

Stanislaus County Sustainable Groundwater Management Act Delta-Mendota Subbasin Non-District Landowner Event



Agenda

1. Governance of Non-District Lands and County Role in the Sustainable Groundwater Management Act

Christy McKinnon, Stanislaus Co.

2. Groundwater Sustainability Plan Update

Anona Dutton, EKI

3. Water Year 2023 Annual Report

Leslie Dumas, Woodard, & Curran

4. Opportunities for On-Farm Recharge: Successes, Challenges, and Resources

Rogell Rogers, Sustainable Conservation

5. Closing Thoughts, Questions, Survey

Christy McKinnon, Stanislaus Co.





Stanislaus County Department of Environmental Resources Groundwater Resources Division

NORTHWESTERN DELTA-MENDOTA GSA

Sustainable Groundwater Management Act

County Jurisdictional Roles and Subbasin Management Responsibilities



Presented By Christy McKinnon, Water Resources Manager Delta-Mendota Subbasin Non-District Landowner Event #1 April 22 2024

Stanislaus County Priorities and Goals

- Enhancing Community Infrastructure
- Deliver Efficient Public Services
- Developing a High-Performing Economy
- Protect agricultural resources
- Ensure reliable water sourcesquality and quantity
- Protect our natural resources to improve the quality of life for County residents

"Groundwater management in

California is best accomplished

locally" - Gov Jerry Brown

Overview of Well Permitting

State Well Standards	 DWR Bulletin 74-81/90 Defines minimum statewide standards for water quality protection; Currently being updated by DWR 	
Well Ordinance	 Protects groundwater quality; Adopts State Well Standards Can define local standards that are more restrictive 	
Groundwater Ordinance	 Protects groundwater quantity by prohibiting unsustainable extraction If Groundwater Sustainability Agencies do not find wells consistent with their Groundwater Sustainability Plans, applicants must include substantial evidence extraction is sustainable; Subject to CEQA review 	
Ministerial Permits	 Require little or no judgment or deliberation Can be issued "over the counter" 	
Discretionary Permits	 Require judgment or deliberation Trigger requirement of a CEQA review unless Categorically Exempt 	



Stanislaus County Groundwater Ordinance

Chapter 9.37.050 Exemptions

- Replacement wells (similar capacity and construction)
- De minimis wells (less than 2 acre-feet/year)
- "Water resources management practices of public water agencies that have jurisdictional authority within the county, and their water rate payers, that are in compliance with and included in ... an approved groundwater sustainability plan" (GSP).

Chapter 9.37.045 Application

 Upon adoption of a GSP, the prohibition and requirements of the Groundwater Ordinance shall be applicable to any groundwater well from which the county reasonably concludes extraction is unsustainable. Applicability of the County Groundwater Ordinance to Sustainable Groundwater Management

- Adopted in late 2014 as the first Groundwater Ordinance explicitly aligned with the requirements of SGMA
- Developed County-wide discretionary well and groundwater extraction permitting program
- Developed a PEIR for implementation of the discretionary permitting program under a grant from DWR
- Adoption of program to evaluate compliance with Governor's Executive Order N-7-22

Groundwater Sustainability Agencies Implement Groundwater Sustainability Plans

GSAs within the Stanislaus County portion of the Delta Mendota Subbasin, (Left).

Irrigation Districts within the Stanislaus County portion of the Delta Mendota Subbasin, (Right)

North-Western Delta Mendota GSA-

Stanislaus County area of Plan Oversightnon-district lands, El Solyo and Eastin Water Districts.



Authorities and County Groundwater Management

Dicoricom



Authority to Require Groundwater Monitoring Data Collection (Ch 9.37.065) Individual well and extraction permit monitoring requirements Water Use Accounting Adoption of regional monitoring requirements



Authority to Require Investigations (Ch 9.37.045B and 060C) County can require owners/operators of wells to provide substantial evidence of sustainable extraction

County can perform or require focused investigations to gather data for groundwater management



Authority to Regulate Extraction (Ch 9.37.060B and C)

Groundwater Extraction Permit System Enforcement of prohibition against unsustainable extraction

Questions???



DELTA-MENDOTA SUBBASIN RESPONSE TO INADEQUATE DETERMINATION

22 APRIL 2024

NON-DISTRICT LANDOWNER WORKSHOP



OVERVIEW

- Delta Mendota Subbasin (Basin) revised Groundwater
 Sustainability Plan (GSP) overview and timelines
- Stakeholder outreach
- Progress meetings with the State Board
- Summary of GSP corrective actions and important revisions
- Adaptive management framework



GSP OVERVIEW AND TIMELINE



BACKGROUND

- 23 GSAs formed by 2017
- 6 GSPs submitted January 2020
- DWR issued Incomplete letter January 23, 2022
- 6 Revised GSPs submitted July 2022
- DWR issued Inadequate Determination on March 2, 2023
- State Board intervention process triggered





GSP TIMELINE



Regular meetings of CC and TWG on Technical and Policy Issues are conducted throughout the GSP development process



STAKEHOLDER ENGAGEMENT



STAKEHOLDER ENGAGEMENT

- Regular Coordination Committee meetings
- Local GSA Board meetings
- Basin stakeholder workshops (webinar) on revised GSP to be held in April & May 2024
- Collaboration with Water Leadership Institute on 4-part stakeholder engagement series
- Multiple State Board Tours
- Newsletters on revised GSP & SGMA progress
- Draft GSP chapters released for public review in April 2024

PROGRESS MEETINGS WITH THE STATE BOARD



SEVEN MEETINGS TO DATE WITH STATE BOARD TO ADDRESS DEFICIENCIES

- Mar 2023 GSP revision and potential probationary process
- July 2023 transition to single GSP, water level Sustainable Management Criteria (SMC)
- Sep 2023 water quality and land subsidence SMC
- Oct 2023 land subsidence SMC
- Dec 2023 revisiting water level SMC, well impact analysis, well mitigation program
- Feb 2024 water quality SMC
- Apr 2024 water budget and demand management



STATE BOARD TOURS

- November 2023
 - Overview of groundwater management partnerships in southern Delta-Mendota
- April 2024 Overview of water projects and infrastructure in northern Delta-Mendota



Tour Locations for the April SWRCB Tour

SUMMARY OF PLAN CORRECTIVE ACTIONS AND IMPORTANT REVISIONS



GSP STRUCTURE AND CONTENT

- Introduction and Plan Area
- Hydrogeological Conceptual Model (HCM)
- Groundwater Conditions Assessment
- Water Budget
- Sustainable Management Criteria (SMCs)
- Monitoring Network
- Projects & Management Actions (P&MAs)
- Plan Implementation



* 23-CCR Sections 352.6 , 354.8-20; www.water.ca.gov/groundwater/sgm/gsp.cfm



SUMMARY OF DWR DETERMINED DEFICIENCIES

Deficiency #1: "The GSPs do not use the same data and methodologies"

Deficiency #2: "The GSPs have not established common definitions of undesirable results in the Subbasin"

Deficiency #3: "The GSPs in the Subbasin have not set sustainable management criteria in accordance with the GSP regulations"

Deficiency #4: "The management areas established in the Plan have not sufficiently addressed the requirements specified in 23 CCR § 354.20"



ADDRESS DEFICIENCY #1 & #4 – PREPARE A SINGLE GSP AND ELIMINATE MANAGEMENT AREAS





PLAN AREA

- Defined 7 GSA Groups
- Summary of jurisdictional areas
- Existing water resources and management programs
- Existing and anticipated land use
- Summary of stakeholder engagement





HYDROGEOLOGIC CONCEPTUAL MODEL

- Developed 3-D HCM model of the Basin using Leapfrog
- Defined two Principal Aquifers – Upper Aquifer and Lower Aquifer
- Developed 6 representative cross-sections depicting major stratigraphic and structural features of the Basin



3-D Model of the Basin



Cross section E-E' of the Basin

GROUNDWATER CONDITIONS

- Described current (Water Year 2023) and historical groundwater conditions
- Assessed groundwater elevations, groundwater storage, groundwater quality, land subsidence, interconnected surface water (ISW), and groundwater dependent ecosystems (GDE)





GROUNDWATER CONDITIONS – GROUNDWATER ELEVATIONS AND STORAGE

- Groundwater generally flows northeastward toward neighboring basins
- Water levels have become more stable in the recent years; however, there are areas of the Basin, especially in the Lower Aquifer, with localized groundwater declines
- Groundwater conditions in adjacent basins have a big influence on Basin conditions



Long-term hydrograph for the Upper Aquifer



STATE BOARD IDENTIFIED THE COCs THEY WANTED TO THE BASIN TO ADDRESS

Constituent of Concern	Screening Level	Screening Level Type
Arsenic	10 ug/L	Primary Maximum Contaminant Level (MCL)
Nitrate as Nitrogen MCL	10 mg/L	Primary
Nitrate and Nitrite as MCL Nitrogen	10 mg/L	Primary
1,2,3-TCP MCL	0.005 ug/L	Primary
Gross Alpha MCL Radioactivity	15 pCi/L	Primary



GROUNDWATER CONDITIONS – GROUNDWATER QUALITY

- Four of the six COCs (TDS, As, CR+6, Gross Alpha) are present due to the geology of the Basin aquifers as documented in studies dating back to the early 1900s
- These COCs are either very widespread (TDS) or have very limited occurrence pre-2015 and minimal change post-SGMA



Pre-SGMA TDS Concentration (2005-2014)



GROUNDWATER CONDITIONS – LAND SUBSIDENCE

- Subsidence hotspots are located outside of the Basin and is impacting conditions in the Basin
- GSAs have done extensive work to understand causes and identify actions to mitigate subsidence in the Basin

Vertical displacement June 2015 – June 2023



TRE Altamira InSAR



GROUNDWATER CONDITIONS – ISW

- Sections of San Joaquin River are identified as "likely ISW"
- Fresno Slough, Los Banos Creek, Orestimba Creek, and Del Puerto Creek are identified as "potential ISW"



Identified ISW within the Basin



WATER BUDGET

- Used CVHM2-SJV (Model) to produce consistent Basin-wide water budgets
- Enhanced Model resolutions within the Basin using refined datasets
- Extended Model through WY 2023
- Incorporated multiple climate change scenarios for projected water budget



From: DWR Handbook For Water Budget Development With or Without Models

WATER BUDGET SUMMARY

 Historical, current, and projected overdrafts ranged from 124,009 (~24% of average annual pumping) to 166,000 (~31% of average annual pumping)

Historical, Current, and Projected Water Budget (All Values in Average AFY) Inflow (+) / Outflow (-)





SUMMARY OF DWR DETERMINED DEFICIENCIES

Deficiency #1: "The GSPs do not use the same data and methodologies"

Deficiency #2: "The GSPs have not established common definitions of undesirable results in the Subbasin"

Deficiency #3: "The GSPs in the Subbasin have not set sustainable management criteria in accordance with the GSP regulations"

Deficiency #4: "The management areas established in the Plan have not sufficiently addressed the requirements specified in 23 CCR § 354.20"


SUSTAINABLE MANAGEMENT CRITERIA

- Sustainability indicators (SIs) are the six effects that, when significant and unreasonable, become undesirable results
- Minimum thresholds (MTs) are the quantitative values representing groundwater conditions at a representative monitoring site that, when exceeded, may cause an undesirable result(s)
- Measurable Objectives (MOs) are quantitative goals that reflect the basin's desired groundwater conditions and allow the GSA to achieve the sustainability goal within 20 years
- Interim Milestone (IM) is a target value representing measurable groundwater conditions, in increments of five years, set by an Agency as part of a Plan



REPRESENTATIVE MONITORING NETWORK

- I I 0 water level Representative Monitoring Sites (RMS)
- 91 water quality RMSs
- 35 land subsidence RMSs, alongside with InSAR monitoring
- 25 ISW RMSs





Network for Water Levels

REVISED UNDESIRABLE RESULT CRITERIA



REVISED MT AND MO



MT: Set at 2015 low water level*

 MO: Set at 2015 high water level*
* If 2015 data are not available, use 2015 interpolated values as MO and MT based on raster or historical data

- MT: Greater of MCL or baseline conditions
 - "Baseline": Average measured concentrations in either: (1) last year prior to 2015; or if no data are available from 2010-2014, (2) first year after 2014, plus maximum annual range

MO: MCL



MT: Set as 2 ft total (cumulative) subsidence between 2020 and 2040, maximum 5-year average rate of 0.2 feet per year.

6)

 MO: No additional cumulative subsidence beyond 2040; 5-year average rate = 0 ft/yr





Not applicable





SMC JUSTIFICATION

Consistent with Potential Action GL-6 from Tulare Lake staff report:

In general, setting groundwater level MTs at or above 2015 groundwater elevations **would avoid undesirable results** for other sustainability indicators beyond undesirable results that occurred before, and had not been corrected by, January 1, 2015.

- □ The resultant SMCs are designed to not have negative effects on other Sustainability Indicators (CCR 354.28(B)).
- The resultant SMCs and Basin-wide well mitigation plan are protective of beneficial uses & users.
- Any new exceedance will have to be evaluated in accordance with the MT avoidance / exceedance policy that will be in the GSP to assess if they are due to GW recharge or extraction.



DRAFT PRODUCTION WATER WELL IMPACTS ANALYSIS RESULTS

Scenario	Dewatered Production Water Well Count	Estimated Depletion of Supply* (AFY)	Percentage of Total Groundwat er Use
#I:Worst Case (all MTs exceeded)	160	15,160	2.68%
#2: High-End Bracketed (RMW with highest # of wells)	139	12,690	2.25%
#3: Low-End Bracketed (RMW with lower # of wells)	0	0	0%
#4: Stochastic Predictio n (5,000 realizations)	4 WY 2022 annual bur	4,026	0.71%

urban/domestic/municipal wells and 236 AF/well for other production wells

Based on DWR Reported Dry Wells, 21 wells have gone dry since 2015, with a few more dry wells reported directly to GSA representatives



Upper Aquifer Wells potentially dewatered at MTs under Worst Case

ADAPTIVE MANAGEMENT FRAMEWORK



SUSTAINABLE YIELD (SY)

- SGMA defines sustainable yield as "the maximum quantity of water, calculated over a base period representative of long-term conditions in the basin and including any temporary surplus, that can be withdrawn annually from a groundwater supply without causing an undesirable result" (CWC, §10721(w)).
- SY = Average Pumping-Average Overdraft
- SY: ~307,000 AFY





GSAs HAVE IDENTIFIED PROJECTS & MANAGEMENT ACTIONS (P/MAs) TO ACHIEVE THE BASIN'S SUSTAINABILITY GOAL

- Pumping reduction
- Increase Supply Augmentation Projects
 - Recharge
 - Recycled water
 - Stormwater capture
 - Construction of new surface water storage projects
 - Water exchange/transfers/purchases
- Potential targets to achieve:
 - I27,000 AFY based on Historical Period (2003-2018)
 - I36,000 AFY based on Historical and Current Periods (2003-2023)







SEVEN-PART PUMPING REDUCTION FRAMEWORK

I) Monitoring and data collection policy

- Quarterly groundwater level measurements (monthly in hotspot areas identified by GWL-MT avoidance policy) and annual water quality sampling (semi-annual in hotspot areas identified by WQ-MT exceedance policy)
- Meter GW production, or estimate with an equivalently effective method
- Replace composite or active production RMWs with dedicated monitoring wells

2) Overdraft mitigation policy

- GSAs will collectively reduce total pumping by at least 42,000 AFY
- Incremental reduction in overdraft from 20% by 2026 to 100% by 2030
- May include pumping reduction achieved under Subsidence mitigation policy

3) **GWL-MT** avoidance policy

- Define RMW-specific groundwater level triggers and zone of influence
- Develop RMW-specific pumping reduction plan

4) WQ-MT exceedance policy

- Define RMW-specific groundwater level triggers
- Investigate cause of exceedance → Pumping/GWL decline or other management actions
- Develop and implement mitigation plan

5) Subsidence mitigation policy

- Set trigger as 3-year moving average rate of subsidence that exceeds 0.2 ft/year
- Lower aquifer pumping will be limited to 0.25 AF/acre within the zone of influence (0.5 mile of critical infrastructure)

6) **Groundwater allocation backstop**

 Consistent with process outlined in the MOA, if GSA(s) have GWL MT exceedances for two consecutive years and/or fail to achieve their minimum pumping reduction required under the overdraft mitigation policy, GSA(s) will be required to implement a groundwater allocation program

7) Special Conditions for Drinking Water Suppliers

- Drinking water suppliers are exempt from pumping restrictions but will impose water conservation measures as needed.
- Suppliers will participate in monitoring and will investigate changing pumping from Lower to Upper Aquifer if feasible.

PUMPING REDUCTION POLICY TIMELINES

- CC directed policy to be included in the GSP: April 2024
- Planned GSP Adoption by GSAs (inclusive of policies): July 2024
- Boots on the Ground / Implementation Plan Development by GSAs: By October 2024
- Implementation: By January 2025



GSP TIMELINE



Regular meetings of CC and TWG on Technical and Policy Issues are conducted throughout the GSP development process



HOW TO ENGAGE

- Review the draft chapters posted on the SLDMWA website
- Attend regular public meetings hosted by GSAs and/or CC
- Attend the stakeholder workshop (webinar) on revised GSP







ek



Delta-Mendota Subbasin WY 2023 Annual Report

Leslie Dumas Senior Technical Leader April 22, 2024





Water Year (WY) 2023 Annual Report

- Water Year 2023 Annual Report submitted to DWR by April 1, 2024 deadline
- Required elements include:
 - Executive summary
 - Groundwater level contour maps
 - Groundwater level hydrographs
 - Groundwater extraction
 - Surface water use
 - Total water use
 - Change in storage maps and graphs
 - Description of implementation progress





Seven GSP Regions in the Delta-Mendota Subbasin





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Sustainability Goal

The sustainability goal for the Delta-Mendota Subbasin was established to succinctly state the objectives and desired conditions of the Subbasin that culminates in the absence of undesirable results by 2040:

The Delta-Mendota Subbasin will manage groundwater resources for the benefit of all users of groundwater in a manner that allows for operational flexibility, ensures resource availability under drought conditions, and does not negatively impact surface water diversion and conveyance and delivery capabilities. This goal will be achieved through the implementation of proposed projects and management actions to reach identified measurable objectives and milestones through the implementation of the Groundwater Sustainability Plan, and through continued coordination with neighboring subbasins to ensure the absence of undesirable results by 2040.



Groundwater Level Contour Maps – Upper Aquifer







Groundwater Level Contour Maps – Lower Aquifer







Groundwater Level Hydrographs – Upper Aquifer



💫 Woodard & Curran

Groundwater Level Hydrographs – Lower Aquifer



Woodard & Curran

Groundwater Extraction

Water Use Sector	WY2023 Total (AF)	Measurement Method	Measurement
		(Direct or Estimate) ¹	Accuracy (%)
Urban/Domestic/Municipal	20,700	Estimate	Unknown
Industrial	5,800	Estimate	Unknown
Agricultural	181,300	Estimate	Unknown
Managed Wetlands	20,600	Direct	Unknown
Managed Recharge	2,900	Direct	0-5%
Native Vegetation	0	N/A	N/A
Other: Outside Subbasin	0	N/A	N/A
Total	231,300	Estimate	Unknown







Surface Water Use

Surface Water Source	WY2023 Total (AF)	Methods Used to Determine
Central Valley Project (CVP)	1,048,900	Meters
State Water Project (SWP)	700	Meters
Colorado River Project		
Local Supplies ¹	5,900	Meters
Local Imported Supplies	27,400	Meters
Recycled Water	21,700	Meters
Desalination		
Other ²	262,000	Meters
Total	1,366,600	Meters

than the Kings or San Joaquin Rivers.

² Surface water supplies sourced from the Kings and/or San Joaquin Rivers.





Total Water Use

Water Use Sector	WY2023 Total (AF)	
Urban/Domestic/Municipal	15,100	
Industrial	2,600	
Agricultural	1,005,700	
Managed Wetlands	317,500	
Managed Recharge	53,600	
Native Vegetation	0	
Other: Outside Subbasin	0	
Total	1,394,500	

Water Source Type	WY2023 Total (AF)	
Groundwater	216,200	
Surface Water	1,146,800	
Recycled Water	21,700	
Reused Water	9,800	
Other	0	
Total	1,394,500	





Change in Groundwater Storage







Implementation Progress

- Progress toward implementation reported individually for each of the six GSP regions
- Subbasin-wide implementation activities during WY2023 included:
 - Preparation of single GSP
 - Monthly Delta-Mendota Subbasin Coordination Committee meetings
 - Monthly meetings with State Water Resources Control Board and Department of Water Resources to discuss single GSP development process
 - Two subbasin tours held with State Water Resources Control Board representatives
 - Implementation of projects and management actions
 - Implementation of grant-funded projects, including several groundwater recharge projects, interconnected surface water and subsidence monitoring network improvements, and outreach and engagement



Overview of recharge

SustailmalonecGomaervation



Focus on on-farm recharge Key Benefits of On-farm Recharge grower-implemented, cost-effective, sustainable practice

- Restore overdrafted aquifers
- Meet SIGMA Regulations to restore ground water levels by 2040. Promote farmland longevity
- Dilute Legacy Nitrate Nitrogen levels in ground water
- Dilution of salinity levels in rootzone to promote Healthy plant growth and development

Successes, Challenges, and lessons learned for On Farm Recharge in winter 2023

My strategy for promoting On Farm Recharge (OFR): talk with local farmers, talk with the farmer's PCA's & CCA's and talk with the local irrigation district managers and ground water sustainability agencies.

• 5 steps to achieve successful OFR

- Determine if water is available for diversion and does the farmer have water rights
- $\circ\,$ Determine the Recharge suitability rating
- $\circ\,$ Choose the method of recharge that best fits the farm site
- $\,\circ\,$ Select the best recharge field design for enhanced water infiltration rate
- Select a person(s) to manage the recharge event in the field (record important data and ensure no unintended consequences during the recharge or flood event).

Is this program a good fit?

Choose the recharge practice:

Recharge trench or basin

 Permanent feature (15 years) – land taken out of production



On farm recharge

• Management practice in tandem with agriculture



Groundwater pumping is depleting reserves in the Central Valley











Management and Documentation of recharge events

On farm Recharge requires preparation and on-site management during the recharge event


Recording water applied during on farm recharge event: important to register achivements!



More on farm recharge success: **The new CA gold** (Surface Water for replenishment of aquifers)



Successful on farm recharge





Challenges encountered to achieve on farm recharge : Soil erosion due to large volume of water on sandy soil





Challenges encountered to recharge: Need greater grower participation to help mitigate flooding rivers and replenish overdrafted ground water aquifers

Mokelumne River. Winter 2022-23

Growers just outside the Irrigation District who do not have water rights but have access to water bypass or I.D's water canal (winter 2022-23)



Fields being uprooted for future new plantings: Recharge opportunity when plants are pulled



Fallow field on farm recharge

Fallow field previously planted to walnut conducting on farm recharge before replanting nut orchard. Meanwhile, planted Barley crop for the interim time to produce revenue.



Flooded Barley field



 Surface flood waters receded in Young recently planted Barley Field Postponement of field operations like pruning and dormant sprays to conduct on farm recharge when water is available





Tools to build a sustainable future for now and for our next generations SGM TECHNICAL ASSISTANCE PROGRAM FOR TRIBES, UNDERREPRESENTED COMMUNITIES, AND SMALL FARMERS



ON-FARM RECHARGE METHODS MANUAL A summary of strategies and challenges Prepared By: Sustainable Conservation Funded By: California Department of Water Resources August 2023





https://suscon.org/wpcontent/uploads/2023/08/Recharge-Methods-Manual_Case-Studies_2023.pdf





Water Use Efficiency

Direct and In-Lieu Rec

Projects

Management Actions

Partnerships

Resources

SGMA and Underrepresented Farmers

Impact of Groundwater Sustainability Plans on Underrepresented Farmers



May 2022



https://caff.org/sgmaunde rrepresentedfarmers/



"To evaluate the status of the groundwater resources of Stanislaus County in order to identify and develop programs and practices that ensure a reliable and sustainable groundwater supply for the benefit of its citizens, present and future, and to make recommendations to the County Board of Supervisors to adopt public policy that empowers such identified actions."

Stanislaus County Water Advisory Committee (WAC)



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https://www.stancounty.com/er/groundwater/



Questions and Answers

Contact

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Link to Online Survey: https://forms.office.com/g/BTvv2B nL1u?origin=lprLink Non-District Workshop

