children's Crisis Center - CDBG CARES Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Access to public services for low income households  
Community Emergency Response

**Needs Addressed:** Public Services

**Funding:** CDBG-CV1: \$170,691.50

**Description:** This program will provide emergency food, rent and utility assistance to those living in the Urban County areas.

*National Objective: LMC*

*Matrix Code: 05*

*Presumed Benefit: No*

*Objective: Provide case management, emergency food, emergency shelter, utility assistance, rental assistance and support services to low income individuals.*

*Performance Outcomes:*

*Number of residents that receive assistance: 200*

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Case Management, Emergency Food, Rent and Utility Assistance.

**35. PROJECT NAME: CDBG-CV1 CARES - Cambridge Academies - Enterprise Connection Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Access to public services for low income households  
Community Emergency Response

**Needs Addressed:** Public Services

**Funding:** CDBG-CV1: \$201,731.50

**Description:** This program will provide job training, emergency food, and shelter to those living in the Urban County areas.

*National Objective: LMC*

*Matrix Code: 05*

*Presumed Benefit: No*

*Objective: Provide case management, job training, emergency food, emergency shelter and support services to low income individuals.*

*Performance Outcomes:*

*Number of residents that receive assistance: 200*

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Case Management, Job Training, Emergency Food and Shelter.

**36. PROJECT NAME: CDBG-CV1 CARES - The Salvation Army Red Shield-Feed the Need Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Access to public services for low income households  
Community Emergency Response

**Needs Addressed:** Public Services

**Funding:** CDBG-CV1: \$201,731.50

**Description:** This program will provide job training, emergency food, and shelter to those living in the Urban County areas.

*National Objective: LMC*

*Matrix Code: 05*

*Presumed Benefit: No*

*Objective: Provide case management, emergency food and support services to low income individuals.*

*Performance Outcomes:*

*Number of residents that receive assistance: 200*

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Case Management, Emergency Food and Support Services.

**37. PROJECT NAME: CDBG-CV1 CARES - United Sarmatians Foundation - Employee Hazard Pay COVID-19 Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Access to public services for low income households  
Community Emergency Response

**Needs Addressed:** Public Services

**Funding:** CDBG-CV1: \$109,578.50

**Description:** This program will provide support to agency employees that have worked and are currently working with the public during the COVID-19 pandemic. The agency will provide emergency food assistance to those living in the Urban County areas.

*National Objective: LMC*

*Matrix Code: 05*

*Presumed Benefit: No*

*Objective: Provide case management, emergency food and support services to low income individuals.*

*Performance Outcomes:*

*Number of residents that receive assistance: 200*

**Target Date:** 6/30/2023

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Case Management, Agency COVID-19 Support Emergency Food and Support Services.

**38. PROJECT NAME: Stanislaus County- ESG-CV CARES Program FY 19-20**

**Target Area(s):** Ceres, Hughson, Newman, Oakdale, Patterson, Waterford and Unincorporated Stanislaus County

**Goals Supported:** Shelter for Homeless Person  
Rapid Re-Housing for Homeless Persons  
Homeless Prevention  
Homeless Services Data Collection  
Community Emergency Response

**Needs Addressed:** Homeless Services  
Shelter Services, Rehabilitation, Street Outreach and Operations

**Funding:** ESG-CV1: \$698,717  
ESG-CV2: \$3,891,785

**Description:** The following are the proposed ESG-CV1 CARES funding recommendations:

- Community Housing and Shelter Services - Homeless Prevention and Rapid Re-Housing: \$244,615.34
- We Care Program - Emergency Shelter: \$119,615.33
- Family Promise - Shelter to Solutions-New Beginnings Program: \$264,615.33
- Stanislaus County ESG-CV1 CARES Administration: \$69,871
- ESG-CV2 Funding distribution is pending the results of a future NOFA.

**Target Date:** 6/30/2023

**Estimate the number and type of families that will benefit from the proposed activities:** 520 Individuals and 385 Households

**Location Description:** 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA 95354

**Planned Activities:** Shelter, Homeless Services, Rental Assistance and Case Management

## **AMENDMENT TO THE CPP (June 5, 2018 Version)**

**The CPP is amended to add the following new section:**

### ***VII. Community Emergency Response Procedures***

Special emergency procedures are in place, in the event of a local, state, and national emergency, resulting in existing and/or new funding becoming available for distribution or re-allocated in an expedited timeframe. The procedures provide for:

- Streamlining the allocation process and reducing delays in accessing grant funds following the receipt of guidance, and in accordance with, HUD notices, waivers, award letters, or other HUD communications.
- Allowing for reduced citizen participation requirement in accordance with HUD notices, waivers, award letters, or other HUD communications.

Expedited procedures include a public review and comment period of no less than 5 days, reduced from the CPP required 30-days. The reduced 5-day public review and comment period for a CPP amendment may run concurrently with the public review and comment period for the any other action identified in the CPP as requiring a longer period.

Expedited procedures also include alternate methods to provide opportunities for the public to comment and review documents. Public meetings and public hearing may be conducted online, by telephone, or by other method allowing for reasonable public participation. In-person meetings and/or public hearings are not required. The County may meet public hearing requirements through alternative means if: 1) national/local health authorities recommend social distancing and limiting public gatherings for public health reasons; and 2) the alternative means provides for: reasonable notification and access for public participation; timely responses from County officials to all public questions and issues; and public access to all questions and responses.