Stanislaus County Community Development Block Grant (CDBG) Program Consortium Annual Action Plan Fiscal Year 2005-2006



Prepared by the
Stanislaus County
Planning and Community Development Department
1010 10th Street, Suite 3400
Modesto, CA 95354
209.525.6330

May 2005

Stanislaus County Community Development Block Grant Consortium FY 2005-006

STANISLAUS COUNTY

CITY OF CERES

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District 1 William O'Brien District 2 Thomas W. Mayfield

District 3, Chair Jeff Grover District 4, Vice Chair Ray Simon District 5

Chief Executive Officer

Jim DeMartini

Richard W. Robinson

Director

Mayor

Vice Mayor

Councilmember

Councilmember

Councilmember

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Director Steve Hallam **Community Development**

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Michael Holland

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CITY OF WATERFORD

Mayor **Charles Turner** Vice Mayor Betty Jo Rorabaugh Councilmember Zena Gilbert Councilmember Mike Burns Councilmember William Broderick

Director Planning

Robert Borchard

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1010 10th Street, Suite 3400	Prefix:	First Nam	ne:	
City	Middle Name		James	
County	Last Name			
Stanislaus County			Duval	
State: Zip Code 95354	Suffix:			
Country:	Email:			
6. EMPLOYER IDENTIFICATION NUMBER (EIN):	Phone Number	er (give area code)		o.stanislaus.ca.us
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Signature of Authorized Representative		e. Date Signed		
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APPLICATION FOR

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City: Mode	esto		Middle Name		
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APPLICATION FOR

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Standard Form 424 (Rev.9-2003) Prescribed by OMB Circular A-102

HUD-424-M Funding Matrix

The applicant must provide the funding matrix shown below, listing each program or program component for which HUD funding is being requested and submit this information with the application for federal financial assistance.

				VADA SANIA SA					
Grant Program*	HUD	Matching	Other HUD	Other Federal	State	Local/Tribal	Other	Program	Total
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CDBG Program	\$2,829,802.00	N/A	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$963,318.00
Emergency Shelter Grant Program (ESG)	\$83,684.00	N/A	\$94,527.00	\$51,000.00	\$468,131.00	\$96,294.00	\$169,682.00	\$0.00	\$963,318.00
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I. INTRODUCTION

Stanislaus County will be entering its fourth year as a U.S. Department of Housing and Urban Development (HUD) entitlement jurisdiction in 2005. HUD awards Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Shelter Grant (ESG) program funds annually to entitlement jurisdictions, such as Stanislaus County upon presentation of the Annual Plan. The Action Plan includes the one-year use of funds and certifications that the County's and the partnering jurisdiction's program requirements have been met. The County is classified as an Urban County jurisdiction and is comprised of the unincorporated County and the Cities of Ceres, Hughson, Newman, Oakdale, Patterson, Riverbank, and Waterford. However, only the County and the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford will participate in the Stanislaus County Community Development Block Grant (CDBG) Consortium. Each year the Urban County jurisdictions receive a formula-based allocation of HUD program resources. These resources are then internally allocated to each of the participating Urban County jurisdictions to use within their communities to address identified community development needs.

Stanislaus County is also part of a Home Investment Partnership (HOME) Consortium with the City of Turlock. It is under this HOME Consortium that the County receives HOME funds, and disburses allocations to the Cities of Oakdale, Ceres, Newman, Patterson, and Waterford. As sub-recipients, the County and the partnering cities report their HOME projects and activities to the City of Turlock.

Title I of the National Affordable Housing ACT (NAHA) of 1990 established the requirement that states and local governments that apply for direct assistance under certain HUD programs have a Consolidated Plan that has been approved by HUD.

The federal requirements call for a five-year Consolidated Plan with annual updates. Pursuant to these requirements, the County of Stanislaus adopted a Consolidated Plan for program years 2002-2006. This Annual Action Plan is for the fourth year of the five-year plan, or 2004-05 (July 1, 2005 through June 30, 2006).

This Annual Action Plan includes the County Consortium's proposed actions relative to the use of Community Development Block Grant (CDBG) program and Emergency Shelter Grant (ESG) funds. Each of the proposed actions addresses either a housing or non-housing community development need identified in the 2002-2007 Consolidated Plan. Furthermore, the Annual Action Plan includes planned actions during 2005-2006 with regard to housing programs, anti-poverty strategy and coordination. Certifications by the County that it will comply with federal statutes and HUD rules and regulations are also included. A HUD-approved Consolidated Plan is required for the County to receive federal funds.

To receive funding from HUD for any of the above-listed programs, an applicant must include in its application a Certification of Consistency with a Consolidated Plan. This Annual Action Plan herein contains certification for purposes of applying to the Community Development Block Grant program and the Emergency Shelter Grant (ESG) program on behalf of the Stanislaus County Community Development Block Grant Consortium.

II. DEVELOPMENT PROCESS & PROCEDURES

Community Participation Process

The Planning and Community Development Department of Stanislaus County has the lead role in the preparation of the Consortium's Annual Action Plan for FY 2005-2006. The Department consulted with community groups, private and public agencies, non-profit organizations, service providers and citizens to solicit their input in the preparation of the Draft Annual Action Plan.

Citizen Participation (CP) is an integral part of the planning and implementation processes for the Community Development Block Grant (CDBG), the HOME Program and the Emergency Shelter Grant (ESG) Program, pursuant to the rules and regulations governing administration of the programs. In their attempt to assure adequate opportunity for participation by program beneficiaries and the general public, the County Board of Supervisors have prescribed Consolidated Plan (Plan) pre-submission, Plan amendment, grantee performance, sub-recipient monitoring and record maintenance requirements. The Stanislaus County CDBG Consortium not only complies with Federal regulations, but also wishes to insure that all residents of the participating jurisdictions, and principally families with low or moderate incomes, have the opportunity to participate in the needs identification and strategy formulation process for these programs. This CP Plan outlines the steps developed by the County to insure compliance with federal regulations governing implementation of the three federal programs administered by the County Planning and Community Development Department, and meet their mandate to involve local residents in the planning and implementation of related projects and programs. All required elements are contained herein including: encouragement of citizen participation; information to be provided (including specific information regarding public hearings and Plan amendments); access to records; technical assistance; and comments and complaints.

The CP process involves: scheduling, publicizing and conducting meetings and public hearings; providing technical assistance to applicants and other interested persons/groups; and maintaining accurate and current information regarding the CDBG, HOME and ESG program which is available to citizens upon request.

The County Planning and Community Development Department's citizen participation efforts have evolved over the years as a result of the community's changing needs, local program changes and changing federal regulations. However, one constant has been the desire to provide a consistent, efficient and effective level of service to the public, which exceeds regulatory compliance and conveys a commitment to understanding community needs and encouraging the involvement of all interested individuals and organizations throughout the participating jurisdictions, especially those who may be directly affected by the programs.

In order to elicit public participation in the preparation of the Draft Annual Action Plan, public notices were published and letters were mailed to housing and support service organizations notifying them of the development process and how they could participate. A Service Provider survey was distributed various agencies and non-profits that serve Stanislaus County residents throughout the months of February and March. A Consolidated Plan Priorities Survey and a Fair Housing Survey were distributed to residents of the participating jurisdictions at public meetings at community centers and

were also made available on the County's website. This year the County was able to post announcements regarding the CDBG program on the Planning and Community Development homepage, which allowed the County to receive citizen input on-line. A series of public meetings were held in February 2005 to discuss the preparation of the Consolidated Plan Update and the Draft Annual Action Plan. That series included:

JURISDICTION	DATE	TIME	LOCATION	ADDRESS
Denair	<u>February 1, 2005</u>	<u>7:00pm</u>	Denair Senior Center	3756 Alameda, Denair
Hickman	<u>February 3, 2005</u>	7:00pm	Hickman Charter School	13306 4 th St., Hickman
Salida	<u>February 10, 2005</u>	7:00pm	Salida Regional Library	4835 Sisk Road, Salida
City of Ceres	February 10, 2005	5:30pm	Ceres Resource Center	3641 Mitchell Rd., Ceres
Empire	<u>February 14, 2005</u>	<u>7:00pm</u>	Empire Community Center	18 S. Abbie, Empire
West Modesto	February 15, 2005	<u>4:00pm</u>	Franklin Elementary School	120 South Emerald, Modesto
Stanislaus County	<u>February 15, 2005</u>	6:00pm	County Administration Building	Basement Training Room
	<u>February 16, 2005</u>	10:00am	County Administration Building	1010 10 th St., Modesto
	<u>February 17, 2005</u>	<u>2:30pm</u>	American Legion Hall	1021 Santa Cruz Ave., Modesto
Keyes	<u>February 17, 2005</u>	<u>7:00pm</u>	Keyes Fire Station	5625 7 th St., Keyes
City of Oakdale	<u>February 22, 2005</u>	<u>6:00pm</u>	Bianchi Community Center	250 North 3 rd St., Oakdale
City of Waterford	<u>February 22, 2005</u>	<u>4:00pm</u>	Beard Community Center	540 C St., Waterford
City of Patterson	February 24, 2005	<u>5:00pm</u>	Westside Resource Center	118 North 2 ⁿ St., Patterson
City of Newman	<u>February 28, 2005</u>	<u>6:00pm</u>	Newman Council Chambers	1200 Main St., Newman

Public hearings were held in each of the participating Urban County jurisdictions to develop and prepare the Annual Action Plan. The Urban County jurisdictions staff reviewed the Draft Annual Action Plan for consistency with the Consolidated Plan.

The availability of the Draft Annual Action Plan for public review and comment was noticed through newspaper announcements. The Draft Consolidated Plan Update and the Annual Action Plan for will be released for its official public review and comment for the each participating jurisdiction during the timeline below:

Jurisdiction	Opening of Public	Closing of Public
	Review Period	Review Period
Ceres	April, 11 2005	April 25, 2005
Newman	April 12, 2005	April 26, 2005
Oakdale	April 4, 2005	April 18, 2005
Patterson	April 5, 2005	April 19, 2005
Waterford	April 7, 2005	April 21, 2005
Stanislaus County	April 5, 2005	May 10, 2005

Copies of the Consolidated Plan Update and the Draft Annual Action Plan were made available for review at the County Planning and Community Development Department, the Planning Departments of the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford and the Stanislaus County Main Library. The Plans will also be taken to the city councils of Ceres, Oakdale, Newman, Patterson, and Waterford for review. A final public hearing will be held May 10, 2005 before the County Board of Supervisors.

The Planning and Community Development Department considered all oral and written public comments received in preparing and revising both Plans. A summary of responses to public comments on the review of the Draft Annual Action Plan is included herein and entitled Summary of Citizen Comments.

CDBG Program Area Identification Process

Stanislaus County and the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford identified their CDBG program area through several combined methods. For the development of the Consolidated Plan Update and the Annual Action Plan the participating jurisdictions used population information derived from the U.S. Census regarding median household income, housing tenure, housing occupancy, disability status, employment status and poverty status. Information was also complied from the County's Continuum of Care annual report, recently state-certified Housing Elements (2003), and California State Department of Finance reports. The target area for the County and the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford are the very low, low and moderate-income areas of the jurisdictions. Although funds are used for all residents of the Consortium's participating jurisdictions, priority is given to programs and projects in the target areas. (See Maps Section XIV)

Appeals Process for the County Public Service Grant Program

The following procedures are enforced by CDBG staff under the direction of the Director of Planning and Community Development.

The criteria that agencies/applicants shall use for the basis of appealing a program funding decision is that a factual error was made by the review team in the evaluation and/or interpretation of the applicant's request for funding.

After the Grants Review Committee approves the funding recommendations, staff will notify applicants within 2 weeks of the applicant's grant review presentation as well as to inform them these decisions are contingent upon final approval from the Board of Supervisors.

If an applicant decides to appeal, their request SHALL fit the criteria mentioned above. Applicants will be directed to contact CDBG staff to indicate their desire to appeal to the Grants Review Committee within seven business days of this notification. At this time, applicants will need to verbally provide rationale for appeal with specific rationale in writing for review.

Following consultation with the review team, staff will then notify agencies if they can proceed with the appeal and meet with CDBG staff.

- A Statement of Appeal must be submitted within 7 business days of their notification. Statements shall be sent to: Stanislaus County Planning Dept., CDBG Division 1010 10th Street, Suite 3400 Modesto, CA 95354.
- 2.) Statement of Appeal will be reviewed by the County CDBG Manager and Director of the Planning and Community Development Department.
- 3.) Final decision on the statement will be given by written notice within 10 business days to the agency.

III. COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM ANNUAL ACTION PLAN

A. <u>Overview of Projects</u>

Community Development Block Grant (CDBG) Program

The 2005-06 Annual jurisdictional allocations of the CDBG Program funding is as follows:

Jurisdiction	Community Development Block Grant
Stanislaus County (includes admin.)	\$660,287
City of Ceres	\$377,307
City of Newman	\$377,307
City of Oakdale	\$377,307
City of Patterson	\$377,307
City of Waterford	\$377,307
Public Service Grant Program	\$282,980
Total	\$2,829,802

A summary of the activities to be funded by the above noted allocations follows. Specific activity information is contained in the individual activity descriptions of the Annual Action Plan submittal (Section III, B). The proposed CDBG Public Service Programs for the upcoming fiscal year are described in Section IV.

It is anticipated that all projects included in this Annual Action Plan will be carried out during this fiscal year. However, there may be some projects (e.g. extensive infrastructure) that may require funding from multiple years to complete the project. It is expected that for these projects, at least preliminary work will begin in the year that the projects are initially funded. Updates of Multi-Year Projects/Programs are described in Section III, C.

B. <u>Proposed Projects for Fiscal Year 2005-2006</u>

Stanislaus County

Robertson Road Infrastructure Project: (\$332,427)

Stanislaus County will use these funds as well as carry over funds for the completion of Phase II of the construction of public sewer infrastructure in the Robertson Road Neighborhood generally bounded by Robertson Road, Carpenter Road, Tuolumne River and Hayes Street. Funds will cover the costs of sewer infrastructure, and road construction. This project will serve approximately 275 households, which equals an estimated 1,100 individuals. Project construction is scheduled for the Spring of 2006.

Fair Housing Program: (\$44,880)

The County will be contracting with Project Sentinel during the 2005-2006 fiscal year to conduct a Fair Housing Program. During the upcoming fiscal year an agency website to provide fair housing education will be established. Funds will be used to provide fair housing information, housing counseling and tenant/landlord mediation services to residents of the unincorporated areas of Stanislaus County and the Cities of Ceres, Newman, Oakdale, Patterson and Waterford. Project Sentinel provides housing advocacy to the County Consortium's jurisdictions through community forums, town-hall meetings, and housing fairs.

Stanislaus County-CDBG Program Administration: (\$282,980)

Stanislaus County will be using these funds for the management and administration of the County's Community Development Block Grant (CDBG) Consortium program. The funds will cover the costs of publications, public notices, a portion of each County CDBG staff member's salary that works directly with the CDBG program and other eligible costs directly related to the program. These funds will also cover administration costs incurred from administering the ESG program.

City of Ceres

South Ceres/County Infrastructure Project (Phase I): (\$327,576)

The City will use these funds for Phase I of the construction and installation of curb, gutter, sidewalk, storm drain, and roadway construction. Installation of the street lighting would depend on the outcome of a vote to join the Landscape and Lighting District. Should the residents of the area not support the Landscape and Lighting District the street lighting would not be installed. The overall cost estimate of the infrastructure project is \$1.4 million. An estimated 135 units and 2 mobile home parks will benefits from this project.

Ceres Code Enforcement Program: (\$5,000)

The City has designated CDBG funds to increase the number of hours devoted to code enforcement activities (i.e. nuisance abatement, abandoned vehicle abatement) in the low and moderate areas of the City of Ceres. This project is estimated to benefit approximately 50 households in the targeted area during the 2005-2006 fiscal year.

Ceres Emergency Home Repair Program (EHRP): (\$7,000)

This program provides financial and technical assistance to repair or eliminate emergency conditions in homes including critical health and safety hazards, and to provide assistance for disabled persons in making their homes more accessible. CDBG funds will be used to expand the current minor home repair programs for low-income eligible households. Types of eligible repairs are roofing, weatherization, heating, plumbing, electrical, ramps, handrails, widening of doorways, etc. The program is estimated to assist an additional four (4) households during the upcoming fiscal year.

City of Ceres- CDBG Project Administration: (\$37,731)

The City of Ceres will use these funds for the administration and management of the City's CDBG projects. The funds will cover the costs of publications, public notices, a portion of each City staff member's salary that works directly with the CDBG program and other eligible costs directly related to the program.

City of Newman

Pioneer Park Rehabilitation Project: (\$340,000)

The City will use these funds for the rehabilitation of Pioneer Park that is located in a low and moderate-income area. The park requires rehabilitation to install ADA compliant equipment. The removal and replacement of current equipment, rests and shelters at the park will be required in order to address health and safety issues through the elimination of blighted conditions in the park. Pioneer Park is the major park within the City and serves the main recreational facility for residents.

Newman Learning Center Project: (\$12,307)

The City will use these funds to purchase additional computers for the Teen Center on Hardin Road. The Center is run by the City and is open to the public Monday through Saturday. Since the Center is located within a low-income area of the City it will serve primarily low and moderate-income eligible youth in the area.

Newman SB Economic Development Program: (\$25,000)

The City will utilize these funds for the development of a Small Business and Economic Development program for the City of Newman. This program will provide small business with both financial and technical assistance in development of small business in the city. The city proposes to assist approximately 3-5 income eligible businesses within the upcoming fiscal year.

City of Newman-CDBG Project Administration: (\$37,731)

The City of Newman will use these funds for the administration and management of the City's CDBG projects. The funds will cover the costs of publications, public notices, a portion of each City staff member's salary that works directly with the CDBG program and other eligible costs directly related to the program.

City of Oakdale

Housing Rehabilitation: (\$200,000)

These funds will be used for an increase in housing rehabilitation projects in the very low and low-income areas of the City of Oakdale. It is estimated that due to the rising costs of construction and condition of the existing housing stock in the targeted low income areas approximately three (3) housing rehabilitation loans will result from this program during the 2005-2006 fiscal year.

California/3rd Street Infrastructure Improvement Project (Phase II): (\$119,500)

Funds will be used to repair or replace sewer and water lines in low and moderate-income areas of the City of Oakdale (including California Street and North 3rd Avenue). This project is estimated to benefit approximately 120 households in the targeted area during the 2005-2006 fiscal year.

Code Enforcement: (\$15,000)

These funds will be used to increase the number of hours devoted to code enforcement activities (i.e. nuisance abatement, abandoned vehicle abatement) in the low and moderate areas of the City of Oakdale. This project is estimated to benefit approximately 50 households in the targeted area during the 2005-2006 fiscal year.

Neighborhood Clean-ups: (\$5,000)

Funds will be used for neighborhood beautification activities throughout the low and moderate areas of the City of Oakdale. The City of Oakdale through their Code Enforcement division, conducts neighborhood clean up campaigns in their low and moderate- income communities with the use of CDBG and redevelopment funds. This activity is scheduled according to community need and availability of funds. This project is estimated to benefit approximately 20-30 households in the targeted area during the 2005-2006 fiscal year.

City of Oakdale- CDBG Project Administration: (\$37,731)

The City of Oakdale will use these funds for the administration and management of the City's CDBG projects. The funds will cover the costs of publications, public notices, a portion of each City staff member's salary that works directly with the CDBG program and other eligible costs directly related to the program.

City of Patterson

Senior Multi-Family Project: (\$346,000)

The City of Patterson will use these funds to cover a portion of the development of 48 affordable rental units for seniors. The Housing Authority of Stanislaus County will be the developer of these units, which will include a community center, a gazebo, a working garden, and outdoor benches. The project site is approximately 2.4 acres and will be located between Las Palmas and James Burke Avenue in Patterson. The construction of this complex will be carried out in two phases. CDBG and HOME funds (totaling \$758,338) from the 2004-2005 fiscal year are being used to finance the 28 units in Phase I. Fiscal Year 2005-2006 funds will be used to finance the remaining 20 units during Phase II of this project. A portion of this phase will also be assisted with HOME funds. The total cost is expected to be about \$4.4 million. The construction is anticipated to start August 2005.

City of Patterson- CDBG Project Administration: (\$37,307)

The City of Patterson will use these funds for the administration and management of the City's CDBG projects. The funds will cover the costs of publications, public notices, a portion of each City staff member's salary that works directly with the CDBG program and other eligible costs directly related to the program.

City of Waterford

E Street Infrastructure Project (Phase I): (\$220,000)

The City will use these funds for Phase I of the construction and installation of curb, gutter, sidewalk, storm drain and roadway construction in a low/moderate area of the community to eliminate the present blighted conditions. The overall cost estimate of the infrastructure project is \$1.6 million. An estimated 165 units will benefit from this project.

Sewer Improvement Project: (\$84,576)

The City has designated these funds for sewer improvements within the older neighborhoods of the central part of the City. These funds will be used to extend the sewer/water collection system for a low-income area of the city along Reinway Avenue. Approximately 125 housing units will benefit from this project during the upcoming fiscal year.

Waterford After-School Program: (\$35,000)

The City has allocated these funds to work in coordination with the Waterford School District to provide after-school activities for income- eligible youth. Tutoring, counseling, and recreational activities will be offered to income eligible youth that are residents of the city. Approximately 30 students will be provided services through the upcoming fiscal year.

City of Waterford- CDBG Project Administration: (\$37,731)

The City of Waterford will use these funds for the administration and management of the City's CDBG projects. The funds will cover the costs of publications, public notices, a portion of each City staff member's salary that works directly with the CDBG program and other eligible costs directly related to the program.

C. <u>Multi-Year Projects/Programs for Fiscal Year 2005-2006</u>

Stanislaus County

CDBG Workforce Development Program: (\$30,000)

The Stanislaus County Planning and Community Development department is a partner in a Workforce Development Collaborative. The Collaborative consists of the West Modesto King Kennedy Collaborative, Habitat for Humanity of Stanislaus County, Modesto Junior College, the City of Modesto- Economic and Community Development department and the following Stanislaus County departments: Community Services Agency (CSA) and the Department of Employment and Training (DET). The County will use these funds to widen its emphasis to include different industries for the Workforce Development program. The Collaborative program has focused in the past primarily in the field of pre-construction. The Planning and Community Development department and DET began implementing a new program during FY 2004-2005 for income eligible residents of the County. DET will assess interested participants and provide Basic Skills training for eligible individuals and work experience with job placement opportunities. The program allows program participants to receive work experience and training with a potential employer. At the end of the program the participant is matched up with employers that work with DET. A portion of FY 2004-2005 CDBG funds have been setaside for this program, and a portion of the carry-over funds from FY 2003-2004 will be used for this program. The goal of this program is to assist 30 program participants in finding and maintaining employment.

Neighborhood Revitalization Program: (\$25,000)

This funding will be set-aside for neighborhood revitalization activities/opportunities that target the very low and low-income groups in the West Modesto area. Stanislaus County will work with the City of Modesto in a Weed & Seed program. Funds will be made available to a local Community Based Development Organization (CBDO) to carry out the activities as developed by the County, the City of Modesto and the CBDO.

D. <u>CDBG Program Income</u>

During the 2004-2005 fiscal year there were two potential revenue-generating projects. The City of Oakdale's Housing Rehabilitation program, a housing rehabilitation loan program to benefit very-low, low, and moderate-income households. Funds repaid to the City will be set-aside to continue the rehabilitation program. The County's Sanitary/Sewer Lateral Connections Program, which is a deferred loan/grant program for very-low, low, and moderate-income households is also a potential revenue-generating

program. All funds generated from this program will be reallocated into a similar program for income eligible households within an income eligible Targeted area.

During FY 2004-2005 there was no program income generated from the programs implemented, therefore there was no program income to report or allocate for the 2005-2006 fiscal year. Any remaining balance from FY 2004-2005 will be reallocated into FY 2005-2006 proposed projects within the appropriate jurisdiction according to the prioritized needs of the communities. Stanislaus County will reallocate their carry over funds according to the needs of the income eligible unincorporated communities of the County and the feasibility of projects. The Cities of Oakdale and Patterson will reallocate their carry over according to their communities respective projects need. The Consortium will reallocate funds to existing projects according to the project's need, timeliness, and feasibility in order to comply with CDBG regulations: Public Infrastructure projects, and Workforce and Economic Development activities

	EV 2005-06 CDRC Appual Action District Control of the Control of t	NAME OF THE OWNERS OF THE OWNERS OF THE OWNER, WHERE
	FY 2005-06 CDBG Annual Action Plan Project Summary	
Project ID #	Project/Program Title	Allacati
Stanislaus County	Stanislaus County	Allocation
SC-05-01	Robertson Road Infrastructure Project Phase II (Continuation)	C000 407 0
SC-05-02	Stanislaus County Fair Housing Program	\$332,427.0
SC-05-03	Stanislaus County CDBG Administration	\$44,880.0
GT-05	Stanislaus County CDBG Public Services Program	\$282,980.0
	Sub-Total	\$282,980.0
City of Ceres	City of Ceres	\$943,267.0
CE-05-01	South Ceres/County Infrastructure Project	6207 570 0
CE-05-02	Ceres Code Enforcement Program	\$327,576.0
CE-05-03	Ceres CDBG Emergency Rehabilitation Program	\$5,000.0
CE-05-04	Ceres CDBG Administration	\$7,000.00
,	Sub-Total	\$37,731.00
City of Newman	City of Newman	\$377,307.00
NE-05-01	Pioneer Park Rehabilitation Project	0000.000
NE-05-02	Newman Youth Center Program	\$302,263.00
NE-05-03	Newman SB Economic Development Program	\$12,307.00
NE-05-04	Newman CDBG Administration	\$25,000.00
	Sub-Total	\$37,731.00
City of Oakdale	City of Oakdale	\$377,301.00
OA-05-01	Housing Rehabilitation Program	
OA-05-02	California Street & North 3rd Avenue Infrastructure Project	\$200,000.00
OA-05-03	Oakdale Code Enforcement Program	\$119,576.00
OA-05-04	Neighborhood Revitalization Program	\$15,000.00
OA-05-05	Oakdale CDBG Administration	\$5,000.00
	Sub-Total	\$37,731.00
City of Patterson	City of Patterson	\$377,307.00
PA-05-01	Senior Multi-Family Housing Project (Phase II)	
PA-05-02	Patterson CDBG Administration	\$346,000.00
	Sub-Total	\$31,307.00
City of Waterford	City of Waterford	\$377,307.00
WA-05-01	Infrastructure Project	
WA-05-02	Sewer Improvement Project	\$220,000.00
WA-05-03	Waterford After-School Program	\$84,576.00
WA-05-04	Waterford CDBG Administration	\$35,000.00
	Sub-Total	\$37,731.00
	FY 2005-2006 Allocation Total	\$377,307.00
Multi-Year Projects/Programs	1 1 2003-2000 Allocation Total	\$2,829,796.00
SC-02-01	Robertson Road Infrastructure Project (Phase I)	
SC-04-04	Robertson Road Infrastructure Project (Phase II)	\$791,101.00
SC-04-03	Stanislaus County Workforce Development Program	\$710,151.00
SC-03-07	Neighborhood Revitalization CBDO Program	\$30,000.00
OA-03-01		\$25,000.00
PA-04-01	Housing Rehabilitation Program	\$450,000.00
	Senior Multi-Family Housing Project (Phase I)	\$500,000.00
	Sub- Total	\$2,506,252.00
	Total	

IV. COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PUBLIC SERVICE GRANT PROGRAM

A. Overview of Program

The Stanislaus County Public Service Grant Program will distribute approximately \$282,980 to eligible non-profits and agencies for public service programs throughout the participating jurisdictions of the CDBG Consortium. To be eligible for Community Development Block Grant (CDBG) funds, a project must first meet one of the three National Objectives of the Community Development Block Grant Program. They are established by the U.S. Department of Housing and Urban Development (HUD). These objectives are: 1) Directly benefit low and moderate income people; 2) Prevent or eliminate slum and blight conditions; 3) Meeting a particular urgent community development need. (The last objective is generally considered by HUD to mean an unusual condition posing an immediate threat to health and welfare such as an earthquake or other natural disaster.) HUD has established a list of eligible activities, and allows the local grantee, Stanislaus County, to select activities in accordance with its own community development objectives.

The County may fund non-profit organizations under the "Public Services" category. To be eligible for CDBG assistance, a public service project **must serve low and moderate-income households.** Low and moderate-income families are defined as those at or below 80% of the area median income. An income table is attached for your reference.

Public services include, but are not limited to: job training, child care, drug abuse counseling and treatment, services for senior citizens, health care, recreation programs, energy conservation counseling, services for homeless persons, education programs, public safety services, and fair housing counseling.

Funds have been set aside for this program that allows non-profits and service providers to apply through a competitive process for a public service grant. The maximum amount that an eligible agency may apply for is \$20,000. The public service grant is for a service provider to provide a new or expanded service to eligible Stanislaus County Consortia residents. The activities funded must meet a CDBG national objective. Applications were released March 1st, 2005 and were due for submittal March 31st, 2005. Submitted applications are then received by the County Planning and Community Development department and reviewed and scored by a review team, consisting of a representative from the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford, the County Chief Executive Office, and the Housing and Supportive Services Collaborative. This year's grant applicants will be presenting to the grant review team on April 7th, 2005. The top scoring applications are then presented to the County Board of Supervisors for final approval.

B. Proposed Projects for Fiscal Year 2005-2006

Center for Human Services (CHS)-

Community Counseling- Westside Resource Center.

(\$20.000)

CHS will use these funds to provide outpatient mental health and substance abuse counseling services in the City of Patterson. The program will serve low income youth and families residing in the western part of the county including Grayson and Westley. Services will include: individual, group, family and couples counseling, comprehensive assessments, prevention education; support groups, and referrals to other needed resources. CHS will make it a priority to place bilingual Spanish speaking clinicians and counselors at the site. This program will serve

40-50 individuals with an estimated 250-500 hours of counseling hours and supportive services in the upcoming fiscal year.

Center for Human Services (CHS)-

Community Counseling- Westside Resource Center. (\$19,826)

In partnership with the Westside Community Alliance and the City of Patterson Parks and Recreation department, CHS proposes to continue to expand access to recreational sports and health and safety education programs for citizens of Patterson and the surrounding unincorporated areas who are very low to moderate income. The proposed partnership will do so by providing free/reduced enrollment in the Patterson recreational programs, provide community and school based education/public safety informational meetings; and supportive services in both English and Spanish. During the 2005-06 fiscal year, this program will serve approximately 120 children (recreational programs), 100-150 individuals (supportive services) and 1,000-1,500 residents (public forums).

Children's Crisis Center of Stanislaus County-

Children's Guardian House Meal Program: (\$20,000)

The proposed project for the 2005-2006 fiscal year is to expand the Children's Crisis Center Meal Program offered at Guardian House in Oakdale. The agency will use CDBG funds to support a portion of the costs associated with the Children's Meal Program. CDBG funding would allow the agency to address a public service need and achieve a quantifiable increase in the number of children served by the meal program. The program is an important component of shelter services and provides low income and homeless children at risk an opportunity to receive healthy, well-balanced meals.

The population to be served will consist of children from low-income or homeless families who are at risk. Many of these children will come from family circumstances that do not provide them with regular nutritious meals. This unique program is the first and only in Stanislaus County that offers childcare as a method of sheltering and feeding children at risk of abuse, neglect and exploitation.

Disability Resource Agency for Independent Living (DRAIL)-

Assistive Technology: (\$20,000)

DRAIL will use these funds for the purchase of assistive technology devices, adaptive aids, or durable medical equipment for low-income persons with disabilities that will lead to increased self-sufficiency and independent living. This agency is expanding this year's program to include new services: such as technical assistance. These new services are being provided to ensure consumer success with increasing a person's independence. Technical assistance will be provided for persons with disabilities that are unable to learn how to use their new equipment. This program's targeted area includes the Cities of Ceres, Newman, Oakdale, Patterson, Waterford and the unincorporated areas of the County. This agency will serve approximately 7-15 individuals through this program in the upcoming year with assistive equipment, 70+ individuals will be provided information and referrals..

Haven's Women's Center of Stanislaus Oakdale Satellite Services: (\$19,243.44)

Haven's Women's Center will use CDBG funds to begin a Satellite Services program in the City of Oakdale. This program is offered in an effort to increase self-esteem and safety for women and children. The program will provide crisis intervention and supportive services to Oakdale residents that are survivors of domestic violence and sexual assault. This program will serve approximately 30-40 women and children throughout the 2005-06 fiscal year.

Healthy Aging Association-

<u>"Young at Heart" Program</u>: (\$11,900)

The Healthy Aging Association will use these funds to increase the number of people served in the "Young at Heart" program during the upcoming fiscal year. The agency will conduct senior outreach in the unincorporated areas of the County. The agency will expand their program to include income eligible program participants from the unincorporated areas of the County. These funds will cover program costs for outreach, and educational material, and supplies for CDBG eligible program participants. During the 2005-06 fiscal year the agency anticipates serving approximately 255 individuals with the County funded portion of their program.

Inter-Faith Ministries-

Food Pantry Program: (\$10,000)

CDBG funds will be used to provide groceries to economically disadvantaged residents of Stanislaus County. The funding would be used to purchase nutritious food to be used in the food pantry with an anticipated increase of 13% in clients. Clients receive a three-day supply of food every two months and are provided referrals to other appropriate agencies for additional resources and support.

Newman Crowslanding Union School District (NCLUSD)-

Pre-Kindergarten Summer Readiness Program: (\$13,889.27)

CDBG funds will be used to create a pre-kindergarten readiness program that will serve approximately 80 income eligible children in the City of Newman and the unincorporated areas of the county. The program runs for a month and includes parents in several educational sessions. The students will be evaluated with a kindergarten pre-test at the beginning of the session and evaluated again at the beginning of the school year to measure program effectiveness.

Newman Crowslanding Union School District (NCLUSD)-

Bonita After-School Program:

(\$12,881.84)

CDBG funds will be used for the expansion of the pre-kindergarten readiness academy for economically disadvantaged students entering kindergarten. Students will be assessed with the pre-kinder test at the beginning of the session, and again during the first month of kindergarten to evaluate pre and post results. The goal for the Bonita program is 100% of the students passing the pre-kinder test, signifying readiness for kindergarten. Participants will be monitored once they start kindergarten by local benchmark assessments, and data on participants will be documented and compared to students who did not participate in the program. Approximately 30 children will participate in this program in the upcoming fiscal year.

Salida Union School District-

Los Arcos Learning Center.

(\$20,000)

Los Arcos Learning Center offers language development activities for school age English language learners and their parents. The center also provides remedial instruction in the academic subjects of reading and mathematics. Approximately 90 school age children and 30 adults attend the center daily for sessions During the upcoming fiscal year, CDBG funds will be used to create a program that offers jobs skills training to 15-17 year old high school students currently in foster care. The Salida Union School District will partner with the Stanislaus County Community Services Agency to place nine high school students, currently in foster care, in tutoring jobs at Los Arcos. Additionally, the students tutors wills meet with a certified counselor for specific job skill/life skill training. The training will focus on development of individual goal

plans that emphasize both short term and long-term goals in the areas of academic achievement, personal responsibility and job performance.

Parent Resource Center-

Parenting Basics Plus: (\$19,040)

The Parent Resource Center will expand their current program to include more services for income eligible families in the Cities of Ceres, Newman, Oakdale, Patterson, Waterford and the unincorporated areas of the county. During the upcoming fiscal year the agency anticipates serving approximately 300 clients and provide the following services with the assistance of CDBG funds:

- 1. Offer 4 sets of Adult Parenting Education Classes to more families by expanding services throughout Stanislaus County including the Unincorporated areas.
- 1. Provide parenting education and services to additional adults and children.
- 2. Providing a 13 week parenting session program.
- 3. Providing a Legal Clinic component to the program.

Stanislaus Multi-Cultural Community Health Coalition West Modesto/King Kennedy Neighborhood Collaborative (SMCHC/WM/KKNC)-

Here's To Your Health Program: (\$20,000)

The SMCHC/WMKKNC will provide a certified Family Resource Specialist in West Modesto to improve the health and safety of residents in Stanislaus County by conducting outreach/education door-to door, phone calls to identify concerns, facilitate health care access, health coverage, housing and other social needs. This program will provide supportive services to approximately 1,000-1,500 income eligible individuals during the upcoming fiscal year.

Second Harvest Food Bank-

Food Assistance Program: (\$20,000)

Through the non-profit charities that receive products on the Food Assistance Program, Second Harvest Food Bank serves the low-income families and individuals in need of food assistance in the unincorporated areas of the Cities of Ceres, Newman, Oakdale, Patterson and Waterford. These are households making less than 80% of the median income and are in risk of going hungry. Each non-profit charity that participates in the program reports to the agency on a monthly basis the number of unduplicated individuals that they serve on their food pantry programs. The non-profit charities verify that the individuals and families that they count are below 80% of the median income. This is verified through a number of methods including pay stubs, self-verification and tax returns. During the 2005-06 fiscal year, the agency anticipates serving 25,000 individuals in the targeted area.

We Care Shelter Program (United Samaritans Foundation-USF)-

We Care Emergency Cold Weather Shelter. (\$20,000)

The purpose of the We Care Cold Weather Emergency Shelter is to serve a segment of the homeless population that would otherwise not be eligible for assistance from any social service agency. It is a program designed to shelter between 55-65 homeless individuals a day during the worst part of the winter. The shelter will operate between December 2005 and March 2006. The individuals to be served by the shelter are single men and women 18 years or older. Arrangements have been made for daily meals to be served to program participants by local congregations in the area. Program participants will be met with to discuss needs for services in the areas of counseling, housing and employment. The hours of operation will be from 6pm to 8am, seven days a week for four months. The agency expects to serve approximately 270 individuals during the upcoming fiscal year.

United Way of Stanislaus County-

Information and Referral Program: (\$19,517)

This program is a web-based help line accessible via telephone or at www.cvir.org, containing over 2,100 health, supportive services and educational programs in Stanislaus County. The program will serve 350-400 individuals within the upcoming fiscal year. CDBG funds will allow the program to increase the number of people served by the program by an estimated 5-10%. The service provides:

- Direct confidential client assistance on the multi-language help-line or office visit,
- Direct access for providers with security clearance to update program information
- Internet access for program information by organizations and community at large.
- Demographic reports assist in identifying gaps/barriers in services.

Westside Food Bank-

Emergency Food Assistance Program: (\$11,100)

The Westside Food Pantry provides emergency food assistance for families out of work, single mothers unable to make ends meet, senior citizens stretching budgets to cover medical expenses and the terminally ill. The agency will also provide books to children who visit the pantry. CDBG funds will be used for food purchases for the agency to distribute to the residents of the Westside communities and the City of Patterson. The agency is proposing to assist approximately 4,500 individuals during the upcoming fiscal year.

V. EMERGENCY SHELTER GRANT (ESG) PROGRAM ANNUAL ACTION PLAN

A. <u>Overview of Program</u>

Emergency Shelter Grant (ESG) Program

Stanislaus County became eligible for Emergency Shelter Grant (ESG) funds for the second time during the 2005-2006 fiscal year. Funds have been set aside for this program that allows non-profits and service providers to apply through a competitive process for an Emergency Shelter Program (ESG) grant. The maximum amount that an eligible agency may apply for is outlined in this section. The public service grant is for a service provider to provide a service to eligible Stanislaus County residents. The activities funded must meet the regulations outlined in this section. Applications were released March 1st, 2005 and were due for submittal March 31st, 2005. Submitted applications are then received by the County Planning and Community Development department and reviewed and scored by a review team, consisting of a representative from the County Planning & Community Development department (non-CDBG division), the Cities of Oakdale, Patterson, Ceres, Newman, Waterford, the County Chief Executive Office, the Area Agency on Aging and the County Behavioral Health and Recovery Services department. This year's grant applicants will be presenting to the grant review team on April 6th, 2005. The top scoring applications will then be presented to the County Board of Supervisors for final approval.

The purpose of ESG funds is to help operate these homeless facilities, to provide essential support services to residents, and to help prevent families or individuals who are immediately atrisk of becoming homeless. HUD has established a list of eligible activities, and allows the local grantee, Stanislaus County (County), to select activities in accordance with its own community development objectives.

Designed as a first step in a Continuum of care plan of assistance, the ESG program strives to address the immediate needs of persons residing on the street and needing emergency shelter and transitional housing, as well as assisting their movement to independent living through permanent housing and permanent supportive housing.

ESG serves a variety of homeless persons and families, with no restrictions. Any targeting of ESG funds results from local service and shelter providers design of programs to address the specific needs of various homeless subpopulations, such as victims of domestic violence, youth, mentally ill, veterans, or families with children. A portion of ESG may be used to serve persons at imminent risk of losing their permanent housing and becoming homeless.

While flexible in terms of serving all homeless subpopulations and preventing persons from becoming homeless, the ESG program legislation and implementing regulations do limit the types of activities and amounts of funds that can be spent on different activities.

The following are the five categories of eligible activities and their regulations:

- > Renovation, Rehabilitation, Conversion
- > Essential Services
- Operational Costs
- > Homeless Prevention Activities
- Administrative Costs

ESSENTIAL SERVICES (24 CFR 576.3) \$23,850:

Eligible Activities

ESG funds can be used to provide essential services to address the needs of homeless persons living on the street, in emergency shelters or in transitional housing. Essential services can address the immediate needs of the homeless, and can help enable homeless persons become more independent and to secure permanent housing.

Essential services includes services concerned with employment, health, drug abuse, and education and may include (but are not limited to):

- 1. Assistance in obtaining permanent housing;
- 2. Medical and psychological counseling and supervision;
- 3. Employment counseling;
- 4. Nutritional counseling;
- 5. Substance abuse treatment and counseling;
- 6. Assistance in obtaining other Federal, State and local assistance including mental health benefits; employment counseling; medical assistance; Veteran's benefits; and income support assistance such as supplemental Security Income benefits, Aid to Families with Dependent Children, General Assistance, and Food Stamps.
- 7. Other services such as child care, transportation, job placement and job training;
- 8. Staff salaries necessary to provide the above services.

Use Restrictions

> Grant amounts awarded may be used to provide an essential service...only if the service is a NEW service, or is a quantifiable increase in the level of a service above that which the unit of general local government, (or in case of a non-profit organization, the unit of general local government in which the proposed activities are to be located).

Ineligible Activities

- > Existing services and staff (services must be new or provided to more persons)
- > Salary of case management supervisor when not working directly on participant issues
- > Advocacy, planning and organizational capacity building
- Staff recruitment and training
- > Transportation costs not directly associated with service delivery

HOMELESS PREVENTION (24 CFR 576.21 (a)(4)) \$23,850:

Eligible Activities

Efforts to prevent homelessness such as financial assistance to families who have received eviction notices or notices of termination of utility services if-

- A. the inability of the family to make the required payments is due to a sudden reduction in income:
- B. the assistance is necessary to avoid the eviction or termination of services;
- C. there is a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and
- D. the assistance will not supplant funding for pre-existing homelessness prevention activities from other sources.

Homeless prevention means activities or programs designed to prevent the incidence of homelessness, including (but not limited to):

1. Short-term subsidies to defray rent and utility payments for families that have received eviction or utility termination notices;

- 2. Security deposits or first month's rent to permit a homeless family to move into its own apartment;
- 3. Mediation programs for landlord-tenant disputes;
- 4. Legal services programs for the representation of indigent tenants in eviction proceedings;
- 5. Payments to prevent foreclosure on a home; and
- 6. Other programs and activities designed to prevent the incidence of homelessness.

Ineligible Activities

Ineligible homeless prevention costs include:

- > Housing/services to homeless persons
- Direct payments to individuals
- > Long-term assistance beyond six (6) months
- Application for Federal Funds

OPERATIONAL COSTS (24 CFR 576.3) \$7,950:

Eligible Activities

The term "operating costs" means expenses incurred by a recipient that include:

- 1. Maintenance, operation, insurance, utilities and furnishings, except that not more than 10% of the amount of any grant received under this subtitle may be used for costs of staff.
- 2. Payment for shelter maintenance, operation, rent, repairs, security, fuel, equipment, insurance, utilities, food and furnishings. Not more than 10% of the grant amount may be used for costs of staff.

Ineligible Activities

Ineligible operating or maintenance costs include:

- Recruitment or on-going training of staff
- Depreciation
- Costs associated with the organization rather than the supportive housing project (advertisements, pamphlets about organization, surveys, etc)
- > Staff training, entertainment, conferences or retreats
- Public relations or fund raising
- Bad debts/late fees
- Mortgage payments

RENOVATION, REHABILITATION & CONVERSION (24 CFR 576.3) \$23,850: Eligible Activities

- 1. Conversion- means a change in the use of a building to an emergency shelter for the homeless under this part, where the cost of conversion and any rehabilitation costs exceed 75% of the value of the building after conversion.
- 2. <u>Major Rehabilitation-</u> means rehabilitation costs in excess of 75% of the value of building before renovation.
- 3. Renovation- means rehabilitation that involves costs of 75% or less of the value of the building before renovation.

Use Restrictions

- 1. Certifications on Use of Assistance 42 U.S.C.11375 (c)- Each grantee shall certify that it will:
 - a. in the case of assistance involving major rehabilitation or conversion, maintain any building for which assistance is used under this part as a shelter for homeless individuals and families for not less than a 10 year period; or
 - b. in the case of assistance involving rehabilitation (other than major rehabilitation and conversion), maintain any building for which assistance is used under this part as a shelter for homeless individuals and families for not less than a 3 year period.

- > Any renovation carried out with assistance under this subtitle shall be sufficient to ensure that the building involved is safe and sanitary.
- > Major rehabilitation and conversion are defined as the costs of improvement that are more than 75% of the value of the building before rehabilitation. A shelter receiving this level of improvement must be used as a shelter for at least 10 vears.
- > Renovation is defined as the costs of improvements that are less than 75% of the value of the building before rehabilitation. A shelter receiving this level of improvement must be used as a shelter for at least 3 years.
- 2. <u>Lead-Based Paint Requirements-</u> Any ESG housing or services sites regularly frequented by children less than 6 years of age are encouraged to use ESG funds for testing and may use ESG rehabilitation funds for necessary abatement procedures.

Ineligible Activities

Ineligible rehabilitation or renovation costs include:

- Acquisition of real property
- New construction
- Property clearance or demolition
- > Rehabilitation administration
- > Staff training or fund raising activities associated with rehabilitation
- > Building maintenance and repairs

To be eligible for ESG assistance, a public service project must serve very low, and low income households. These income categories are defined as those at or below 80% of the area median income (refer to the chart on the following page):

NUMBER IN HOUSEHOLD	VERY LOW INCOME	LOW INCOME
1	\$11,050	\$18,450
2	\$12,650	\$21,050
3	\$14,250	\$23,700
4	\$15,800	\$26,350
5	\$17,050	\$28,450
6	\$18,350	\$30,550
7	\$19,600	\$32,650
8	\$20,850	\$34,750
HUD March 2005		

HUD March 2005

B. <u>Emergency Shelter Grant Program Grantees</u>

The following are the ESG grantees and a project summary for the 2004-05 fiscal year for Stanislaus County:

Children's Crisis Center- Children's Guardian House Respite Childcare Shelter Program

Total Award Funded: \$19,240

Matching Funds: \$86,294 \$33,000 \$10,000 \$2,000 \$35,000 \$117,567 \$50,000 \$217,000 \$15,000 \$16,000	Funding Source:	Prop. 10 PSSF United Way CVOC Children's Trust Fund Charitable Contributions Foundations GCTR Federal Block Grant Federal Childcare Food
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At Guardian House the Children's Crisis Center will provide comprehensive emergency shelter services to children who have been identified and referred by legal, medical, social service of emergency shelter professionals as high risk for homelessness, abuse, neglect and exploitation. These children may be malnourished, emotionally abused, physically battered, neglected, sexually abused or exploited. They will represent low-income and homeless families disadvantaged by a combination of sociological characteristics and life stressors that create a high risk for abuse. Families with a history of domestic violence, substance abuse, sexual abuse, medical incapacitation, mental illness, prolonged unemployment, serve financial stress and/or poor coping skills are among those considered high risk for abuse and homelessness. The funds awarded to the Children's Crisis Center will be used during the 2005-2006 fiscal year for Essential Services (See Section A).

Inter-Faith Ministries-Santa Fe Project

Total Award Funded: \$49,236

Matching Funds: \$40,766 Funding Source: City of Modesto CDBG

\$38,761 City of Modesto CDBG Homeless

\$2,115 Donations

Inter-Faith Ministries is will use Emergency Shelter Grant funds to retrofit an additional 7 apartments with gas wall heaters for their Santa Fe project. This project will help prevent homelessness by serving as a temporary shelter for the residents of Stanislaus County. The total budget for this project is \$130,878. Santa Fe is a state owned migrant housing facility that is only used during the summer months. The state has granted the agency permission to use the facility between December 1, 2005 and March 31, 2006 if the units have permanent gas wall heaters installed. Per ESG guidelines Inter-Faith Ministries will maintain this same us of the facility during the same respective months of the following two fiscal years (FY 2006-2008).

All residents staying at the Santa Fe facility will meet the 80% or less median income rule for Stanislaus County. The agency estimates serving approximately 30 families and 100 low income men, women, and children within the 2005-2006 fiscal year. The agency will be using these ESG funds for Renovation purposes, Homeless Prevention to assist with Security Deposit or 1st months rent for 28 families as they transition into permanent housing, Operating Costs for

the shelter, and Essential Services to assist with staff salaries and bus passes during the upcoming fiscal year (See Section A). This project will also be receiving County Community Development Block Grant (CDBG) funds for this project.

Community Housing and Shelter Services (CHSS)-Rental Assistance

Total Award Funded:

\$6,274

Matching Funds:

\$62,613

Funding Source:

EHAP (State)

\$153,518

EFSP (State)

The Rental Assistance Program will prevent homelessness, through the provision of rental assistance to households who have received eviction notices or to assist with a first month of move in rent. Participants would be scheduled with the Rental Assistance Case Manager. Specific documentation would be required from each household; verification of income, rental agreement, eviction notice, identification of all family members, reduction of income, notarized rental assistance form the landlord property management company. Upon receipt and verification of all required documentation, a check will be issued to the landlord or property manager for the current month of rent or first move in rent. Back rent, late fees and legal fees would not be covered through the program. All households receiving the rental assistance would need to attend a money management workshop prior to receiving the check for assistance. This program will be administered by CHSS during the 2005-2006 fiscal year throughout the Unincorporated areas of the County and the Cities of Oakdale, Patterson, Ceres, Newman, and Waterford for Homeless Prevention (See Section A).

VI. PRIORITY NEEDS

During the preparation of the original Five-Year Consolidated Plan 2002-2007 and the 2005 Consolidated Plan Update, the County and its participating jurisdictions identified local housing and community development needs. These needs were then prioritized with the intention that programs would be designed and funded to address these identified needs. To that end, Stanislaus County and the Cities of Ceres, Newman, Oakdale, Patterson, and Waterford have allocated 2005-2006 HUD program resources, and where noted, local resources, to address the following identified local housing and community development needs:

A. Priority Housing Needs

•Owner Households: Extremely Low, Very Low, and, other Low-Income

Owner Occupied Housing Rehabilitation Program: Housing Rehabilitation programs for owner-occupied residences of very low and low-income (30-80% of County median income or less) persons are being funded as follows:

	FUNDING SOURCE					
JURISDICTION	CDBG	НОМЕ	CalHOME	RDA		
County		×		Χ		
Ceres	Χ		X	Χ		
Newman			X	Χ		
Oakdale	Χ		X	Χ		
Patterson		×	X	Χ		
Waterford			X	X		

•First-Time Homebuyer Programs

As part of its continuing efforts to increase home ownership by low and moderate-income individuals and families, the County and the Cities of Oakdale and Patterson will continue to provide its Down Payment Assistance Programs. Stanislaus County currently offers up to \$50,000 and the City of Oakdale offers \$40,000 to eligible first time home buyers. This program provides a silent second mortgage to very low and low-income (see definition above) first-time homebuyers to close the gap between the sales price of the new or existing housing unit and the value of the first mortgage for which the applicant is qualified. The City of Patterson plans to begin a Down Payment Assistance Program during the upcoming fiscal year with existing CalHOME funds. The program will be administered by the Housing Authority of Stanislaus County. These programs are funded as follows:

JURISDICTION	FUNDING SOURCE				
	CDBG	HOME	CalHOME	RDA	
County		X		X	
Ceres			X	X	
Newman	A CONTROL OF THE PROPERTY OF T		X	X	
Oakdale		Х	X	X	
Patterson			X	X	
Waterford				X	

Other Homebuyer Programs

Opportunities are provided to non-profit affordable housing developers such as Stanislaus County Affordable Housing Corporation (STANCO) and Habitat for Humanity and the Housing Authority of Stanislaus County through the use of RDA and HOME funding to acquire sites for new home construction and rehabilitation. Stanislaus County is also working in collaboration with ACLC, Inc to acquire a paper subdivision to construct more than thirty houses for the lower income household population in the town of Keyes.

Stanislaus County is a member of California Rural Home Mortgage Finance Authority that offers several home ownership programs to low and moderate-income County residents.

•Renter Households: Extremely Low, Very Low, and, other Low-Income

CDBG and HOME funds have been set-aside for pre-development costs and construction of multi-family housing complexes for low-income, senior households. Preliminary work is beginning on low-income, multi-family complexes within the Cities of Oakdale and Patterson, which have tentative construction start dates for the Spring of 2005. The County is also partnering with the City of Turlock for a senior affordable housing complex, which is scheduled to be completed in 2006.

•Homeless Individuals and Families

Stanislaus County and the participating jurisdictions will continue working with the Housing and Supportive Services Collaborative of Stanislaus County to identify the needs of the homeless population. County staff has also assisted in the development of and participated in the Annual Homeless Count that is now conducted every January. The County will continue to work with the Collaborative to help develop and implement a HMIS system. The County is also working closely with the Collaborative to finalize a Homeless Strategic Plan that is being developed by the Corporation for Supportive Housing (CSH) and should be completed by Fall of 2005.

In partnership with Modesto the County will continue support for a Homeless Day Facility for city and county residents. The County is also working with Turlock to acquire a permanent temporary shelter for the homeless.

For the second year since becoming a HUD entitlement jurisdiction in 2002, Stanislaus County has received Emergency Shelter Grant (ESG) funds (\$83,684) and will be able to provide an opportunity for homeless service providers to apply for these funds to improve services to the homeless population of the County. The County also sets aside 10% of their CDBG allocation for public service grants. These funds are set-aside for service providers that provide support services to income eligible residents of the participating jurisdictions.

B. <u>Priority Non-Housing Community Development Needs</u>

Public Improvements and Facilities

All of the participants in the Urban County are faced with either the non-existence of certain public infrastructure (e.g. sewer, sidewalks) or the deterioration of existing infrastructure caused by time, material and installation methodology used decades ago. Examples include water systems and distribution lines and community facilities

Stanislaus County will conclude design-drawing preparation for storm drainage infrastructure for the community of Keyes and anticipate the commencement of construction in 2006. The sewer collection and transfer system for the Robertson Road Neighborhood will commence construction in Spring 2005. The cities of the CDBG Consortium will also begin or continue infrastructure improvements for the low-income areas of their respective city.

JURISDICTION	FUNDING SOURCE				
	CDBG	HOME	CalHOME	RDA	
County	X			X	
Ceres					
Newman					
Oakdale	Χ			X	
Patterson	Χ			X	
Waterford					

•Non-Homeless Persons with Special Needs

Stanislaus County established a new workforce development program during the 2005-2006 fiscal year in partnership with the Workforce Development Collaborative. The program assists low-income residents to receive training through work experience with a potential employer.

The City of Oakdale partnered with the Oakdale Police department to establish a senior adult support services program. This program now runs independently by volunteers

through the police department to assist income eligible seniors who may special needs and may be at risk of becoming homeless.

Public Services

The Consortium has agreed to set aside 10% of the CDBG FY 2005-2006 allocation to the Stanislaus County Public Service Grant Program. \$282,980 has been allocated for public service grants for this fiscal year. Non-profits, service providers and community organizations may participate in a competitive grant process for \$20,000 grants. The Consortium also has \$83,684 available in Emergency Shelter Grant Program (ESG) funds that will also be disturbed in a competitive grant process.

Grant applications were made available in a CDBG Technical Workshop and an ESG Technical Workshop, which were held on March 1st, 2005. Applications received will be reviewed and scored by a committee of 7 representatives in the community, and the scores are tallied by Community Development Block Grant program staff. Grantee award announcements will be made on May 10, 2005 at a County Board of Supervisors meeting. The activities funded will further the goals and objectives of the Consolidated Plan.

VII. HOMELESSNESS

Stanislaus County continues to consider the issue of homelessness as one of its most important priorities. In the coming year the County will continue coordinating with the Cities of Modesto and Turlock to provide funding to experienced shelter providers to establish a homeless shelter and a homeless day facility.

Homeless Day Facility & Shelter Support

Through the collaborative efforts of the City of Turlock, Stanislaus County, the non-profit WE CARE of Stanislaus County and the local faith based-community, the temporary homeless shelter was opened for the third year in December 2004. This partnership committed a total \$45,710 towards the project. There are plans in the process to develop a year round homeless shelter and support services day facility. The shelter currently serves up to 60 people daily, and operates on a first come, first serve basis. Services provided at the shelter include an evening meal provided by various faith based-community congregations and morning snacks with referral services.

Homeless Shelter Support

Stanislaus County continues to partner with the City of Modesto and the Salvation Army to develop a homeless day facility. The site on 320 9th Street in Modesto, California has been identified for this project. The proposed day facility will assist persons that are homeless to address their daily and long-tern developmental needs by providing services such as showers, telephones, laundry facilities, and linkages to community agencies such as mental health, substance abuse, employment and training, public health and housing assistance. It is estimated that approximately 100-200 people have been served daily at this facility.

Ten-Year Strategic Plan to End Homelessness

Stanislaus County, through Behavioral Health and Recovery Services has contracted with the Corporation for Supportive Housing (CSH) for assistance in developing a tenyear plan to address long-term homelessness in Stanislaus County. CSH has conducted planning meetings and compiled surveys to establish strategies to address this issue. The Planning and Community Development department participated in this effort by committing CDBG funds from FY 2003-2004, and has extended the project into FY 2004-2005. A final report will be submitted to the County by mid to late 2005. The Housing and Supportive Services Collaborative of Stanislaus County is currently reviewing the final draft.

Homeless Management Information System (HMIS)

The Housing Authority of Stanislaus County and Stanislaus County Behavioral Health & Recovery Services department (BHRS) are the lead agencies for the County's HMIS system. In partnership with the County Planning and Community Development department, the City of Turlock, the City of Modesto, BHRS has researched, and developed a strategic plan to implement the HMIS system in the Stanislaus County. The County HMIS system will be part of a regional HMIS system that is administered by the Fresno/Madera Continuum of Care. The County HMIS system is scheduled to be in place by the end of the 2004 calendar year. The HMIS project is part of the Ten Year Plan to End Homelessness, and has been extended through the end of fiscal year 2004-2005. Through the SuperNOFA SHP funds administered by the Stanislaus Housing & Support Services Collaborative Executive Committee the HMIS system has been funded \$215,932, plus over \$53,750 in local cash match dollars. All funded (FY 2005-2007)

Collaborative non-profits and County ESG & CDBG homeless related public service grantees will participate in data collection and input into the HMI System.

Collaboration- Continuum of Care

The "Stanislaus Housing and Supportive Services Collaborative", a multi-agency taskforce that has been formally recognized by the Board of Supervisors as the body that will formulate and recommend policies and programs to address the issues of Homelessness in Stanislaus County. The Housing and Support Services Collaborative of Stanislaus County considers homelessness as one of its most important challenges. It is a topic that is discussed regularly with consideration given to all ideas expressed so as not to overlook potential solutions.

The Collaborative is comprised of representatives from homeless shelters, non-profits and service providers, property owners, faith-based groups, and business providers within in the County. This Collaborative also includes representatives from the County Planning and Community Development Department, Stanislaus County Redevelopment Agency, Stanislaus County Behavioral Health and Recovery Services, City of Modesto Housing Preservation, City of Turlock Community Preservation Department, City of Hughson, Stanislaus County Community Services Agency, and the Stanislaus County Sheriff's Office.

It is the intent of this Collaborative to oversee the County's Continuum of Care and to work cooperatively to eliminate duplication of services and to increase service and shelter efficiency. This Collaborative has successfully prepared grant applications that have received funding for the Shelter Plus Care, Permanent Supportive Housing Programs, and the Homeless Management Information System.

All members of the collaborative have expressed a willingness to commit resources to potential solutions. Stanislaus County will consider the commitment of redevelopment funds, HOME funds, as well as CDBG funds for the development of shelters and permanent supportive housing for homeless single individuals and families. The Collaborative will continue to assist homeless persons by helping with funding and the coordination of the activities of service and housing providers with government agencies and among other non-profit and community organizations. The Consortium's underlying goal is to provide permanent supportive housing and to promote self-sufficiency for the County's homeless population.

Emergency Shelter Grant Program

The ESG funds are to be used in collaboration with an active, up to date, and accurate referral system ultimately administered through the Stanislaus Housing & Support Service Services Collaborative' Homeless Management Information System (HMIS is currently being administered by the Housing Authority of Stanislaus County under the guidance and monitoring of the collaborative). ESG funds have five applicable uses as follows: Renovation (including Rehabilitation, Conversion), Essential Services, Operational Costs, Homeless Prevention Activities, and Administrative Costs.

It is envisioned that the applicants using the Renovation funds will apply them towards a shelter that is actively working on transitioning its enrollees towards self-sufficiency and permanent/permanent supportive housing. Operational Costs will be an eligible expense to operate this facility. Those non-profits awarded funding for Essential Services and Homeless Prevention Activities will be asked to work in direct collaboration with the shelter awarded the Operational Costs and/or Renovation funds (See diagram attached).

ESG FUNDING DISTRIBUTION



ESSENTIAL SERVICES

An on site a coordinator to assist shelter participant with transition to permanent housing.

This coordinator will activitly pursue participant referrals to community agencies such as mental health, substance abuse, employment and training, and public health.

HOMELESS PREVENTION ACTIVITIES
Security deposits or first month's rent to permit a homeless family to transition from the Homeless Shelter into permanent or permanent supportive housing.

VIII. FAIR HOUSING

In March of 2002 an Analysis of Impediments to Fair Housing (AI) was conducted. The County has contracted with Project Sentinel to conduct an update to the AI and the final draft will be available during May 2005. The updated AI will be made part of the Consolidated Plan Update that the CDBG Consortium will also be submitting to HUD in May 2005. This analysis will review a broad array of public and private practices and policies. These included land use, zoning, lending, complaint referrals, advertising, and housing affordability. Local fair housing case activity was evaluated for capacity and impact. Demographic information such as income, housing stock and the geographic concentration of ethnic groups was reviewed.

In the 2002 AI, the report identified affordability and the need to educate the front line and managerial staff at social service and government offices on how to identify a fair housing complaint and how to make appropriate referrals as the primary impediments to fair housing. For the entire analysis, see the Consolidated Plan.

Since mid-2001, rental vacancy rates in the County have dropped significantly to below 3%. This reduction in the availability of rental units results in many households vying for the same unit. This condition could result in an increase in housing discrimination. The County will establish a testing program to determine differential treatment in the quality, content, and quantity of information and service given to home seekers.

The County will continue an outreach program in FY 2005-06 that has helped to strengthen and establish new relationships with multiple local non-profit agencies and to further expand the availability of fair housing services for hard-to-reach residents. During the upcoming fiscal year, the County is allocating \$48,880 of CDBG funds to Project Sentinel for the expansion and continuation of the Stanislaus County Fair Housing Program that serves the CDBG Consortium participating jurisdictions.

IX. MONITORING

It is the County's intent to monitor all sub-recipients of HUD Program funds on a regular basis. Monitoring will occur to ensure statutory and regulatory requirements are being met and that information submitted to the County is accurate and complete.

An agreement will be executed with all sub-recipients which will clearly state the project scope of work, performance measurement standards, reporting requirements, drawdown requirements, applicable federal requirements, etc. The monitoring process will emphasize on-site field visits, desk audits, open communications and assistance to sub-recipients to create a good data collection and reporting system.

Specifically, the objectives of the County's monitoring program will be as follows:

- To determine if a sub-recipient is carrying out its program and its individual activities, as described in the application and the sub-recipient Agreement.
- To determine if a sub-recipient is carrying out its activities in a timely manner, in accordance with the schedule included in the Agreement.
- To determine if a sub-recipient is charging costs to the project, which are eligible under applicable laws and CDBG regulations, and reasonable in light of the services or products delivered.
- To determine if a sub-recipient is conducting its activities with adequate control over program and financial performance, and reasonable in light of the services or products.
- To assess if the sub-recipient has continuing capacity to carry out the approved project, as well as other grants for which it may apply.
- To identify potential problem areas and to assist the sub-recipient in complying with applicable laws and regulations.
- To assist sub-recipients in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- To provide adequate follow-up measures to ensure that performance and compliance deficiencies are corrected by sub-recipients, and not repeated.
- To comply with the federal monitoring requirements of 24 CFR 570.501(b) and 24 CFR 85.40.
- To determine if any conflicts of interest exist in the operation of the CDBG program per 24 CFR 570.611.
- To ensure that required records are maintained to demonstrate compliance with applicable regulations.

Program and Planning Requirements

A coordinated monitoring process has been established to verify and confirm that grant funds have been used in an eligible and appropriate manner for each of the following programs:

Community Development Block Grant Consortium

County staff reviews monthly project progress reports, request for funds reports and budget printouts, which identify the total funds used by all jurisdictions during a given month. Staff verifies and cross-references the information on the monthly budget activity reports. Monitoring visits are also scheduled quarterly by County staff for each jurisdiction to ensure appropriate expenditure of funds.

CDBG Public Service Grant Program

County staff reviews quarterly CDBG statistics tables, narratives, request for funds forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. Staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by County staff for each grantee to ensure appropriate expenditure of funds and recommendations are provided to the grantee within 30 days of the monitoring visit.

Emergency Shelter Grant (ESG) Program

County staff reviews quarterly ESG statistics tables, narratives, request for funds forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. Staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by County staff for each grantee to ensure appropriate expenditure of funds. Monitoring will include on-site visits, review of records such as client files, financial records, and interviews with staff and project participants. On-site monitoring will include formal and advance notification of the visit; pre-visit preparation based on review of existing information, and clear conclusions and recommendations provided to the grantee following the visit.

Down Payment Assistance Loan Program

County staff meets with HOME Consortium staff on a weekly basis to monitor the progress of Down Payment Assistance Program applicants and loans in progress. On an average, the program receives 3-5 applicants per week. Many applicants have credit problems and are immediately disqualified and are asked to reapply after those problems are cleared. Monthly updates are also given on the funding availability for the program.

Major Home Repair Loan Program

Self-Help Enterprises administers this program for the County, and reports monthly to County staff. Progress on current loans and funding availability are given as well any other issues that may arise from projects.

In addition, there are monitoring procedures tailored to the above-mentioned programs. Staff is continually working on improving program oversight, by attending training on compliance topics, staying up to date with amendments to regulations and/or OMB circulars, and developing written procedures and forms.

X. OTHER ACTIONS

A. Affordable Housing Programs

The Stanislaus County CDBG Consortium expects to support meeting the Consolidated Plan objectives of providing increased affordable housing opportunities to low-income persons by continuing to use its CDBG, HOME and RDA funds.

In partnership with the City of Turlock, Stanislaus County is working on the development of a 3-story 44-unit affordable multi-family housing project for seniors with low and moderate incomes. This complex will be for income eligible seniors who do not require assisted living arrangements. There will also be a community gathering room on the first floor with smaller common rooms on the second and third floors. The Central Valley Coalition for Affordable Housing Corporation is the non-profit housing developer for this project that is scheduled to begin in May 2005 and a tentative completion date in June 2006.

The participating jurisdictions plan to continue their efforts in providing homeownership opportunities for low-income first-time homebuyers. Specifically, funding will be used for the low-income homeowner rehabilitation programs and down payment assistance programs for eligible lower income households.

Furthermore, the Consolidated Plan promotes neighborhood environments that meet affordable needs by providing support for infrastructure, including improved parks, adequate storm drainage and sanitary sewer facilities. The County is using redevelopment funds for the construction of a sanitary sewer collection and transfer system in the Shackelford Neighborhood that will ultimately be served by the City of Modesto Sanitary Sewer District.

B. Lead-based Paint Hazard Reduction

The Stanislaus County Health Services Agency conducts assessments in pre-1978 constructed residences that are occupied by households with children under the age of seven. During the time between October 1998 and March 2000, there were only twelve cases of lead-based poisoning. These cases did not involve painted residential walls or fixtures. The cause of the poisoning was the presence of lead-based components in mini-blinds, painted pottery, and hobbies that entailed materials comprised of lead paint (bullet-making and ceramic figure painting).

During the upcoming fiscal year the Planning and Community Development department will partner with the Childhood Lead Poisoning Prevention Program to provide information out to the unincorporated areas and the participating jurisdictions. The Childhood Lead Poisoning Prevention Program of Stanislaus County, administered through the Public Health Department, becomes involved with lead-based poisoning when notification of an elevated screening blood level is received either from the laboratory or physician. If the blood level is 10ug/dL (micrograms per deciliter), notification is made to the family. Once a child meets the case definition, an environmental investigation is performed by a Registered Environmental Health Specialist. If possible, the potential source of lead exposure is determined.

If the source of lead exposure is related to the residential physical environment (e.g. peeling paint that indicates the presence of lead) then the Housing Rehabilitation Program may participate in the source eradication.

During the implementation of local housing rehabilitation programs, appropriate steps are taken when the presence of lead-based paint is detected. Steps include full encapsulation, complete abatement (removal), painting or spot-repair (as per HUD-sponsored abatement course).

These actions are part of the overall strategy of the Consolidated Plan and will continue their implementation in activities funded by that Plan.

C. Public Housing Improvements and Residential Initiatives

Using a variety of funding, the Housing Authority of Stanislaus County implements a rehabilitation/renovation program to improve the residential units it owns. Activities include structural repair, appliance upgrades, electrical and plumbing repair and replacement, as well as conducting normal maintenance and repair. The Housing Authority is also a major landlord of multi-family and senior housing for the lower income population. They own and manage over 1,300 rental- housing units. The table below identifies the number of Public Housing Units that the Housing Authority currently manages within the CDBG Consortium jurisdictions.

Jurisdiction	Conventional Low Rent Units	Farm Labor Units	Migrant Labor Units	Private Units/ Mobile Homes
Ceres	48			
Empire			92	77.00
Newman	16			48
Oakdale	26			
Patterson	30	76	40	
Westley	20	85	86	20

Stanislaus County, with its designation as an Urban County with entitlement status, hopes to partner with the Housing Authority in future projects. The County will commit redevelopment funds, HOME funds, as well as CDBG funds when a project is identified.

D. Anti-Poverty Strategy

There are County departments that administer programs that directly respond to the needs of individuals and families in poverty. The goals of these programs are to provide skills training, knowledge and motivation necessary for the County's unemployed, homeless or individuals at risk of becoming homeless to become self-sufficient. (See Chapter 7 for information on the County's Homeless Strategic Plan.)

The Stanislaus County Department of Employment and Training provides employment training through a partnership with Modesto Junior College and facilitates GED instruction. The Workforce Investment Board is cultivating relationships with area employers for entry-level employment opportunities.

CalWORKS

CalWORKS, a program implemented and administered by the Stanislaus County Community Services Agency, is designed to place former recipients of Aid to Families With Dependent Children in employment that ultimately weans the participant from public assistance. This program mandates work activity to those receiving the assistance.

Workforce Development Collaborative

Stanislaus County in partnership with the City of Modesto, Habitat for Humanity, Community Services Agency, the West Modesto King Kennedy Collaborative, Modesto Junior College has implemented a workforce development program that focuses on the building trades. The program has three components: 1.) Technical Education Component 2.) Housing Component; and 3.) Small Contractors Support Center.

The County expanded the program to include other fields by creating a new work experience program in partnership with DET. In collaboration with the West Modesto King Kennedy Collaborative the County has implemented a grass roots outreach and recruitment, case management and basic kills training within income eligible communities of County and City of Modesto residents. (See Chapter 3 for information of the County Neighborhood Revitalization CBDO Program.)

The first component consists of Pre-Construction and Building Industry curriculum and training, has graduated nine classes since it's start four years ago. A total of 219 students have been enrolled in this program, and approximately 161 students are now employed in the construction field. The training involves general education, literacy courses, employment skills and direct training experience in the construction industry. The second component is hands-on work experience for the students enrolled in the program at Habitat for Humanity construction sites and other local construction. Students are provided the opportunity to learn about plumbing, wiring and other construction skills at designated sites with experienced instructors, and other professionals of the trade. The third component, the Small Contractors Center serves as a resource center to building contractors who are interested in assistance with meeting bonding, insurance, bidding, and licensing requirements. The program as a whole has been extremely successful in placing program graduates with various companies that use building trades apprentices and professionals.

E. Institutional Structure

Stanislaus County recognizes that there may be gaps in the institutional structure of any entity that performs a service or facilitates construction of a project. To the extent that a gap exists, one of the objectives of the Consolidated Plan is to take action to close that gap. An example of gap closure is the effort of the Housing and Support Services Collaborative to link potential partners to successfully and fully implement a program or project.

Institutional gaps have been identified in the structure of the HOME Consortium. The County plans to hold quarterly meetings with the lead agency and the other partnering jurisdictions to create consistent policies and procedures for the HOME program.

F. Coordination Efforts

The Stanislaus County Planning and Community Development Department, as administrator of the Stanislaus County CDBG Consortium, coordinates and consults with other program providers, local, state and federal government entities, non-profit and for-profit agencies and business, professional organizations, interest groups, and other parties interested in the implementation of Federal programs.

Typical to the above list includes: Housing Authority, Health Services Agency, Community Services Agency, Behavioral Health and Recovery Services (County); Housing and Community Development (State); Rural Development, Economic Development Administration, HUD

(Federal); Rural Community Assistance Corporation RCAC (non-profit); California Coalition for Affordable Housing (non-profit); Habitat for Humanity, Stanislaus County Affordable Housing Corporation (STANCO), Self-Help Enterprises, SHE (non-profit); Professional Apartment Management PAM (for-profit).

Stanislaus County will participate in regularly scheduled meetings with the cities of Modesto and Turlock to coordinate any CDBG, HOME and ESG funded activity that may be of benefit to each of the separate entitlement communities within Stanislaus County. Further, quarterly meetings will be held between the participating jurisdictions of the CDBG & HOME Consortiums. This will assure that the activities outlined in the Action Plan are given the fullest attention for design and implementation or construction.

The Stanislaus County CDBG Consortium will maintain its membership and active involvement in the Housing and Support Services Collaborative to continue outreach and information sharing with other county agencies serving similar clientele.

XI. SUMMARY OF CITIZEN COMMENTS

Throughout the months of February and March County staff conducted several public meetings throughout the unincorporated areas and at least one general meeting at each of the CDBG participating jurisdictions. Presentations were made to the Municipal Advisory Councils (MACs) of the unincorporated areas. Fair Housing surveys, and Consolidated Plan priority surveys were distributed at each meeting. The public was encouraged to fill out the short surveys at the meetings, fax, mail, drop off or visit the Stanislaus County website: http://www.co.stanislaus.ca.us/planning/planhome.htm

The County held three general County meetings to address the unincorporated areas, CDBG participating jurisdictions and County islands within the City of Modesto. A morning and evening presentation were conducted on February 15-16th at the County Administration building and one was held on February 8th at the West Modesto King Kennedy Collaborative monthly meeting. Comments and concerns were received regarding the Robertson Road Infrastructure project and an update was given by County staff regarding the progress of the project. There were concerns regarding the future funding of the project and staff explained that the County has planned to utilize the majority of the County's portion of CDBG funds for the next two fiscal years for that project.

Stanislaus County

On February 17th, 2005 the County held a joint Consolidated Plan meeting with the City of Turlock on behalf of the HOME Consortium, and the City of Modesto as part of the Housing and Supportive Services Collaborative monthly meeting. Priorities for the jurisdictions for the upcoming fiscal year as well as the upcoming 5-year period were discussed. Project Sentinel, which conducted the County's Analysis of Impediments to Fair Housing presented on fair housing needs in the community. Comments were received on the lack of affordable housing and funding to support such projects and programs within the County. There was also a discussion on the imbalance of housing in relation to the incomes in the area. An overview of the various public service and housing rehabilitation programs the County offers to its residents was discussed with the public.

City of Ceres

A community meeting was held on February 10, 2005 at the Ceres Partnership for Healthy Living Resource Center. A discussion and review was conducted of the needs of both the residents of the city and the county. Suggestions by the public were given for an infrastructure project that would benefit both the jurisdictions. Comments were also received on the lack of public services to low income residents of the community. The public expressed a need for more afterschool/recreational activities for youth and the need for a larger community center.

City of Newman

On February 28, 2005 a community meeting was held at the Newman City Chambers. Representatives from the Newman Healthy Start Collaborative asked questions regarding the feasibility of utilizing CDBG funds for the construction of a Family Resource Center in Newman. The eligibility requirements for the CDBG program were explained to the community members, and the CDBG Public Service grant process was also presented. Comments were received regarding

the lack of public services available to the residents of not Newman but also the neighboring community of Crows Landing.

City of Oakdale

Comments from the public were received regarding the Oakdale Senior Outreach Program at the Oakdale community meeting on February 22, 2005. Volunteers of the program asked whether the program would receive an increase of CDBG funds for the program or even if they would receive any additional funds for the program. County staff directed program volunteers to work with the Oakdale Planning and Community Development Department regarding their funding request. County staff explained that each city in the county CDBG Consortium holds authority over their own CDBG projects and programs. Staff also explained the County Public Service Grant program and how that might be another option for future funding.

City of Patterson

A community meeting was held on February 24, 2005 at the Westside Resource Center. Comments were received regarding the lack of affordable housing in the area. Health and safety issues surrounding the lack of street lighting and sidewalks in the older neighborhoods were brought up as major concerns. Afterschool academic and recreational programs were also suggested as programs that the community could benefit from with CDBG funds in the future.

City of Waterford

No Comments were received.

Stanislaus County- Final Public Hearing

Comments were received from Tom Ciccarelli, Executive Director of Inter-Faith Ministries, and Bob Santos, Director of the We Care Shelter Program who thanked the Board and staff for past support. Rebecca Ciszek, Project Coordinator from the United Way of Stanislaus County thanked the County for their support of the agency's Information and Referral (211) program through the CDBG program.

XII. CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the Consolidated Plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing – The jurisdiction will affirmatively further fair housing, which means it will conduct an Analysis of Impediments to Fair Housing Choice (Section 504 Needs Assessment) within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan — It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential anti-displacement and relocation assistance plan required under section 204(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace - It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about --
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace:
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has

designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;

- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- 7. Making a good effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying – To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all sub-awards at all tiers (including subcontracts, sub-grants, and contracts under grants, loans, and cooperative agreements) and that all sub-recipients shall certify and disclose accordingly.

Authority of Jurisdiction – The Consolidated Plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan – The housing activities to be undertaken with CDBG funds are consistent with the Consolidated Plan.

Section 3 – It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

SPECIFIC CDBG CERTIFICATIONS

The Entitlement Community certifies that:

Citizen Participation – It is in full compliance and follows a detailed Citizen Participation Plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan – Its Consolidated Housing and Community Development Plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan - It will follow the adopted Consolidated Plan that has been approved by HUD.

Use of Funds – It has complied with the following criteria:

- 1. <u>Maximum Feasible Priority</u>. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities, which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available;
- 2. Overall Benefit. The aggregate use of CDBG funds during program year 2005-2006 shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period:
- 3. <u>Special Assessments.</u> It will not attempt to recover any capital costs of public improvements assisted with CDBG funds by assessing any amount against properties owned and occupied by persons of low and moderate income,

Excessive Force – It has adopted and is enforcing:

- 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws – The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint – Its notification, inspection, testing and abatement procedures concerning lead-based paint will comply with the requirements of 24 CFR Part 35 §570.603; subparts A, B, J, K and R;

Compliance with Laws – It will comply with applicable laws, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, as assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Ron E. Freitas, Director

Planning and Community Development

SPECIFIC ESG CERTIFICATIONS

The Emergency Shelter Grantee certifies that:

Major rehabilitation/conversion – It will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the jurisdiction plans to use funds for purposes less than tenant-based rental assistance, the applicant will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

Essential Services – It will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary. A shelter receiving this level of improvement must be used as a shelter for at least 3 years.

Supportive Services – It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other service essential for achieving independent living, and other Federal State, local, and private assistance.

Matching Funds - It will obtain matching amounts required under §576.71 of this title.

Confidentiality – It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, operating facilities, and providing services assisted through this program.

Consolidated Plan – It is following a current HUD-approved Consolidated Plan or CHAS.

Signature/Authorized Official

5/10/05 Date

Title

LOCAL GOVERNMENT GRANTEE FY 2005 EMERGENCY SHELTER GRANTS PROGRAM CERTIFICATIONS BY THE CHIEF EXECUTIVE OFFICER

I, Richard W. Robinson, Chief Executive Officer of Stanislaus County, certify that the local government will ensure the provision of the matching supplemental funds required by the regulation at 24 CFR 576.51. I have attached to this certification a description of the sources and amounts of such supplemental funds.

I further certify that the local government will comply with:

- 1. The requirements of 24 CFR 576.53 concerning the continued use of buildings for which emergency shelter grants are used for rehabilitation or conversion of buildings for use as emergency shelters for the homeless; or when funds are used solely for operating costs or essential services.
- 2. The building standards requirement of 24 CFR 576.55.
- 3. The requirements of 24 CFR 576.56, concerning assurances on services and other assistance to the homeless.
- 4. The requirements of 24 CFR 576.57, other appropriate provisions of 24 CFR Part 576, and other applicable Federal laws concerning nondiscrimination and equal opportunity.
- 5. The requirements of 24 CFR 576.59(b) concerning the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.
- 6. The requirement of 24 CFR 576.59 concerning minimizing the displacement of persons as a result of a project assisted with these funds.
- 7. The requirements of 24 CFR Part 24 concerning the Drug Free Workplace Act of 1988.
- 8. The requirements of 24 CFR 576.56(a) and 576.65(b) that grantees develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted with ESG funds and that the address or location of any family violence shelter project will not be made public, except with written authorization of the person or persons responsible for the operation of such shelter.
- 9. The requirement that recipients involve themselves, to the maximum extent practicable and where appropriate, homeless individuals and families in policymaking, renovating, maintaining, and operating facilities assisted under the ESG program, and in providing services for occupants of these facilities as provided by 24 CFR 76.56.
- 10. The requirements of 24 CFR 576.57(e) are met dealing with the provisions of, and regulations and procedures applicable with respect to

the environmental review responsibilities under the National Environmental Policy Act of 1969 and related authorities as specified in 24 CFR Part 58.

- 11. The requirements of 24 CFR 576.21(a)(4) providing that the funding of homeless prevention activities for families that have received eviction notices or notices of termination of utility services will meet the requirements that: (A) the inability of the family to make the required payments must be the results of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source.
- 12. The new requirement of the McKinney-Vento Act (42 USC 11362) to develop and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons. I further understand that State and local governments are primarily responsible for the care of these individuals, and that ESG funds are not to be used to assist such person in place of State and local resources.
- 13. HUD's standards for participation in a local Homeless Management Information System (HMIS) and the collection and reporting of client-level information.

I further certify that the submission of a completed and approved Consolidated Plan with its certifications, which act as the application for an Emergency Shelter Grant, is authorized under State and/or local law, and that the local government possesses legal authority to carry out grant activities in accordance with the applicable laws and regulations of the Department of Housing and Urban Development.

Signature

<u>5-/0-05</u> Date

Richard W. Robinson
Typed Name of Signatory

Chief Executive Officer
Title

SPECIFIC HOME CERTIFICATIONS

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs – it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance – before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this program and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing.

Signature/Authorized Official

RON E. FREITIGE

Director of Planning and Community Development

Title

APPENDIX TO CERTIFICATIONS

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. <u>Drug-Free Workplace Certification</u>

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

 Place of Performance (Street address, City, County, State, Zip Code)

That of Ferromance (direct address, Only, County, State, Zip Code)

Check X if there are workplaces on file that are not identified here.

The certification with regard to the drug-free workplace is required by 24 CFR part 21.

7. Definitions of terms in the Non-procurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

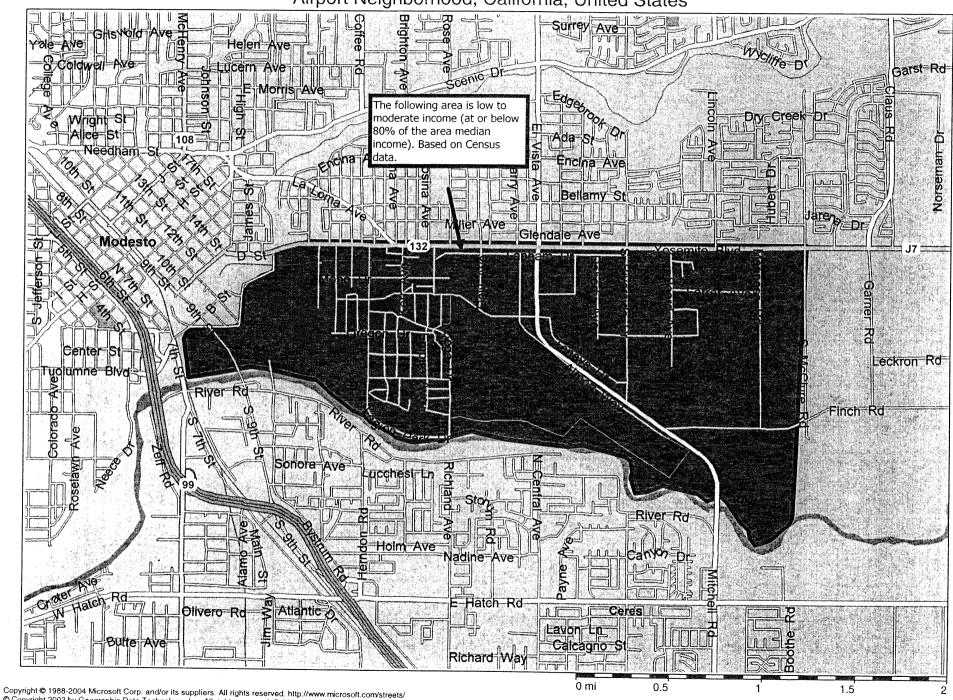
"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (I) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of sub-recipients or subcontractors in covered workplaces.

XIII. Maps

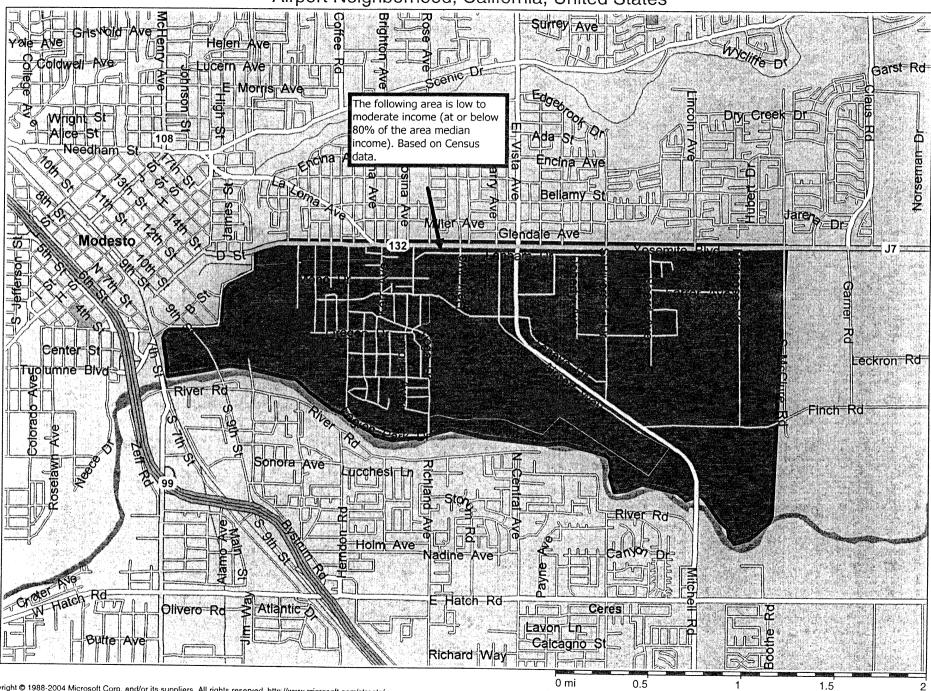
- 1. Airport Neighborhood
- 2. Bret Harte
- 3. Ceres
- 4. Crows Landing
- 5. Denair
- 6. Empire
- 7. Grayson
- 8. Hickman
- 9. Keyes
- 10. Monterey Park
- 11. Newman
- 12. Oakdale
- 13. Patterson
- 14. Robertson Road
- 15. Roselawn- Paradise- Robertson Road (Weed & Seed Area)
- 16. Salida
- 17. Shackleford Neighborhood
- 18. Waterford
- 19. Westley

Airport Neighborhood, California, United States

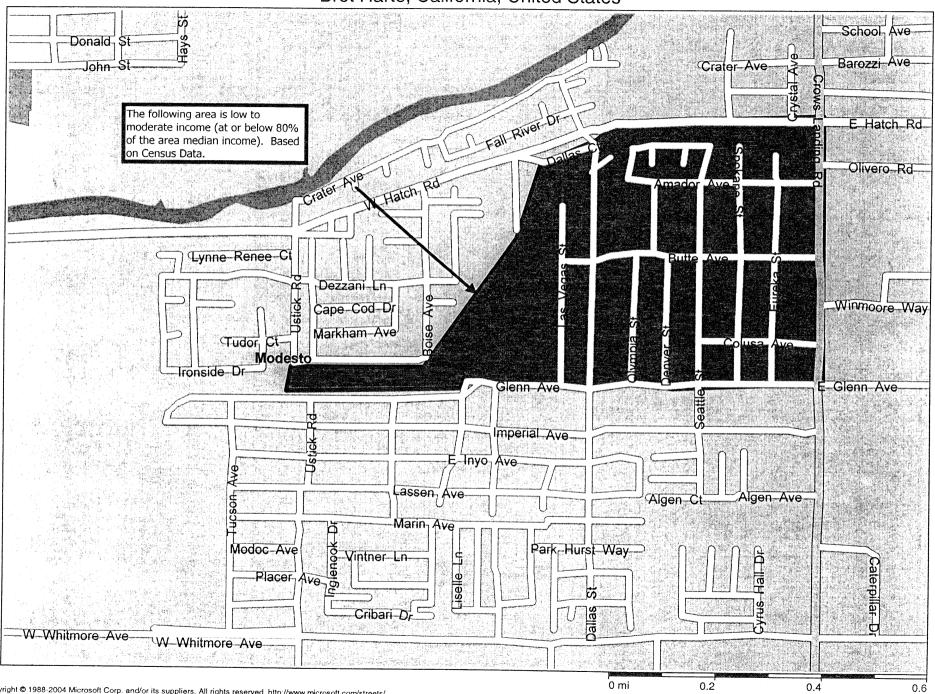


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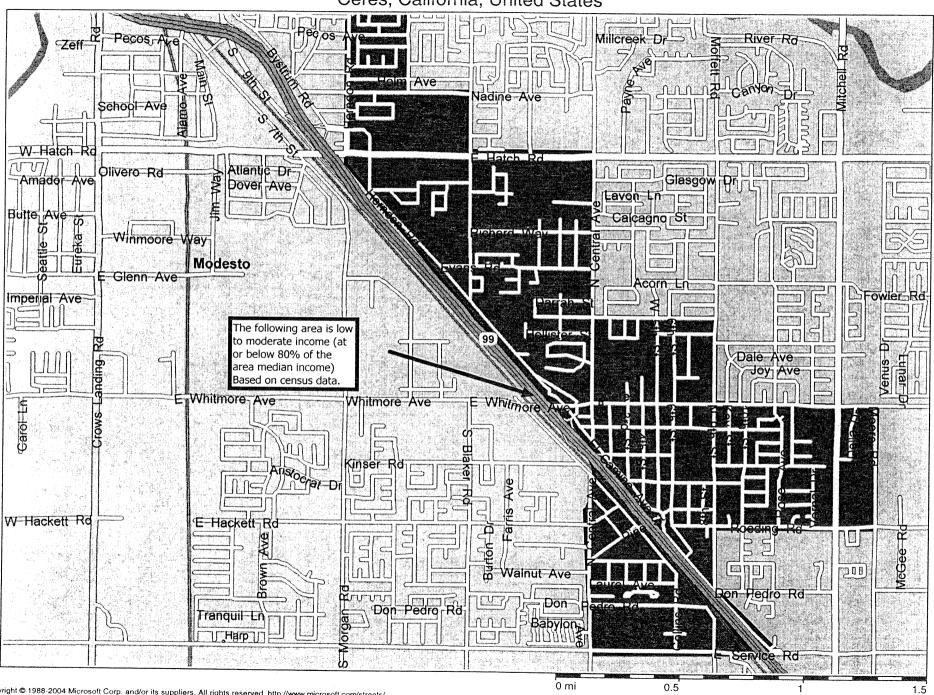
Airport Neighborhood, California, United States



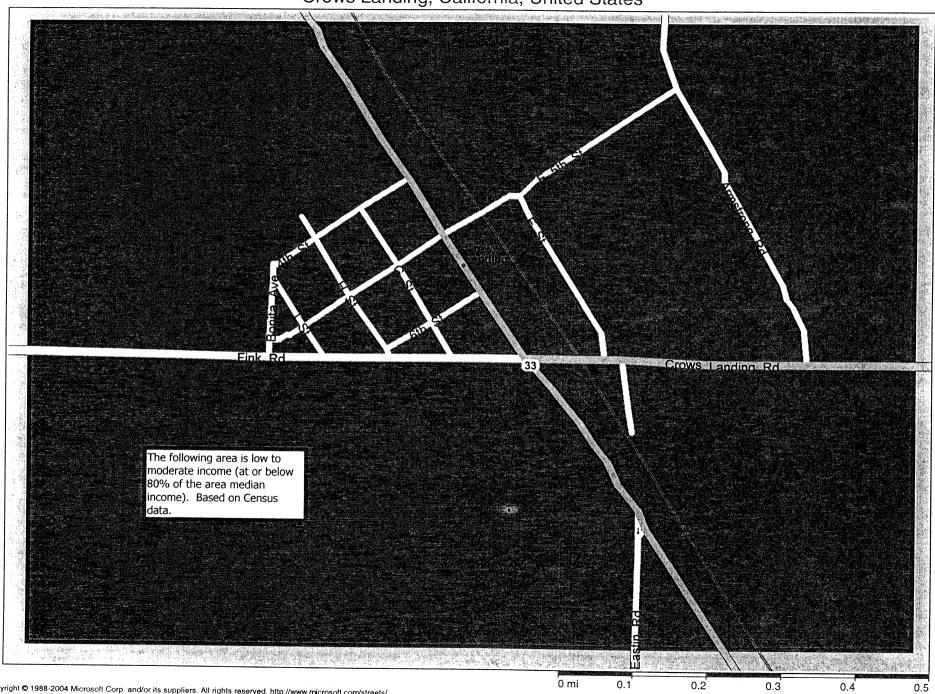
Bret Harte, California, United States



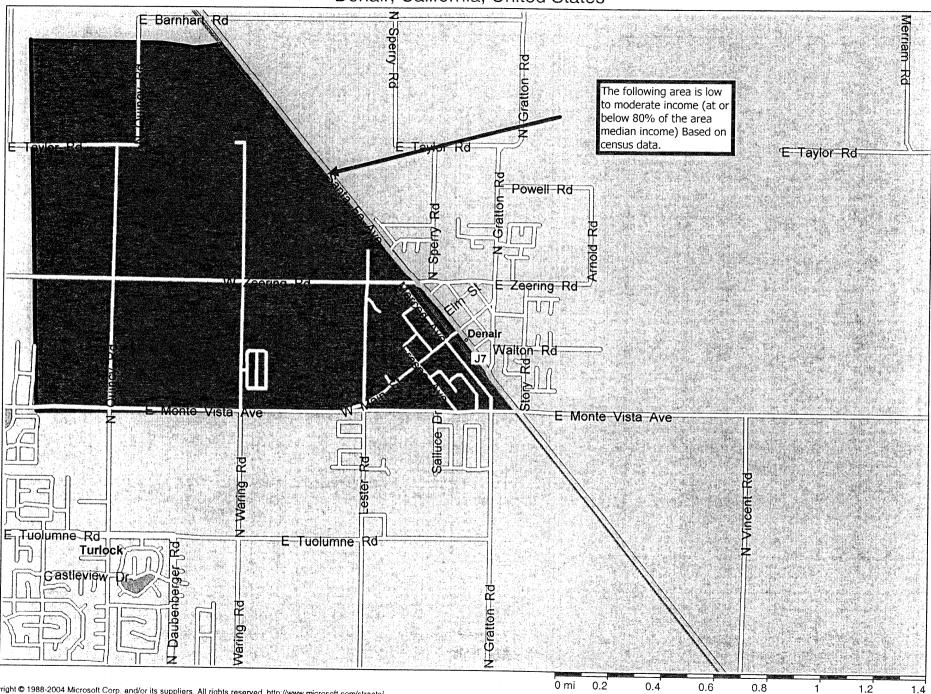
Ceres, California, United States



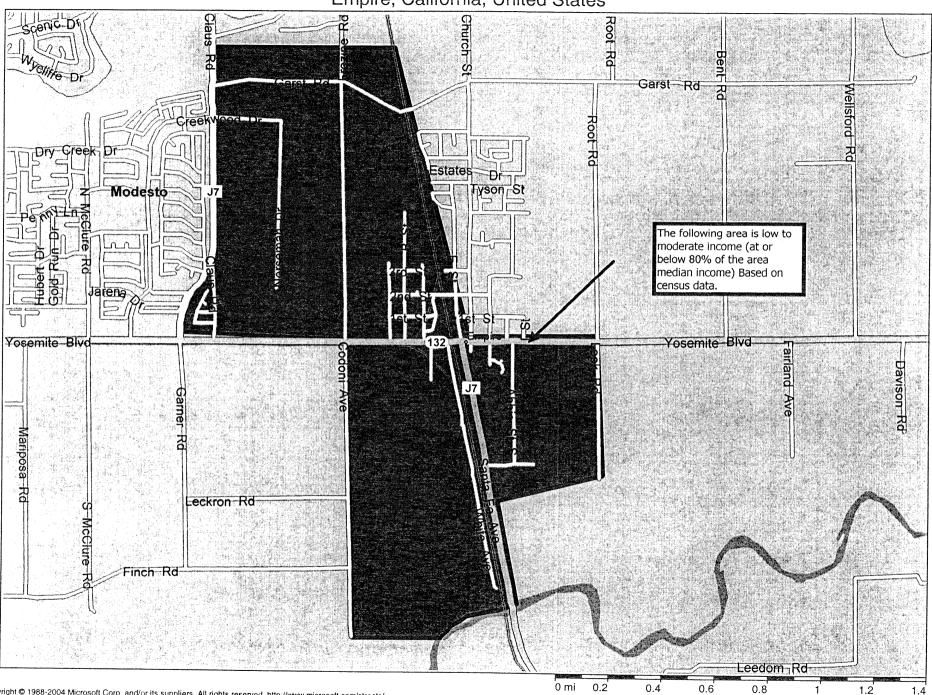
Crows Landing, California, United States



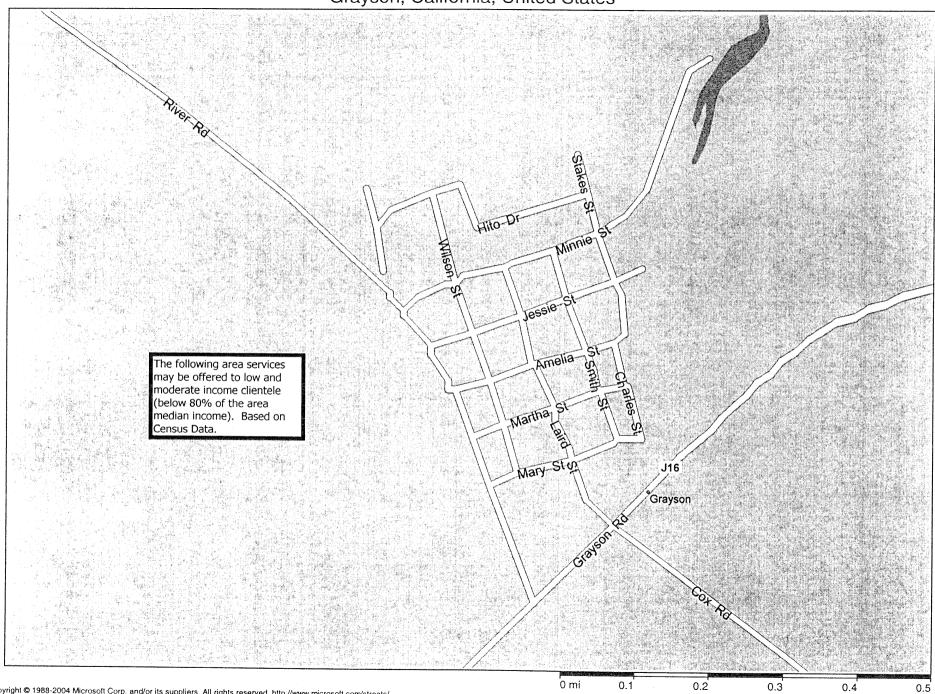
Denair, California, United States



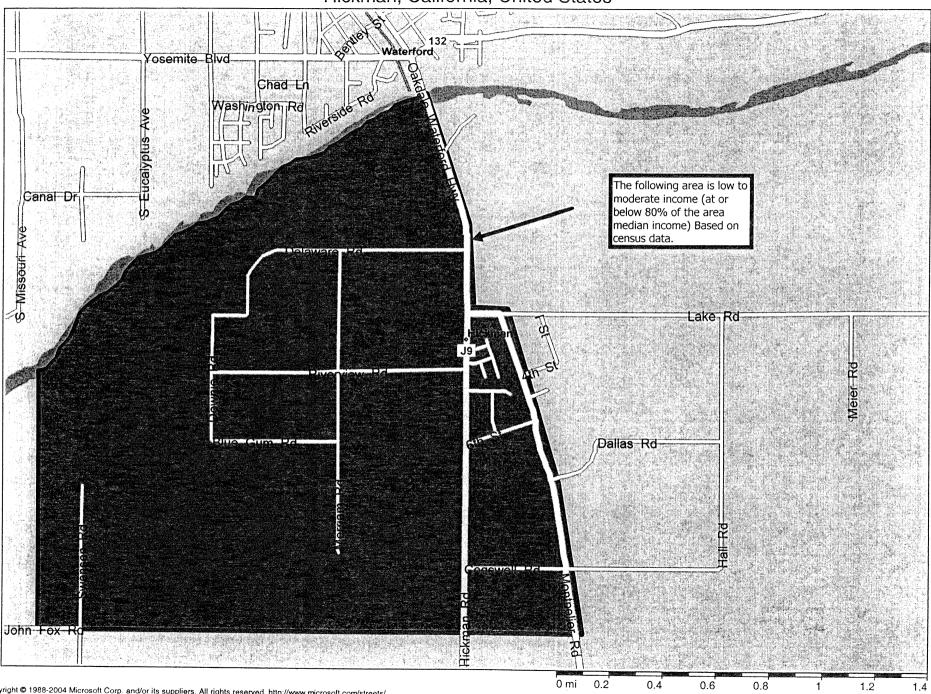
Empire, California, United States



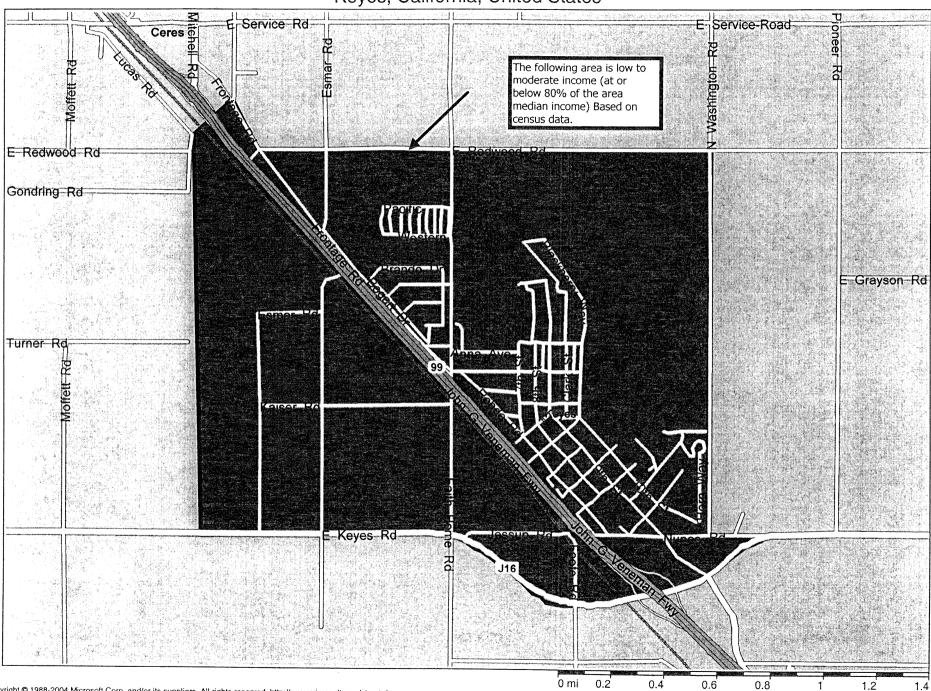
Grayson, California, United States



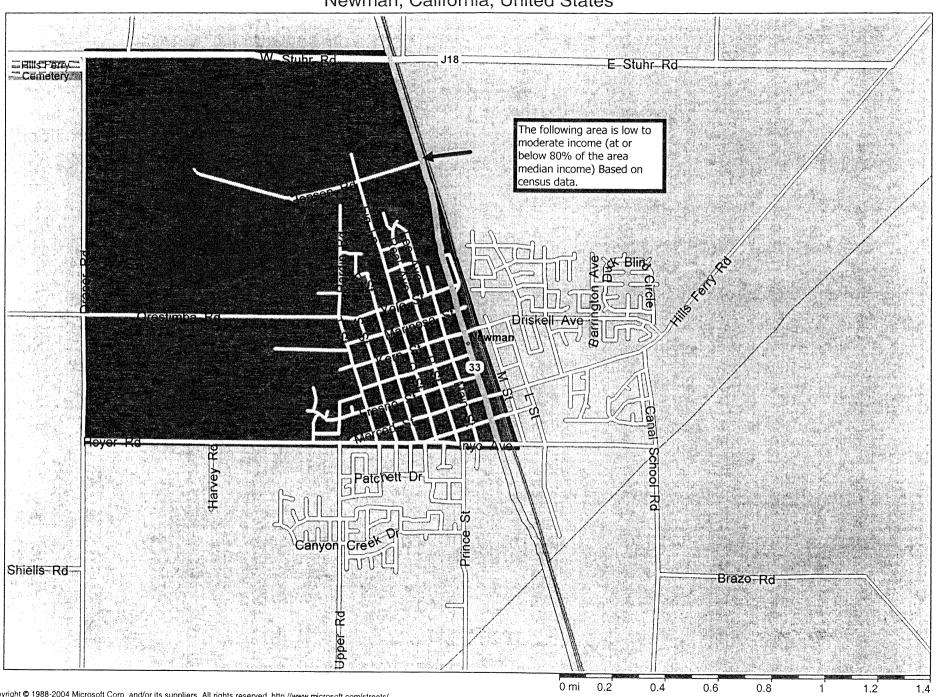
Hickman, California, United States



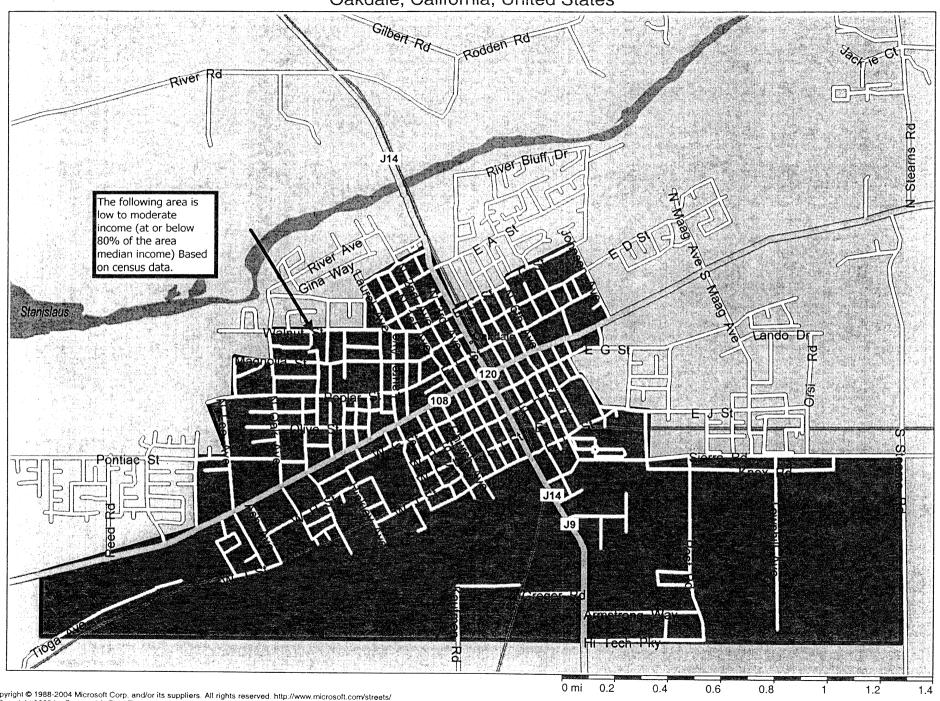
Keyes, California, United States



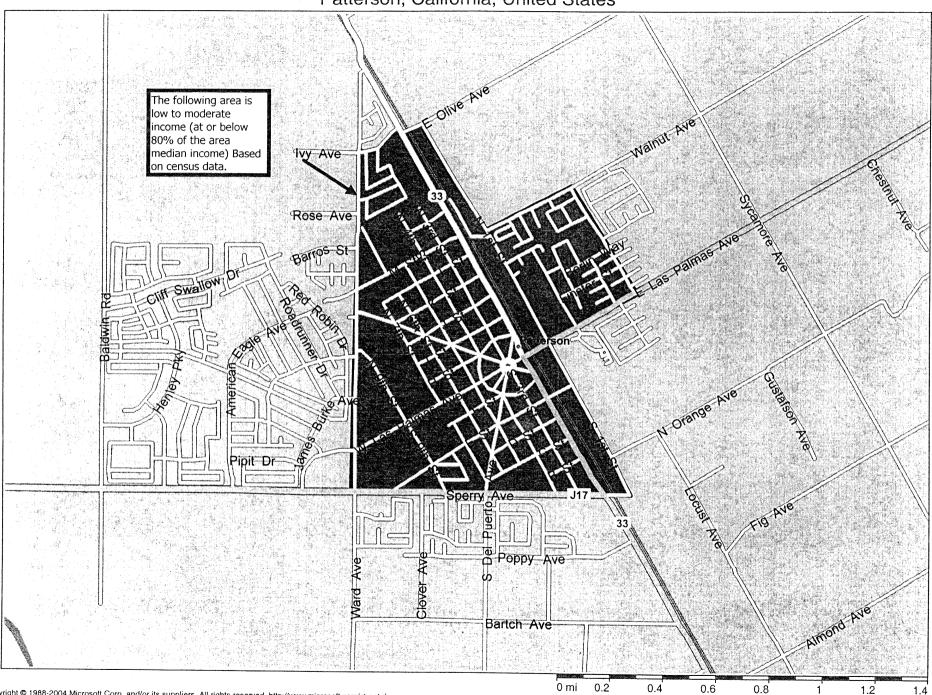
Newman, California, United States



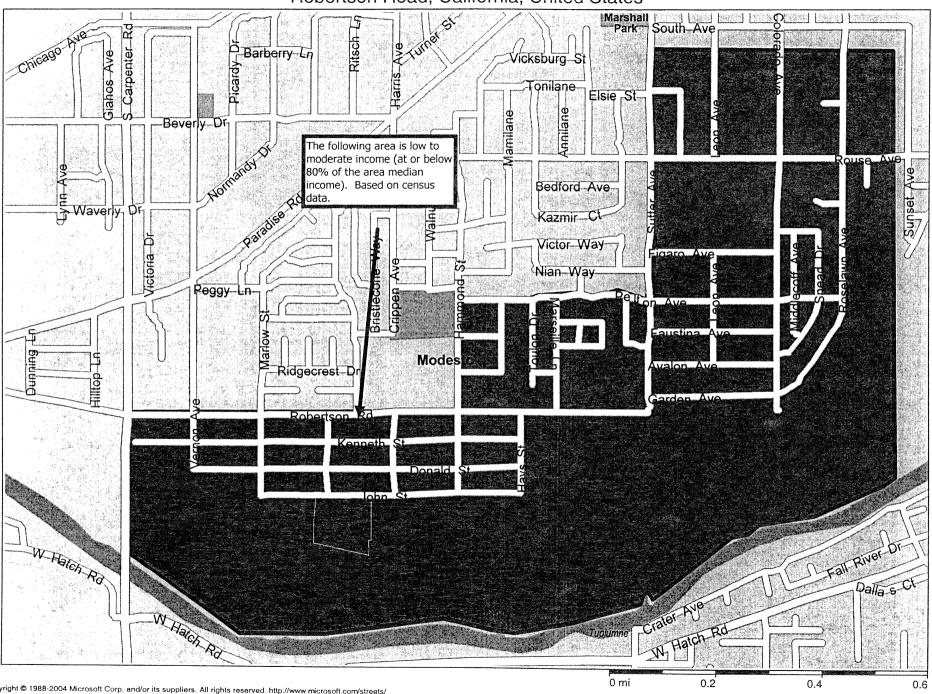
Oakdale, California, United States



Patterson, California, United States



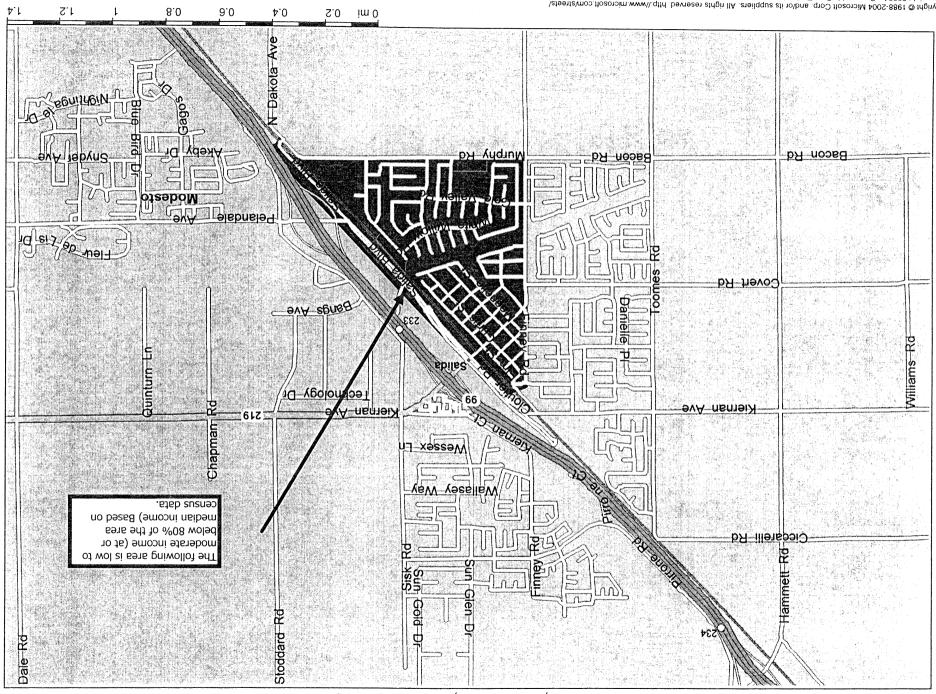
Robertson Road, California, United States



Robertson Rd-Sarden Ave ANA GOLEWA revA-esup Sunset Ave Barberry Ch Census data. median income). Based on below 80% or the area moderate income (at or The following area is low to Jeelu-Way Houser Ln Briggs Ave Reardo Way Modesto Ruberto-St-Roselawn-Paradise-Robertson Rd. (Weed & Seed), California, United States

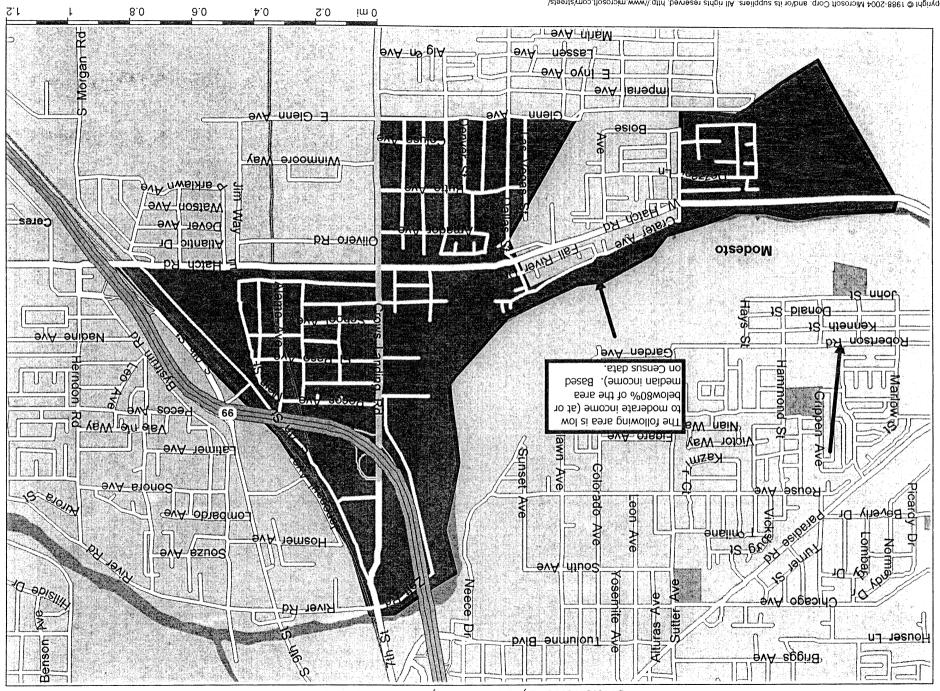
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Salida, California, United States



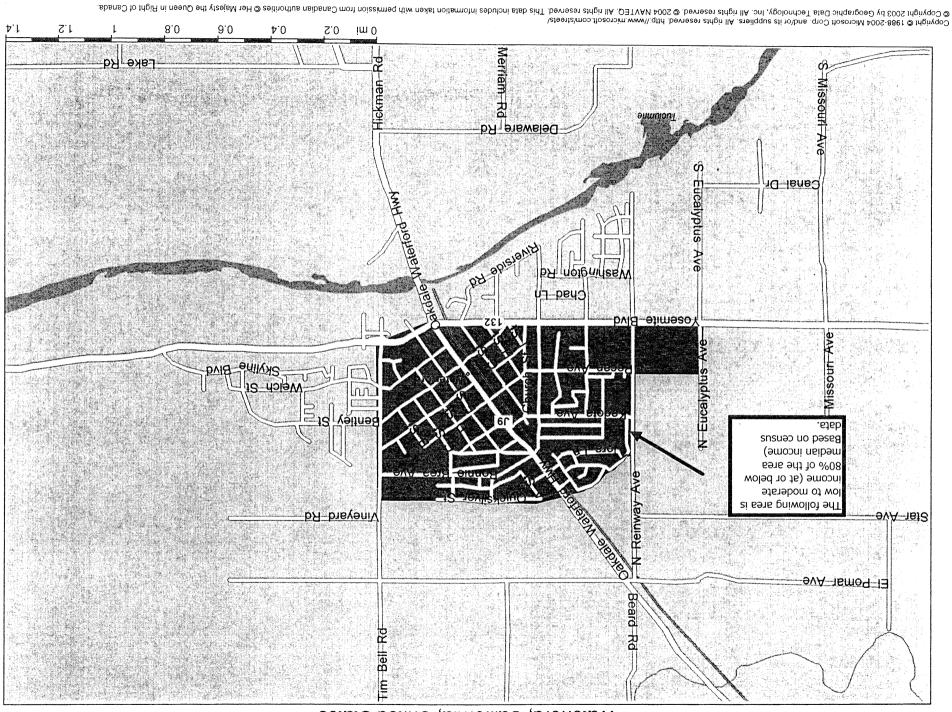
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Shackelford, California, United States

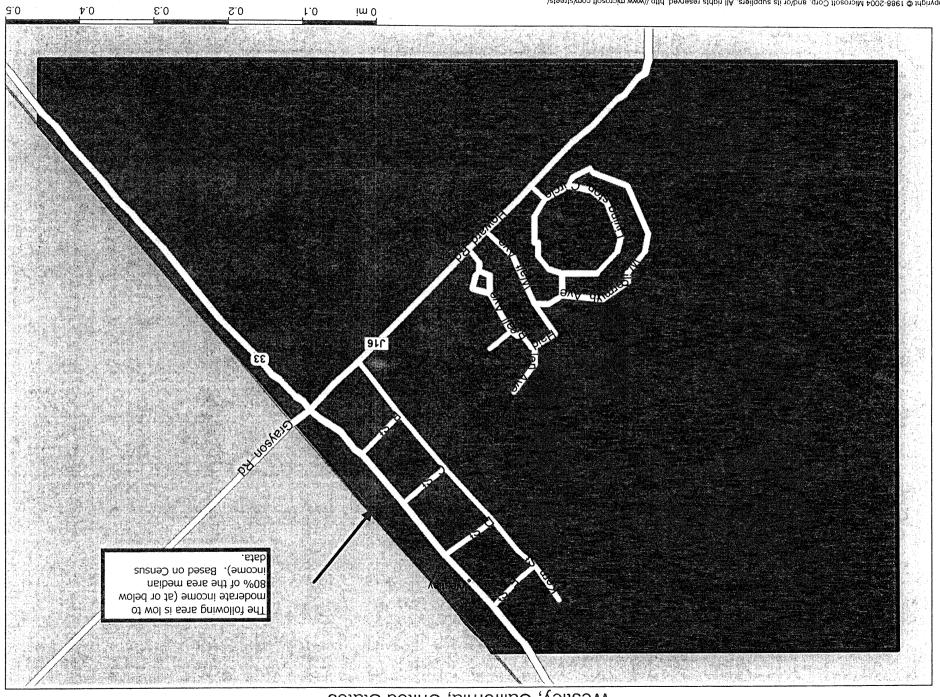


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Waterford, California, United States



Westley, California, United States



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