

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS  
ACTION AGENDA SUMMARY

DEPT: Planning and Community Development

BOARD AGENDA # 9:05 a.m.

Urgent

Routine

AGENDA DATE September 22, 2015

CEO Concurs with Recommendation YES  NO   
(Information Attached)

4/5 Vote Required YES  NO

SUBJECT:

Public Hearing to Consider the Adoption of the Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report (CAPER) for the Community Development Block Grant (CDBG) and the Emergency Solutions Grant (ESG) Programs

STAFF RECOMMENDATIONS:

1. Close the Public Review Period for the Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report (CAPER) and conduct a public hearing.
2. Adopt the Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report (CAPER) for the Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) and authorize staff to submit to the Department of Housing and Urban Development (HUD).

FISCAL IMPACT:

General administration costs for the preparation and distribution of the Consolidated Annual Performance Evaluation Report are paid for by the Planning - Special Revenue Grants budget. There is no fiscal impact to the County General Fund. The Stanislaus Urban County received an allocation of \$2,310,645 in Fiscal Year 2014-2015 for Community Development Block Grant and Emergency Solutions Grant activities.

BOARD ACTION AS FOLLOWS:

No. 2015-448

On motion of Supervisor Monteith, Seconded by Supervisor Chiesa  
and approved by the following vote,

Ayes: Supervisors: Chiesa, Monteith, DeMartini, and Chairman Withrow

Noes: Supervisors: None

Excused or Absent: Supervisors: O'Brien

Abstaining: Supervisor: None

1) X Approved as recommended

2) \_\_\_\_\_ Denied

3) \_\_\_\_\_ Approved as amended

4) \_\_\_\_\_ Other:

MOTION:

ATTEST:

  
CHRISTINE FERRARO TALLMAN, Clerk

File No.

Public Hearing to Consider the Adoption of the Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report (CAPER) for the Community Development Block Grant (CDBG) and the Emergency Solutions Grant (ESG) Programs  
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**DISCUSSION:**

On August 25, 2015, the Stanislaus County Board of Supervisors authorized the release of the Fiscal Year 2014-2015 Draft Consolidated Annual Performance Evaluation Report (CAPER) to the public for a 15 day public review period beginning on August 30 and ending on September 14, 2015.

Stanislaus County, along with the cities of Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford, form what is known as the Stanislaus County Community Development Block Grant (CDBG) Urban County (hereafter referred to as the "Stanislaus Urban County"). Whenever a jurisdiction participates in the CDBG and Emergency Solutions Grant (ESG) programs, a CAPER must be prepared, per U.S. Department of Housing and Urban Development (HUD) regulations. The CAPER must be made available for a minimum fifteen-day public review period, and be submitted to HUD no later than ninety days after the end of the County's fiscal year. Federal regulations require a public hearing be held to solicit comments relative to the implementation and performance of the jurisdiction's Consolidated Plan (Con Plan) and Annual Action Plans (AAP).

The CAPER consists of a number of discussion points that describe the outcomes of the CDBG and ESG programs for the previous fiscal year. These discussion points include the accomplishments of the jurisdictions participating in the Stanislaus County CDBG Urban County for Fiscal Year 2014-2015, as well as a summary of accomplishments for the non-profit agencies that were awarded public services grants from both the CDBG and ESG programs. The CAPER includes an assessment of the three-year objectives of the Stanislaus County 2012-2015 Consolidated Plan (Con Plan) and the activities for Fiscal Year 2014-2015. The latter portion of the discussion consists of general HUD reporting requirements.

The Stanislaus Urban County received \$2,310,645 in Fiscal Year 2014-2015 for CDBG and ESG activities. The chart below includes the distribution of the allocations. All funds were allocated to specific projects and/or activities. Any unspent funds have been carried forward to Fiscal Year 2015-2016. The CAPER assesses the progress of each Stanislaus Urban County jurisdiction in their implementation of projects and programs listed and described in the Con Plan.

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<b>Stanislaus Urban County Member</b>	<b>Activities</b>	<b>Administration</b>	<b>Total</b>
<b>Ceres</b>	\$238,452	\$14,804	\$253,256
<b>Hughson</b>	119,264	14,804	134,068
<b>Newman</b>	135,435	14,804	150,239
<b>Oakdale</b>	149,435	14,804	164,239
<b>Patterson</b>	135,285	14,804	150,089
<b>Waterford</b>	124,205	14,804	139,009
<b>Stanislaus County</b>	595,270	313,988	909,258
<b>Public Services</b>	213,906		213,906
<b>Fair Housing</b>		25,000	25,000
<b>2014-2015 CDBG Subtotal</b>	<b>\$1,711,252</b>	<b>\$427,812</b>	<b>\$2,139,064</b>
<b>ESG</b>	158,713	12,868	171,581
<b>Total</b>	<b>\$1,869,965</b>	<b>\$440,680</b>	<b>\$2,310,645</b>

The following is a summary of CDBG funded activities undertaken by individual jurisdictions as well as county-wide activities/programs undertaken during Fiscal Year 2014-2015, which have been reported in the CAPER:

**Stanislaus County**

*Program Administration*

As the “lead entity” of the Stanislaus Urban County, Stanislaus County is responsible for the overall administration of HUD programs which includes but is not limited to the preparation, adoption, and implementation of program plans (i.e. Con Plan, Annual Action Plan (AAP), and CAPER); monitoring the program and project files of each of the participating Stanislaus Urban County cities and each organization receiving funding; and enforcement of all applicable federal requirements.

In terms of program monitoring, Stanislaus County follows a HUD approved monitoring plan. As part of the monitoring plan, staff conducts program and project monitoring of all program activities on a quarterly basis to ensure statutory and regulatory requirements are met by the sub-recipients (sub-recipients include Stanislaus Urban County city members, along with the locally funded non-profits), and that information submitted to the County is accurate and complete.

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Agreements are executed with all sub-recipients which clearly state the project scope of work, performance measurement standards, reporting requirements, draw-down requirements, and all applicable federal requirements. The monitoring process consists of on-site field visits, desk audits, open communication and assistance to sub-recipients to create an acceptable data collection and reporting system.

*Parklawn Sewer Infrastructure Project*

Construction of Phase II (final phase) of the Parklawn Sewer Infrastructure Project began in August 2014 and was completed in June 2015. Construction of Phase I, consisting of the sewer “backbone”, was completed in Fiscal Year 2013-2014 using CDBG funding. Phase II of the project was funded with a \$5 million Clean Water State Revolving Fund (CWSRF) grant and consisted of the installation of over 10,000 linear feet of sewer main, over 13,000 tons of street overlay, one sewer pump, and related project improvements.

*Airport Sewer Infrastructure Projects*

Phase I construction began in the summer of 2014 and was completed in the spring of 2015. Phase I consisted of installing approximately 3,000 linear feet of sewer main along with other project related improvements. Stanislaus County is currently seeking CWSRF funding to complete the project.

*Empire Storm Drain Infrastructure Project*

In an effort to identify a lower-cost option to complete the remaining phases of the project, a feasibility study for a lower-cost Low Impact Development (LID) swale storm water drainage system was completed. The LID system was presented at a February 17, 2015 community meeting; however, it was not supported by the Empire residents. Instead, Empire residents expressed they would likely favor a targeted storm drain project that includes sidewalks for safe routes to school for children and general pedestrian use, and other traffic safety improvements.

A second community meeting was held on March 30, 2015 to obtain input on targeted storm drain solutions and sidewalk locations. Based on the feedback received at the second community meeting, a conceptual plan for a targeted storm drain system that includes sidewalks has been developed. A third community meeting to present the conceptual plan and funding options is scheduled for September 22, 2015.

Fiscal Year 2014-2015 efforts have also included the submission of pre-applications for United States Department of Agriculture funding for both storm drainage and sidewalks.

**City of Ceres**

*Infill Infrastructure Project – Morrow Tract/San Ramon*

The City of Ceres completed construction of the Morrow Tract/San Ramon Infill Project. The project consisted of the installation ADA accessible curb cuts and related improvements. A total of 55 ADA accessible ramps were installed along with other related project improvements.

### **City of Hughson**

#### *5<sup>TH</sup> Street Infrastructure Project*

The City of Hughson completed the 5<sup>th</sup> Street Sidewalk Infrastructure. The project consisted of installation of approximately 926 linear feet of curb, gutter, and sidewalk along 5<sup>th</sup> Street from Hughson Avenue to Fox Road as well as 25 street trees, and pavement overlay.

#### *Hughson Avenue Sidewalk Infill Project*

The City of Hughson held a bid opening for the Hughson Avenue Infrastructure project on June 18, 2015. The city anticipates construction to begin in August, 2015 with construction taking approximately two weeks to complete. The project will consist of the installation of curb, gutter and sidewalks along Hughson Avenue from 7 Street to the west, to the Hughson High School property line to the east.

#### *Fox Road Sidewalk Infill Project*

To determine if the project meets eligible Low-Moderate Area (LMA) project eligibility requirements for CDBG activities, the City of Hughson and County staff conducted an income survey of households in the project area. Because several residents were not home during the survey, not enough households were interviewed to determine project eligibility. The City of Hughson has decided to conduct the survey again with expectations that survey results will confirm project eligibility. If eligible, this project will begin construction in Fiscal Year 2015-2016.

### **City of Newman**

#### *Water Line Project – Phase II Construction*

The City of Newman completed Phase II construction of its Water Line Infrastructure Project. The project consisted of replacing water lines and outdated hydrants in various sections of the CDBG project area. Phase II included the installation of 340 linear feet of water line along West Avenue, installation of six fire hydrants and other incidental project repairs.

#### *Inyo Avenue Infrastructure Project*

Initial engineering and design was initiated, but an LMA project eligibility determination needs to be completed as a result of the project area no longer qualifying based on updated HUD Census Data. The project has been placed on hold until an income survey of the project area can be completed.

### **City of Oakdale**

#### *Davitt Avenue Infrastructure Project – Phase II*

This project was approved as a CDBG activity in Fiscal Year 2010-2011 and was originally planned to be leveraged with redevelopment funds. Due to the loss of redevelopment, the project was scaled back and construction was restructured into two phases. Phase I was

completed in the summer of 2013. Phase II of this project had no activity in Fiscal Year 2014-2015, as the City has delayed construction in order to combine Fiscal Year 2014-2015 and 2015-2016 funds in order to complete the project.

### **City of Patterson**

#### *Fourth Street Infrastructure Project*

The City of Patterson completed Phase I construction of the Fourth Street Infrastructure Project in July, 2014. Phase I included the removal of 1,006 linear feet of pipe, 2,704 linear feet of water line installation, and 4,200 cubic feet of asphalt concrete. Phase II of the project will include the installation of approximately 2,000 linear feet of water line and replacement of 81 service connections. Phase II construction is anticipated to be completed in Fiscal Year 2015-2016.

#### *Fifth Street Infrastructure Project*

The Fifth Street Project has been delayed until completion of the Fourth Street Infrastructure Project. The City of Patterson has decided to shift Fiscal Year 2014-2015 funds (originally allocated to the Fifth Street Infrastructure Project) to Phase II of the Fourth Street Infrastructure Project.

### **City of Waterford**

#### *La Gallina Avenue Infrastructure Project – Phase I*

The City of Waterford began construction on Phase I of the La Gallina Avenue Infrastructure project in May, 2015. The project consists of the installation of curb, gutter, sidewalk, ADA accessible ramps, and storm drain infrastructure improvements along La Gallina Avenue from F Street to C Street. Phase I improvements included the installation of 6,000 square feet of sidewalk, 1,200 linear feet of curb and gutter, and 30,000 square feet of pavement overlay. Phase II of the project will begin construction in Fiscal Year 2015-2016.

#### *Economic Development Program*

In Fiscal Years 2012-2013 and 2013-2014 this program provided grants to five business, located in the City of Waterford's City Council adopted commercial blighted area, to allow for business improvements and expansion. As a result of the funding, these businesses were able to make needed upgrades to their operations, including the ability to hire new employees. In Fiscal Year 2014-2015, the program was on hold pending an update to the City's Economic Development Plan. The City anticipates the plan will be completed in September, 2015.

### **Fair Housing Program**

Stanislaus County, on behalf of the Urban County, contracted with Project Sentinel to provide comprehensive fair housing services and dispute resolution services that enabled and empowered members of the community to become aware of housing rights and to overcome housing discrimination. The main objective of the agency is to raise the level of awareness of fair housing rights and responsibilities among home seekers, owners, managers, and the general public, as well as to enforce fair housing laws via investigation of housing discrimination claims. The provision of these services helps to create and maintain healthy communities and assist Stanislaus County in meeting the federal mandate to affirmatively further fair housing.

Specific fair housing activity accomplishments are identified in the Summary of CDBG Program Accomplishments section of the CAPER.

### **Economic Development Program**

This program was identified as a CDBG activity in Fiscal Year 2012-2013 with the plan to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Urban County's local HUD representative later determined the program did not qualify as an eligible activity. The program was subsequently put on hold in Fiscal Year 2013-2014 due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent. In Fiscal Year 2014-2015 Stanislaus County had further discussions with its Con Plan consultant to develop a revised economic development program. The development and implementation of a program is on track for Fiscal Year 2015-2016.

### **Neighborhood Revitalization Strategy Area (NRSA) Program**

The NRSA's for the Parklawn and Airport Neighborhoods, approved by HUD in December 2012, cover a five year period (Fiscal Years 2012-2017) during which Stanislaus County proposed to engage local non-profits with experience in implementing Revitalization Strategy (RS) activities, including but not limited to experience with developing Community Development Based Organizations (CDBOs). The ultimate objective of the RS is to empower low-income residents through a targeted approach aimed at revitalizing the neighborhoods by investing resources that will improve/add housing stock, provide economic development opportunities through job creation, install needed infrastructure, and provide public services.

In Fiscal Year 2014-2015 Stanislaus County funded three non-profit organizations to provide direct public services to Airport Neighborhood and Parklawn residents using Fiscal Year 2011 funds. Orville Wright Elementary-Healthy Start and the Parent Resource Center were awarded funding to serve the Airport Neighborhood residents. Both organizations provided much needed services to 398 Airport residents that included crisis intervention,

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job and education training, food assistance, and childcare services. Center for Human Services (CHS) in partnership with Parklawn United Neighbors (PUN) provided services to the Parklawn residents that included case management, emergency food assistance, utility assistance, and held events to prepare kids for school with school supplies. A total of 429 residents participated in the activities that CHS and PUN offered to the community.

In Fiscal Year 2014-2015 Stanislaus County also completed construction of the Parklawn Sewer Infrastructure Project and Phase I of the Airport Sewer Infrastructure Project. Construction plans were also prepared for two affordable housing units to be built on two vacant lots acquired in the Parklawn Neighborhood through the Neighborhood Stabilization Program (NSP) in Fiscal Year 2013-2014. Because of high construction costs for each unit, construction of the housing units has been delayed for review and consideration of all possible options for use of the properties.

Specific NRSA activity accomplishments can be found in the Fiscal Year 2014-2015 Summary of NRSA Accomplishments for the Airport and Parklawn Neighborhoods which is included as an attachment (Appendix A.1.) to the CAPER.

### **Neighborhood Stabilization Program (NSP)**

During Fiscal Year 2014-2015, no additional foreclosed homes were acquired and two NSP homes were sold to first time homebuyers. There are four remaining NSP homes available for resale; one in the Airport Neighborhood; one in Empire; one in Grayson; and one in Salida. In Fiscal Year 2015-2016, the focus will be to sell the remaining four homes to eligible first time buyers or identify an alternative use of the homes.

Use of NSP program income was authorized in May, 2014 for the demolition of vacant and abandoned dangerous buildings (ADB) undertaken in conjunction with established ADB programs administered by Urban County members. To date, no ADB program activity has occurred; however, program activity is anticipated in Fiscal Year 2015-2016.

### **Public Service Programs**

The Urban County set-aside \$213,906, or approximately 10% of its CDBG Entitlement funds, for the Public Service Grant Program. Under the program, Urban County public service grants are awarded to non-profit organizations that provide new or expanded services to eligible Urban County area residents. The activities funded must be targeted for one of the following CDBG national objectives: directly benefit low income individuals; elimination of blighting conditions; or, response to economic distress and dislocation.

During Fiscal Year 2014-2015, the Urban County provided funding to 12 non-profit service providers for 15 different programs. Non-profits and service providers applied for the grants through a competitive process, with a maximum grant amount award of \$20,000. Over 21,000 Urban County residents received services from the 12 non-profit service



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providers awarded. Services received included emergency food assistance, utility assistance, respite child care, case management, shelter services, education classes, and resource referrals.

Specific Public Services activity accomplishments may be found on pages 63-70 in the Summary of CDBG Program Accomplishments section of the CAPER.

### **Emergency Solution Grant (ESG) Programs**

The Urban County was awarded \$171,581 in Fiscal Year 2014-2015 ESG program funds. Homeless Service providers were competitively awarded ESG funding through the Public Service application process. The ESG program provides funding for emergency and transitional shelters, and for homeless prevention and rapid re-housing assistance for homeless persons, or persons at-risk of homelessness. To be eligible for ESG assistance, an ESG project must serve either homeless persons or extremely low income households, defined as those at or below 30% of the area median income.

During Fiscal Year 2014-2015, the Urban County provided funding to 5 homeless service providers for 8 different programs. A total of 40% of the grant awards went towards emergency and transitional shelter programs, 44% went toward homeless prevention and rapid re-housing program, 9% went towards funding data entry for the Homeless Management and Information System (HMIS), and the remaining 7% was utilized to administer ESG. Over 1,200 homeless persons, or persons at-risk of becoming homeless, were assisted with overnight shelter, emergency food, and housing stability assistance throughout Fiscal Year 2014-2015.

Specific ESG activity accomplishments may be found on pages 41-45 in the ESG Program Performance section of the CAPER.

### **Partnerships**

The Con Plan outlines the need for jurisdictions and other agencies to form partnerships to achieve the communities' objectives. Homeless services, workforce development and neighborhood revitalization strategies are issues that have been identified in the Con Plan. The Urban County has ongoing partnerships with other local jurisdictions, service providers, and community groups throughout the County. These partnerships include focused efforts to improve homeless service through the identification of service gaps, communication of upcoming events, and uniform data collection and reporting,

In 2014, the Board of Supervisors adopted a plan called Focus on Prevention 2015, which is a strategy for community transformation in four areas (Homelessness, Strengthening Families, Youth Early Intervention and Reducing Recidivism) critical to the quality of life in Stanislaus County. The Urban County has committed to implementation of the Focus on Prevention platform through its CDBG public service and ESG program efforts. Staff will

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aim to integrate the work that comes out of this effort, to the extent feasible, into future funding decisions presented to the Board of Supervisors for consideration.

**Public Review**

As required by program regulations, Public hearing notices were published on August 30, 2015 defining the process and how persons, agencies, and interested groups could participate as well as instructions on how to submit written comments. As part of the public review process, the Draft CAPER was also distributed to the Stanislaus County Housing and Support Services Collaborative (also known as the Continuum of Care).

No comments have been received to date. Any comments received will be incorporated in the Citizen Participation section of the CAPER. The public hearing is being held to further solicit comments relative to the implementation performance of the Urban County's Consolidated Plan and Fiscal Year 2014-2015 Annual Action Plan. Following adoption, the CAPER will be submitted to the Department of Housing and Urban Development (HUD) as required.

Attachment 1 consists of the final version of the CAPER being considered for adoption. Minor changes to the content of the CAPER were made including grammar and punctuation corrections, the updating of HMIS data tables under the section "Persons Served (CR-65)" on pages 47-48, and a Prop 84 Regional Planning Incentive Grant status update. Appendix A.1 has also been updated to reflect the need to identify options for use of the two vacant Parklawn Neighborhood lots.

**POLICY ISSUES:**

Adoption of the proposed CAPER supports the Board's priorities of A Safe Community, A Healthy Community, Effective Partnerships, A Well-Planned Infrastructure System, and Effective Delivery of Public Services by providing the community with the necessary funds to implement needed programs and projects.

The programs and projects represented in the CAPER are consistent with the goals and objectives of the Stanislaus County Consolidated Plan, General Plan, specifically the Housing Element, of all respective Stanislaus Urban County members.

**STAFFING IMPACT:**

The implementation of the Federal CDBG and ESG programs utilized existing Planning and Community Development staff and there are no additional staffing impacts associated with the programs.

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**CONTACT PERSON:**

Angela Freitas, Planning and Community Development Director  
Telephone: 209-525-6330

**ATTACHMENTS:**

1. Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report (CAPER)

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FISCAL YEAR 2014-2015

**CONSOLIDATED ANNUAL  
PERFORMANCE EVALUATION  
REPORT  
(CAPER)**

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Stanislaus Urban County  
**CDBG ▪ HOME ▪ NSP ▪ ESG**



Prepared By:  
STANISLAUS COUNTY  
PLANNING AND COMMUNITY DEVELOPMENT DEPARTMENT  
1010 10<sup>th</sup> Street Suite 3400 ▪ Modesto, CA 95354

## SEPTEMBER 2015

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# Third Program Year 2014-2015 Consolidated Annual Performance Evaluation Report

## GENERAL

### **Executive Summary**

Stanislaus County, recognized as an eligible Urban County by the U.S. Department of Housing and Urban Development (HUD), annually receives Community Development Block Grant (CDBG) funds and Emergency Solutions Grant (ESG) funds. In 2002, Stanislaus County formed the Stanislaus County Community Development Block Grant Consortium, which includes Stanislaus County unincorporated communities and the Cities of Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford, collectively hereafter referred to as the "Stanislaus Urban County."

As an application for these funds, HUD requires Stanislaus County to prepare and submit either a three or five-year Consolidated Plan (Con Plan) and Annual Action Plans. At the end of each fiscal year, Stanislaus County is also required to annually prepare the Consolidated Annual Performance and Evaluation Report (CAPER) to report the progress made in accomplishing the goals set forth in the Con Plan and Annual Action Plan (AAP) for the CDBG and the ESG Programs. This CAPER is for Fiscal Year 2014-2015, beginning July 1, 2014, and ending June 30, 2015.

In Fiscal Year 2014-2015, the Stanislaus Urban County continued its focus on effectively administering and implementing CDBG and ESG programs as well as the Neighborhood Stabilization Program (NSP) programs.

The Fiscal Year 2014-2015 grant allocation amounts for each respective entitlement program were:

CDBG	\$ 2,139,064
ESG	\$ 171,581
<b>Total:</b>	<b>\$2,310,645</b>

The Stanislaus Urban County members are also members in the City of Turlock/Stanislaus County HOME Investment Partnerships Program (HOME) Consortium (hereafter referred to as the "HOME Consortium"). The Fiscal Year 2014-2015 HOME allocation amount for the Urban County members was \$524,272.

As the lead agency, the City of Turlock administers the HOME program for the Stanislaus Urban County and reports comprehensive HOME activity for the partnering jurisdictions in the HOME Consortium CAPER. The HOME Consortium CAPER may be accessed by contacting the City of Turlock's Housing Program Services Division. Although the City of Turlock is responsible for reporting HOME activity to HUD, this document includes some of Stanislaus Urban County members' HOME housing activity accomplishments.

CDBG, ESG, and HOME funds are designed to primarily serve the low-income community as defined by the Area Median Income (AMI) limits for Stanislaus County, determined by the U.S. Department of Housing and Urban Development (HUD). The

Stanislaus Urban County

AMI's are broken down into the following categories (AMI limits in place during Fiscal Year 2014-2015):

Median Income	Income Limit Category	1 Person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
\$52,700	Extremely Low (30%)	\$11,800	\$13,450	\$15,150	\$16,800	\$18,150	\$19,500	\$20,850	\$22,200
	Very Low (50%)	\$19,600	\$22,400	\$25,200	\$28,000	\$30,250	\$32,500	\$34,750	\$37,000
	Low (80%)	\$31,400	\$35,850	\$40,350	\$44,800	\$48,400	\$52,000	\$55,600	\$59,150

Source: HUD December 2013

The above listed funding sources assisted the Stanislaus Urban County address the challenges within the Stanislaus Urban County communities, including but not limited to continuing the efforts to stabilize the troubled housing market through acquisition, rehabilitation, down payment assistance, energy efficiency improvements, homeless prevention, and rapid re-housing opportunities, as well as essential public services for the low-income community.

These programs have also had an impact on the local workforce and economy as they have created job opportunities for those in the construction, real estate, and social service industries.

Specific Fiscal Year 2014-2015 projects and their accomplishments are identified in the respective program sections (CDBG, ESG, and NSP) of this document.

The format of this document is designed after a HUD document template that includes a series of questions in relation to specific funding programs (CDBG, ESG,, HOME, and NSP). Responses to those questions are provided directly below each question.

PERFORMANCE & EXPERIENCE

**Consolidated Plan Progress Summary**

- 1. Assessment of the one-year goals and objectives:**
  - a. Describe the accomplishments in attaining the goals and objectives for the reporting period.**
  - b. Provide a breakdown of the CPD formula grant funds spent on grant activities for each goal and objective.**

A summary of the accomplishments per jurisdiction for the Stanislaus Urban County is contained in the Community Development Summary section of this CAPER. The referenced section includes a breakdown of grant funds spent on grant activities.

- 2. Describe the manner in which the recipient would change its program as a result of its experiences.**

Based on past experience, Stanislaus County staff utilizes an infrastructure timeline that provides a timeliness framework for Stanislaus Urban County members to follow. This timeline helps outline a process that will ensure timely use of funds and increase project efficiency. Without this in place, CDBG funded infrastructure



projects may not be prioritized to meet the CDBG timeliness deadline every fiscal year.

With the elimination of Redevelopment Agencies in California, Stanislaus Urban County members have been constrained in accomplishing the revitalization, economic development, and community development needs of low-income communities and neighborhoods. As a result, Stanislaus Urban County members have had to adjust their activities and undertake only what their CDBG allocation allows them to complete. Most Urban County infrastructure projects had to be scaled back substantially, which affected project completion timeframes. As a result, completion of these projects has been extended over several years.

In general, Stanislaus County staff follows firm timelines for the administration of HUD programs which in turn results in timely expenditure of funds as required by HUD.

### **3. Affirmatively Furthering Fair Housing:**

#### **a. Provide a summary of impediments to fair housing choice.**

The prevalent impediments to fair housing choice identified within the 2012 Analysis of Impediments to Fair Housing (AI) included high foreclosure rates, high unemployment rates, and distressed economic circumstances within our County.

With regard to foreclosures, the issue is still a problem in Stanislaus County but not to the same extent as years before. According to RealtyTrac's market trends figures released June 2015, 1 out of every 878 homes in Stanislaus County was at some point in the foreclosure process. The top 5 areas were Westley 1:210, Keyes 1:301, La Grange 1:359, Newman 1:475, and Waterford 1:502. The reported numbers indicate an overall decrease of 8% of homes in the foreclosure process that includes a decrease of 15.2% in homes in pre-foreclosure and a decrease of 9.2% of homes being auctioned from this time last year.

Overall, economic conditions in Stanislaus County have improved over the past fiscal year, following state and national trends.

While housing affordability levels improved during the past several years, home prices continued to rise in 2014 and 2015. With the increase of home prices, however, home affordability has gone down. According to Stanislaus County's 2015-2020 Consolidated Plan, while approximately 38% of the Stanislaus Planning Area households, which includes the Stanislaus Urban County and City of Turlock (both renter and owner) are low income, only 29% of housing units are affordable to these households compared to August 2014 figures which reported about 53% of the homes sold from April through June 2014, were affordable families earning the County's median income of \$52,700. In contrast 2012, nearly 93% of Stanislaus homes sold were considered affordable. During that time period most homes sold for less than \$140,000 but prices have been climbing since. Median home prices in Stanislaus County rose to \$200,000 in March 2014 and are now at \$235,000 in June 2015.

Given the way the market is trending, it is likely that affordability will continue to be a challenge for both renters and owners. The market has become increasingly difficult for low-income buyers due to a variety of factors, including a shrinking inventory of affordably priced homes, fierce competition from cash investors bidding on the same homes, and the more restrictive credit market.

**b. Identify actions taken to overcome effects of impediments identified.**

The Stanislaus Urban County members have continued to provide and/or acquire funding to continue the provision of affordable housing programs and/or projects such as Housing Rehabilitation Programs (HRP) and Down Payment Assistance (DPA) programs.

Funding from the Neighborhood Stabilization Program (NSP), CDBG, ESG, and HOME programs have provided the Stanislaus Urban County resources for the provision of affordable housing opportunities for low and moderate income families and individuals. Without these programs, many of those assisted would otherwise not have been able to realize homeownership, maintain affordable housing, and/or become housed after being homeless. These programs have positively impacted the lives of those served and are directly contributing toward healthier and more stable communities.

**Successor Housing Agency**

Stanislaus Urban County members have undertaken the dissolution process of their former redevelopment agencies. All seven (7) Stanislaus Urban County members are acting as Successor Housing Agencies for their respective former Redevelopment Agency.

**Multi-Family Housing Development**

To address the need for multi-family affordable housing, the City of Waterford recently completed a five unit multifamily housing project to serve low income seniors. The project was completed Fall 2014 with an approximate cost of \$750,000.

The cities of Newman and Patterson have also completed multi-family affordable housing projects within the last 10 years. These projects continue to provide affordable housing opportunities for low income families and are currently at full capacity.

In March 2014, the City of Turlock celebrated the grand opening of Avena Bella, an 80-unit multi-family housing project with green building improvements. The 80-unit, \$17 million facility was developed by EAH Housing, a non-profit housing developer based out of San Rafael, California.

**City of Modesto:** Although not part of the Stanislaus Urban County or the HOME Consortium, the City of Modesto, as its own HUD entitlement community, has undertaken several important multi-family housing development projects that have contributed to the affordable housing stock within Stanislaus County. The City of Modesto's most recent projects include but are not limited to:

**Archway Commons:** A 76 unit multifamily project providing affordable rental housing to low and very low income households. This project was completed in 2013 with a development cost of approximately \$21 million.

**Meadow Glen:** The City of Modesto recently completed a 31 unit affordable housing complex designed to provide housing opportunities to youth between the ages of 18 to 28 that are emancipated from the foster care system and/or are homeless. Supportive services to these youth will be provided by Stanislaus County Behavioral Health and Recovery Services, Aspiranet, Community Housing Shelter Services and others. This project was also completed in 2013.

**Hope Village:** In Fiscal Year 2012-2013, Habitat for Humanity, Stanislaus completed Phase II of the Hope Village Project. The Hope Village subdivision provided the City with 20 homeownership units for very low and low-income households in Modesto.

**Downey Terrace:** The City of Modesto recently completed a 12 unit affordable housing project designed to serve low income seniors.

**Bennett Place:** The City of Modesto recently partnered with Stanislaus County Affordable Housing Corp to develop an 18 unit affordable housing complex for individuals with mental disabilities.

**4. Describe Other Actions in Strategic Plan or Action Plan taken to address obstacles to meeting underserved needs.**

**FUNDING**

One of the biggest challenges in meeting the needs of the underserved is the lack of sufficient funding for services provided by local governments, non-profits and other agencies. Service providers who face this challenge are expected to provide more and more services with the same, if not smaller, budgets every year. Many non-profits and agencies struggle to operate and provide services in the face of limited funding. The elimination of redevelopment agencies has greatly reduced available local funding source match opportunities for both HOME and CDBG. Without this source of funding, the longevity of programs such as HOME may become limited as they have programmatic match requirements.

**INDEPENDENT DECISION-MAKING**

Each jurisdiction makes their funding decisions independently. This may not have the benefit of having a wider perspective of the surrounding communities, or the planning area. However, each Stanislaus Urban County member is remote and separate from the other. In all cases, each jurisdiction opts to conduct infrastructure construction/rehabilitation that is specific in nature and does not negatively impact its Stanislaus Urban County partners.

**INFORMATION SHARING**

Some non-profits and community organizations are not familiar with the HUD grant process or other funding resources that may be available to them. As a result, many organizations and non-profits have not used HUD funds and other types of financial assistance. Stanislaus County staff and those agencies familiar with the HUD process share information with others. The Continuum of Care (CoC) disseminates information effectively on a monthly basis throughout Stanislaus County.

**TECHNICAL ASSISTANCE**

Technical assistance is provided at every opportunity. Stanislaus County staff responds to inquiries made by community organizations with both answers and suggestions relative to the inquiry. Educational and support materials are provided upon request, either via access at our local office, or via the internet.

**PARTNERSHIPS**

More ways need to be identified in order to encourage public and private partnerships and joint ventures between non-profit and profit housing developers. Partnerships offer more of a variety of services than individual agencies acting on their own and at times at a more affordable cost.

In Fiscal Year 2014-2015, Stanislaus County launched a program called "Focus on Prevention". The program consists of a strategy for community transformation in four areas (Homelessness, Strengthening Families, Youth Early Intervention and Reducing Recidivism) critical to the quality of life in Stanislaus County. The goal of Focus on Prevention 2015 is to create partnerships among all sectors of the community to provide an opportunity for cross-sector development of community wide prevention strategies.

### **AFFORDABLE HOUSING**

There is a limited number of non-profit and for profit developers of affordable housing in Stanislaus County. Additional incentives for affordable housing in order to attract more development require consideration (please refer to the current Analysis of Impediments available at the following location: <http://www.stancounty.com/planning/cdbg/archive/Other/Analysis-impediments-2012-2013.pdf>).

## **Leveraging**

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### **5. Leveraging Resources**

#### **a. Identify progress in obtaining "other" public and private resources to address needs.**

The Stanislaus Urban County members make continued efforts to further affordable housing by offering a first time homebuyer DPA and housing rehabilitation programs. These programs have proven to be effective tools for leveraging other public resources to address affordable housing needs within the Stanislaus Urban County member service areas. Leveraging includes the following sources:

#### **CALHOME FUNDS – Down Payment Assistance (DPA)**

Stanislaus County continues to provide first time home buyers down payment assistance with its CalHome grant obtained in Fiscal Year 2011-2012 through the California Department of Housing and Community Development. Stanislaus County continues to leverage HUD funds with CalHome funds to provide DPA to first time homebuyers.

#### **CALHOME FUNDS – Housing Rehabilitation**

Stanislaus County continues to provide owner occupied housing rehabilitation assistance with its CalHome grant obtained in Fiscal Year 2008-2009 through the State of California Department of Housing and Community Development. Stanislaus County continues to leverage HUD funds with CalHome funds to provide housing rehabilitation assistance.

#### **PUBLIC FACILITY FEES**

Whenever possible, Stanislaus County partners with affordable housing developers by deferring the collection of Public Facilities Fees. If affordability agreements are violated, payment is due immediately and enforced via the utilization of recorded deeds of trust and promissory notes.

## **CALIFORNIA WATER RESOURCES CONTROL BOARD**

In Fiscal Year 2011-2012, Stanislaus County was able to secure two grant awards by the State of California Water Resources Board (WRB), for a combined total of \$744,559, to fund the planning, engineering, specifications and design work for shelf ready plans of the sanitary sewer infrastructure improvements for much needed sewer infrastructure improvement projects in the Airport and Parklawn Neighborhoods of Modesto.

In Fiscal Year 2013-2014 Stanislaus County secured a State of California Clean Water State Revolving Fund (CWSRF) \$5 million grant to complete construction of the remaining phase of the Parklawn Sewer Infrastructure Project. Stanislaus County completed the first phase of this project during Fiscal Year 2012-2013 using CDBG funds. Construction of the final stage of this project began in August 2014 and was completed in June 2015.

Stanislaus County is currently seeking additional CWSRF funds to complete the remaining phase(s) of the Airport Neighborhood Sewer project.

## **NEIGHBORHOOD STABILIZATION PROGRAM**

In Fiscal Year 2007-2008, the Stanislaus Urban County was allocated a total of \$9,744,482 million, under the Housing and Economic Recovery Act (HERA) of 2008. This first allotment of NSP funds was referred to as NSP1 funding and was allocated to Stanislaus County for the purchase of foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI).

In Fiscal Year 2011-2012, the Stanislaus Urban County was allocated a total of \$4,175,947 under the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010. This additional allotment of funds was referred to NSP3 funding and was allocated for the purchase of foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI). NSP3 funds can be used in 23 different target areas. The objective of the NSP program is to mitigate the negative effects of high foreclosure rates. The program design takes foreclosed, vacant homes that are deteriorating due to neglect, and in turn rehabilitates the homes utilizing local workers and material suppliers. The homes are then resold to qualified first time homebuyers. The program benefits the local economy by providing work for local workers, the first time homebuyer by providing the opportunity to buy an affordable, move in ready home, and the neighborhood by installing motivated homeowners into previously vacant homes to help stabilize the community.

As a result of the decline in foreclosures and program income resulting from the NSP Program, a substantial amendment was conducted in May of 2014. The substantial amendment allows the use of NSP funds for the demolition of vacant and abandoned dangerous buildings (ADB). The program income available for this program consists of a total of \$3,009,983.31 from NSP 1 activities and \$94,536.68 from NSP 3 activities. To date, no ADB program activity has occurred. Program activity is scheduled to begin in Fiscal Year 2015-2016.

### **b. How Federal resources from HUD leveraged other public and private resources.**

Collectively, these resources assist the Stanislaus Urban County in addressing its affordable housing needs and to provide services to the most vulnerable of our community.

When other resources are available, Stanislaus Urban County members undertake public infrastructure projects by leveraging CDBG funds with other local, state or federal funds. The elimination of redevelopment forced jurisdictions to re-strategize the implementation of infrastructure projects which include carrying out smaller scale projects as well as conducting projects in several phases which have affected project duration.

Federal resources also leveraged other state and local resources in the provision of affordable housing programs such as DPA, housing rehabilitation, homeless prevention, and rapid re-housing. Without the availability of these funds, individuals may not have been able to purchase their first home, maintain a decent living environment, or keep a roof over their head.

**c. How matching requirements were satisfied.**

Under the Emergency Solutions Grant (ESG) Program, 50% of the costs related to the projects are reimbursed as the remainder of the costs are paid by non-ESG match funding sources (i.e. - local unrestricted donations). In this manner, the sub-recipient in turn commits their dollar-to-dollar match by paying the remainder of the expenses from non-ESG sources. Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms, and budget printouts which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by Stanislaus County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process, invoices and accompanying receipts were reviewed for reimbursement eligibility.

**Managing the Process**

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**1. Describe actions taken during the last year to ensure compliance with program and comprehensive planning requirements.**

Stanislaus County staff conducts program and project monitoring on a quarterly basis to ensure statutory and regulatory requirements are met and that information submitted to the County is accurate and complete.

Agreements are executed with all sub-recipients which clearly state the project scope of work, performance measurement standards, reporting requirements, draw-down requirements, and all applicable federal requirements. The monitoring process consists of on-site monitoring visits, desk audits, open communication and assistance to sub-recipients to develop an acceptable data collection and reporting system.

Specifically, the objective of the County's monitoring program is to:

- Ensure that sub-recipient implements its program and its individual activities, as described in the application and the sub-recipient Agreement.
- Ensure that sub-recipient conducts its activities in a timely manner, and in accordance to their Agreement.

- Ensure that sub-recipient charges costs to the project, which are eligible under applicable laws and CDBG regulations, and reasonable in light of the services or products delivered.
- Ensure that sub-recipient conducts activities with adequate control over program and financial performance, and reasonable in light of the services or products delivered.
- Ensure that sub-recipient has continuing capacity to carry out the approved project, as well as other grants for which it may apply.
- Identify potential problem areas and assist the sub-recipient with applicable laws and regulations compliance.
- Assist sub-recipients in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- Provide adequate follow-up measures to ensure that performance and compliance deficiencies are corrected and not repeated.
- Comply with the federal regulations per the OMB Super Circular and monitoring requirements of 24 CFR 570.501(b) and 24 CFR 85.40.
- Determine if any conflicts of interest exist in the operation of the CDBG program per 24 CFR 570.611.
- Ensure that required records are maintained to demonstrate compliance with applicable regulations.
- Verify that the outputs and outcomes are realized in a timely manner.
- Track grantee's progress in fulfilling its goals and objectives set forth in The Con Plan measured with established guidelines to assure that the program remains on task. Additionally, with data collected by the grantee during monitoring visits is entered into the IDIS system; this program is capable of presenting the data to defend its progression towards accomplishment of its goals and objectives set forth in The Con Plan. On a semi-annual basis this information is compiled and compared with the goals and objectives in The Con Plan. If this information reflects the accomplishments set forth in The Con Plan, the programs will proceed as planned. If this information falls short of the goals set forth, appropriate adjustments will be made and notification sent to the respective sub-recipients to be made aware of their need to meet certain milestones and timeliness requirements to ensure receipt of expected funds for their respective programs. The coordinated monitoring process has been established to verify and confirm that grant funds have been used in an eligible and appropriate manner for each and every program funded with CDBG, HOME, and ESG funds.
- Under the Emergency Solutions Grant (ESG) Program, Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by Stanislaus County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process invoices and accompanying receipts were reviewed for reimbursement eligibility. Once eligibility was confirmed, 50% of the costs related to the project are reimbursed, as the remainder of the costs is paid by a non-ESG match funding sources (i.e. - local unrestricted donations). In this manner, the sub-recipient in turn commits their dollar-to-dollar match by paying the remainder of the expenses from non-Federal sources.

## **Citizen Participation**

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### **1. Provide a summary of citizen comments.**

The Stanislaus Urban County followed its citizen participation plan by releasing the Draft CAPER on August 25, 2015 with a review period that ended on September 14, 2015. A public hearing notice was published in both English and Spanish in The Modesto Bee on August 30, 2015 announcing the release of the Draft CAPER and opening of the public comment period (meeting the 15 day requirement).

Also, the Draft CAPER was made available on August 25, 2015 for public review and input, via the internet, on the County's Planning and Community Development Department website and copies of the Draft CAPER were also be made available for review at the Planning Departments of all the Stanislaus Urban County participants and the Stanislaus County Main Library. A final public hearing to consider approval of the CAPER will be held September 22, 2015 before the Stanislaus County Board of Supervisors.

As part of the approval process, the County's Board of Supervisors considers any oral and written public comments. A summary of responses to public comments on the review of the Draft CAPER is located in the section entitled "Summary of Citizen Comments" below.

### **SUMMARY OF CITIZEN COMMENTS**

#### **Comments During the Public Comment Period (oral/written)**

Comments pending.

(save area for pending comments)

#### **Stanislaus County- Final Public Hearing**

A public hearing is scheduled for September 22, 2015. Comments pending.

(save area for pending comments)



## **Institutional Structure**

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### **1. Describe actions taken during the last year to overcome gaps in institutional structures and enhance coordination.**

One of the strategies of the Con Plan is to take actions to overcome any gaps that may exist in the institutional structures and enhance coordination within Stanislaus County network of public service providers as well as other public agencies that deliver essential public and social services.

For instance, during the program's monitoring reviews, agency-to-agency referrals are reviewed to verify that participants receiving services do not experience any gaps as they strive to reach their goal of independence from the need of public services within the community. Thus, the development of the Stanislaus Homeless Management Information System (HMIS) also has the potential to actively refer consumers of homeless services in a way that greatly reduces, if not eliminates, the needs of those transitioning from the streets towards permanent housing. Formal approval for agency-to-agency referral information via the HMIS system has been approved through the CoC's HMIS/ESG Sub-committee. County staff also began working on a coordinated entry form that could be used among service providers to track and better respond to the needs of individuals that seek services but are unable to be helped through the existing continuum of care/service providers.

Throughout this fiscal year, considerable on-going work in Stanislaus County continues to bring together governmental agencies, non-profit service providers, and consumers of services to identify where there are gaps and how they can be best filled. Stanislaus County is actively involved throughout the year with different service networks in the community. One of these is the Stanislaus Housing and Support Services Collaborative (SHSSC), hereafter referred to as the Continuum of Care (CoC), a strong network of County-wide service providers, through which any identified institutional gaps may be addressed. Another network is the Stanislaus County Mental Health Services Act (MHSA) collaborative whose purpose is to expand and develop innovative, integrated services for children, adults and older adults. California's voters passed MHSA in November 2004.

Building the capacity of local non-profits continues to be an important issue for the Stanislaus Urban County and other entitlement cities. The Stanislaus Urban County also has an excellent working relationship with both the cities of Turlock and Modesto, which are separate CDBG entitlement jurisdictions, to strategically prioritize projects and programs more efficiently and effectively for the region. The Stanislaus Urban County is able to: a) effectively strategize to fill in institutional gaps; b) continue to work and build cooperatively and collaboratively; c) provide technical assistance to the non-profit community; and, d) provided seed funds via the public service cycle to expand their capacity to provide a greater variety of housing related services for the population they directly serve.

## **Monitoring**

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### **1. Describe how and the frequency with which you monitored your activities.**

A coordinated monitoring process has been established to verify and confirm that grant funds have been used in an eligible and appropriate manner for each of the following programs:

**STANISLAUS URBAN COUNTY INFRASTRUCTURE PROJECTS**

Stanislaus County staff reviews quarterly project progress reports, Request for Funds reports and Oracle budget printouts, which identify the total funds used by all jurisdictions during a given month. Stanislaus County staff verify and cross-references the information on monthly departmental budget Oracle reports. Monitoring visits are also held quarterly by Stanislaus County staff for each jurisdiction to track expenditure of funds as well as to ensure compliance with applicable federal requirements such as labor standards enforcement (i.e. certified payroll and worker interviews), Section 3 requirements and any other applicable federal requirements. Section 3 is a provisionary requirement of the Housing and Urban Development (HUD) Act of 1968 that is intended to ensure that when a public project utilizing HUD funds has a contracting opportunity, and if the awarded contractor requires additional workers or sub-contractors, the awarded contractor must give preference to qualified low- and very low-income persons or businesses residing in the project site's community for hiring consideration.

**STANISLAUS URBAN COUNTY PUBLIC SERVICE GRANT PROGRAM**

Stanislaus County staff reviews quarterly CDBG statistical data, narratives, Requests for Funds forms and Oracle budget printouts which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports and data tables. Quarterly monitoring visits are also scheduled by Stanislaus County program staff for each grantee to ensure appropriate expenditure of funds. Non-profits that reach a certain performance threshold become eligible for bi-annual monitoring reviews in place of the quarterly visits.

**STANISLAUS URBAN COUNTY EMERGENCY SOLUTIONS GRANT PROGRAM**

Under the Emergency Solutions Grant (ESG) Program, Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget Oracle reports. Monitoring visits are also scheduled quarterly by Stanislaus County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process invoices and accompanying receipts are reviewed for reimbursement eligibility. Once eligibility is confirmed, 50% of the costs related to the project are reimbursed, as the remainder of the costs is paid by non-ESG match funding sources (i.e. - local unrestricted donations). In this manner, the sub-recipient in turn ensures that dollar to dollar matching requirements are satisfied by paying the remainder of the expenses from non-ESG sources.

**HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME)**

Stanislaus Urban County members meet with the City of Turlock as the HOME Consortium every other month to track activity and expenditure progress. The HOME Consortium collaboratively works to ensure timeliness deadlines are met. Improvements to the HOME Program have been implemented over the past two fiscal years as the Consortium continuously works together to administer the program more effectively and as the City of Turlock has requested technical

assistance from HUD to improve their policies and procedures to undertake the various housing activities.

The Housing Authority of the County of Stanislaus (HACS) administers the Housing Rehabilitation Program on behalf of the County, which is funded by HOME, and CalHome. The HACS provides reports to Stanislaus County program staff during monitoring visits. Progress on current loans and funding availability are provided, as well as any other issues that may arise from projects, upon request.

There are monitoring procedures tailored to the above-mentioned programs. Stanislaus County staff is continually working on improving program oversight by attending training on compliance topics, keeping up to date with amendments to regulations and/or Office of Management and Budget (OMB) circulars, and developing written procedures and forms.

**2. Describe the results of your monitoring including any improvements.**

The monitoring process in place has proven to be effective. Conducting monitoring visits quarterly has allowed Stanislaus County staff to be informed of the programs and projects' activity and status. It also allows for sub-recipients to be on track with timeliness requirements and deadlines. In the event of a shortfall in any of the projects/programs, Stanislaus County staff provides technical assistance as needed. The process also allows for an open line of communication among Stanislaus Urban County staff throughout the year.

**Self-Evaluation**

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**3. Self-Evaluation**

**a. Describe the effect programs have in solving neighborhood and community problems.**

All CDBG, HOME, ESG, and NSP funded programs contribute to the improvement of neighborhoods & communities and address community problems. CDBG, HOME, and ESG funded programs and projects address the objective of benefiting low and moderate income persons. Without the assistance, many individuals and families would lack access to valuable services that address some of their basic needs. As a result, these services provide them with a safer and more suitable living environment. The improved living environment via the provision of public services, infrastructure improvements in low income neighborhoods, and housing programs have the potential to provide improved educational and economic opportunities that in the long term, may lead to improving the lives of individuals and the community as a whole.

As the lead agency, Stanislaus County staff supports Stanislaus Urban County members on their path towards the goals identified by the community during the Con Plan process. Those goals included infrastructure improvements, public services, and affordable housing programs considered the most important for the community as a whole. With that framework in mind, the Stanislaus Urban County and the public service review panel (made up of representatives of the Stanislaus Urban County) assures that the Con Plan priorities become a reality for the community.

**b. Describe how you provided decent housing and a suitable living environment and expanded economic opportunity principally for low and moderate-income persons.**

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The Stanislaus Urban County provides decent affordable housing through partnerships with local non-profits such as Habitat for Humanity and government agencies such as the HACS. Examples of these projects include a combination of programs through Habitat for Humanity to provide first time home buyers their first home. Whenever possible, the HACS partners with the Stanislaus Urban County to provide rehabilitation programs to improve existing income eligible homeowners a suitable living environment free from health and safety concerns within their home.

**c. Indicate any activities falling behind schedule.**

In general, most activities are on schedule. Activities that span more than one fiscal year may fall behind schedule for reasons out of Stanislaus Urban County staff's control such as staffing reductions, general fund limitations, or third party delays (i.e. utility companies' delays). Infrastructure projects can experience periodic delays due to weather conditions beyond the control of Stanislaus Urban County staff. If this occurs it will be reflected in the respective project's summary section of this CAPER.

Some of the goals identified within the Neighborhood Revitalization Strategy Area plan are a little behind schedule. In previous years staff worked with organizations and residents within the Airport and Parklawn neighborhoods to determine the best course of action in terms of neighborhood improvement. A number of organizations expressed interest in becoming a designated Community Based Development Organization (CBDO) for the Parklawn and Airport neighborhoods but lack the capacity to take on that role. During Fiscal Year 2014-2015, two organizations in the Airport Neighborhood (Healthy Start FRC and the Parent Resource Center) received Public Services funding to provide parent educations classes, resource and referral services, and case management for Airport residents. Staff also coordinated with the Parklawn Neighborhood organization Parklawn United Neighbors (PUN) to develop a public services program implemented in Fiscal Year 2014-2015. Staff will continue to work with the three non-profits located in the Airport and Parklawn NRSA's to work toward the development of a CBDO. See Appendix A for NRSA accomplishments.

Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative did not believe the program qualifies as an eligible activity. The program was subsequently put on hold. None of the allocated funds for the Economic Development program have been spent. A revised economic development program was included in the Fiscal Year 2015-2020 Consolidated Plan. Stanislaus County anticipates being able to implement economic development activities as proposed during the 2015-2020 Consolidated Plan period.

**d. Describe how activities and strategies made an impact on identified needs.**

The Stanislaus Urban County allocates approximately 10% of its annual allocation for public service grants; this funding was made available to non-profit organizations to provide services to low income individuals. In Fiscal Year 2014-2015, a total of fifteen (15) public service programs were awarded \$213,906 and eight (8) homeless

service programs were awarded \$171,581 in ESG funds. Over 21,000 individuals received a form of service through the funded organizations. Services ranged from meals and shelter for low income children, senior wellness program to emergency food assistance programs. The services provided through the funded programs positively impact the lives of the individuals served. Without the assistance to non-profit service providers, low income individuals may not otherwise have access to the services.

Activities of this nature, combined with fair housing, workforce development, and various infrastructure projects that serve extremely low to low-income individuals within the community, have a potential to improve the living conditions of the underprivileged.

**e. Identify indicators that would best describe the results.**

The goals set within the Consolidated Plan for Fiscal Year 2014-2015 include a variety of indicators, depending on the program. These indicators include the following:

- **Housing Programs** – Number of affordable homes purchased or rehabbed
- **Down Payment Assistance** – Number of low-income persons assisted with becoming first-time homeowners
- **Infrastructure** – The number of low-income persons whose neighborhoods are improved through the construction of infrastructure such as sewer, water connections, curb, gutter, sidewalk, lighting, or storm drain.
- **Public Services** – Number of low to moderate income persons who receive needed public services such as emergency food, counseling, education, shelter, or connections to needed services.
- **Homeless Services** – Number of homeless persons provided with shelter, services, or housing.
- **Homeless Prevention Services** – Number of extremely low-income persons who are at-risk of losing their housing that receive rental assistance to prevent them from becoming homeless.

**f. Identify barriers that had a negative impact on fulfilling the strategies and overall vision.**

Generally, the lack of sufficient funding at all levels, pose great challenges in meeting community needs.

The elimination of redevelopment in California posed a challenge to all Stanislaus Urban County participants' ability to carry out important projects and community development programs. In the year 2011, the California Supreme Court's decision to eliminate Redevelopment via ABx1 26 (Redevelopment Agency Dissolution Act), greatly reduced available local funding source match opportunities for both HOME and CDBG. Without this source of funding, the longevity of programs such as HOME may become limited as they have programmatic match requirements.

County staff has also encountered barriers in attempting to fulfill the goals set forth within the Neighborhood Revitalization Strategy Area (NRSA) Plan.

Within the two designated NRSAs it has been difficult to qualify any organization as a CBDO. Although existing organizations are dedicated to improving the Airport and Parklawn areas and have strong community ties, they also lack the capacity for meeting the requirements of a CBDO.

## **Five Year Consolidated Plan Objectives Assessed**

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The Fiscal Year 2012-2015 Stanislaus County Con Plan was adopted by the Board of Supervisors, on April 17, 2012. As part of the Con Plan there were several goals and housing objectives. The following are the objectives and assessments of accomplishments listed by participating members of Stanislaus Urban County:

### **STANISLAUS COUNTY OBJECTIVES**

<b>INFRASTRUCTURE:</b> To address the need for infrastructure improvements in low-income neighborhoods and communities.
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#### ***Analysis and Actions***

##### *Empire Infrastructure Project:*

The Empire Storm Drain Infrastructure Project is a multi-phased project which consists of installation of a storm drain system. The construction phase of the Empire Infrastructure Project, Phase IA, began in Fiscal Year 2009-2010 and was completed in Fiscal Year 2011-2012. The project consisted of the installation of a storm-water management system in the area bounded by E St. to the west, Hwy. 132 (Yosemite Blvd.) to the South, I St. and G St. to the East, and Center Ave. to the North. The underground work, including the installation of the storm-water collection lines and a horizontal drain system were completed in Fiscal Year 2009-2010. Construction of the topside improvements including grinding and re-grading of roads, installation of catch basins, pouring of the concrete curb and gutter, forming of ADA accessible ramps and installation of signage and striping was completed Fiscal Year 2011-2012.

The Empire Infrastructure Project Phase IA has directly benefited 69 properties (approximately 242 individuals) and indirectly benefited the entire community of Empire by improving road conditions and eliminated flooding concerns within the target neighborhood. The project has eliminated many of the problems caused by inadequate drainage of storm water including traffic problems and health concerns caused by standing water.

Because of the substantial cost to complete the remaining phases of this project, CDBG funds alone are not adequate to continue the project. In an effort to identify a lower-cost effort, staff explored the possible alternative of a lower-cost Low Impact Development (LID) swale storm water drainage system.

After conducting a series of community meetings during Fiscal Year 2014-2015, Empire residents expressed opposition to the implementation of an LID swale storm drain system. Instead, Empire residents expressed they would likely favor a targeted storm drain project that includes sidewalks for safe routes to school for children and general pedestrian use, and other traffic safety improvements.

Based on the feedback received, during Fiscal Year 2014-2015 Stanislaus County developed a conceptual plan for a targeted storm drain system that includes sidewalks as part of the project scope. In Fiscal Year 2015-2016, Stanislaus County staff will conduct additional community meetings to present the Empire residents the conceptual plan and financing options. Finance options for this project may include CDBG grant funds, USDA loan and/or grant funds, and local funds. If supported, Stanislaus County will then conduct a Prop 218 process to develop a County Service Area (CSA) for project assessment purposes (for operation and, if necessary, maintenance and loan repayment). Proposition 218 was a statewide initiative approved by the voters in November 1996. It requires that property owners, through a ballot procedure, approve certain assessments and increases in those assessment districts. The project is projected to benefit once completed a total of 1,353 households (4,100 residents).

*Parklawn Infrastructure Project:*

Stanislaus County completed the first phase of this project during Fiscal Year 2012-2013 using CDBG funds. Construction of the final stage of this project was completed in June 2015. A total of 319 households (1,500 residents) benefitted from this project.

*Airport Infrastructure Projects:*

Fiscal Year 2014-2015 CDBG funds were used to fund construction of the first phase of the Airport Neighborhood Sewer system. Stanislaus County installed sewer infrastructure to 48 residential lots in the Airport Neighborhood along Kerr Avenue. Individual sewer laterals to each of the 48 parcels were also installed. This will allow property owners along the project area to connect to the City of Modesto's sewer system. This project will assist in the elimination of health and safety issues caused by failing septic tanks.

Similar to the Parklawn Sewer Infrastructure Project, Stanislaus County will also seek State Water Board funds to finance the remaining phases of the Airport project. Once completed the Airport Infrastructure project is estimated to benefit 511 households (2,000 residents).

<b>ECONOMIC DEVELOPMENT/WORKFORCE DEVELOPMENT:</b> To encourage economic development activities to create and retain jobs.
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**Analysis and Actions**

*Economic Development Pilot Program* – Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative did not believe the program qualifies as an eligible activity. The program was subsequently put on hold. None of the allocated funds for the Economic Development program have been spent. A revised economic development program was included for in the Fiscal Year 2015-2020 Consolidated Plan. Stanislaus County anticipates being able to implement economic development activities as proposed during the 2015-2020 Consolidated Plan period.

Agencies providing case management services, funded through CDBG Public Services and ESG grants, were able to connect 121 clients to employment throughout the 2014-2015 Fiscal Year.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

***Analysis and Actions***

One of the Stanislaus Urban County's partners in affordable housing development is the Housing Authority of the County of Stanislaus (HACS), the largest affordable housing property manager in Stanislaus County. In Fiscal Year 2014-2015, the HACS continued to partner with Stanislaus County in the operation of the housing rehabilitation program. In Fiscal Year 2014-2015, Stanislaus County funded three owner occupied housing rehabilitation projects.

Stanislaus County also funds a Down Payment Assistance (DPA) Program for first time homebuyers. The program provides up to \$50,000 to qualified low-income households to purchase a home in County unincorporated communities. Further partnerships with cities within Stanislaus County such as Public Facility Fee deferrals also allow the increase in supply of affordable housing.

Neighborhood Stabilization Program (NSP) funds have further allowed members of the Stanislaus Urban County to increase the supply of affordable housing. During Fiscal Year 2014-2015 two NSP homes were sold in Fiscal Year 2014-2015 to low and moderate income households. A total of 108 foreclosed units have been acquired via the NSP Program and 80 of those have been purchased by local first time home buyers since the start of the program. In addition twenty-one (21) properties were converted into rental units assisting households with incomes below 50 % of area median income; there are seven (7) units currently in inventory which will be sold and/or converted to rental units. The HACS serves as the owners and property manager of these units.

Stanislaus County continues to partner with Habitat for Humanity whenever possible for the provision of affordable housing within unincorporated areas of the County.

**PUBLIC SERVICES:** To provide activities, programs, and essential social services to low-income seniors, youth, and special needs populations.

***Senior Services: Analysis and Actions***

The Stanislaus Urban County has been able to achieve progress through the CDBG Public Service Grant program. Several grants have been awarded throughout multiple Fiscal Years, dating back to 2002 to service providers such as the Healthy Aging Association, the Howard Training Center and Catholic Charities, which offer services countywide. These services include, but are not limited to, senior meals, fall prevention, and transportation services. In Fiscal Year 2014-2015, 2 out of 15 CDBG public service programs offered programs that primarily served seniors 62 years and older in the community throughout the Stanislaus Urban County. A total of 3,279 seniors were served by the Public Service and Emergency Solutions programs funded by the Urban County during Fiscal Year 2014-2015.



***Youth Programs: Analysis and Actions***

The Stanislaus Urban County has been able to achieve progress through the CDBG Public Service Grant program. Several grants have been awarded throughout multiple Fiscal Years, dating back to 2002 to youth programs such as those provided by the Children's Crisis Center and the Center for Human Services. These services include, but are not limited to providing health screenings, case management for the family, domestic violence prevention, and homeless prevention. In Fiscal Year 2014-2015, 8 out of 18 CDBG public service programs offered services that targeted youth and their families throughout the Stanislaus Urban County. Of the 8 ESG programs, 3 offered programs that served families with at-risk infants, toddlers, and youth. These programs assisted a total of 1,981 low-income families with children throughout Fiscal Year 2014-2015.

***Special Needs Populations: Analysis and Actions (Non-homeless Special Needs)***

Through CDBG Public Service funds the Howard Training Center provided meals to 1,670 low-income seniors. The Howard Training Center offers a variety of programs for disabled adults. One such program is the Senior Meals program, which provides employment for adults with disabilities. Another resource for seniors is the Salvation Army that was funded with CDBG funds to provide meals to the homeless. A total of 478 seniors were served by this program through the Salvation Army during this fiscal year. In addition, 3,802 low to moderate income Urban County residents with disabilities received public services funded with CDBG and ESG grant funds.

***Analysis and Actions (Homeless and Special Needs)***

During Fiscal Year 2014-2015, the Stanislaus Urban County utilized both CDBG Public Services funds and ESG funds to offer Stanislaus Urban County residents overnight emergency winter shelter for the months of December-April at the We Care Program and the Salvation Army. The shelters provided a safe and clean environment, provided meals, and referrals for social services. Family Promise received ESG funding for their transitional shelter, which provided longer term shelter in conjunction with case management to homeless families who are committed to moving towards self-sufficiency and permanent housing. The transitional program provided homeless individuals and families with a place where they can learn skills, gain employment, and receive assistance that will enable them to transition from homelessness to obtaining and remaining in permanent housing with case management and skills training. Community Housing and Shelter Services was also originally awarded funding for a transitional shelter but the lease agreement was terminated by the property owner and instead CHSS utilized their funds to provide a homeless prevention/rapid re-housing program. The Children's Crisis Center also received funding to provide respite overnight shelter when needed, to homeless children and children who were at-risk of becoming homeless. In addition to respite care, the Children's Crisis Center also provides case management to the parents of children who are in their care, and work to assist each family in becoming self-sufficient and enter stable housing.

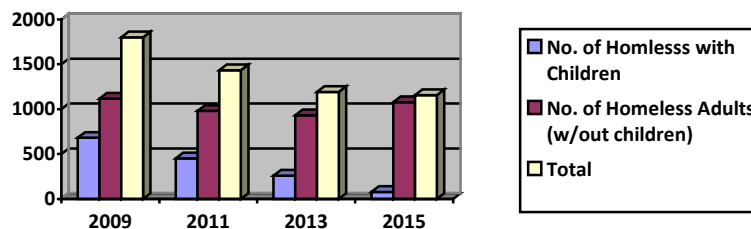
In addition to emergency or transitional shelter, the Children's Crisis Center, Family Promise, We Care Program, and the Community Housing and Shelter Services provided case management services in conjunction with rental and utility assistance which assist clients in obtaining and maintaining permanent housing. Throughout the Fiscal Year 2014-2015, agencies providing case management services, funded through CDBG Public Services and ESG grants, prevented 23 clients (made up of 5

households) from becoming homeless and provided rapid re-housing services to 87 homeless individuals (made up of 35 households).

Homeless Management Information System (HMIS) Project: This software system allows homeless service providers to enter basic information about persons receiving homeless services throughout the County. Ultimately, the system will allow the Stanislaus County CoC to track patterns of individuals and households into and out of homelessness. However, getting to this point will require a great deal of work on the system itself, and on data entry. Data input for the Stanislaus County CoC began during the Fiscal Year 2005-2006 for all Stanislaus Urban County ESG Grantees, and HACS Homeless Related Programs (CoC awarded grants such as Shelter Plus Care). In 2008, the City of Modesto ESG grantees began participating in HMIS data entry and continue to do so, making it a more comprehensive homeless data collection system. During the Fiscal Year 2011-2012, extensive efforts were made by the HPRP Sub-committee and CoC to upgrade the system to allow for increased capacity to meet ESG reporting and monitoring requirements. The HMIS Administrator continually works to improve the HMIS software for both homeless service providers and grant administrators. As part of this effort, the HMIS Administrator provides trainings (both in groups and one-on-one) to HMIS users. Throughout Fiscal Year 2014-2015 ESG funded the training and employment of a part-time HMIS data entry assistant who has been entering client data for ESG recipients as well as for shelters who do not receive federal funds. This data entry assistance allows the CoC and ESG grant administrators to work with a more complete set of homeless service provider data which will ultimately inform decisions on how future homeless funding should be targeted. Through the County's ESG program HMIS funds provided data entry assistance to the Community Housing and Shelter Services, the Children's Crisis Center, the Gospel Mission, and other local homeless services providers as needed.

The Continuum of Care (CoC) collectively developed a 10 Year Plan to End Long-Term Homelessness, which was adopted by the Board of Supervisors on June 26, 2007. This Plan, also adopted by the cities of Modesto, Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford. The CoC continues to make progress toward the ultimate goal of reducing the homeless population through a combination of efforts including emergency shelters, case management, supportive services, permanent supportive housing, rental assistance and transitional housing programs. The 2015 Homeless Count showed a 17% increase in the total number of homeless persons from 2013 to 2015 an almost complete reversal from the 16% decrease from 2011 to 2013. The 2015 Homeless Count did reflect a decrease of children and homeless families with children; a total 6% of the families surveyed had children living with them and less than 1% of the individuals participating in the homeless count were under 18 years of age. In comparison a total of 12% of the individuals included in the 2013 Homeless Count were children under the age of 18.

### Homeless Count Point-In-Time Survey



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## CITY OF CERES OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

During Fiscal Year 2014-2015 the City of Ceres completed the Morrow Tract/San Ramon Infill Project. The project addressed areas that had no handicap ramps and in some areas the existing ramps were very old and did not meet the current ADA requirements. The project consisted of the installation of accessible curb cuts and related improvements. A total of 245 households (877 residents) benefitted from this project.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

The City of Ceres continued to provide to their residents a down payment assistance program for first time homebuyers. The program provided eligible residents with a maximum amount of up to 20% of the purchase price of a home. In Fiscal Year 2014-2015 a total of 3 families were assisted with down payment assistance to purchase their home.

Due to the State of California's elimination of Redevelopment Agencies, the City of Ceres no longer has the capacity to fully fund a housing programs coordinator position. Through the HOME Consortium partnership, City of Turlock staff has assisted in processing and implementing housing activities using HOME funds within the City of Ceres.

## CITY OF HUGHSON OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

During Fiscal Year 2014-2015 the City of Hughson completed the Fifth Street Infrastructure Project. The project included sidewalk infill and storm drain improvements along Fifth Street, from Hughson Avenue to Locust Street. The project consisted of curb, gutter, storm drain, sidewalks, and ADA curb cuts as needed. A total of 71 households (877 residents) benefitted from this project.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

The City of Hughson was unable to offer housing programs during Fiscal Year 2014-2015 as it no longer has staff capacity to operate housing programs. Discussion with the City of Turlock staff as the HOME Consortium lead was initiated in Fiscal Year 2014-2015 for assistance in operating housing programs.

## CITY OF NEWMAN OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

### Analysis and Actions

In Fiscal Year 2014-2015, the City completed construction of its Water Line Infrastructure Project. The project consisted of the replacement of existing water lines and outdated hydrants in various sections of the CDBG eligible project areas. Prior to the project the lines and hydrant were non-complaint and posed a potential health and safety issue. A total of 90 households (500 residents) benefitted from this project.

In Fiscal Year 2014-2015, the City of Newman lost its Low-Mod Area (LMA) due to the updated HUD Census Block Group data released in 2014. This will impose a direct constraint to the City of Newman on its ability to effectively and efficiently undertake and deliver much needed infrastructure improvements. Because of this, the city must now turn to conducting project area income surveys in order to conduct infrastructure improvement activities. The Urban County sees this as a constraint due to the administrative burden the survey process imposes on already limited staff levels both at the County and City level, and the survey approval process at the HUD level.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

### Analysis and Actions

During Fiscal Year 2014-2015 the City of Newman offered a Down Payment Assistance program for first time homebuyers. Due to the rising home prices and lack of qualified applicants the program had no activity during this last year.

## CITY OF OAKDALE OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

### Analysis and Actions

The City of Oakdale continued construction of the Davitt Avenue Phase II project. Due to higher project costs than anticipated costs, the City of Oakdale was forced to split the project into several phases. The Phase I has been completed and Phase II was started in Fiscal Year 2014-2015. The project consists of the construction of water and sewer line replacement and installation of curb, gutter and sidewalks along Davitt Road from West J Street to the north and ends at the Burlington Northern Santa Fe Railroad right-of-way to the south. Once completed the project is estimated to benefit a total of 48 households and (200 residents).

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

The City of Oakdale continues to provide a Down Payment Assistance program to eligible homebuyers. A maximum amount of \$50,000 in down payment assistance is available to help residents buy their first home. In Fiscal year 2014-2015 four first time home buyers were assisted.

**CITY OF PATTERSON OBJECTIVES**

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

In Fiscal Year 2014-2015 the City of Patterson continued to plan their 5<sup>th</sup> Street Infrastructure project. City staff requested that CDBG funds originally allocated to the 5th Street Project to be shifted to the Fourth Street Infrastructure Project Phase II to assist in the completion of that project. The city anticipates construction of the 5<sup>th</sup> Street Project will not begin until Fiscal Year 2017-2018, therefore this project will be canceled in IDIS for now.

In Fiscal Year 2014-2015, the City of Patterson lost its Low-Mod Area (LMA) due to the updated HUD Census Block Group data released in 2014. This will impose a direct constraint to the City of Patterson on its ability to effectively and efficiently undertake and deliver much needed infrastructure improvements. Because of this, the city must now turn to conducting project area income surveys in order to undertake infrastructure improvement activities. The Urban County sees this as a constraint due to the administrative burden the survey process imposes on already limited staff levels both at the County and City level, and the survey approval process at the HUD level.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

The City of Patterson continued to provide a down payment assistance program with their HOME funds. The program provides a maximum of \$100,000 to eligible first time homebuyers and was able to assist one household during Fiscal Year 2014-2015.

The City of Patterson also administers a housing rehabilitation program. However, due to a lack of qualified applicants and staffing constraints there was no activity this last fiscal year.

**CITY OF WATERFORD OBJECTIVES**

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

In Fiscal Year 2014-2015 the City of Waterford was able to complete Phase I of the construction of the La Gallina Avenue Infrastructure Project. The project will include installation of curb, gutter, sidewalk, ADA accessible ramps, and storm drain, infrastructure improvements along La Gallina Avenue from F Street on the West to C

Street on the east. This is planned as a multi-phased project due to the loss of redevelopment funds and the extensive work required in completing the project. Once completed a total of 63 households and (217 residents) will benefit from the project.

In addition during Fiscal Year 2014-2015, per the release of updated 2010 Census Data, the City of Waterford gained one Census eligible block group area that will allow Waterford to conduct LMA based projects without having to conduct income eligibility surveys as was done in past fiscal years.

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## **Lead-based Paint**

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### **1. Describe actions taken during the last year to evaluate and reduce lead-based paint hazards.**

The Health Services Agency of Stanislaus County is the lead agency for Stanislaus County in the identification, documentation and prevention of lead poisoning. The Childhood Lead Poisoning Prevention Program of Stanislaus County, administered through the Health Services Agency, becomes involved with childhood lead-based poisoning when notification of an elevated screening blood level is received either from the laboratory or physician. If the blood level is 10ug/dL (micrograms per deciliter), notification is made to the family. Once a child meets the case definition, an environmental investigation is performed by a Registered Environmental Health Specialist to determine, if possible, the source of lead exposure. The Stanislaus County Health Services Agency in partnership with the Department of Environmental Resources conducts the investigation of residences where children with elevated levels of lead reside.

During the Fiscal Year 2014-2015, the Stanislaus Urban County continued to partner with the Childhood Lead Poisoning Prevention Program to distribute information in the unincorporated areas and the participating jurisdictions. If the source of lead exposure is related to the residential physical environment (e.g. peeling paint that indicates the presence of lead) then the Housing Rehabilitation Program may participate in source eradication.

The lead-based paint regulation that became effective April 22, 2010 added a requirement that requires contractors bidding on rehabilitation of homes built prior to 1978 provide documentation of EPA Lead Renovation and Repair and Painting certification. During the implementation of local housing rehabilitation programs, appropriate steps are taken when the presence of lead-based paint is detected. Steps include full encapsulation, complete abatement (removal), painting or spot-repair (as per HUD-sponsored abatement course protocol). These actions are part of the overall strategy of the Con Plan and will continue in funded housing activities.

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## HOUSING

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### **Housing Actions**

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#### **1. Describe Actions taken during the last year to foster and maintain affordable housing.**

Many of the participating Stanislaus Urban County jurisdictions have limited themselves in providing and/or acquire funding to continue the provision of affordable housing programs and/or projects such as housing rehabilitation programs, and Down Payment Assistance (DPA) programs. Currently only Stanislaus County provides public facility fee deferrals to assist with providing affordable housing. The elimination of Redevelopment Agencies by the State of California impacted the ability of all jurisdictions to maintain housing programs. The Cities of Ceres and Hughson currently do not have staff on hand to administer housing assistance programs. This may change in the future if resources and partnerships within the HOME Consortium become available and are implemented.

Funding through the Neighborhood Stabilization Program (NSP) continued to provide affordable housing opportunities to first time homebuyers. The Emergency Solutions Grant (ESG) program assisted those at risk of losing their rental housing and allowed others to obtain stable affordable rental housing where otherwise they would have ended up homeless. These programs assisted in the stabilization of neighborhoods that were severely impacted by the recent economic recession.

### **Progress of Specific Housing Objectives**

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**1. Evaluate progress in meeting specific objective of providing affordable housing, including the number of extremely low-income, low-income, and moderate-income renter and owner households comparing actual accomplishments with proposed goals during the reporting period.**

During this reporting period, Stanislaus Urban County's affordable housing programs were able to assist families in acquiring their first home or enable a family/individual to maintain their affordable home, through the assistance of rehabilitation grants or low interest deferred loans, or loans with payments. See Appendix B, Table 2C for detailed summary of housing objectives for Fiscal Year 2014-2015.

**2. Evaluate progress in providing affordable housing that meets the Section 215 definition of affordable housing for rental and owner households comparing actual accomplishments with proposed goals during the reporting period.**

All families assisted under the various Stanislaus Urban County first time homebuyer DPA programs met the Section 215 definitions of affordable housing. All related program goals were met.

### **Available Resources/Use of Funds**

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The following are the actions taken during Fiscal Year 2014-2015 in the area of affordable housing:

#### **NEIGHBORHOOD STABILIZATION PROGRAM (NSP)**

In an effort to maximize the overabundance of vacant single-family properties as a potential resource for affordable housing for moderate, low and very-low income households, The Stanislaus Urban County participated in the Neighborhood Stabilization Program (NSP) during the recent foreclosure crisis. NSP connected first time homebuyers to DPA and affordable single family homes within the Stanislaus Urban County cities and unincorporated areas of the county. Stanislaus Urban County was awarded a total of \$9,744,482 million, under the Housing and Economic

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Recovery Act (HERA) of 2008, for the purchase of foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI). In Fiscal Year 2011-2012, the Stanislaus Urban County was awarded an additional \$4,175,947 under the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 to expand its Neighborhood Stabilization Program.

At the end of Fiscal Year 2014-2015, the Stanislaus Urban County had drawn \$9,741,277.24 of NSP funds, or approximately 99.9% of the grant. In addition, the Stanislaus Urban County has drawn \$3,946,517.52 of program income (PI) for a combined amount of \$13,687,794.76.

As a result of the decline in foreclosures and program income resulting from the NSP Program, a substantial amendment was conducted in May of 2014. The substantial amendment allows the use of NSP funds for the demolition of vacant and abandoned dangerous buildings (ADB). The program income available for this program consists of a total of \$3,009,983.31 from NSP 1 activities and \$94,536.68 from NSP 3 activities. During Fiscal Year 2014-2015, 2 NSP homes were sold to eligible first time home buyers. Of those 2 home buyers only one received down payment assistance with CalHOME funding.

### **EMERGENCY SOLUTIONS GRANT**

The Stanislaus Urban County was awarded \$171,581 in Fiscal Year 2014-2015 ESG program funds. Of those funds \$3,797 was utilized to stabilize housing for 19 individuals who were at-risk of becoming homeless and \$37,006 was utilized to re-house 38 homeless persons. All funds include the cost of case management which is provided in conjunction with rental assistance.

### **DOWN PAYMENT ASSISTANCE (DPA) PROGRAM**

Stanislaus County provides a DPA Program for first time home-buyers which provides assistance of up to \$50,000. The County utilizes HOME and CalHome funds to provide assistance to eligible buyers in the form of low interest silent second loans. During the Fiscal Year 2014-2015, one DPA loan was funded to an eligible household. The program is designed for low-income households to purchase a home in County unincorporated communities.

The City of Ceres funds a DPA Program for income eligible households. The City of Ceres provided DPA to three homebuyers during Fiscal Year 2014-2015.

The City of Newman funds a DPA Program for income eligible households. The City provides up to \$40,000 in assistance to first time homebuyers for homes in the City of Newman. The City of Newman did not provide any DPA loans in Fiscal Year 2014-2015.

The City of Oakdale funds a DPA Program for income eligible households. The City provides up to \$50,000 in assistance to first time homebuyers for homes in the City of Oakdale. This program was able to assist four families during Fiscal Year 2014-2015.

The City of Patterson funds a DPA Program for income eligible households. The City provides up to \$50,000 in assistance to first time homebuyers for homes in the City of Patterson. The City of Patterson provided one DPA loan in Fiscal Year 2014-2015.



## **HOUSING REHABILITATION PROGRAM**

Several Stanislaus Urban County members fund their own Housing Rehabilitation Program. This program is available to homeowners who need assistance with the costs of repairing emergency health and safety issues into their homes. Repairs and improvements may include but are not limited to items such as handicap ramps, restroom grab bars, plumbing repairs, new roofs, and HVAC repairs. The amount of assistance varies depending on the health and safety repairs needed. In cases where the cost to rehabilitate the home exceeds 75% of the value of the home, a rebuild of the home is recommended.

This program only assists owner-occupied housing units and is available to residents of Stanislaus Urban County communities that have an active program (Stanislaus Unincorporated Areas, Waterford, and Patterson). This fiscal year three households, Stanislaus Urban County-wide, were approved for assistance to conduct health and safety home repairs through this program.

## **MULTI-FAMILY HOUSING DEVELOPMENT**

The City of Waterford completed construction of a five unit multi-family housing project in Fiscal Year 2014-2015. These units will be leased to low income seniors and the management of this complex will be conducted by the HACS.

The Stanislaus Urban County also acquired a 3 acre vacant lot in the City of Oakdale through the Neighborhood Stabilization Program. The City of Oakdale is considering various options for development of this site.

## **Efforts to Address "Worst-case" Housing Needs**

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### **3. Describe efforts to address "worst-case" housing needs and housing needs of persons with disabilities.**

In efforts to address "worst-case" housing needs and housing needs of persons with disabilities, the Stanislaus Urban County partners with organizations such as the HACS and Disability Resource Agency for Independent Living (DRAIL). Project Sentinel, the County's Fair Housing service provider, and DRAIL, a non-profit who assists individuals with disabilities in obtaining needed assistive technology and housing accessibility, work closely with one another through client referral to ensure individuals with disabilities are not suffering from discrimination related to housing. In addition, Catholic Charities Senior Assisted Transportation program and the Howard Training Center's Senior Meals program provide food delivery services and transportation services to home bound seniors and persons with disabilities who would otherwise be unable to access services. Throughout the Fiscal Year 2014-2015, 3,802 individuals with disabilities received food assistance, shelter, housing or case management services through agencies that received CDBG Public Services or ESG funds from Stanislaus County.

## **Public Housing Strategy**

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### **1. Describe actions taken during the last year to improve public housing and resident initiatives.**

The Stanislaus Urban County actively partners with the CoC in all activities related to improving public housing and resident initiatives.

The HACS is the largest landlord of multi-family and single household public housing units for the lower income population of Stanislaus County. The HACS is committed to provide decent affordable housing to its residents and in doing so; the HACS keeps public housing units in favorable conditions so that its residents have a safe and healthy living environment.

In Fiscal Year 2014-2015, the HACS completed the following public housing improvement projects:

1. Comprehensive rehab of a 6 unit senior complex in Ceres was completed. Work included installation of dual pane windows, abatement of Asbestos Containing Materials (ACM's) and replacement of flooring throughout the units, gutted kitchen and bathrooms, new electrical service panels and installation of energy efficient lighting and appliances throughout, hard wired & interconnected smoke/CO detectors, install of local call for aid system, new water saving plumbing fixtures, painting inside and out with low Volatile Organic Compound (VOC) paints, new security fencing, added accessibility features to units and site, new landscaping, courtyard hardscaping, and irrigation system.
2. Replacement of entry doors in 141 scattered site units in Modesto is underway. Existing hollow metal doors are being replaced with pre-hung insulated fiberglass doors for increased energy efficiency and improved weather resistance. New hardware is also included to replace aging original units.

Other projects for replacement of HVAC are in the planning phase. Work is expected to take place in the upcoming fiscal year.

## **Barriers to Affordable Housing**

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### **1. Describe actions taken during the last year to eliminate barriers to affordable housing.**

The 2015 Analysis of impediments (AI) cites that the changed economic circumstances confronting the Stanislaus Urban County, especially those affecting homeownership and rental housing markets, must be viewed as potential threats to fair housing choice.

Improvements in the economy, resulting in the improvement in prices of the housing experienced over the past year, have impacted home affordability. While housing affordability levels improved during the past several years, home prices continued to rise during this period. With the increase of home prices, however, home affordability has gone down. According to Stanislaus County's 2015-2020 Consolidated Plan, while approximately 38% of the Stanislaus Planning Area households, which includes the Stanislaus Urban County and City of Turlock (both renter and owner) are low income, only 29% of housing units are affordable to these households compared to August 2014 figures which reported about 53% of the homes sold in 2012 from April through June 2014, were affordable families earning the County's median income of \$52,700. In contrast nearly 93% of Stanislaus homes sold were considered affordable. During that time period most homes sold for less than \$140,000 but prices have been climbing since. Stanislaus County home prices continued to outpace the rest of California through January 2015. The

estimated median home sales price in Stanislaus County was \$237,500 in July 2015 a 9.4% increase from 2014. The median rent price in Stanislaus County is \$1,095. Therefore, it is safe to say that home affordability will continue to be a barrier in the coming years for lower-income individuals and families as the economy continues to improve.

**1. Assessment of Relationship of HOME Funds to Goals and Objectives**  
**a. Evaluate progress made toward meeting goals for providing affordable housing using HOME funds, including the number and types of households served.**

Stanislaus Urban County participating jurisdictions are members in the City of Turlock/Stanislaus County HOME Consortium. As the lead agency, the City of Turlock administers the HOME program and reports the partnering jurisdictions' activities in the HOME Consortium's CAPER.

## ADDRESSING HOMELESSNESS

**1. Identify actions taken to prevent homelessness.**

Throughout Fiscal Year 2014-2015, Stanislaus Urban County continued to implement the Emergency Solutions Grant program, as amended by the HEARTH Act, which combines previously eligible Emergency Shelter Grant activities with Homeless Prevention and Rapid Re-Housing activities. This Fiscal Year the Community Housing and Shelter Services Agency (CHSS), the Children's Crisis Center, and We Care of Turlock all received ESG funding to provide homeless prevention and rapid re-housing services. These funds are targeted to homeless individuals and families or individuals and families at-risk of losing their housing and provide a combination of intensive case management and rental assistance with the ultimate goal of securing clients in permanent housing.

Overall, these programs provided rental assistance and case management to 15 households, made up of 52 individuals, throughout the county. Each of these homeless prevention and rapid re-housing programs connects clients to case managers who work with each household to develop a goal oriented housing action plan, which centers on identifying and connecting clients with any needed services such as TANF, Food Stamps, Veteran's Benefits, budgeting, job training, employment opportunities, etc.

In addition to rental assistance, the Center for Human Services provided utility assistance payments, case management, and resource and referral services to 1,754 unduplicated individuals residing in the communities of Oakdale, Patterson, Newman, and Ceres. This emergency assistance allowed households struggling with the decision to either pay rent or utilities, to stabilize their housing situations and remain in their current housing.

The Children's Crisis Center's Marsha's, Guardian and Cricket's House facilities utilized ESG and CDBG Public Service funds to operate a daycare and shelter facility for infants, toddlers and children at-risk of homelessness. The facility provided parents case management services, allowing them to find and maintain jobs, housing and other necessary services. Throughout Fiscal Year 2014-2015, the Guardian House shelter facility served 44 adults and youth, the Cricket's House shelter facility served 81 children and adults.

The Stanislaus Urban County partnered with five homeless service providers through the Emergency Solutions Grant Program. A more detailed description of what each ESG funded program accomplished is provided under ESG Program Performance section of this document.

Additionally, Stanislaus Urban County staff worked closely with the ESG/HMIS/SHP Sub-committee of the CoC, made up of representatives from the City of Modesto, Stanislaus County, the Housing Authority, and homeless service providers, to improve the Homeless Management Information System (HMIS) and to being the process of developing of a coordinated intake and assessment process which will ultimately be implemented CoC wide. Through ESG funds, the Stanislaus Urban County provided funding to the CoC to assist with HMIS data entry. This effort allowed client data from non-HUD funded homeless service providers to enter into HMIS, which will allow the CoC's homeless data collection to act as a much more valuable tool for tracking individuals patterns into and out of homelessness. Overall, the sub-committee made great strides toward improving data quality and the consistency of the intake process for shelter, homeless prevention, and rapid re-housing activities.

**2. Identify actions to help homeless persons make the transition to permanent housing and independent living.**

The Stanislaus Urban County partnered with CHSS, Family Promise, We Care Program, and the Children's Crisis Center in efforts to help homeless persons and families make a transition to permanent housing and independent living. With the use of ESG grant funds, both the chronically homeless populations and temporarily homeless households were provided the opportunity to be placed into permanent housing. While enrolled in these programs, case managers work with each household to set goals and work on a housing action plan in order to identify and connect with any needed services such as Temporary Assistance for Needy Families (TANF), Food Stamps, Veteran's Benefits, future employment opportunities, etc. Throughout Fiscal Year 2014-2015 ESG homeless prevention and rapid re-housing funds placed 38 homeless individuals, made up of 10 households, into rental housing. At the end of the Fiscal Year, 34 of those individuals (9 households) were stably housed.

The Salvation Army, the Children's Crisis Center, Family Promise, and the We Care Program also utilized ESG funds to provide emergency and transitional shelter to homeless individuals and households. Clients that showed progress and motivation toward self-sufficiency receive extended case management in conjunction with Rapid Re-Housing assistance funds to assist in the placement of job and permanent housing placement.

**3. Identify new Federal resources obtained from Homeless SuperNOFA.**

The following chart indicates the resources acquired through the CoC (also referred to as the Continuum of Care) through from the HUD 2014 Continuum of Care Program SuperNOFA to assist those individuals/families directly suffering from homelessness along with those in jeopardy of becoming homeless.

**Turlock/Modesto/Stanislaus CoC - 510**

**Permanent Supportive Housing**

Halo 4 (9) (CICV)	CoCR	\$165,721
Halo 7 (14) (CICV)	CoCR	\$92,650
Halo Apartments (5) (CICV)	CoCR	\$231,426
Halo Homes (3) (CICV)	CoCR	\$201,289
Halo Housing (1) (CICV)	CoCR	\$124,894
HOPE Stanislaus (TP)	CoCR	\$136,873
Households in Recovery (CHSS)	CoCR	\$184,559
Permanent Housing #1 (STANCO)	CoCR	\$96,573
Shelter Plus Care 1-4, 6 & 7 (HASC)	CoCR	\$958,258
Shelter Plus Care 5 (MP) (HASC)	CoCR	\$138,546
Turning Point Affordable Housing Project (TP)	CoCR	\$99,149
Turning Point Supportive Housing Program (TP)	CoCR	\$167,137
Turning Point Affordable Housing Project (TP)	CoCR	\$100,078
Supportive Housing Outreach Project (STANCO)	CoCR	\$67,284
Permanent Affordable Housing Program (TP)	CoCR	\$58,577

**Transitional Housing**

Pathways (CHS)	CoCR	\$78,976
Pathways-Support Services Only (CHS)	CoCR	\$43,241
Berberian Transitional Housing (SA)	CoCR	\$101,905
Turlock Supportive Housing Project (WC)	CoCR	\$46,798

**Supportive Services Only**

Homes for Homeless (CHSS)	CoCR	\$90,011
Families in Transition (CHSS)	CoCR	\$69,643

**HMIS**

Stanislaus HMIS Renewal A & E (HASC)	HMIS	\$173,533
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**Total: \$3,327,972**

CoCR: Continuum of Care Renewal; HMIS: Homeless Management Information System, CICV: Community Impact Central Valley, TP: Turning Point, CHS: center for Human Services, CHSS: Community Housing & Shelter Services, SA: Salvation Army, HASC: Housing Authority for Stanislaus County, STANCO: Stanislaus County Affordable Housing Corporation, WC: We Care Program-Turlock

**4. Identify actions to address emergency shelter and transitional housing needs of homeless individuals and families (including significant subpopulations such as those living on the streets).**

As described above, the Stanislaus Urban County partnered with the We Care Program, the Children’s Crisis Center, Family Promise and the Salvation Army’s Emergency Shelter Facility to address emergency and transitional housing needs of homeless individuals and families. A number of these clients subsequently received rapid re-housing assistance and became stably housed.

The Homeless Management Information System (HMIS) Sub-committee, of the CoC, has worked diligently throughout the Fiscal Year to improve the data quality of the current HMIS system. Commitments have been made for non-HUD funded homeless service providers to enter into HMIS, which will allow the CoC’s homeless data collection to act as a much more valuable tool for tracking individuals patterns into and out of homelessness. Improving data quality will allow funding to be prioritized based on trends of homeless populations within Stanislaus County.

## **5. Assessment of Relationship of ESG Funds to Goals and Objectives**

### **a. Evaluate progress made in using ESG funds to address homeless and homeless prevention needs, goals, and specific objectives established in the Con Plan.**

Needs, goals, and specific objectives established in the Con Plan include: Education and Outreach, Partnerships, Prevention and Supportive Services. The following is a summary of activity in each area:

#### **EDUCATION AND OUTREACH**

In order to better serve the homeless population outreach is strongly encouraged to service providers funded through the CDBG Public Services and ESG programs. The Stanislaus Urban County awarded grants to non-profit homeless service providers that among other services, provided education and outreach to the general public, homeless population, and public agencies.

#### **PARTNERSHIPS**

The Stanislaus Urban County is involved with service providers, community groups, and partnerships throughout the County. By creating and retaining partnerships, the Stanislaus Urban County has been better able to provide services to communities and agencies.

The County and other local jurisdictions coordinate with local service providers in the area to improve homeless services by communicating upcoming events and available services at a number of local collaborative meetings; including the Stanislaus County Housing and Supportive Services Collaborative (SHSSC), the Airport Neighborhood Collaborative and the Turlock Collaborative. By allowing a regular open forum for networking, providers and administrators of ESG funds are able to identify homeless service gaps and to discuss solutions to homeless service issues in the area.

Stanislaus County staff continually collaborates with the City of Modesto and the City of Turlock staff on the ESG & CDBG Public Services application process, as well as on common data collection and reporting forms. The HMIS/ESG Sub-committee also provides a forum to communicate issues and identify shared solutions regarding the implementation of the County, and the City of Modesto's ESG programs.

On October 28, 2014 the Board of Supervisors adopted a plan called Focus on Prevention 2015, which is a strategy for community transformation in four areas (Homelessness, Strengthening Families, Youth Early Intervention and Reducing Recidivism) critical to the quality of life in Stanislaus County. The goal of Focus on Prevention 2015 is to bring all sectors of the community together to provide an opportunity for cross-sector development of community wide prevention strategies. Through its CDBG and ESG programs assistance has been committed to the implementation of the Focus on Prevention 2015 platform and staff will work to integrate the work that comes out of this effort into future funding decisions. This year as a first step to assist in the Focus on Prevention 2015 effort into the Community Development Block Grant and Emergency Solutions Grant programs Stanislaus Urban County set aside one \$40,000 grant for prevention focused CDBG Public Service grant applications. CDBG and ESG funds will be incorporating to the extent possible more Focus on Prevention 2015 strategies as the process unfolds.

On a regional level, Stanislaus County staff attends quarterly Northern California/Central Valley Homeless Roundtable meetings where issues of the implementation, state and federal regulations and strategic planning for homeless programs are shared and discussed.

## **PREVENTION AND SUPPORTIVE SERVICES**

The Stanislaus Urban County awarded ESG grants to several service providers such as Community Housing and Shelter Services (CHSS), We Care Program and Children's Crisis Center, all of which provide prevention and supportive services. The agencies provided services such as case management, housing search and placement services, employment training and placement, financial planning, resource and referral services, and mental health referrals. With experience in providing homeless prevention services through the Homeless Prevention and Rapid Re-Housing Program (HPRP), these agencies have made great improvements in their outreach, intake & resource & referral processes to help persons at risk of becoming homeless and who were homeless to find and maintain permanent housing.

Homeless prevention activities are provided by various non-profits within the community. These non-profits accept referrals from publicly funded institutions that would otherwise have to release very-low income individuals onto the streets, with nowhere to reside upon release. Several non-profits who participate in the Housing Collaborative, such as the Center for Human Services, regularly attend P.A.C.T. meetings to assist those leaving incarceration in their quest to find stable housing.

### **b. Detail how ESG projects are related to implementation of comprehensive homeless planning strategy, including the number and types of individuals and persons in households served with ESG funds.**

Stanislaus Urban County requires their ESG funded non-profits to actively participate in the CoC (also known as the Housing and Supportive Services Collaborative of Stanislaus County). At the local level, this collaborative provides the most comprehensive analysis of the homeless population and service availability in Stanislaus County. This collaborative is comprised of the HACS, Community Housing and Shelter Services, Behavioral Health and Recovery Services, Center for Human Services, We Care Program, Children's Crisis Center, the City of Turlock, the City of Modesto, faith-based organizations, and over a dozen service providers.

One purpose of the CoC Collaborative is to fund projects that assist homeless persons in self-sufficiency and permanent housing. Funds may be allocated through a competitive process and used for the Supportive Housing Program (SHP) and Shelter Plus Care.

The CoC System consists of three components. They are:

- 1) Emergency shelter/assessment effort which provides immediate shelter and can identify an individual's needs; or,
- 2) Offering transitional housing and necessary social services. Such services include substance abuse treatment, short-term mental health services, independent living skills, job training; or,
- 3) Providing permanent supportive housing arrangements. ESG funded projects are related to the CoC System as they provided emergency shelter while working on identifying needs of the homeless (We Care

Program), offered transitional housing and necessary social services (Redwood Family Center), and provided permanent supportive housing arrangements (Community Housing & Shelter Services – Homeless Prevention Program).

The non-profit providers that received ESG funds from Stanislaus County during Fiscal Year 2014-2015 are experienced partners in the CoC that provide emergency shelter, transition housing and supportive services. The number and type of individuals and families served is explained in Appendix B.

**6. Matching Resources**

- a. Provide specific sources and amounts of new funding used to meet match as required by 42 USC 11375(a)(1), including cash resources, grants, and staff salaries, as well as in-kind contributions such as the value of a building or lease, donated materials, or volunteer time.**

Under the Emergency Solutions Grant (ESG) Program, match funding is required to be provided for all ESG grant amounts paid out. The following is a breakdown of the match funding by type provided for ESG activities funded during the 2011, 2012, 2013 and 2014 Fiscal Years:

**11f. Match Source**

	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
Other Non-ESG HUD Funds	48,129	42,871	0	52,882
Other Federal Funds	35,000	44,140	0	86,945
State Government	24,057	27,563	0	0
Local Government	14,245	0	0	0
Private Funds	50,914	84,358	58,052	33,318
Other	0	0	34,144	38,493
Fees	0	0	0	0
Program Income	0	0	0	0
<b>Total Match Amount</b>	<b>172,345</b>	<b>198,932</b>	<b>92,196</b>	<b>211,638</b>

**7. State Method of Distribution**

- a. States must describe their method of distribution and how it rated and selected its local government agencies and private non-profit organizations acting as sub recipients.**

Not Applicable.

**ESG PROGRAM PERFORMANCE**

**8. Activity and Beneficiary Data**

- A. Completion of attached Emergency Solutions Grant Program Performance Chart or other reports showing ESG expenditures by type of activity. Also describe any problems in collecting, reporting, and evaluating the reliability of this information.**

The HEARTH Act, which took effect mid-Fiscal Year 2011-2012, eliminated the current program caps and replaced them with a 60% maximum (or Hold Harmless Need “HHN” maximum) of grant funds to be spent on shelter and street outreach activities. A total of 7.5% of the total grant amount is set aside for Administration costs and approximately 8% is set aside for HMIS. The remaining grant funds have been split 50/50 between Shelter activities and Homeless Prevention/Rapid Re-Housing activities.



## ESG Program Eligibility

To be eligible for ESG assistance, an ESG project must serve extremely low income households. These income categories are defined as those at or below 30% of the area median income.

Area Median Income (AMI) Levels:

Income Limit Category	1 Person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
Extremely Low (30%)	\$11,800	\$13,450	\$15,150	<b>\$16,800</b>	\$18,150	\$19,500	\$20,850	\$22,200

Source: HUD December 18, 2013

The following costs are listed as eligible under the ESG Program's Final rule:

### **STREET OUTREACH AND EMERGENCY SHELTER ACTIVITIES**

***(Up to 60% of FISCAL YEAR 2014-2015 ESG allocation)***

- **Street Outreach** – Essential Services assisting *unsheltered* homeless persons to meet emergency needs including:
  - Engagement
  - Case Management
  - Emergency Health Services (*if otherwise unavailable to the client*)
  - Emergency Mental Health Care (*if otherwise unavailable to the client*)
  - Transportation (*to and from another eligible Street Outreach service for both staff and clients, includes public transportation costs*)
  - Services for Special Populations (*homeless youth, victim services, persons living with HIV/AIDS provided the services are one of those listed above*)
  
- **Emergency Shelter**– Funds for facilities providing overnight shelter to homeless families and individuals including:
  - **Operational Costs**
  - **Renovation of Buildings used as emergency shelters for homeless**
  - **Assistance Required under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA)**
  - **Essential Services**
    - Case Management
    - Child Care
    - Education Services
    - Employment Assistance and Job Skills Training
    - Outpatient Health Services
    - Legal Services
    - Life Skills Training
    - Mental Health Services (*if otherwise unavailable to the client*)
    - Substance Abuse Treatment Services (*if otherwise unavailable to the client*)
    - Transportation (*for client to and from medical care, employment, child care, or other eligible essential services, includes public transportation costs, or for staff for client home visits, for facility vehicle leasing costs when used specifically for transporting clients to and from medical care, employment,*

*child care, or other eligible essential services)*

- Services for Special Populations (*homeless youth, victim services, persons living with HIV/AIDS provided the services are one of those listed above*)

**HOMELESS PREVENTION AND RAPID RE-HOUSING ACTIVITIES (No Cap)**

- **Homeless Prevention** – Services that provide housing relocation and stabilization and short- and/or medium-term rental assistance necessary to prevent an individual or family who fits under the “at-risk of homelessness” definition from becoming homeless; including:

- **Housing Relocation and Stabilization Services**

- Financial Assistance Costs (*includes rental application fees, security deposits, last month's rent, utility deposits, utility payments, moving costs, services costs*)
- Housing Search and Placement (*staff time spent assisting clients in locating, obtaining and retaining housing*)
- Housing Stability Case Management (*Staff time spent assessing, arranging, coordinating, and monitoring the client's progress towards achieving housing stability*)
- Mediation (*between the client and landlord*)
- Legal Services (*necessary to resolve a legal problem that prohibits the program participant from obtaining permanent housing or will likely result in the program participant losing the permanent housing in which the program participant currently resides*)
- Credit Repair (*cannot be used to pay down client debt*)
- Short-term Rental Assistance (*up to 3 months*)
- Medium-term Rental Assistance (*4 – 24 months*)
- Payment of Rental Arrears (*one-time payment for up to 6 months of rental arrears, including any applicable late fees*)

- **Rapid Re-Housing** – Services that provide housing relocation and stabilization and short- and/or medium-term rental assistance necessary to move an individual or family who fits under the “homeless” definition into permanent housing; including

- Housing Relocation and Stabilization Services
  - Financial Assistance Costs (*includes rental application fees, security deposits, last month's rent, utility deposits, utility payments, moving costs, services costs*)
  - Housing Search and Placement (*staff time spent assisting clients in locating, obtaining and retaining housing*)
  - Housing Stability Case Management (*Staff time spent assessing, arranging, coordinating, and monitoring the client's progress towards achieving housing stability*)
  - Mediation (*between the client and landlord*)
  - Legal Services (*necessary to resolve a legal problem that prohibits the program participant from obtaining permanent housing or will likely result in the program participant losing the permanent housing in which the program participant currently resides*)
  - Credit Repair (*cannot be used to pay down client debt*)
- Short-term Rental Assistance (*up to 3 months*)
- Medium-term Rental Assistance (*4 – 24 months*)

- Payment of Rental Arrears (*one-time payment for up to 6 months of rental arrears, including any applicable late fees*)
- **Homeless Management Information Systems (HMIS)** – Participation in HMIS is required. HMIS eligible expenses include:
  - Administering
  - Monitoring
  - Reporting
  - Training
  - Technical Support
  - Participation Fees/Software
- **Administration (Up to 7.5% of total ESG allocation)**

During the Fiscal Year 2014-2015, Stanislaus Urban County was awarded \$171,581 for the Emergency Solutions Grant program.

Funds were set aside to allow non-profits and service providers to apply through a competitive grant process for ESG grants. Funds must be utilized to assist eligible Stanislaus Urban County residents within the framework of HUD approved ESG activities. Grant applications were made available in a CDBG/ESG Technical Workshop, which was held on November 13, 2013. Applications received were reviewed and scored by a committee consisting of representatives from the Stanislaus Urban County five participating cities, a representative from the County's CEO office, and a representative from the County's Behavioral Health and Recovery Services office. The top scoring applications were then presented to the County Board of Supervisors for final approval.

Three (3) emergency homeless shelter facilities, one (1) transitional shelter facilities, and five (5) homeless prevention and rapid re-housing assistance providers, received funds during the Fiscal Year to provide ESG services throughout the County. Fiscal Year 2014-2015 ESG recipients utilized approximately \$211,638.25 in matching funds from other public and/or private sources to ensure successful programs. Out of the total 1,178 individuals served by the eight (8) programs funded with ESG funding during the Fiscal Year 2014-2015 the following were served within each Stanislaus Urban County area:

Ceres	37
Hughson	1
Newman	7
Oakdale	49
Patterson	8
South Modesto	811
Keyes	3
Denair	1
Other unincorporated areas	261
<b>Total</b>	<b>1,178</b>

The following is a summary of ESG program grantees, including their grant funds awarded and expended, their HUD issued IDIS activity number, and a brief description of what they accomplished throughout the 2014-2015 Fiscal Year:

**STANISLAUS COUNTY**

**ESG Administration**

Activity #537

***\$12,868.00 Amount Awarded***  
***\$12,868.00 Amount Expended***

**TOTAL BUDGETED**

**\$12,868.00**

ESG funds were used to pay for administration costs for Stanislaus County staff involved with the program. This includes, but is not limited to time that is devoted to the coordination and administration of the ESG program, preparation for implementation of the revised Emergency Solutions Grant program, and Homeless Management Information System (HMIS).

**CHILDREN'S CRISIS CENTER**

**Housing for Families with Children**  
***Fiscal Years 2013-2015 (Year 2)***

Activity #501/502/503

***Homeless Prevention/Rapid Re-Housing Funds Awarded*** **\$31,536.00**  
***Homeless Prevention/Rapid Re-Housing Funds Expended*** **\$31,448.81**

***Emergency Shelter Funds Awarded*** **\$ 6,480.00**  
***Emergency Shelter Funds Expended*** **\$ 6,480.00**

**TOTAL BUDGETED**

**\$38,016.00\***

This project provided rental assistance and homeless prevention services aimed at moving homeless families into safe and affordable housing, and helping families at imminent risk of losing their housing avoid eviction. Case Managers worked with high risk homeless families with children to determine family eligibility, assess housing barriers, develop a Housing Plan, offer rental assistance, provide life skills training, connect participants to potential employers, and track family progress towards goals outlined in their Housing Plan. Case managers also work with families who need temporary emergency shelter or respite daytime care for children to place at-risk children in one of the Children's Crisis Center's homes.

Throughout Fiscal Year 2013-2014 this program placed 2 homeless families, made up of 8 individuals, into permanent housing and prevented 4 families, made up of 14 individuals, at risk of becoming homeless from losing their housing. The program provided temporary emergency shelter to 9 at-risk children throughout Fiscal Year 2013-2014.

During Fiscal Year 2014-2015 the agency provided assistance to 10 families, made up of 27 individuals into permanent housing and prevented 1 family made up of 3 individuals at risk of becoming homeless from losing their housing.

\* A total of \$12,250.00 of ESG funds was spent down for the same activities throughout Fiscal Year 2013-2014.

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**CHILDREN'S CRISIS CENTER**
**Oakdale Respite Shelter Program****Fiscal Years 2014-2016 (Year 1)**

Activity #540

**Emergency Shelter Funds Awarded****\$20,000.00****Emergency Shelter Funds Expended****\$ 4,924.75****TOTAL BUDGETED****\$20,000.00**

Throughout Fiscal Year 2014-2015 the Children's Crisis Center provided 19 households with high risk children, a total of 44 individuals, shelter, case management and protective care at their Oakdale Shelter. Families served were struggling with issues of homelessness, drug abuse, and/or domestic violence. Experienced staff focused on early childhood intervention. Behavioral and medical screenings as well as development assessments were administered on site by a licensed professional. Case managers also worked with parents to address any health related issues that were identified.

\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2015-2016. This agency has a 2 year ESG agreement that extends their services until June 2016.

**COMMUNITY HOUSING AND SHELTER SERVICES****Santa Fe Program****Fiscal Years 2013-2015 (Year 2)**

Activity #501/502/503

**Homeless Prevention Funds Awarded****\$ 6,013.00****Homeless Prevention Funds Expended****\$ 6,013.00****Rapid Re-Housing Funds Awarded****\$12,000.00****Rapid Re-Housing Funds Expended****\$12,000.00\*****Emergency Shelter Funds Awarded****\$ 9,513.00****Emergency Shelter Funds Expended****\$ 9,513.00****TOTAL BUDGETED****\$27,526.00****Santa Fe Program****Fiscal Years 2014-2016 (Year 1)**

Activity #539/540

**Homeless Prevention/Rapid Re-Housing Funds Awarded****\$25,749.00****Homeless Prevention/Rapid Re-Housing Funds Expended****\$13,162.76\*\*****TOTAL BUDGETED****\$25,749.00**

Community Housing and Shelter Services (CHSS) received 2 two year ESG grants for their Santa Fe program. Originally the Santa Fe program consisted of 6 leased units of a Migrant Camp in Empire, called Santa Fe House, from the Housing Authority of the County of Stanislaus, to allow Transitional Shelter for homeless families during the inclement winter months. In addition to shelter, this program provided counseling and related public services the households in obtaining permanent

housing and new employment. After families exited Santa Fe House, rental assistance was provided to assist the families to becoming stably housed.

Throughout Fiscal Year 2013-2014 the Santa Fe program provided temporary emergency housing to 6 homeless families, made up of 28 individuals, throughout the winter. Of those, five of the households (24 individuals) were placed into permanent rental housing and are now in stable housing.

During Fiscal Year 2014-2015 the Santa Fe program became only a Rapid Re-Housing and Homeless Prevention program that partnered with local homeless shelters, domestic violence assistance providers and the HASC to provide housing counseling and assistance in obtaining permanent housing or stabilizing their housing situation. A total of 16 households that consisted of 32 individuals participated in the Santa Fe program and 7 households received homeless prevention services and 9 households were rapid re-housing participants of the program.

\*A total of \$1,376 in emergency shelter activities and \$17,496.63 in Rapid Re-Housing activities was carried over from Fiscal Year 2013-2014

\*\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2015-2016.

## **COMMUNITY HOUSING AND SHELTER SERVICES**

<b><u>Homeless Prevention Program</u></b>	Activity #538
<b><i>Fiscal Years 2014-2016 (Year 1)</i></b>	
<b><i>Homeless Prevention Funds Awarded</i></b>	<b>\$ 4,261.00</b>
<b><i>Homeless Prevention Funds Expended</i></b>	<b>\$ 3,797.00</b>
<b><i>Rapid Re-Housing Funds Awarded</i></b>	<b>\$12,783.00</b>
<b><i>Rapid Re-Housing Funds Expended</i></b>	<b>\$ 0.00</b>
<b>TOTAL BUDGETED</b>	<b>\$17,044.00</b>

Community Housing and Shelter Services (CHSS) provided rental assistance and homeless prevention services aimed at helping families at imminent risk of losing their housing avoid eviction to 2 households that included 4 individuals. Utilizing ESG funding, case managers worked with families who were lacking resources and support networks and who were at high risk for becoming homeless to maintain and stabilize housing. All HPRP participants are monitored by case managers who determined family eligibility, assessed housing barriers, developed a Housing Plan, offered rental assistance, provided life skills training, connected participants to potential employers, and tracked family progress towards goals outlined in their Housing Plan.

\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2015-2016. This agency has a 2 year ESG agreement that extends their services until June 2016.

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**COMMUNITY HOUSING AND SHELTER SERVICES**

<b><u>HMIS Data Entry Program</u></b>	Activity #541
<b><i>HMIS Funds Awarded</i></b>	<b>\$15,000.00</b>
<b><i>HMIS Funds Expended</i></b>	<b>\$15,000.00</b>
<b>TOTAL BUDGETED</b>	<b>\$15,000.00</b>

This project provided data entry assistance to homeless service providers throughout Stanislaus County by providing data entry assistance for the HMIS system. This overall goal of this HMIS program is to improve HMIS data quality and participation within the Stanislaus Urban County. Funding was used to pay for the partial salary of a person dedicated to work on inputting data to the HMIS system as an employee of the agency. The staff placed in this position rotates sites, performing data entry and other various HMIS tasks as needed.

**FAMILY PROMISE OF GREATER MODESTO**

<b><u>Shelter Services for Homeless Families</u></b>	Activity #539/540
<b><i>Emergency Shelter Funds Awarded</i></b>	<b>\$17,000.00</b>
<b><i>Emergency Shelter Funds Expended</i></b>	<b>\$17,000.00</b>
<b>TOTAL BUDGETED</b>	<b>\$17,000.00</b>

Family Promise of Greater Modesto provided transitional shelter to 21 homeless families, made up of 65 individuals, with the support of a network of multi-denominational churches. Participants received food, overnight accommodations, case management, and access to a Day Center which included showers and laundry facilities, phone and internet access and transportation to and from the shelter location. Weekly group meetings provided participants crucial Life Skills training to assist them in moving out of homelessness. Out of the 21 families served, 13 successfully found permanent housing. 18% of the households served were female headed households and 17% of the households had a member of their household with disabilities.

**THE SALVATION ARMY**

<b><u>Berberian Emergency Shelter Facility</u></b>	Activity #540
<b><i>Emergency Shelter Funds Awarded</i></b>	<b>\$18,000.00</b>
<b><i>Emergency Shelter Funds Expended</i></b>	<b>\$18,000.00</b>
<b>TOTAL BUDGETED</b>	<b>\$18,000.00</b>

The Berberian Emergency Shelter Facility provided 19,227 shelter nights to 764 homeless adult individuals throughout the winter months of Fiscal Year 2014-2015. Out of the total number served 83 were 62 years or older, 74 were veterans, and 493 (over half) had some form of disability.

**WE CARE PROGRAM- TURLOCK**

<u><i>Emergency Cold Weather Shelter</i></u>	Activity #540
<i>Emergency Shelter Funds Awarded</i>	<b>\$16,500.00</b>
<i>Emergency Shelter Funds Expended</i>	<b>\$16,500.00</b>
<b>TOTAL BUDGETED</b>	<b>\$16,500.00</b>

Throughout Fiscal Year 2014-2015, the We Care Program (WCP) program provided emergency shelter during the coldest months of the winter to 214 homeless men over the age of 18, 138 of the men served were chronically homeless. The WCP's Cold Weather Shelter operated from December 2014 to April 2015; seven days a week from 6:30 p.m. to 8:00 a.m. Volunteers provided participants nutritious meals each evening. Out of the total number served, 14 were elderly, 10 were veterans, 35 were persons with severe mental illness, and 4 was successfully re-housed through We Care's Rapid Re-Housing program.

**WE CARE PROGRAM- TURLOCK**

<u><i>Rapid Re-Housing Program</i></u> <i>Fiscal Years 2013-2015 (Year 2)</i>	Activity #502
<i>Rapid Re-Housing Funds Awarded</i>	<b>\$10,591.00</b>
<i>Rapid Re-Housing Funds Expended</i>	<b>\$10,591.00*</b>
<b>TOTAL BUDGETED</b>	<b>\$10,591.00</b>

<u><i>Rapid Re-Housing Program</i></u> <i>Fiscal Year 2014-2016 (Year 1)</i>	Activity #539
<i>Rapid Re-Housing Funds Awarded</i>	<b>\$29,420.00</b>
<i>Rapid Re-Housing Funds Expended</i>	<b>\$17,440.01**</b>
<b>TOTAL BUDGETED</b>	<b>\$29,420.00</b>

The We Care Rapid Re-Housing Program provides services for homeless individuals and families without children over the age of 18 who fall at or below 30% of the area median income. This project assisted 18 homeless individuals with housing search and placement, rental application fees, rental and utility assistance, rental and utility deposits, case management, referrals, and support services. Project participants received a housing plan created specifically to meet their individual housing needs and goals. Their case manager met with each program participant at least once a month to assess their housing plan progress. The goal of the program is to move individuals that are homeless through the transition into a permanent, sustainable, housing situation.

\* A total of \$6,522.00 of the ESG funds was spent down for the same activity throughout Fiscal Year 2013-2014.

\*\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2015-2016.



The following chart shows the breakdown of how ESG funds were spent in terms of eligible activities:

**FISCAL YEAR 2014-2015 (YEAR 1) ESG FUNDS**

<b>Organization Name</b>	<b>Shelter Services</b>	<b>Rapid Re-Housing</b>	<b>Homeless Prevention</b>	<b>HMIS</b>	<b>Total</b>
Children's Crisis Center	\$4,924.75	\$0.00	\$0.00	\$0.00	<b>\$ 4,924.75</b>
Community Housing and Shelter Services	\$0.00	\$13,162.76	\$3,797.88	\$15,000	<b>\$31,960.64</b>
Family Promise	\$10,596.03	\$6,403.97	\$0.00	\$0.00	<b>\$17,000.00</b>
Salvation Army	\$18,000.00	\$0.00	\$0.00	\$0.00	<b>\$18,000.00</b>
We Care Program	\$16,500.00	\$17,440.01	\$0.00	\$0.00	<b>\$33,940.01</b>
Stanislaus County/Admin	\$0.00	\$0.00	\$0.00	\$0.00	<b>\$12,868.00</b>
<b>Total</b>	<b>\$50,020.78</b>	<b>\$37,006.74</b>	<b>\$3,797.88</b>	<b>\$15,000.00</b>	<b>\$118,693.34</b>

**FISCAL YEAR 2013-2014 (YEAR 2) ESG FUNDS**

<b>Organization Name</b>	<b>Shelter Services</b>	<b>Rapid Re-Housing</b>	<b>Homeless Prevention</b>	<b>Total</b>
Children's Crisis Center	\$0.00	\$14,517.31	\$4,681.50	<b>\$19,198.81</b>
Community Housing and Shelter Services	\$1,376.00	\$11,483.63	\$6,013.00	<b>\$18,872.63</b>
We Care Program	\$0.00	\$4,068.64	\$0.00	<b>\$4,068.64</b>
<b>Total</b>	<b>\$1,376.00</b>	<b>\$30,069.58</b>	<b>\$10,694.50</b>	<b>\$42,140.08</b>

The following charts show a breakdown of individuals served with ESG funds throughout the 2014-2015 Fiscal Year by family status, activity type, gender, age, and special populations

## PERSONS SERVED (CR-65)

### Homelessness Prevention Activities

Number of Persons in Households	Total
Adults	28
Children	33
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>61</b>

### Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	56
Children	56
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>112</b>

### Shelter Services

Number of Persons in Households	Total
Adults	2119
Children	1087
Don't Know/Refused	33
Missing Information	0
<b>Total</b>	<b>3,239</b>

### Totals for All Persons Served with ESG

Number of Persons in Households	Total
Adults	2,184
Children	1,150
Don't Know/Refused	33
Missing Information	0
<b>Total</b>	<b>1,088</b>

### Gender—All Activities

	Total
Male	1,746
Female	1,593
Transgendered	1
Unknown	27
<b>Total</b>	<b>3,367</b>

**Age—All Activities**

	<b>Total</b>
Under 18	1,150
18-24	551
Over 24	1,633
Don't Know/Refused	33
Missing Information	0
<b>Total</b>	<b>3,367</b>

**Special Populations Served—All Activities** *(Number of Persons in Households)*

<b>Subpopula tion</b>	<b>Total Persons Served – Prevention</b>	<b>Total Persons Served – RRH</b>	<b>Total Persons Served in Emergency Shelters</b>	<b>Total</b>
Veterans	0	3	127	130
Victims of Domestic Violence	6	13	213	228
Elderly	2	3	99	103
HIV/AIDS	0	0	9	9
Chronically Homeless	0	7	262	267
<b>Persons with Disabilities:</b>				
Severely Mentally Ill	2	10	337	348
Chronic Substance Abuse	0	1	154	155
Other Disability	2	18	481	498
Total (unduplicated if possible)				709

The following chart shows the number of beds available for shelter facilities who utilized ESG grant funds, the number of beds that were provided and imputed in to the HMIS system throughout Fiscal Year 2014-2015, and the percentage of ESG facility bed utilization rates.

**ASSISTANCE PROVIDED (CR-70)**

**Shelter Utilization**

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	87,278
Total Number of bed-nights provided	77,408
Capacity Utilization	89%

The following tables provide a comparison of ESG funding by activity type and by match funding type over the last four (4) fiscal years:

**EXPENDITURES (CR-75)**

**ESG Expenditures for Homelessness Prevention**

	<b>Dollar Amount of Expenditures in Program Year</b>			
	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
Expenditures for Rental Assistance	\$9,005	\$22,152	\$6,540	\$7,437
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	\$770	0	0	\$11,141
Expenditures for Housing Relocation & Stabilization Services - Services	\$897	\$4,465	\$1,240	\$2,273
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	\$40,563	0	0	0
<b>Subtotal Homelessness Prevention</b>	<b>\$51,235</b>	<b>\$26,617</b>	<b>\$7,780</b>	<b>\$20,851</b>

**ESG Expenditures for Rapid Re-Housing**

	<b>Dollar Amount of Expenditures in Program Year</b>			
	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
Expenditures for Rental Assistance	\$7,827	\$9,812	\$5,775	\$12,890
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	\$2,660	\$3,760	\$2,682	\$49,285
Expenditures for Housing Relocation & Stabilization Services - Services	\$1,504	\$4,466	\$3,051	\$760
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	0	0	0	0
<b>Subtotal Rapid Re-Housing</b>	<b>\$11,991</b>	<b>\$18,038</b>	<b>\$11,508</b>	<b>\$62,935.80</b>

**ESG Expenditures for Emergency Shelter**

	<b>Dollar Amount of Expenditures in Program Year</b>			
	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
Essential Services	\$46,363	\$102,859	\$53,454	\$51,551
Operations	\$38,439	\$16,500	\$5,309	\$7,453
Renovation	\$9,577	0	0	0
Major Rehab	0	0	0	0
Conversion	0	0	0	0
<b>Subtotal</b>	<b>\$94,379</b>	<b>\$119,359</b>	<b>\$58,727</b>	<b>\$59,004</b>

**ESG Expenditures Administration and HMIS**

	<b>Dollar Amount of Expenditures in Program Year</b>			
	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
HMIS	0	\$20,000	\$12,845	\$15,000
Administration	\$12,779	\$14,919	\$10,793	\$12,868
Street Outreach	0	0	0	0

**Other Grant Expenditures**

**Total ESG Grant Funds**

<b>Total ESG Funds Expended</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
	\$170,384	\$198,932	\$101,689	\$118,693

**Total ESG Grant Funds (Activities only)**

<b>Total Amount of Funds Expended on ESG Activities</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
	\$157,605	\$184,013	\$90,896	\$105,825

**Homeless Discharge Coordination**

- a. **As part of the government developing and implementing a homeless discharge coordination policy, ESG homeless prevention funds may be used to assist very-low income individuals and families at risk of becoming homeless after being released from publicly funded institutions such as health care facilities, foster care or other youth facilities, or corrections institutions or programs.**

**Explain how your government is instituting a homeless discharge coordination policy, and how ESG homeless prevention funds are being used in this effort.**

Representatives from Behavioral Health and Recovery Services (BHRS) and the Community Services Agency (CSA) regularly attend the monthly CoC Housing Collaborative meetings and are active participants in program planning for homeless fund utilization throughout Stanislaus County. The Health Services Agency (HSA) has been contacted in regard to recent and upcoming health care reform legislation, some of which encourages incorporating rental assistance and case management into discharge planning. Because Stanislaus County does not have a public hospital, private hospitals will ultimately need to be consulted in the future as to which health care reform measures they will be implementing. On October 1, 2011 California passed a corrections realignment plan, which shifts responsibility from the state to counties for the custody, treatment, and supervision of individuals convicted of specified nonviolent, non-serious, non-sex crimes. Stanislaus County Urban County and the CoC collaborate with Stanislaus County Sherriff's and the Probation Department to discuss services available for recently discharged parolees to help prevent homelessness among that population.

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## COMMUNITY DEVELOPMENT

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**1. Assessment of Relationship of CDBG Funds to Goals and Objectives**  
**a. Assess use of CDBG funds in relation to the priorities, needs, goals, and specific objectives in the Consolidated Plan (Con Plan), particularly the highest priority activities.**

The priorities identified in the Con Plan are public infrastructure, economic development, affordable housing and public services.

In many neighborhoods and communities of the planning area, public infrastructure is minimal or non-existent, causing this to be a high priority need. Infrastructure such as sewer, water, curb, gutter, sidewalk, and storm drainage are typical development standards in newer neighborhoods, but are non-existent in older neighborhoods. The cities of Ceres, Hughson, Newman, Oakdale, Patterson, Waterford, as well as Stanislaus County utilized CDBG funds for infrastructure improvement related projects. As a result of these improvements, residents of the surrounding project area enjoy an improved quality of life.

Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP). However, after plan approval, HUD did not believe the program qualified as an eligible activity. The program was subsequently put on hold. None of the allocated funds for the Economic Development program have been spent. A revised economic development program was included for in the Fiscal Year 2015-2020 Consolidated Plan. Stanislaus County anticipates being able to implement economic development activities as proposed during the 2015-2020 Consolidated Plan period.

Through the Public Services Program, the Stanislaus Urban County sets aside approximately 10% of its annual CDBG allocation for programs that provide services to low to moderate-income families or individuals. In Fiscal Year 2014-2015, a total of fifteen (15) public service programs were awarded \$213,906. Over 21,000 individuals received a form of service through the funded agencies. Funded services ranged from meal and shelter for low-income children to emergency food assistance programs. The services provided through the funded programs positively impact the lives of the individuals served.

**b. Evaluate progress made toward meeting goals for providing affordable housing using CDBG funds, including the number and types of households served.**

The loss of redevelopment agencies has imposed constraints on the progress of infrastructure activities originally planned for. Most activities had originally been planned to be funded with RDA as the primary source and CDBG as leverage funds. However, the loss of redevelopment caused the scale-back of most Urban County activities with CDBG being the only financing source. Nonetheless, activities continue to move forward in order to meet or exceed the goals set by the community and Stanislaus County staff within the Stanislaus Urban County Entitlement area.

The funds used to provide affordable housing, were non-CDBG funds. The funding sources used to further the Stanislaus Urban County's affordable housing goals included but were not limited to HOME, CalHome, and NSP.

**c. Indicate the extent to which CDBG funds were used for activities that benefited extremely low-income, low-income, and moderate-income persons.**

All Entitlement funds utilized in projects and programs served those of extremely low, low, or moderate-income. In particular, CDBG Public Service Program funds served over 21,000 persons within these income groups.

**2. Changes in Program Objectives**

**a. Identify the nature of and the reasons for any changes in program objectives and how the jurisdiction would change its program as a result of its experiences.**

Stanislaus County is in the process of revising its economic development program included in the Fiscal Year 2012-2013 Annual Action Plan (AAP). Although the program was initially approved by HUD via the approval of the Fiscal Year 2012-2013 AAP, HUD notified Stanislaus County during the fiscal year that the program did not qualify as an economic development program. Therefore, the program has been on hold throughout the 2014-2015 Fiscal Year due to discussions with HUD regarding the eligibility of identified activities. Stanislaus County is continuing to work with HUD staff and Stanislaus Alliance to adapt the program to include eligible activities that will ensure business growth and job creation throughout the Urban County.

**3. Assessment of Efforts in Carrying Out Planned Actions**

**a. Indicate how grantee pursued all resources indicated in the Consolidated Plan.**

The Stanislaus Urban County actively pursues state and federal funding sources for all programs that are offered as well as offering incentives for public service programs to provide local leverage to help sustain their program as demand for services grow. In addition during the past five Fiscal Years Stanislaus County staff was successful in securing \$2,350,000 in CalHome funds to use in combination with HOME funds.

In 2010, Stanislaus County secured a \$1,000,000 Prop 84 Planning Incentive Grant to develop a Stanislaus County Regional Sustainability Toolkit (RST), in collaboration with the County and all nine (9) incorporated cities. The grant funds allowed all jurisdictions within the County to collaboratively develop planning documents that lay out greenhouse gas reduction strategies and create a nexus with the Neighborhood Revitalization Strategy Area (RS) in the Airport Neighborhood (reference Fiscal Year 2012-2013 Annual Action Plan for additional information: <http://www.stancounty.com/planning/cdbg/archive/Other/Neighborhood-revitalization-2012-2017.pdf>).

The grant was closed out in March 2015. The RST developed locally driven, community scale projects that are regionally consistent, which can be used by other jurisdictions as guides or templates for the future creation and amendment of innovative local planning documents. The primary goal of the Sustainable Communities Planning Grant program was to develop and implement plans that reduce greenhouse gas emissions and achieve objectives such as promote equity, increase affordable housing, and promote public health among others.

**b. Indicate how grantee provided certifications of consistency in a fair and impartial manner.**

All certification requests submitted to Stanislaus County staff for consideration and acknowledgement that their program is consistent with the Con Plan were reviewed and compared with the Con Plan document and reviewed again by a second Stanislaus County staff person for consensus. To date all requests for certifications have met consistency standards and have been approved by the Stanislaus Urban County.

Stanislaus Urban County staff meet and exceed all public noticing requirements and also attend many community meetings (that include but are not limited to the following: Housing & Support Services Collaborative, various Municipal Advisory Committee meetings, community meetings throughout Stanislaus Urban County jurisdictions, City Council meetings, Board of Supervisor meetings, Services to Older Adults Advisory Council (STOAAAC) meetings, Mental Health Services Act (MHSA) Stakeholder Committee meetings, and other various community meetings) throughout Stanislaus Urban County.

**Summary of CDBG Program Accomplishments**

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A summary of the accomplishments by jurisdiction for the Stanislaus Urban County is contained in this section of the CAPER. All projects included in the 2014-2015 Annual Action Plan were scheduled for implementation during that fiscal year. However, there were some projects (e.g. extensive infrastructure) that require funding from multiple years in order to complete.

**STANISLAUS COUNTY**

**Planning and Project Administration**

*Activity # 505*

**\$313,988.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$313,988.00 Funds Expended**

CDBG funds were used to pay for administration costs for Stanislaus County staff engaged in the administration and implementation of Fiscal Year 2014-2015 program activities. Time that is devoted to the implementation or project planning by the jurisdictions and public agencies on behalf of the CDBG program are eligible for reimbursement.

**Airport Neighborhood Sewer Project - Project Phase 1**

*Activity # 474*

**\$595,270.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$281,006.86 Funds Expended\***

Allocated Fiscal Year 2014-2015 infrastructure funds, in combination with prior fiscal year funds, were expended on the first phase of the Airport Neighborhood Sewer Project. Construction began in summer of 2014 and was completed in spring of 2015.

This project consisted of the installation of a public sewer system in the unincorporated area of the Airport Neighborhood. This project was conducted in response to health and safety concerns associated with failing septic systems. This



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first phase of the project installed approximately 3,000 linear feet of sewer main along with other project related improvements.

Stanislaus County is currently seeking California State Water Resources Board (CSWRB) grant funds to fund the remaining portions of the project that would provide sewer service to the rest of the Airport Neighborhood. Once completed the Airport Infrastructure project is estimated to benefit 511 households (2,000 fair housing residents).

\* Unexpended funds will be allocated to a Stanislaus County infrastructure project.

***Fair Housing Program***

*Activity # 506*

***\$25,000.00 Fiscal Year 2014-2015 Funds Budgeted***

***\$25,000.00 Funds Expended***

Stanislaus County contracted with Project Sentinel to provide fair housing services that allowed residents to be aware of housing rights, be informed of housing opportunities, and overcome housing discrimination. This is accomplished by in-depth conciliation/mediation, and when necessary, litigation. The main objective of the agency is to raise the level of awareness of fair housing rights and responsibilities among home seekers, owners, property managers, and the general public.

During this fiscal year, Project Sentinel provided information and referral services to 407 individuals, made up of 407 households. The agency's fair housing consultation and investigation services processed 8 fair housing cases and 33 tenant/landlord cases throughout Fiscal Year 2014-2015. Services provided for these cases included testing, canvassing, statistical analysis, witness interviews and counseling. Of the eight (8) cases that were opened, three (3) were handicap/disability related; two (2) were race related; two (2) were related to familial status; and one (1) was related to intimidation and harassment. Twenty-five (25) of the thirty-three (33) tenant/landlord cases were successfully counseled and educated in fair housing and/or reached conciliatory agreements. The Fair Housing hotline received a total of 407 tenant-landlord and fair housing calls during the year. In addition, sixteen (16) Fair Housing presentations were conducted to client groups or other agencies. Tester training and recruitment was conducted throughout the year as needed. Also, throughout the year, the agency attended and participated in numerous community activities, meetings, and presentations where educational materials, fair housing literature, agency flyers, or business cards were distributed to the attendees or left at sites for public display. Out of the total individuals served by Project Sentinel's Fair Housing services during the Fiscal Year 2014-2015 the following were served within each Urban County area:

Ceres	92
Hughson	12
Newman	30
Oakdale	16
Patterson	98
Waterford	25
Keyes	13
Empire	10
Salida	11
Denair	8

La Grange	5
Hickman	1
Other unincorporated areas	86
<b>Total</b>	<b>407</b>

**Empire Storm Drain Infrastructure Project**

Activity # 385

**\$0 Fiscal Year 2014-2015 Funds Budgeted**  
**\$9,835.36 Funds Expended (previous years funds)**

In Fiscal Year 2014-2015 staff explored alternative designs for the storm drain project that would provide a more reasonable cost to the community. Stanislaus County Public Works completed a feasibility study for a lower-cost Low Impact Development (LID) swale storm water drainage system.

After conducting a series of community meetings during Fiscal Year 2014-2015, Empire residents did not support the LID swale storm drain system concept. Instead, Empire residents expressed they would likely favor a targeted storm drain project that includes sidewalks for safe routes to school for children and general pedestrian use, and other traffic safety improvements.

Based on the feedback received, during Fiscal Year 2014-2015 Stanislaus County developed a conceptual plan for a targeted storm drain system that includes sidewalks as part of the project scope. In Fiscal Year 2015-2016, Stanislaus County staff will conduct additional community meetings to present the Empire residents the conceptual plan and financing options. Finance options for this project may include CDBG grant funds, USDA loan and/or grant funds, and local funds. If supported, Stanislaus County will then conduct a Prop 218 process to develop a County Service Area (CSA) for project assessment purposes (for operation and, if necessary, maintenance and loan repayment).

**Parklawn Sewer Infrastructure Project**

Activity #438

**\$0 Fiscal Year 2014-2015 Funds Budgeted**  
**\$3,000.00 Funds Expended (previous years funds)**

During Fiscal Year 2014-2015, Stanislaus County completed the construction of the remaining phase and final phase (Phase II) of the Parklawn Neighborhood Sewer Project. This project was funded with a \$5 million Clean Water State Revolving Fund (CWSRF) grant.

Phase II of this project consisted of installation of public sewer system along Hatch Road, Atlantic Avenue, Dover Avenue, Watson Avenue, Parklawn Avenue, and Morgan Road. Project improvements consisted of the installation of over 10,000 linear feet of sewer main, over 13,000 tons of street overlay, one sewer pump, along with other project related improvements.

The primary purpose of this project was to provide a sewer system to this disadvantaged low income neighborhood that allows property owners to abandon their failing septic tanks and connect to a public sewer system.

This has been a highly anticipated project by neighborhood residents as it will assist them in eliminating health and safety threats posed by failing septic systems. Stanislaus County has made a "Sewer Connection" program available that will assist neighborhood residents with low interest deferred loans to cover the costs of physical

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sewer connections from the home to the street. These loans will be funded with CalHome Owner Occupied Housing Rehabilitation funds. A total of 319 households (1,500 residents) benefitted from this project.

**Stanislaus County Economic Development Program**

Activity #440

**\$0.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$0.00 Funds Expended**

Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP). However, after plan approval, HUD did not believe the program qualified as an eligible activity. The program was subsequently put on hold. None of the allocated funds for the Economic Development program have been spent. A revised economic development program was included for in the Fiscal Year 2015-2020 Consolidated Plan. Stanislaus County anticipates being able to implement economic development activities as proposed during the 2015-2020 Consolidated Plan period.

**CITY OF CERES**

**Project Administration**

Activity #510

**\$14,804.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$0.00 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

The City of Ceres did not expend any Project Administration funds during Fiscal Year 2014-2015.

\* Unexpended funds will be allocated to a City of Ceres infrastructure project.

**Infill Infrastructure Project – Morrow Tract/San Ramon**

Activity #511

**\$238,452.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$288,638.25 Funds Expended (includes previous years funds)**

The City of Ceres completed construction of the Morrow Tract/San Ramon Infill Project. The project consisted of the installation of ADA accessible curb cuts and related improvements. A total of 55 ADA accessible ramps were installed along with other related project improvements. A total of 245 households (877 residents) benefitted from this project.



Photos reflect ADA ramp improvements within the project area.

**CITY OF HUGHSON**  
**Project Administration**

Activity #512

**\$14,804.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$ 2,403.95 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

The City of Hughson did not expend any Project Administration funds during Fiscal Year 2014-2015.

\* Unexpended funds will be allocated to a City of Hughson infrastructure project.

**5<sup>th</sup> Street Infrastructure Project**

Activity #443

**\$0.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$165,250.71 Funds Expended (Previous year's funds)**

The City of Hughson completed the 5<sup>th</sup> Street Sidewalk Infrastructure Project in Fiscal Year 2014-2015. The project consisted of installation of approximately 926 linear feet of curb, gutter, and sidewalk along 5<sup>th</sup> Street from Hughson Avenue to Fox Road as well as 25 street trees, and pavement overlay. Aside from CDBG funds, this project was also funded with Congestion Mitigation and Air Quality Improvement (CMAQ) funds. A total of 71 households (877 residents) benefitted from this project.



Photos reflect before and after improvements along 5<sup>th</sup> Street.

**Hughson Avenue Sidewalk Infill Project**

Activity #513

**\$100,000.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$0.00 Funds Expended**

The City of Hughson held a bid opening for the Hughson Avenue Infrastructure project on June 18, 2015. The city anticipates construction to begin in August 2015 with construction taking approximately 2 weeks to complete. The project will consist of the installation of curb, gutter and sidewalks along Hughson Avenue from 7<sup>th</sup> Street to the west, to the Hughson High School property line to the east. A total of 71 households (877 residents) benefitted from this project.



Photos reflect current conditions of Hughson Ave and need for improvements.

**Fox Road Sidewalk Infill Project**

Activity #514

**\$19,264.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$ Funds Expended**

To determine Low/Mod Area (LMA) project eligibility, the City of Hughson and County staff conducted an income survey of project area residents in Fiscal Year 2014-2015. Because several residents were not home during the survey, not enough households were interviewed to determine project eligibility. The City of Hughson has decided to conduct the survey again with expectations that survey results constitute project eligibility. If found eligible, this project will begin construction in Fiscal Year 2015-2016. The project is estimated to benefit 71 households (300 residents).

**CITY OF NEWMAN**

**Project Administration**

Activity # 515

**\$14,804.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$ 7,879.15 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County CDBG staff for verification and processing. Remaining funds will be rolled over into Newman's Fiscal Year 2014-2015 infrastructure project(s).

\* Unexpended funds will be allocated to a City of Newman infrastructure project.

**Water Line Project**

Activity #479

**\$115,000.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$120,585.37 Funds Expended (includes funding from previous fiscal years)**

The City of Newman completed construction of its Water Line Infrastructure Project. The project consisted of replacing water lines and outdated hydrants in various sections of the CDBG project area as old lines and hydrants were non-compliant, and posed health and safety issues. The project included the installation of 340 linear feet of Water line along West Avenue, installation of 6 fire hydrants along with incidental project repairs. A total of 90 households (500 residents) benefitted from this project.

**Inyo Avenue Infrastructure Project**

Activity #516

**\$20,435.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$ 6,056.00 Funds Expended**

Initial engineering and design was initiated during Fiscal Year 2014-2015, but given the HUD Census Data determinations regarding CDBG Census Block Groups (LMA areas), the project was placed on hold until an income survey of the project area can be completed. Once completed a total of 35 (200 residents) are estimated to benefit from the project

**CITY OF OAKDALE**

**Project Administration**

Activity #517

**\$14,804.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$ 6,420.96 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

\* Unexpended funds will be allocated to a City of Oakdale infrastructure project.

**Davitt Avenue Infrastructure Project – Phase II**

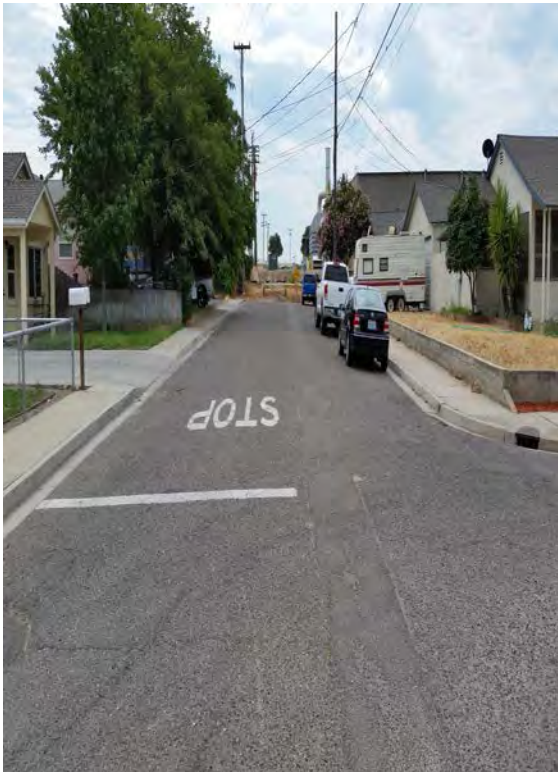
Activity # 344

**\$147,548.00 Fiscal Year 2014-2015 Funds Budgeted**

**\$174,162.44 Funds Expended (includes funding from previous fiscal years)**

This project initiated in Fiscal Year 2010-2011 and was originally planned to be leveraged with redevelopment and CDBG funds. However, due to the loss of redevelopment, the project was scaled back and construction was delayed. Consequently, the project was split into two construction phases combining funds from four fiscal years (Phase I: Fiscal Years 2011-2012 and 2012-2013; Phase II Fiscal Years 2013-2014 and 2014-2015). Due to higher project costs than anticipated, the City of Oakdale was forced to split Phase I into two parts utilizing funds from three fiscal years, including Fiscal Year 2013-2014 funds, pushing back the remaining Phase II to utilize Fiscal Year 2014-2015 and 2015-2016 funds.

Phase I was completed in August 2013. Phase II of this project had no activity in Fiscal Year 2014-2015 as the City delayed construction until Fiscal Year 2015-2016 in order to combine Fiscal Year 2014-2015 and 2015-2016 funds to complete the project. Once completed the project is estimated to benefit a total of 48 households and (200 residents).



Photos represent project area.

**CITY OF PATTERSON**  
**Project Administration**

Activity #519

**\$14,804.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$ 7,748.84 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

\* Unexpended funds will be allocated to a City of Patterson infrastructure project.

**5<sup>th</sup> Street Infrastructure Project**

Activity #520

**\$135,285.00 Fiscal Year 2014-2015 Funds Budgeted**  
**\$0.00 Funds Expended**

In Fiscal Year 2014-2015 the City of Patterson continued to plan their 5<sup>th</sup> Street Infrastructure project. City staff requested the CDBG funds they had allocated during Fiscal Year 2014-2015 be shifted to the Fourth Street Infrastructure Project Phase II to assist in the completion of that project. The city anticipates construction of the 5<sup>th</sup> Street Project until Fiscal Year 2017-2018, therefore this project will be canceled in IDIS for now. Once completed the project is estimated to benefit a total of an estimated 90 households (500 residents).



**4<sup>th</sup> Street Infrastructure Project**

Activity #402

**\$0.00** Fiscal Year 2014-2015 Funds Transferred from (5<sup>th</sup> Street Project)  
**\$18,432.24** Funds Expended (previous fiscal year funds)

The City of Patterson completed Phase I construction of the Fourth Street Infrastructure Project in July, 2014. Phase I included the removal of 1,006 linear feet of pipe, 2,704 linear feet of water line installation, and 4,200 cubic feet of asphalt concrete. Phase II of the project will include the installation of approximately 2,000 linear feet of water line and replacement of 81 service connections. Phase two is anticipated to be completed in Fiscal Year 2015-2016. Once completed a total of 53 households (200 residents) are estimated to benefit from this project.

**CITY OF WATERFORD**

**Project Administration**

Activity #521

**\$14,804.00** Fiscal Year 2014-2015 Funds Budgeted  
**\$ 9,938.17** Funds Expended\*

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County CDBG staff for verification and processing. Remaining funds will be rolled over into one of Waterford's infrastructure projects.

\* Unexpended funds will be allocated to a City of Waterford infrastructure project.

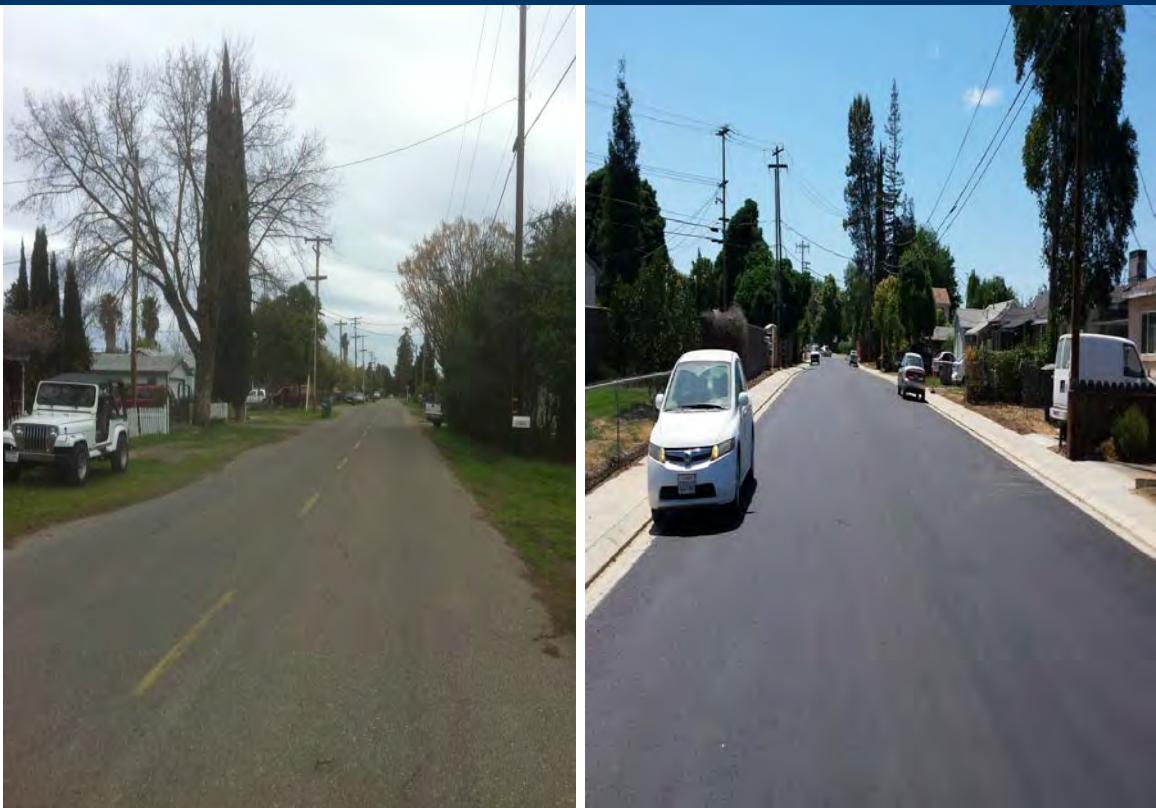
**La Gallina Avenue Infrastructure Project**

Activity # 436

**\$124,205.00** Funds Budgeted  
**\$297,670.68** Funds Expended (includes previous years funds)

The City of Waterford began construction on Phase I of the La Gallina Avenue Infrastructure project in May 2015 and was completed in July 2015. Phase I and Phase II of this project includes the installation of curb, gutter, sidewalk, ADA accessible ramps, and storm drain infrastructure improvements along La Gallina Avenue from F Street to C Street. Phase I improvements included the installation of 6,000 square feet of sidewalk, 1,200 linear feet of curb and gutter, and 30,000 square feet of pavement overlay. Phase II of the project will begin construction in Fiscal Year 2015-2016. Once completed a total of 63 households and (217 residents) will benefit from the project.

\* Unexpended funds will be allocated to a City of Waterford infrastructure project.



Photos reflect before and after infrastructure improvements along La Gallina Avenue Phase I project.

**Economic Development Program**

Activity #450

**\$0.00**      **Fiscal Year 2014-2015 Funds Budgeted**  
**\$0.00**      **Funds Expended (previous years funds)**

The City of Waterford’s Economic Development program was designed to provide small grants to businesses located within the City of Waterford’s City Council adopted commercial blight areas. Each business applicant provided a business plan and proposed budget to the City of Waterford, which went through thorough underwriting reviews. Throughout Fiscal Years 2012-2014, five businesses were provided grant funding to allow for business improvements and expansion. As a result of the Economic Development funding, these businesses were able to make needed upgrades to their operations, including the ability to hire new employees.

This activity has been on hold since June 2014, until the City of Waterford updates its Economic Development Plan. This program has a balance of \$46,290 The City of Waterford anticipates the plan to be completed in September 2015.

**PUBLIC SERVICE GRANTEES**

The Stanislaus Urban County set-aside \$213,906, or approximately 10% of its CDBG Entitlement funds, for the Public Service Grant Program. Under the program, Stanislaus Urban County public service grants are awarded to non-profit organizations that provide new or expanded services to eligible Stanislaus Urban County area residents. The activities funded must be targeted for one of the following CDBG national objectives: directly benefit low income individuals; elimination of blighting conditions; or, response to economic distress and dislocation. During Fiscal Year 2014-2015, the Stanislaus Urban County provided funding to 15

Stanislaus Urban County

non-profit service providers for 15 different programs. Non-profits and service providers applied for the grants through a competitive process, with a maximum grant amount award of \$20,000. Grant applications were made available in a CDBG/ESG Technical Workshop, which was held on November 13, 2013. Applications received were reviewed and scored by a committee consisting of representatives from each Stanislaus Urban County member, the Stanislaus County Chief Executive Office, and from the Stanislaus County Continuum of Care. The recommendation for funding was approved by the Board of Supervisors on April 8, 2014 at a public hearing. Out of the total 21,566 individuals served by the 11 agencies funded with CDBG Public Services during Fiscal Year 2014-2015, the following were served within each Stanislaus Urban County area:

Ceres	4,285
Hughson	362
Newman	846
Oakdale	3,639
Patterson	3,705
Waterford	571
Salida	170
Empire	751
South Modesto	2,324
Keyes	817
Knight Ferry	3
Denair	101
Hickman	207
La Grange	31
Other unincorporated areas	3,754
<b>Total</b>	<b>21,566</b>

The following is a summary of CDBG Public Service program grantees, including their grant funds awarded and expended, their HUD issued IDIS activity number, and a brief description of what they accomplished throughout the Fiscal Year 2014-2015:

**AMERICAN RED CROSS**

**Emergency Services**

*Activity #522*

**\$9,072.00 Funds Awarded**

**\$9,072.00 Funds Expended**

Throughout Fiscal Year 2014-2015, the American Red Cross provided emergency services and shelter to 68 unduplicated individuals (made up of 13 households) who had just experienced an unforeseen disaster which left them without shelter. Families also received care packages and social service referrals to assist them in getting back on their feet.

**COURT APPOINTED SPECIAL ADVOCATES**

**Direct Services**

*Activity #523*

**\$9,607.00 Funds Awarded**

**\$9,607.00 Funds Expended**

CASA is a prevention and intervention program that works to prevent future incidences of abuse and protect siblings from similar experiences by assisting child welfare professionals and acting as the eyes and ears of the juvenile Court Judge. Staff investigates, makes recommendations on the client's behalf and advocates for services that will directly impact and benefit them. During the fiscal year CASA advocated for 33 youth in foster care. Of the total 33 cases, 16 children were victims of domestic violence, and 6 children were disabled. All cases are referred through the Juvenile Dependency Court. The agency had 7 advocates gain educational rights of their clients and 17 new advocates were trained in December and an additional training took place in February 2015. A total of 17 presentations were made to the community about the CASA program.

**CENTER FOR HUMAN SERVICES**

**Ceres Partnership for Healthy Children FHC-Parklawn (NRSA)** Activity #507

**\$20,000.00 Funds Awarded**  
**\$16,568.96 Funds Expended\***

Center for Human Services was funded to provide recreational/sports scholarships for children and case management to families in the Parklawn neighborhood through the Ceres Partnership for Healthy Children (CPHC). CPHC received referrals from Westport Elementary, Blaker Kinser Junior High School, Central Valley High School, the Parklawn United Neighbors leadership group, and sign ups at the fall community festival. CPHC continues to attend Parklawn resident meetings to work with the Parklawn leadership to provide the services their residents have requested. CPHC met with families who requested services and completed intake process, purchased all backpacks and school supplies, contacted families, completed tracking sheets, made all purchases and supplied equipment for the community festival, worked with TID and City of Ceres for the utility assistance and sports scholarships and conducted outreach for the festival. During the fiscal year, 100 families were served with a total of 429 individuals of which 180 were children under 18 years old. Of the 429 program participants 310 individuals were in the extremely low income category and 91 individuals were in the very low income category.

\* Unexpended funds will be allocated to similar activities in Fiscal Year 2015-2016.

**CENTER FOR HUMAN SERVICES**

**Ceres Partnership for Healthy Children Family Resource Center** Activity #524

**\$16,000.00 Funds Awarded**  
**\$15,996.92 Funds Expended**

Ceres Partnership for Healthy Children was funded to provide Utility Assistance and Financial Education. During the fiscal year 263 individuals, made up of 66 families received case management, utility assistance, financial management education, and resource and referral services. In addition, 22 Ceres families and 7 Keyes families who were unable to pay their utility bills were assisted and twenty Ceres families also received emergency food assistance. All families enrolled in the program are being case managed, have completed a Strength Based Assessment and are receiving ongoing assistance in accessing a variety of community resources.

**CENTER FOR HUMAN SERVICES**

**Oakdale Family Resource Center**

Activity #525

**\$14,000.00 Funds Awarded**

**\$14,000.00 Funds Expended**

Center for Human Services provided families with utility bill assistance, food, temporary shelter, mental health and alcohol and drug counseling to individuals in the communities of Oakdale, Knights Ferry and Valley Home. During the Fiscal Year 2014- 2015, 697 individuals, made up of 243 families, received case management and resource and referral assistance. A total of 18% of the participants were female head of households, 11% were individuals with disabilities, 11% received a connection to employment and 60% received emergency food assistance.

**CENTER FOR HUMAN SERVICES**

**Westside Family Resource Center**

Activity #526

**\$14,000.00 Funds Awarded**

**\$13,998.84 Funds Expended\***

The purpose of the Westside Family Resource's program is to provide utility assistance, brief case management, crisis intervention, AOD services, resource and referral to moderate to very low and low income families of all ages. 156 families, totaling 628 individuals, were served during the fiscal year. Families receiving water bill assistance also received financial education and set goals to become financially stable. Other services that families were assisted with are: PG&E assistance, emergency food assistance, employment assistance, translation services, and linking to other services available in the community. Of the program participants 79% of the individuals assisted had extremely low incomes, 76% of the participants were Hispanic, 24% received emergency food assistance and 14% were female head of households.

\* Unexpended funds will be allocated to similar activities in Fiscal Year 2015-2016.

**CHILDREN'S CRISIS CENTER**

**Ceres Respite Shelter**

Activity #527

**\$15,000.00 Funds Awarded**

**\$15,000.00 Funds Expended**

This program provided parents with valuable insight into the health and development needs of their children. Clients are also educated about other professional services that will benefit their child. Staff makes referrals for specialized care for the children and tailors activities to promote each child's optimal growth and progress. During the fiscal year 81 families requested respite child care services in order to seek or maintain employment, attend counseling, apply for permanent housing and for therapeutic relief. A total of 14 were female headed households and 9 were victims of domestic violence. 95% of the individuals were Hispanic, 63% were from extremely low income households and 17 were female headed households.

**HEALTHY AGING ASSOCIATION**

**Young at Heart Program**

Activity #528

**\$16,000.00 Amount Awarded**

**\$16,000.00 Amount Expended**

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The Young At Heart Program provided strength training and exercise, fall prevention and health education outreach to seniors 62 and over. The program is designed to improve the prevention, early intervention, treatment and management of chronic conditions by providing community based health and wellness resources for Stanislaus County's low income and at risk seniors and disabled individuals at no cost. Classes are provided 2-3 times a week. During the fiscal year 375 individuals participated in the program. Among the participating seniors 81 were Hispanic, 8 were disabled, and 8 were Veterans.

**Healthy Start Orville Wright**

**Airport Family Resource Center- NRSA**

*Activity #508*

**\$10,000.00 Amount Awarded**

**\$ 7,063.06 Amount Expended**

This Family Resource Center provided supportive services for low-income at-risk children/youth and their families in the unincorporated portions of the Airport Neighborhood. Case managers worked with Orville Wright Elementary School students and their families to provide access and referrals to needed resources revolving around issues such as crisis intervention, job and education training, food insecurity, access to transportation, crime prevention, health insurance enrollment assistance, or mental health services. A total of 299 Airport residents (made up of 75 families) have received case management and resource and referral services throughout fiscal year. 30% of the households were female headed households.

\* Unexpended funds will be allocated to similar activities in Fiscal Year 2015-2016.

**HOWARD TRAINING CENTER**

**Senior Meals Program**

*Activity #529*

**\$14,000.00 Amount Awarded**

**\$14,000.00 Amount Expended**

The Senior Meals program served seniors in need of a nutritious meal and provides nutrition information and promotes healthy eating at the congregate sites and through home delivered meals. During the fiscal year the program served 1,670 unduplicated individuals (1,417 of which were 62 years and over) a total of 188,627 meals throughout the County. As of July 15, 2014 the program added a 5th day to 8 of the congregate site locations and a 4th day to the other 3 congregate sites based on location availability. Of the program participants 30% of the clients served had a disability, 10% were veterans, 23% were Hispanic, and 35% were female headed households.

**PARENT RESOURCE CENTER**

**Airport Family Resource Center Program-NRSA**

*Activity #509*

**\$10,000.00 Amount Awarded**

**\$ 9,958.30 Amount Expended**

The Parent Resource Center provided parent education to the residents of the Airport neighborhood along with supportive services and resource and referral information. Located at 530 S. Santa Cruz the agency is currently providing parenting education

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to adults and providing childcare to their children during class and case management sessions. A total of 99 Airport residents (made up of 21 families) have received case management and resource and referral services throughout fiscal year. A total of 24% of the households enrolled in the program were female headed households.

**THE SALVATION ARMY**

**Child Development Program**

*Activity #530*

**\$14,000.00 Amount Awarded**

**\$14,000.00 Amount Expended**

The Salvation Army Child Development Center in Modesto provided early childhood education and care for at-risk low-income children ages 2 to 6 years of age. The program can serve up to 60 children per day and operates year-round from 6:45 am to 5:30 pm Monday thru Friday. Children are guided through group and individual learning. Indoor and outdoor activities help the children to develop physically, emotionally, academically, and socially. During the fiscal year 119 children attended the center's program. 46% of the children that participated in the program were Hispanic. Of the participants enrolled 97% of the children served were from very low and low income households.

**THE SALVATION ARMY**

**Homeless Meals Program**

*Activity #531*

**\$12,805.00 Amount Awarded**

**\$12,805.00 Amount Expended**

The Salvation Army's Homeless Meals Program provided hot meals to Stanislaus County's low-income families, seniors, and homeless individuals on a daily basis. Each morning, Monday through Friday, the kitchen manager/cook and staff begin preparing the Noon Meals Program designed to feed the homeless and low income individuals who are in need of a meal. During the preparation of this program, the Cook also prepares 25 noon meals for clients who are at home and are unable physically to go to the facility. More than 30,000 meals are served yearly. During the fiscal year 930 clients were served with 97% from South Modesto, 16% of the clients served are Veterans and 30% from female headed households.

**THE SALVATION ARMY MODESTO RED SHIELD**

**Tutoring and Mentoring Program**

*Activity #532*

**\$19,812.00 Amount Awarded**

**\$19,812.00 Amount Expended**

The Red Shield Tutoring and Mentoring Program served 167 unduplicated low-income at-risk youth from the South Modesto area throughout Fiscal Year 2014-2015. The Salvation Army Red Shield operates the tutoring program for K-6th grade at their Youth Center in South Modesto. The program helps children in subjects and areas they need to focus on; for example math, reading, spelling and science. The tutoring coordinator also keeps in contact with parents and teachers. A total of 83% of those participating in the program were Hispanic, 68% of those enrolled are from extremely low income households and 24% were from households who had female heads of households.

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**SECOND HARVEST FOOD BANK**

**Emergency Food Assistance Program**

Activity #533

**\$12,805.00 Amount Awarded**

**\$12,805.00 Amount Expended**

The Second Harvest program provided emergency food assistance to 13,319 unduplicated low-income persons (made up of 3,329 households) residing in Stanislaus Urban County areas throughout Fiscal Year 2014-2015. Food is distributed to charitable organizations throughout the County, who are members of Second Harvest network of food banks. Those organizations then distribute the food to food insecure households as needed. Out of the total individuals served 1,468 were female heads of households, 2,061 were 62 years old and over, and 1,174 were persons with disabilities. A total of 482,193 pounds of nutritious supplemental groceries were distributed throughout the fiscal year.

**SECOND HARVEST FOOD BANK**

**Food 4 Thought Program**

Activity #534

**\$18,000.00 Amount Awarded**

**\$18,000.00 Amount Expended**

In collaboration with school sites within the unincorporated areas of Stanislaus County Second Harvest's Food 4 Thought program provided a bag of nutritional groceries twice a month to extremely low to low-income children enrolled in after-school tutoring programs. During the fiscal year 37,336 pounds of food was distributed to 370 students enrolled in the program at Empire, Franklin and Orville elementary schools.

**UNITED SAMARITANS FOUNDATION**

**Daily Bread Mobile Lunch Program (Hughson/Keyes Truck)**

Activity #535

**\$12,805.00 Amount Awarded**

**\$12,805.00 Amount Expended**

The United Samaritans Foundation's Daily Bread Mobile Lunch Truck provided a total of 53,574 lunches to 433 unduplicated individuals throughout Fiscal Year 2014-2015. Of those served 39 were homeless, 30 were elderly, 8 were persons with disabilities, and 5 were veterans. Every Friday the lunch truck also provides an extra bag of food containing items such as eggs, potatoes, bread, fresh vegetables, fresh fruits, and milk. Throughout Fiscal Year 2014-2015 the lunch truck gave out 3,091 grocery bags to food insecure individuals.

**WE CARE OF TURLOCK**

**Emergency Food Program**

Activity #536

**\$16,000.00 Amount Awarded**

**\$16,000.00 Amount Expended**

The We Care Emergency Shelter opened on November 8, 2014 and stayed open until April 15, 2015. The program provided emergency overnight shelter (from 6:15 p.m. to 8 a.m.) and meals to 214 homeless single males throughout the southeast area of the county throughout Fiscal Year 2014-2015. A total of 5,854 duplicated shelter nights were provided throughout the operation of the shelter. The respite from the

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streets provides these individuals the opportunity to enjoy improved health and safety, to receive referrals to services, to enroll in essential services, to receive case management, attend AA/NA meetings, use the computer lab for job and housing searches, and to be screened and potentially enrolled in We Care's Rapid Re-Housing program. Four individuals were assisted with the Rapid Rehousing program and placed in permanent housing. Ten of the participants enrolled in the program were veterans, 35 were disabled, and 14 were over 62 years of age. The shelter has the capacity to serve 49 men each night. This season 170 men were unable to receive a bed because the shelter was at full capacity.

- 4. For Funds Not Used for National Objectives**  
**a. Indicate how use of CDBG funds did not meet national objectives.**  
**b. Indicate how did not comply with overall benefit certification.**

All CDBG funds utilized by the Stanislaus Urban County met the national objectives primarily servicing individuals/households of low or moderate incomes.

- 5. Anti-displacement and Relocation – for activities that involve acquisition, rehabilitation or demolition of occupied real property**  
**a. Describe steps actually taken to minimize the amount of displacement resulting from the CDBG-assisted activities.**

The Stanislaus Urban County includes regulatory language in all of its program documents addressing the anti-displacement and relocation laws. Per program guidelines, Stanislaus Urban County members will not provide assistance through any of its programs if the assistance will cause the displacement of a family or individual.

- 6. Low/Mod Job Activities – for economic development activities undertaken where jobs were made available but not taken by low- or moderate-income persons**

Not applicable.

- 7. Low/Mod Limited Clientele Activities – for activities not falling within one of the categories of presumed limited clientele low and moderate income benefit**

All CDBG activities fell within limited clientele or low and moderate area benefit.

- 8. Program income received**  
**a. Detail the amount of program income reported that was returned to each individual revolving fund, e.g., housing rehabilitation, economic development, or other type of revolving fund.**

The Stanislaus Urban County ended the fiscal year with a total of \$3,009,983.31 of NSP1 program income and \$94,536.68 on NSP3 program income and \$129,363.98 of CDBG-R program income.

## **HOUSING REHABILITATION**

- 9. Housing Rehabilitation – for each type of rehabilitation program for which projects/units were reported as completed during the program year**  
**a. Identify the type of program and number of projects/units completed for each program.**

Three households were assisted by Stanislaus Urban County members via their respective Housing Rehabilitation Program (not all Stanislaus Urban County members operate a housing rehabilitation program). These households received assistance to address health and safety related home repairs.

## **Antipoverty Strategy**

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### **1. Describe actions taken during the last year to reduce the number of persons living below the poverty level.**

To reduce the number of persons living under poverty level, Stanislaus County has continued its partnership with the CoC in support of activities such as “point in time counts” as well as assist with applications for HUD’s Super NOFA funding opportunities to offset the outstanding need for homeless shelter and services within the community. As well as, provide a portion of CDBG and ESG funding through a competitive process to eligible non-profits that have a proven track record of assisting the homeless on their path towards toward work and full time housing.

## **Coordination Efforts**

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### **1. Include any CAPER information that was not covered by narratives in any other section.**

The Stanislaus Urban County recognizes it cannot work alone in achieving the goals outlined in the Con Plan. Therefore the Stanislaus Urban County is a member of and participates with various collaborative throughout the County. Stanislaus Urban County participates in the following in order to better serve and coordinate the needs of the community:

### **AIRPORT NEIGHBORHOOD COLLABORATIVE**

Stanislaus County is a member of the Airport Neighborhood Collaborative. Created by community organizers and residents, the Airport Neighborhood Collaborative is a monthly forum for local agencies, elected officials, non-governmental organizations, and non-profits to share resources and work towards the common goal of making the Airport Neighborhood a healthier place. The Collaborative allows organizational stakeholders, both public and private, to coordinate and potentially leverage resources to more effectively deliver their respective services to residents.

### **TURLOCK COMMUNITY COLLABORATIVE**

Stanislaus County is a member of the Turlock Community Collaborative. This collaborative was formed initially to deal with homeless issues facing Turlock. A group of concerned community members, faith-based groups, and government agencies developed the collaborative to effectively deal with current and future issues concerning the homeless and the community.

### **HOUSING AND SUPPORTIVE SERVICES**

Stanislaus Urban County jurisdictions are members of the Housing and Supportive Services Collaborative (CoC), which is the governing body of the Continuum of Care plan for the area. The Collaborative consists of homeless and public service providers, law enforcement, affordable housing developers, government agencies, and community advocates. This collaborative has developed a homeless and consumer survey that is distributed by member agencies on an annual basis. The information is then collected and shared among the agencies for efficient service

delivery, as well as for purposes of resource identification and development. During Fiscal Year 2014-2015 Stanislaus County staff has played a key role in improving the functionality of the countywide Homeless Management Information System (HMIS) that was implemented in October 2004. The Planning Department along with other county departments, and HACS have worked throughout the fiscal year to ensure the operation of a Homeless Management Information System (HMIS) for the Collaborative in order to meet HUD's mandate that all ESG program participants are part of, and actively enter the pertinent universal data elements into the Homeless Management Information System (HMIS). In addition to the monthly Collaborative meetings, Stanislaus County staff serves on several subcommittees of the Collaborative such as the Homeless Management Information System (HMIS), Grant Review, and the ESG Sub-committee

### **HOUSING AUTHORITY OF THE COUNTY OF STANISLAUS (HACS)**

The Housing Authority of the County of Stanislaus and Stanislaus County have a strong relationship and continue to work towards furthering decent, safe, and affordable housing throughout the County. The County funds several programs such as the Housing Rehabilitation Program and Emergency Sewer Lateral Connection program that HACS administers. HACS also serves on several housing and community development related committees for the County.

# **Appendix - A**

## **1. Neighborhood Revitalization Strategy Areas (NRSA) FY 2014-2015 Report**

**NEIGHBORHOOD REVITALIZATION STRATEGY AREAS (NRSA)  
SUMMARY OF FISCAL YEAR 2014-2015 NRSA ACCOMPLISHMENTS  
AIRPORT AND PARKLAWN NEIGHBORHOODS**

Stanislaus County identified the following Fiscal Year 2014-2015 NRSA annual benchmarks for the Airport and Parklawn Neighborhood Revitalization Strategy Areas (NRSA). The following is an assessment of the annual benchmarks and accomplishments, by category as follows:

**Affordable Housing Production/Retention: Major Rehabilitation and/or Unit Replacement**

**Goal:** 4 units – Below 50% AMI

**FY 2014-2015**

**Accomplishments:** Stanislaus County acquired two vacant lots in the Parklawn Neighborhood in prior fiscal years. The original plan for these properties was to build affordable housing units for low-income families utilizing NSP Program funds. Due to high construction costs for each unit, construction has been delayed for review and consideration of all possible options for use of the properties.

One unit was acquired in the Airport Neighborhood and will be rehabilitated to provide an affordable housing opportunity.

**Challenges:** High construction costs. Construction estimates exceed \$200,000 per housing unit.

**Action Plan:** Continue marketing Housing Rehabilitation Program and continue to Partner with non-profit housing developers such as Habitat for Humanity, STANCO, and Housing Authority of the County of Stanislaus.

**Job Creation/Economic Development**

**Goal:** Create 4 jobs.

**FY 2014-2015**

**Accomplishments:** None

**Challenges:** Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and The Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative did not believe the program qualified as an eligible activity. The program was subsequently put on hold due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent. A revised economic development program has been developed as part of the 2015-2020 Consolidated Plan.

**Action Plan:** Implement the revised economic development program with a focus on assisting persons and business within the NRSA areas.

### Infrastructure

**Goal:** Complete the construction of sewer main line infrastructure project for the Parklawn Neighborhood.

#### **FY 2014-2015**

**Accomplishments:** The completion of Phase I of the Parklawn Sewer Infrastructure Project took place in Fiscal Year 2013-2014 (fully funded with CDBG funds). Phase II of this project began August 2014 and was completed June 2015. Completion of the project was made possible with the support from a \$5 million California State Water Board grant. This allowed Stanislaus County to allocate Fiscal Year Fiscal Year 2014-2015 CDBG funds to the Airport Neighborhood Sewer Project.

Stanislaus County also completed Phase I of the Airport Sewer Infrastructure project during Fiscal Year 2014-2015. This first phase of the project

installed approximately 3,000 linear feet of sewer main along with other project related improvements.

**Challenges:** None. Stanislaus County is on target in this category.

**Action Plan:** Stanislaus County will pursue additional State Clean Water State Revolving Funds (CWSRF) to fully construct the remaining phases of the Airport Sewer Project.

## Public Services

**Goal:**

- Job education training (workforce development).
- Provide rapid rehousing services.
- Secure a non-profit to provide senior services.
- Secure a non-profit to provide at risk youth services/programs.

**FY 2014-2015**

**Accomplishments:** Stanislaus County funded three non-profit organizations to provide direct services to Airport and Parklawn Neighborhood residents: Orville Wright Elementary –Healthy Start and the Parent Resource Center were awarded funding to serve the Airport Neighborhood and Center for Human Services (CHS) was funded to provide services to the Parklawn Neighborhood residents. These organizations provided much needed services to Airport and Parklawn residents such as crisis intervention, job and education training, food assistance, and childcare services.

Orville Wright Elementary had 299 residents participate in their programs at their family resource center. Activities included ESL classes, job fairs, life skills classes, budgeting and emergency food assistance. Parent Resource Center had 99 participants in their education/training classes for parents and their children. Childcare was also provided to the program participants. CHS had 429 residents participated in their programs that included 24 children enrolled in recreational sports. Activities included case management, emergency food

assistance, utility assistance and held events to prepare kids for school with school supplies.

**Challenges:**

In previous years county staff encountered barriers in attempting to fulfill the goal of designating an organization within the Airport and Parklawn Neighborhoods to become a Community Based Development Organization (CBDO). Although existing organizations are dedicated to improving the Airport and Parklawn areas and have strong community ties, they did not meet the requirements of a CBDO.

During Fiscal Year 2014-2015, the non-profits awarded to provide public services to the NRSA areas were unable to fully expend their funds. Both Orville Wright Elementary- Healthy Start and Center for Human Services were unable to expend their grant funding but they exceeded their goals for their program. Center for Human Services was successful in engaging and empowering residents in the Parklawn Neighborhood despite a transition in staff. Orville Wright Elementary-Healthy Start had difficulty engaging residents in the Airport Neighborhood until 6 months into the fiscal year. The Parent Resource Center expended all their funds in a timely manner and exceeded their goal of the numbers they targeted to serve in the Airport Neighborhood. County staff plans to continue to work with residents, community groups and non-profits in the designated areas to improve access to public services.

**Action Plan:**

County staff will continue to work with agencies serving the Airport and Parklawn Neighborhoods to: (1) create a plan of action for their communities; (2) determine if that plan of action fits within the eligible CBDO activities; and (3) if appropriate, assist the neighborhood organizations in building their capacity with the objective of qualifying them as CBDO.



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## **Appendix - B**

- 1. Table 2C - Fiscal Year 2014-2015 Summary of Specific Housing/Community Development Objectives**
- 2. Table 3B Annual Affordable Housing Completion Goals**
- 3. Urban County Summary of Specific Annual Objectives for FY 2014-2015**
- 4. Summary of Specific Annual Objectives for FY 2014-2015 CDBG Public Service Program Grantees**
- 5. Summary of Specific Annual Objectives for FY 2014-2015 ESG Grantees**

**Table 2C**  
**Fiscal Year 2014-2015 (YEAR 3)**  
**Summary of Specific Housing/Community Development Objectives**

Obj #	Specific Objectives	Sources of Funds	Performance Indicators	Expected Number	Actual Number	Outcome/Objective*
<b>1</b>	<b>Infrastructure</b>					
a.	Address the need for infrastructure improvements (i.e. storm drainage, sewer, water, curb, sidewalks) to retrofit communities and neighborhoods throughout unincorporated areas of the County and within the Urban County Cities.	CDBG	1. Number of of Projects  2. Number of people served	6	5  3,687*	SL-3
<b>2</b>	<b>Economic Development</b>					
a.	Partner with a local non-profit organization with expertise in affordable housing to carry out Revitalization Strategy (RS) within the Airport/Parklawn neighborhoods. The plan's objective is to employ one person to be the liaison between target area residents, businesses, government agencies, and other RS participants.	CDBG	Jobs	1	0	EO-1
<b>3 &amp; 4</b>	<b>Housing Assistance / Housing Programs</b>					
a.	Address the need for affordable housing by providing down payment assistance to low and moderate-income households.	HOME CalHome	Households	5	6 (80% AMI)	DH-2
b.	Address the need for decent affordable housing by offering owner occupied rehabilitation assistance to low and moderate-income households.	HOME CalHome	Households	6	3 (80% AMI)	DH-2
<b>5</b>	<b>Public Services</b>					
a.	Continue to address the needs of low to moderate-income households/individuals through public service programs by providing grants to non-profit organizations that will deliver such services.	CDBG	People	24,015	21,566	SL-1
b.	Homeless Services					
	Address the need for homeless services including emergency shelter, Rapid Rehousing, homeless prevention, and comprehensive case management.	ESG	People	578	1,178	
<b>7</b>	<b>Neighborhood Revitalization/Other</b>					
1	Deliver a Revitalization Strategy	CDBG		1	1	SL-3

\* Airport project (200); Parklawn (1,500); Ceres Morrow Tract (1020); Hughson 5<sup>th</sup> St (250); Newman Water Line (500); Waterford La Gallina Phase I (217)

**\*Outcome/Objective Codes**

	Availability/Accessibility	Affordability	Sustainability
<b>Decent Housing</b>	DH-1	DH-2	DH-3
<b>Suitable Living Environment</b>	SL-1	SL-2	SL-3
<b>Economic Opportunity</b>	EO-1	EO-2	EO-3

**Table 3B**  
**ANNUAL AFFORDABLE HOUSING COMPLETION GOALS**  
**FY 2014-2015**

Grantee Name: Stanislaus Urban County Program Year: 2012-2013	Expected Annual Number of Units To Be Completed	Actual Annual Number of Units Completed	Resources used during the period			
			NSP	HOME	ESG	HOPWA
<b>A. BENEFICIARY GOALS (Sec. 215 Only)</b>						
1. Homeless households			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2. Non-homeless households	13	9	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3. Special needs households			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>4. Total Sec. 215 Beneficiaries*</b>			<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>B. RENTAL GOALS (Sec. 215 Only)</b>						
1. Acquisition of existing units	0	0	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
2. Production of new units	0	0	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
3. Rehabilitation of existing units	0	0	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4. Rental Assistance	0	0	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
<b>5. Total Sec. 215 Affordable Rental</b>	<b>0</b>	<b>0</b>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>C. HOME OWNER GOALS (Sec. 215 Only)</b>						
1. Acquisition of existing units	2	0	<input checked="" type="checkbox"/>	<input type="checkbox"/>		
2. Production of new units	0	0	<input checked="" type="checkbox"/>	<input type="checkbox"/>		
3. Rehabilitation of existing units	6	3	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
4. Homebuyer Assistance	5	6	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
<b>5. Total Sec. 215 Affordable Owner = C5</b>	<b>13</b>	<b>9</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>D. COMBINED RENTAL AND OWNER GOALS (Sec. 215 Only)</b>						
1. Acquisition of existing units (B.1.+C.1.)	2	0	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
2. Production of new units (B.2.+C.2.)	0	0	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
3. Rehabilitation of existing units (B.3.+C.3)	6	3	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4. Rental Assistance = B.4.	0	0	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
5. Homebuyer Assistance = C.4.	5	6	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
<b>6. Combined Total Sec. 215 Goals* (D.2+D5)</b>	<b>13</b>	<b>9</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>E. OVERALL HOUSING GOALS (Sec. 215 + Other Affordable Housing)</b>						
1. Annual Rental Housing Goal = B.5.	0	0	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2. Annual Owner Housing Goal = C.5.	13	9	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>3. Total Overall Housing Goal (E.1+E.2)</b>	<b>13</b>	<b>9</b>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

\* The total amounts for "Combined Total Sec. 215 Goals" and "Total Sec. 215 Beneficiary Goals" should be the same number.

**Stanislaus Urban County Summary of Specific Annual Objectives  
FY 2014-2015**

**STANISLAUS COUNTY**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1</b> <b>Stanislaus County</b> Airport Neighborhood Sewer Infrastructure	Address the need for sewer infrastructure improvements in the Airport Neighborhood.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements (511) 2. Number of residents impacted by infrastructure improvements (2,000).	2012			
				2013	2,000	0	0%
				2014	200	200	100%
				<b>GOAL</b>			
<b>SL-1.1</b> <b>Stanislaus County</b> Parklawn Neighborhood Sewer Infrastructure	Address the need for sewer infrastructure improvements in the Parklawn Neighborhood.	<b>CSWRB</b>	1. Number of households with access to infrastructure improvements (319). 2. Number of residents impacted by infrastructure improvements (1,500).	2012			
				2013	1,500	1,500	100%
				2014	1,500	1,500	100%
				<b>GOAL</b>			
<b>Sustainability/Create Economic Opportunities</b>							
<b>EO.2</b> <b>Stanislaus County</b> Economic Development	Address the need for economic development opportunities for low and moderate income individuals. Program will be conducted in conjunction with the Neighborhood Revitalization Strategy.	<b>CDBG</b>	Number of jobs created.	2012			
				2013	2	0	0%
				2014	2	0	0%
				<b>GOAL</b>			
<b>Fair Housing Activities (Subject to 20% Admin Cap)</b>							
<b>Stanislaus County</b> Fair Housing Program	Address the need to affirmatively further fair housing through fair housing enforcement, fair housing awareness, and housing counseling.	<b>CDBG</b>	1. Number of individuals receiving information and referral services; and 2. Number of individuals benefitting from fair housing enforcement.	2012			
				2013	255	256	100%
				2014	255	407	100%
				<b>GOAL</b>			

**Stanislaus Urban County Summary of Specific Annual Objectives  
FY 2014-2015**

**CITY OF CERES**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1</b> <b>City of Ceres</b> ADA Infill Infrastructure Project - Morrow Tract/San Ramon	Address the need for infrastructure improvements in the low income residential area/s of Ceres. Improvements will consist of instalation of curb, gutter, sidewalks, ADA accessible curb cuts, and storm drain improvements where these facilities do not exist or in need of replacement.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements ( 245 ) 2. Number of residents impacted by infrastructure improvements (877).	2012			
				2013	877	877	100%
				2014	1020	1020	100%
				<b>GOAL</b>			

**CITY OF HUGHSON**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>City of Hughson</b> 5th Street Infrastructure Project	Address the need for infrastructure improvements in the low income residential areas of the City of Hughson. Improvements will consist of installation of curb, gutter, storm drain, sidewalks, and ADA accessible curb cuts as needed.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements (71) 2. Number of residents impacted by infrastructure improvements (250).	2012			
				2013	250	0	0%
				2014	250	250	100%
				<b>GOAL</b>			
<b>City of Hughson</b> Hughson Avenue Sidewalk Infill Infrastructure Project	Address the need for infrastructure improvements in the low income residential areas of the City of Hughson. Improvements will consist of installation of curb, gutter, storm drain, sidewalks, and ADA accessible curb cuts as needed.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements (71) 2. Number of residents impacted by infrastructure improvements (250).	2012			
				2013			
				2014	100	0	0%
				<b>GOAL</b>			

**Stanislaus Urban County Summary of Specific Annual Objectives**

**CITY OF NEWMAN**

**FY 2014-2015**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1</b> <b>City of Newman</b> <b>Water Line</b> <b>Infrastructure</b> <b>Project</b>	Address the need for infrastructure improvements in the low income residential areas of the City of Newman. Improvements will consist of replacement of old water lines and outdated fire hydrants. The first phase will consist of engineering design for the project.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements (90)	2012			
				2013	500	0	0%
				2014	500	500	100%
				<b>GOAL</b>			
<b>City of Newman</b> <b>Inyo Avenue</b> <b>Infrastructure</b> <b>Project</b>	Address the need for infrastructure improvements in the low income residential areas of the City of Newman. Improvements will consist of the installation of curb, gutter, storm drain, sidewalks, ADA accessible curb cuts, and street repaving.	<b>CDBG</b>	Number of residents benefitting from an improved suitable living environment as a result of infrastructure improvements.	2012			
				2013			
				2014	200	0	0%
				<b>GOAL</b>			

**CITY OF OAKDALE**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>City of Oakdale</b> <b>Davitt Avenue</b> <b>Infrastructure Phase</b> <b>II</b>	Address the need for infrastructure improvements in the low income residential areas of the City of Oakdale. Improvements will consist of water and sewer main replacement, and installation of curb, gutter, sidewalk, ADA accessible ramps, storm drain improvements, and street repaving.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements ( 48 ) 2. Number of residents impacted by infrastructure improvements (200).	2012			
				2013			
				2014	200	0	0%
				<b>GOAL</b>			

**Stanislaus Urban County Summary of Specific Annual Objectives**

**CITY OF PATTERSON**

**FY 2014-2015**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>City of Patterson</b> Fifth Street Infrastructure Project	Address the need for infrastructure improvements through the replacement of water main and installation of curb, gutter, and storm drainage.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements 2. Number of residents impacted by infrastructure improvements.	2012			
				2013	500	0	0%
				2014	500	0	0%
				<b>GOAL</b>			

**CITY OF WATERFORD**

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>City of Waterford</b> La Gallina Infrastructure Project	Address the need for infrastructure improvements in the low income residential area of Waterford. Improvements will consist of instalation of curb, gutter, sidewalks, ADA accessible curb cuts, storm drain, and street construction.	<b>CDBG</b>	1. Number of households with access to infrastructure improvements (63) 2. Number of residents impacted by infrastructure improvements (217).	2012			
				2013	217	0	0%
				2014	217	217	100%
				<b>GOAL</b>			



**Summary of Specific Annual Objectives for 2014-2015 CDBG Public Service Program Grantees** APPENDIX B. 4

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1 American Red Cross Emergency Services</b>	Provide emergency motel shelter and resource and referral for very low, low and moderately-low income households throughout the Urban County who have lost their housing due to a unexpected event, such as fire.	<b>CDBG Awarded: \$9,072.00 Expended: \$9,072.00</b>	Number of unduplicated very-low, low, and moderately-low income individuals receiving emergency services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	116	148	128%
				2013	128	122	95%
				<b>2014</b>	<b>106</b>	<b>68</b>	<b>64%</b>
<b>SL-1.1 Court Appointed Special Advocates (CASA) Direct Services</b>	Provide case management, utility assistance, and support services to low-income families residing in the Westside communities of Newman, Patterson, Westley, and Grayson.	<b>CDBG Awarded: \$9,607.00 Expended: \$9,607.00</b>	Number of dependent youth provided coordinated case management.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013	15	55	367%
				<b>2014</b>	<b>11</b>	<b>33</b>	<b>300%</b>
<b>SL-1.1 Center for Human Services Ceres Partnership for Healthy Children-Parklawn</b>	Provide case management, utility assistance, and support services to low-income families residing in the the Parklawn neighborhood.	<b>CDBG Awarded: \$20,000.00 Expended: \$16,568.96</b>	Number of unduplicated individuals and households that receive case management and support services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				<b>2014</b>	<b>110</b>	<b>429</b>	<b>390%</b>
<b>SL-1.1 Center for Human Services Ceres Partnership for Healthy Children</b>	Provide case management, utility assistance, and support services to low-income families residing in the city of Ceres and surrounding unincorporated areas.	<b>CDBG Awarded: \$16,000.00 Expended: \$15,996.92</b>	Number of unduplicated individuals and households that receive case management and support services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				<b>2014</b>	<b>120</b>	<b>268</b>	<b>223%</b>
<b>SL-1.1 Center for Human Services Oakdale Family Resource Center</b>	Provide case management, utility assistance, and support services to low-income families residing in the city of Oakdale and the surrounding unincorporated areas.	<b>CDBG Awarded: \$14,000.00 Expended: \$14,000.00</b>	Number of unduplicated individuals and households that receive case management and support services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				<b>2014</b>	<b>120</b>	<b>697</b>	<b>581%</b>
<b>SL-1.1 Center for Human Services Westside Family Resource Center</b>	Provide case management, utility assistance, and support services to low-income families residing in the Westside communities of Newman, Patterson, Westley, and Grayson.	<b>CDBG Awarded: \$14,000.00 Expended: \$13,998.84</b>	Number of unduplicated individuals and households that receive case management and support services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	200	371	186%
				2013	220	522	237%
				<b>2014</b>	<b>120</b>	<b>628</b>	<b>523%</b>

**Summary of Specific Annual Objectives for 2014-2015 CDBG Public Service Program Grantees** APPENDIX B. 4

Specific Obj. #	Outcome/Objective	CDBG Awarded: \$15,000.00 Expended: \$15,000.00	Number of unduplicated at-risk infants and pre-school aged children provided with specialized care, and support services.	Year	Goal	Met	%
	Specific Objectives			Sources of Funds	Performance Indicators	Year	Expected Number
<b>SL-1.1</b> <b>Children's Crisis Center</b> Ceres Infant Respite Shelter	Provide essential supportive services to low and moderate-income children at risk of abuse, neglect, homelessness and exploitation by providing childcare, shelter, and meals, in the Ceres area.			2012			
				2013	108	108	100%
				2014	89	81	91%
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1</b> <b>Healthy Aging</b> Young at Heart Program	Will provide strength-based training and fitness programs, throughout the Urban County, designed to improve the prevention, early intervention, treatment and management of chronic conditions for seniors and disabled individuals.	<b>CDBG</b> <b>Awarded: \$16,000.00</b> <b>Expended: \$16,000.00</b>	Number of unduplicated senior individuals at or below 80% of the area median income attending strength training courses.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	183	301	164%
				2013	201	317	158%
				2014	177	375	212%
<b>SL-1.1</b> <b>Healthy Start (Orville Wright)</b> Airport Family Resource Center	Provide ESL classes, information and referral and support services to low-income families residing in the Airport neighborhood.	<b>CDBG</b> <b>Awarded: \$10,000.00</b> <b>Expended: \$7,063.06</b>	Number of unduplicated individuals and households that receive case management and support services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				2014	83	299	360%
<b>SL-1.1</b> <b>Howard Training Center</b> Senior Meals Program	Will provide fresh hot or frozen meals, in conjunction with nutrition education, Monday through Friday, to Seniors at congregate sites, as well as provide meal deliveries to home-bound seniors throughout Stanislaus County.	<b>CDBG</b> <b>Awarded: \$14,000.00</b> <b>Expended: \$14,000.00</b>	Number of unduplicated seniors who receive a meal.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	446	911	204%
				2013	491	1211	247%
				2014	378	1670	442%
<b>SL-1.1</b> <b>Parent Resource Center</b> Airport Family Resource Center	Provide case management, parenting education, information and referral and support services to low-income families residing in the Airport neighborhood.	<b>CDBG</b> <b>Awarded: \$10,000.00</b> <b>Expended: \$9,958.30</b>	Number of unduplicated individuals and households that receive case management and support services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				2014	39	99	254%
<b>SL-1.1</b> <b>The Salvation Army</b> Child Development Center	Will provide early childhood education and care for at risk low-income children ages 2-6 years of age.	<b>CDBG</b> <b>Awarded: \$14,000.00</b> <b>Expended: \$14,000.00</b>	Number of unduplicated youth participating in the education and care program.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				2014	53	119	226%

**Summary of Specific Annual Objectives for 2014-2015 CDBG Public Service Program Grantees** APPENDIX B. 4

Specific Obj. #	Outcome/Objective Specific Objectives	Sources of Funds	Performance Indicators	Year	Goal	Met	%
				Year	Expected Number	Actual Number	Percent Completed
<b>SL-1.1</b> <b>The Salvation Army</b> Homeless Meals Program	Will provide meals to low income families, seniors and homeless individuals at it's main facility and some meals for home bound individuals, Monday through Friday.	<b>CDBG</b> <b>Awarded: \$12,805.00</b> <b>Expended: \$12,805.00</b>	Number of unduplicated extremely low, very low or low income individual who receives a meal.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				<b>2014</b>	<b>480</b>	<b>930</b>	<b>194%</b>
<b>SL-1.1</b> <b>Salvation Army Red Shield</b> Tutoring & Mentoring Program	Will provide after school tutoring to low-income youth in south Modesto and surrounding areas who are in need of additional help with their homework.	<b>CDBG</b> <b>Awarded: \$19,812.00</b> <b>Expended: \$19,812.00</b>	Number of unduplicated youth participating in the tutoring program.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013	123	212	172%
				<b>2014</b>	<b>135</b>	<b>167</b>	<b>124%</b>
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1</b> <b>Second Harvest</b> Food Assistance Program	Address the demand for emergency food needs in Stanislaus County by providing different non-profit agencies throughout the county with food assistance, which in turn distribute the food to low-income families/individuals.	<b>CDBG</b> <b>Awarded: \$12,805.00</b> <b>Expended: \$12,805.00</b>	Number of unduplicated individuals receiving food assistance .	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	18,823	7,003	37%
				2013	20,705	15,772	76%
				<b>2014</b>	<b>14,576</b>	<b>13,319</b>	<b>91%</b>
<b>SL-1.1</b> <b>Second Harvest</b> Food 4 Thought Program	Address the demand for emergency food needs in Stanislaus County by providing different non-profit agencies throughout the county with food assistance, which in turn distribute the food to low-income families/individuals.	<b>CDBG</b> <b>Awarded: \$18,000.00</b> <b>Expended: \$18,000.00</b>	Number of unduplicated children and households participating in the program.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				2014	329	370	112%
<b>SL-1.1</b> <b>United Samaritans Foundation (USF)</b> Mobile Lunch Program	Address the need of very low and low-income and homeless persons by providing daily meals through the Daily Bread Mobile Lunch Program in the communities of Hughson, Empire, Waterford, Hickman and Denair.	<b>CDBG</b> <b>Awarded: \$12,805.00</b> <b>Expended: \$12,805.00</b>	Number of unduplicated individuals receiving meals.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	174	365	210%
				2013	191	446	234%
				<b>2014</b>	<b>134</b>	<b>433</b>	<b>323%</b>
<b>SL-1.1</b> <b>We Care of Turlock</b> Emergency Cold Weather Shelter	Will provide emergency shelter during the worst part of the winter and assist clients in finding jobs, obtain permanent housing, and receive assistance that will allow them to overcome the barriers causing their homelessness.	<b>CDBG</b> <b>Awarded: \$16,000.00</b> <b>Expended: \$16,000.00</b>	Number of unduplicated individuals receiving shelter and resource and referral services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013	131	224	171%
				<b>2014</b>	<b>115</b>	<b>214</b>	<b>186%</b>

Summary of Specific Annual Objectives for 2014-2015 ESG Program Grantees

APPENDIX B.5.

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>SL-1 Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1 Children's Crisis Center</b> Housing For Families with Children	Provide Homeless Prevention and Rapid Re-housing assistance to families with children, 30% and below the area AMI, including rental/utility assistance, utility assistance and intensive case management.	<b>ESG FY 13-14</b> <b>Year 2</b> <b>Awarded: \$38,016.00</b> <b>Expended: \$37,928.81</b>	Number of unduplicated individuals provided with HPRP assistance.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	35	50	143%
				2013	32	22	69%
				2014	N/A	30	162%
<b>SL-1.1 Children's Crisis Center</b> Oakdale Respite Shelter	Provide respite shelter to at -risk children and youth who have been abused neglected or at-risk of becoming homeless. Parents also receive case management and resource and referral services.	<b>ESG FY 14-15</b> <b>Year 1</b> <b>Awarded: \$20,000.00</b> <b>Expended: \$4,924.75</b>	Number of unduplicated at-risk children and youth who receive emergency respite care.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				2014	105	44	42%
<b>SL-1.1 Community Housing and Shelter Services</b> Homeless Prevention Program (HPRP)	Will provide homeless or households at risk of becoming homeless individuals(s) and families (below 30% of the AMI) rental assistance in conjunction with intensive case management with the goal of obtaining and maintaining permanent stable housing.	<b>ESG FY 14-15</b> <b>Year 1</b> <b>Awarded: \$17,044.00</b> <b>Expended: \$3,797.00</b>	Number of unduplicated individual(s) who receive rental assistance and case management.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013			
				2014	36	4	11%
<b>SL-1.1 Community Housing and Shelter Services</b> Santa Fe Project	Provide Transitional Shelter for homeless families during the inclement winter months. After families exit Santa Fe House rental assistance will be provided as needed to assist the families to becoming stably housed.	<b>ESG FY 13-14</b> <b>Year 2</b> <b>Awarded: \$27,526.00</b> <b>Expended: \$27,526.00</b> <b>ESG FY 14-15</b> <b>Year 1</b> <b>Awarded: \$25,749.00</b> <b>Expended: \$13,162.76</b>	Number of unduplicated individuals in families with children who are placed in the Santa Fe Transitional Living Center and receive Rapid Re-Housing assistance.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012			
				2013	11	28	255%
				2014	21	32	152%

\* Goal for 2014 is made up of goal for the Second Allocation of Fiscal Year 13-14 plus goal for Fiscal Year 14-15.

Summary of Specific Annual Objectives for 2014-2015 ESG Program Grantees

Specific Obj. #	Outcome/Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
	Specific Objectives						
<b>Availability/Accessibility of Suitable Living Environment</b>							
<b>SL-1.1 Family Promise Shelter for Homeless Families</b>	Provide transitional shelter in conjunction with case management, job search assistance and resource and referral services, for homeless families.	<b>ESG FY 14-15 Year 1 Awarded: \$17,000.00 Expended: \$17,000.00</b>	Number of unduplicated individuals receiving shelter and case management.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	83	270	325%
				2013	64	88	138%
				<b>2014</b>	<b>36</b>	<b>65</b>	<b>181%</b>
<b>SL-1.1 Homeless Management Information System (HMIS) Data Entry</b>	Will connect individual(s), below 30% of the AMI, with non-profits receiving ESG funding and/or the CoC lead with an opportunity to be trained on HMIS, to assist with data entry and data quality assessments.	<b>ESG FY 14-15 Year 1 Awarded: \$15,000.00 Expended: \$15,000.00</b>	Number of unduplicated individual(s) who receive job training for HMIS data entry and data quality assessments.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	1	3	300%
				2013	1	1	100%
				<b>2014</b>	<b>1</b>	<b>1</b>	<b>100%</b>
<b>SL-1.1 Salvation Army Emergency Shelter</b>	Will provide emergency shelter to homeless adults throughout the coldest months of the winter. Shelter is open throughout the year to homeless individuals who require special accommodations.	<b>ESG FY 14-15 Year 1 Awarded: \$18,000.00 Expended: \$18,000.0</b>	Number of unduplicated homeless individuals who were provided emergency shelter.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	550	666	121%
				2013	297	857	289%
				<b>2014</b>	<b>327</b>	<b>764</b>	<b>234%</b>
<b>SL-1.1 We Care of Turlock Emergency Cold Weather Shelter</b>	Will provide emergency shelter during the worst part of the winter and assist clients in finding jobs, obtain permanent housing, and receive assistance that will allow them to overcome the barriers causing their homelessness.	<b>ESG FY 14-15 Year 1 Awarded: \$16,500.00 Expended: \$16,500.00</b>	Number of unduplicated individuals receiving shelter and resource and referral services.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	249	184	74%
				2013	59	224	380%
				<b>2014</b>	<b>96</b>	<b>214</b>	<b>223%</b>
<b>SL-1.1 We Care of Turlock Rapid Re-Housing Program</b>	This project will assist homeless individuals and families with housing search and placement, rental application fees, rental and utility assistance, rental and utility deposits, case management, referrals, and support services.	<b>ESG FY 13-14 Year 2 Awarded: \$10,591.00 Expended: \$10,591.00 ESG FY 14-15 Year 1 Awarded: \$29,420.00 Expended: \$17,440.01</b>	Number of unduplicated individuals receiving Rapid Re-Housing assistance.	<b>Year</b>	<b>Goal</b>	<b>Met</b>	<b>%</b>
				2012	3	9	300%
				<b>2013</b>	<b>3</b>	<b>2</b>	<b>67%</b>
				<b>2014</b>	<b>5</b>	<b>18</b>	<b>360%</b>

\* Goal for 2014 is made up of goal for the Second Allocation of Fiscal Year 13-14 plus goal for Fiscal Year 14-15.

# Appendix C

## 1. Section 3 Report Fiscal Year 2014-2015

**Section 3 Summary Report**  
 Economic Opportunities for  
 Low- and Very Low-Income Persons

**U.S. Department of Housing  
 and Urban Development**  
 Office of Fair Housing  
 and Equal Opportunity

OMB Approval No. 2529-0043  
 (exp. 8/31/2007)

HUD Field Office:

See back of page for Public Reporting Burden statement

1. Recipient Name & Address: (street, city, state, zip) <b>Stanislaus County</b> 1010 10th Street, Suite 3400 Modesto, CA 95354	2. Federal Identification: (contract/award no.) <b>073136772</b>	3. Dollar Amount of Award: <b>\$2,139,064</b>
	4. Contact Person: <b>Juan Gonzalez</b>	5. Phone: (include area code) <b>(209) 525-6330</b>
	6. Reporting Period: <b>July 1, 2014 - June 30, 2015</b>	7. Date Report Submitted: <b>September 2015</b>
8. Program Code: * <span style="border: 1px solid black; display: inline-block; width: 30px; height: 20px;"></span> (Use a separate sheet for each program code)	9. Program Name: <b>CDBG Entitlement</b>	

**Part I: Employment and Training** (\*\* Include New Hires in columns E & F.)

A Job Category	B Number of New Hires	C Number of New Hires that are Sec. 3 Residents	D % of Aggregate Number of Staff Hours of New Hires that are Sec. 3 Residents	E** % of Total Staff Hours for Section 3 Employees and Trainees	F** Number of Section 3 Employees and Trainees
Professionals	0	0	0	0	0
Technicians					
Office/Clerical					
Construction by Trade (List Trade					
Trade					
Trade					
Trade					
Trade					
Other (List)					
<b>Total</b>					

**\*Program Codes**

1 = Flexible Subsidy  
 2 = Section 202/811

3 = Public/Indian Housing  
 A = Development,  
 B = Operation  
 C = Modernization

4 = Homeless Assistance  
 5 = HOME  
 6 = HOME-State Administered  
 7 = CDBG-Entitlement

8 = CDBG-State Administered  
 9 = Other CD Programs  
 10 = Other Housing Programs

**Part II: Contracts Awarded**

## 1. Construction Contracts:

A. Total dollar amount of all contracts awarded on the project	\$ 1,341,702	
B. Total dollar amount of contracts awarded to Section 3 businesses	\$ 0	
C. Percentage of the total dollar amount that was awarded to Section 3 businesses	0	%
D. Total number of Section 3 businesses receiving contracts		

## 2. Non-Construction Contracts:

A. Total dollar amount of all non-construction contracts awarded on the project/activity	\$	
B. Total dollar amount of non-construction contracts awarded to Section 3 businesses	\$	
C. Percentage of the total dollar amount that was awarded to Section 3 businesses		%
D. Total number of Section 3 businesses receiving non-construction contracts		

**Part III: Summary**

Indicate the efforts made to direct the employment and other economic opportunities generated by HUD financial assistance for housing and community development programs, to the greatest extent feasible, toward low- and very low-income persons, particularly those who are recipients of government assistance for housing. (Check all that apply.)

- Attempted to recruit low-income residents through: local advertising media, signs prominently displayed at the project site, contacts with community organizations and public or private agencies operating within the metropolitan area (or nonmetropolitan county) in which the Section 3 covered program or project is located, or similar methods.
- Participated in a HUD program or other program which promotes the training or employment of Section 3 residents.
- Participated in a HUD program or other program which promotes the award of contracts to business concerns which meet the definition of Section 3 business concerns.
- Coordinated with Youthbuild Programs administered in the metropolitan area in which the Section 3 covered project is located.
- Other; describe below.

Stanislaus County requires construction contractors to sign and submit a Section 3 Affirmative Action Plan in which contractor agrees to comply with Section 3 Program requirements. Stanislaus County rejects bids from contractors not agreeing to comply with Section 3 program requirements. Stanislaus County also monitors construction contracts throughout the project to ensure compliance with Section 3 program regulations.

Public reporting burden for this collection of information is estimated to average 2 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. This agency may not collect this information, and you are not required to complete this form, unless it displays a currently valid OMB control number.

Section 3 of the Housing and Urban Development Act of 1968, as amended, 12 U.S.C. 1701u., mandates that the Department ensure that employment and other economic opportunities generated by its housing and community development assistance programs are directed toward low- and very low-income persons, particularly those who are recipients of government assistance for housing. The regulations are found at 24 CFR Part 135. The information will be used by the Department to monitor program recipients' compliance with Section 3, to assess the results of the Department's efforts to meet the statutory objectives of Section 3, to prepare reports to Congress, and by recipients as a self-monitoring tool. The data is entered into a data base and will be analyzed and distributed. The collection of information involves recipients receiving Federal financial assistance for housing and community development programs covered by Section 3. The information will be collected annually to assist HUD in meeting its reporting requirements under Section 808(e)(6) of the Fair Housing Act and Section 916 of the HCDA of 1992. An assurance of confidentiality is not applicable to this form. The Privacy Act of 1974 and OMB Circular A-108 are not applicable. The reporting requirements do not contain sensitive questions. Data is cumulative; personal identifying information is not included.



**COMMUNITY DEVELOPMENT BLOCK GRANT  
(CDBG)**



**Consolidated Annual Performance  
Evaluation Report  
(CAPER)**

***FISCAL YEAR 2014-2015***

# FY 2014-2015 CAPER



# ***FY 2014-2015 CAPER***

## **CDBG OBJECTIVES**

- ✓ Directly benefit low and moderate income people
- ✓ Prevent/eliminate slum and blighting conditions
- ✓ Meet a particular urgent community development need

# ***FY 2014-2015 CAPER***

## **CDBG Program Requirements**

### **Every 5 Years:**

- **Consolidated Plan** - CP spans from Fiscal Years 2012-2014

### **Every Year:**

- **AAP** - Annual Action Plan
- **CAPER** - Consolidated Annual Performance Evaluation Report

### **Every 3-5 Years:**

- **AI** – Analysis of Impediments to Fair Housing

# ***FY 2014-2015 CAPER***

## **The purpose of the CAPER is to provide:**

- The CDBG & ESG Allocations
- Report accomplishments during the past Fiscal Year
- 15 day public review

# ***FY 2014-2015 CAPER***

<b>Urban County Member</b>	<b>Activities</b>	<b>Administration</b>	<b>Total</b>
Ceres	\$238,452	\$14,804	<b>\$253,256</b>
Hughson	119,264	14,804	<b>134,068</b>
Newman	135,435	14,804	<b>150,239</b>
Oakdale	149,435	14,804	<b>164,239</b>
Patterson	135,285	14,804	<b>150,089</b>
Waterford	124,205	14,804	<b>139,009</b>
Stanislaus County	595,270	313,988	<b>909,258</b>
Public Services	213,906		<b>213,906</b>
Fair Housing		25,000	<b>25,000</b>
<b>CDBG Subtotal</b>	<b>\$1,711,252</b>	<b>\$427,812</b>	<b>\$2,139,064</b>
<b>ESG</b>	158,713	12,868	171,581
<b>Total</b>	<b>\$1,869,965</b>	<b>\$440,680</b>	<b>\$2,310,645</b>

# ***FY 2014-2015 CAPER***

## **COUNTY INFRASTRUCTURE PROJECTS**

### **Empire**

- Worked with community to obtain input for targeted storm drain and sidewalk options.

### **Parklawn**

- Phase II Completed with \$5 million grant from State Water Board.

### **Airport**

- Phase I completed
- Public Works currently seeking State Water Board funds for construction of remaining phases.

# ***FY 2014-2015 CAPER***

## **URBAN COUNTY - CITY PROJECTS:**

- Ceres: Morrow Tract/San Ramon Infill Project
- Hughson: 5<sup>th</sup> Street Sidewalk Infill Project
- Newman: Water Line Project
- Oakdale: Davitt Ave Water/Sewer Replacement Phase II
- Patterson: 4<sup>th</sup> & 5<sup>th</sup> Street Water Line Project
- Waterford: La Gallina Infill Project - Phase I



# FY 2014-2015 CAPER

## PUBLIC SERVICES

Funds Expended: \$213,902

- Fifteen (15) nonprofit programs were awarded a total of \$213,906 (10%) to provide public services to very low and low –income families or individuals.
- 21,566 individuals served
  - 3,281 persons 62 years and older
  - 3,802 persons with disabilities
  - 508 veterans
  - 14,687 individuals received emergency food

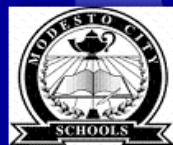


# FY 2014-2015 CAPER

## Neighborhood Stabilization Strategy Areas (NSRA)

Funds Expended: \$33,590.32

- Grants were provided to 3 local non-profit service providers to provide direct services to the Airport and Parklawn Neighborhoods.
- 827 individuals received the following services: Utility assistance, parenting classes, ESL classes, food assistance, case management and access to free mental health services.



Wright Elementary School  
Modesto City Schools  
"A Diploma in Every Hand"



# ***FY 2014-2015 CAPER***

## **EMERGENCY SOLUTIONS GRANT**

**Funds Expended: \$118,693.34**

- Grants were provided to 5 local non-profit homeless service providers.
- Over 1,100 homeless individuals received emergency shelter services, and rapid re-housing assistance.
- 38 individuals, 10 households received rapid re-housing and homeless prevention assistance.



# FY 2014-2015 CAPER

## Fair Housing Program:

- Combat impediments to fair housing choice through education, investigation, and litigation . Seek cooperation of owners & managers, and provide accurate information & referral.
- Project Sentinel provided Fair Housing and Tenant Landlord services to 407 Urban County residents.



# NEIGHBORHOOD STABILIZATION PROGRAM

## Fiscal Year 2014-2015:

- No additional foreclosed homes acquired;
- 2 units were sold to first time homebuyers;
- Cumulative total of 108 homes acquired throughout life of program;
  - Homes sold to first time buyers: 80;
  - Units converted to rental: 21
  - Seven properties remaining in inventory

# STAFF RECOMMENDATIONS

1. Close the Public Review Period for the Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report (CAPER) and conduct a public hearing.
2. Adopt the Fiscal Year 2014-2015 Consolidated Annual Performance Evaluation Report for the Community Development Block Grant and Emergency Solutions Grant, and authorize staff to submit to the Department of Housing and Urban Development (HUD).