

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS  
ACTION AGENDA SUMMARY

DEPT: Planning and Community Development

BOARD AGENDA # \*D-1

Urgent ☐

Routine ☒

AGENDA DATE August 26, 2014

CEO Concurs with Recommendation YES ☐ NO ☐  
(Information Attached)

4/5 Vote Required YES ☐ NO ☒

SUBJECT:

Approval to Open a 15-day Public Comment Period and Set a Public Hearing for September 23, 2014 at 9:05 a.m. to Consider Adoption of the Fiscal Year 2013-2014 Consolidated Annual Performance Evaluation Report (CAPER)

STAFF RECOMMENDATIONS:

1. Open the 15-day public comment period to consider adoption of the Fiscal Year 2013-2014 Consolidated Annual Performance Evaluation Report (CAPER).
2. Set a Public Hearing on September 23, 2014 at 9:05 a.m. to close the public comment period and consider adoption of the Fiscal Year 2013-2014 Draft Consolidated Annual Performance Evaluation Report (CAPER).

FISCAL IMPACT:

General administration costs for the preparation and distribution of the Consolidated Annual Performance Evaluation Report are paid for by the Planning - Special Revenue Grants budget. There is no fiscal impact to the County General Fund. The Stanislaus Urban County received an allocation of \$2,255,976 in Fiscal Year 2013-2014 for Community Development Block Grant and Emergency Solutions Grant activities.

BOARD ACTION AS FOLLOWS:

No. 2014-448

On motion of Supervisor Withrow, Seconded by Supervisor Monteith  
and approved by the following vote,

Ayes: Supervisors: O'Brien, Chiesa, Withrow, Monteith, and Chairman De Martini

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

1) X Approved as recommended

2)        Denied

3)        Approved as amended

4)        Other:

MOTION:

ATTEST:

  
CHRISTINE FERRARO TALLMAN, Clerk

File No.

## **DISCUSSION**

Stanislaus County, along with the cities of Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford, form what is known as the Stanislaus County Community Development Block Grant (CDBG) Urban County (hereafter referred to as the "Stanislaus Urban County"). Whenever a jurisdiction participates in the CDBG or Emergency Solution Grant (ESG) programs, a Consolidated Annual Performance Evaluation Report (CAPER) must be prepared after the end of each fiscal year and made available for a minimum fifteen-day public review period and submitted to the U.S. Department of Housing and Urban Development (HUD). As part of the CAPER citizen participation process, Federal regulations require a public hearing be held to solicit comments relative to the CAPER.

The CAPER consists of a number of discussion points which describe the outcomes of the CDBG and ESG programs from the previous fiscal year. These discussion items include the activities and accomplishments, during Fiscal Year 2013-2014, of the jurisdictions participating in the Stanislaus Urban County, as well as a summary of accomplishments for the non-profit agencies that were awarded public services grants from both the CDBG and ESG Programs. The CAPER includes an assessment of the three-year objectives of the Stanislaus Urban County's 2012-2015 Consolidated Plan (Con Plan) and the activities for Fiscal Year 2013-2014. Attachment "1" consists of the Stanislaus Urban County's Fiscal Year 2013-2014 Draft CAPER prepared for public review.

The Stanislaus Urban County received \$2,255,976 in Fiscal Year 2013-2014 for CDBG and ESG activities. The chart below includes the distribution of the allocations. All funds were allocated to specific projects and/or activities. Any unspent funds have been carried forward to Fiscal Year 2014-2015. The CAPER assesses the progress of each Stanislaus Urban County jurisdiction in their implementation of projects and programs listed and described in the Con Plan.

<b>Stanislaus Urban County Member</b>	<b>Activities</b>	<b>Administration</b>	<b>Total</b>
<b>Ceres</b>	\$235,442	\$14,784	\$250,226
<b>Hughson</b>	117,758	14,784	132,542
<b>Newman</b>	133,725	14,784	148,509
<b>Oakdale</b>	147,548	14,784	162,332
<b>Patterson</b>	133,577	14,784	148,361
<b>Waterford</b>	122,637	14,784	137,421
<b>Stanislaus County</b>	587,755	308,707	896,462
<b>Public Services</b>	211,206		211,206
<b>Fair Housing</b>		25,000	25,000
<b>FY 2013-2014 CDBG Subtotal</b>	<b>\$1,689,648</b>	<b>\$422,411</b>	<b>\$2,112,059</b>
<b>ESG</b>	132,944	10,973	143,917
<b>Total</b>	<b>\$1,822,592</b>	<b>\$433,384</b>	<b>\$2,255,976</b>

The following is a summary of CDBG funded activities undertaken by individual jurisdictions as well as county-wide activities/programs undertaken during Fiscal Year 2013-2014, which have been reported in the CAPER:

### **Stanislaus County**

#### *Program Administration*

As the "lead entity" of the Stanislaus Urban County, Stanislaus County is responsible for the overall administration of HUD programs which includes but is not limited to the preparation, adoption, and implementation of program plans (Consolidated Plan (Con Plan), Annual Action Plan (AAP), and Consolidated Annual Performance and Evaluation Report (CAPER)); monitoring the program and project files of each of the participating Stanislaus Urban County cities and each organization receiving funding; and enforcement of all applicable federal requirements.

In terms of program monitoring, Stanislaus County follows a HUD approved monitoring plan. As part of the monitoring plan, staff conducts program and project monitoring of all program types on a quarterly basis to ensure statutory and regulatory requirements are met by the sub-recipients (sub-recipients include Urban County City members, along with the locally funded non-profits), and that information submitted to the County is accurate and complete.

Agreements are executed with all sub-recipients which clearly state the project scope of work, performance measurement standards, reporting requirements, draw-down requirements, and all applicable federal requirements. The monitoring process consists of on-site field visits, desk audits, open communication and assistance to sub-recipients to create an acceptable data collection and reporting system.

*Parklawn Sewer Infrastructure Project*

During Fiscal Year 2013-2014, the Departments of Planning and Public Works staff worked together to secure additional funding from the California State Water Board's Clean Water State Revolving Fund (CWSRF) Program to complete the construction of Phase II of the Parklawn Sewer Project. The application was submitted by the Department of Public Works in August of 2013. The application has been approved, final funding agreements have been executed, and construction on Phase II began the week of August 18, 2014.

*Airport Sewer Infrastructure Projects:*

In Fiscal Year 2013-2014 Stanislaus County worked with the City of Modesto to conduct a Measure M advisory vote as required for extension of sewer services into the unincorporated portion Airport Neighborhood. City of Modesto voters approved the Measure M vote in November of 2013. Fiscal Year 2014-2015 CDBG funds will be utilized to follow the same model used with the Parklawn Sewer Infrastructure Project. Funds will be used to install a sewer "trunk-line" along Kerr Avenue, as the first phase, while the County pursues CWSRF funds to complete construction of the project.

*Empire Infrastructure Project Phase 1B, 2, and 3*

In Fiscal Year 2013-2014 staff explored alternative designs for the storm drain project that would provide a more reasonable cost for improvements to the community. Stanislaus County Public Works has completed a feasibility study for a Low Impact Development (LID) swale storm water drainage system. The study provides a construction estimate of approximately \$2.9 million with contingency costs included to complete the entire system.

As part of the next steps for this project, staff will conduct community outreach to inform Empire property owners of the new LID system and financing options available for construction of the project. Stanislaus County also conducts the Prop 218 process to develop a County Service Area (CSA) for project assessment purposes. At the same time, staff will continue to seek alternative funding opportunities for the project to leverage any CSA community contributions.

**City of Ceres**

*Infill Infrastructure Project – Caswell Tract/Sequoia Village*

The City of Ceres completed construction of the 2012-2013 Caswell Tract/Sequoia Village Infill Infrastructure Project. This project was identified as a CDBG activity in Fiscal Year 2012-2013 and was originally planned to be leveraged with redevelopment and CDBG funds. Due to the loss of redevelopment funds, the city was forced to combine CDBG funds from Fiscal Years 2012-2013 and 2013-2014 allocations to complete the project. The project

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included 1,039 linear feet of curb and gutter, 4,241 square feet of sidewalk, and 3,530 square feet of asphalt patching.

### **City of Hughson**

#### *Fourth Street Infrastructure Project*

The City of Hughson completed the Fourth Street Infrastructure Project in the fall of 2013. The project consisted of the installation of 1,100 linear feet of curb, approximately 15,000 square feet of pavement connecting existing pavement to new curb and gutter, ADA ramps, and the 30,000 square feet of overlay. The City only expended \$20,818.69 of CDBG funds on the project because the project was leveraged with Congestion Mitigation and Air Quality Improvement (CMAQ) program. The City utilized CMAQ funds first on the project and CDBG funds were used to fund the remainder. The remaining funds will be rolled over into the City's Fiscal Year 2014-2015 project.

### **City of Newman**

#### *Tulare Street Infrastructure Project*

The City of Newman completed construction of the Tulare Street Infrastructure project from P Street to T Street. The project was completed in late spring of 2014. The project consisted of the following: replacement of 427 linear feet of curbs and gutters, replacement of 260 square feet of sidewalk, and the replacement of three alley approaches.

#### *Water Line Project Phase I*

The City of Newman began engineering work on of the Water Line project. The project is a multi-phased project and will consist of replacing water lines and outdated hydrants in various sections of the CDBG project area. Current lines and hydrants are non-compliant and pose health and safety issues. Phase I of the project is strictly for project engineering while phases II and III will consist of construction. Construction will begin in Fiscal Year 2014-2015.

### **City of Oakdale**

#### *Davitt Avenue Infrastructure Project – Phase I*

This project was identified as a CDBG activity in Fiscal Year 2010-2011 and was originally planned to be leveraged with redevelopment and CDBG funds. Due to the loss of redevelopment, the project was scaled back and construction was restructured into two phases with a plan to combine funds from multiple fiscal years. As a result, Phase I was completed in the summer of 2013. Phase I included the following improvements; removal of

437 linear feet of curbs and gutters, removal of 472 linear feet of existing piping, 1,166 linear feet of 8-inch water piping, 1,214 linear feet of 8 inch sewer line and 43,087 square feet of pavement reinforcement. Phase II will begin in Fiscal Year 2014-2015.

### **City of Patterson**

#### *Fourth Street Infrastructure Project*

The City of Patterson completed construction of the Fourth Street Infrastructure Project Phase I in July of 2014. Phase I included the removal of 1,006 linear feet of pipe, 2,704 linear feet of water line installation, and 4,200 cubic feet of asphalt concrete. This project is bounded by E Street to the north and Sperry Avenue to the south, and is part of the greater Downtown Infrastructure Improvements Project.

### **City of Waterford**

#### *La Gallina Avenue Infrastructure Project*

The City of Waterford began pre-construction work on the La Gallina Avenue Infrastructure project in Fiscal Year 2013-2014. City staff is currently working with a local utility company on the relocation of utility poles within the City right-of-way. The project will include the installation of curb, gutter, sidewalk, ADA accessible ramps, and storm drain infrastructure improvements along La Gallina Avenue from F Street to C Street. Construction on Phase I of the project will begin in Fiscal Year 2014-2015.

#### *Economic Development Program*

This program provided small grants to businesses located within the city of Waterford's City Council adopted commercial blight areas. Each business applicant provided a business plan and proposed budget to the City of Waterford, which went through thorough underwriting reviews. Throughout the last two Fiscal Years (2012-2014), five businesses were provided grant funding to allow for business improvements and expansion. As a result of the Economic Development funding, these businesses have been able to make needed upgrades to their operations, including the ability to hire new employees. Two businesses are currently in the process of being approved for an Economic Development grant through the City of Waterford's program. All funds are anticipated to be expended by the end of Fiscal Year 2014-2015.

### **Fair Housing Program**

Stanislaus County, on behalf of the Stanislaus Urban County, contracted with Project Sentinel to provide fair housing services that enabled and empowered members of the community to have open and informed housing opportunities and to overcome housing discrimination. The main objective of the agency is to raise the level of awareness of fair housing rights and responsibilities among home seekers, owners, managers, and the general public, as well as to enforce fair housing laws via investigation claims of housing discrimination.

Specific fair housing activity accomplishments are identified in the Summary of CDBG Program Accomplishments section of the CAPER.

### **Economic Development Program**

Stanislaus County originally identified an economic development program in the Fiscal Year 2012-2013 AAP. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative later determined the program did not qualify as an eligible activity. The program was subsequently put on hold in Fiscal Year 2012-2013 due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent. In Fiscal Year 2014-2015 Stanislaus County will work with its Con Plan consultant to develop a revised economic development program through the next consolidated planning process for the Stanislaus Urban County.

### **Neighborhood Revitalization Strategy Area (NRSA) Program**

The NRSA's for the Parklawn and Airport Neighborhoods, approved by HUD in December 2012, cover a five year period (Fiscal Years 2012-2017) during which Stanislaus County staff proposed to engage local non-profits with experience in implementing Revitalization Strategy (RS) activities, including but not limited to experience with developing Community Development Based Organizations (CDBOs). The ultimate objective of the RS is to empower low-income residents through a targeted approach aimed at revitalizing the neighborhoods by investing resources that will improve/add housing stock, provide economic development opportunities through job creation, install needed infrastructure, and provide public services.

As of the end of Fiscal Year 2013-2014, Stanislaus County has acquired two vacant lots in the Parklawn Neighborhood, which will be used to build affordable housing units for low-income families utilizing Neighborhood Stabilization Program funds. One unit was acquired in the Airport Neighborhood and will be rehabilitated and sold to a low income first time home buyer.

The first phase of the Parklawn Sewer Infrastructure Project took place in Fiscal Year 2013-2014 (fully funded with CDBG funds). Stanislaus County will construct the remaining phases of this project with the support from a \$5 million California State Water Board grant in Fiscal Year 2014-2015. This allowed Stanislaus County to allocate Fiscal Year 2014-2015 CDBG funds to the Airport Neighborhood Sewer Project.

Stanislaus County funded two non-profit organizations to provide direct services to Airport Neighborhood residents: Orville Wright Elementary and the Parent Resource Center. Both organizations provided much needed services to 550 Airport residents such as crisis intervention, job and education training, food assistance, and childcare services.

Specific NRSA activity accomplishments can be found in the Fiscal Year 2013-2014 summary of NRSA Accomplishments for The Airport and Parklawn Neighborhoods which is included as an attachment to the CAPER.

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### **Neighborhood Stabilization Program (NSP)**

During Fiscal Year 2013-2014, the Stanislaus Urban County acquired four foreclosed homes through the NSP and sold six NSP homes to first time homebuyers. NSP homebuyers were provided Down Payment Assistance (DPA) to purchase the NSP homes using HOME Investment Partnerships Program (HOME) or CalHome Program funds. The rehabilitation of NSP homes has had an economic benefit to local workers, material suppliers, and small business owners.

As a result of the decline in foreclosures, a substantial amendment to Stanislaus County's NSP program was conducted in May of 2014 to allow use of NSP funds for the demolition of vacant and abandoned dangerous buildings.

### **Public Service Programs**

The Stanislaus Urban County set-aside \$211,206, or approximately 10% of its CDBG Entitlement funds, for the Public Service Grant Program. Under the program, Stanislaus Urban County public service grants are awarded to non-profit organizations that provide new or expanded services to eligible Stanislaus Urban County area residents. The activities funded must be targeted for one of the following CDBG national objectives: directly benefit low income individuals; elimination of blighting conditions; or, response to economic distress and dislocation.

During Fiscal Year 2013-2014, the Stanislaus Urban County provided funding to 12 non-profit service providers for 14 different programs. Non-profits and service providers applied for the grants through a competitive process, with a maximum grant amount award of \$20,000. Over 27,000 Urban County residents received services from the 12 non-profit service providers awarded. Services received included emergency food assistance, utility assistance, respite child care, case management, shelter services, education classes, and resource referrals.

Specific Public Services activity accomplishments may be found on pages 61-66 of the Summary of CDBG Program Accomplishments section of the CAPER.

### ***Emergency Solution Grant (ESG) Programs***

The Stanislaus Urban County was awarded \$143,917 in Fiscal Year 2013-2014 ESG program funds. Homeless Service providers were competitively awarded ESG funding through the Public Service application process. The ESG program provides funding for emergency and transitional shelters, and for homeless prevention and rapid re-housing assistance for homeless persons, or persons at-risk of homelessness. To be eligible for ESG assistance, an ESG project must serve either homeless persons or extremely low income households, defined as those at or below 30% of the area median income.

During Fiscal Year 2013-2014, the Stanislaus Urban County provided funding to 5 homeless service providers for 7 different programs. 42% of the total grant awards went towards emergency and transitional shelter programs, 42% went toward homeless prevention and



rapid re-housing program, 9% went towards funding data entry for the Homeless Management and Information System (HMIS), and the remaining 7% was utilized to administer ESG. Over 1,200 homeless persons, or persons at-risk of becoming homeless, were assisted with overnight shelter, emergency food, and housing stability assistance throughout Fiscal Year 2013-2014.

Specific ESG activity accomplishments may be found on pages 40-50 in the ESG Program Performance section of the CAPER.

### **Partnerships**

The Con Plan outlines the need for jurisdictions and other agencies to form partnerships to achieve the communities' objectives. Homeless services, workforce development and neighborhood revitalization strategies are issues that have been identified in the Con Plan. The CAPER discusses the progress of the programs and partnerships that have been formed to respond to those issues which are presented below:

- The cities of Modesto, Turlock, the non-profit We Care, the faith-based community, the business communities, the Salvation Army, and Stanislaus Urban County participated in programs that helped further address the housing needs of the homeless population.
- Since 2006, the Homeless Management Information System (HMIS) Sub-committee made up of homeless service providers and jurisdictions, who are members of the Stanislaus County Housing and Support Services Collaborative (SCHSSC), have been working to improve the data collected in Stanislaus County's HMIS system. This system functions to provide a central location, accessible by service agencies, for data regarding the services received by the homeless population, including emergency shelter, transitional housing, permanent supportive housing, rental assistance, and case management services. The system information helps to ensure that homeless needs are being met; while at the same time making sure that duplication of efforts does not take place throughout the time frame of their assistance. This system requires technical assistance for system expansion and maintenance provided by the Housing Authority of the County of Stanislaus (HACS) on behalf of the SCHSSC. The HACS is the lead support agency for this collaborative and receives support from Stanislaus County staff to maintain data provided by participating ESG recipients.

### **Public Review**

As part of the public review of the Draft CAPER which is required to be a minimum of fifteen days, Stanislaus County staff conducts a series of public meetings during the months of August and September in Ceres, Hughson, Newman, Oakdale, Patterson, Waterford, and throughout the unincorporated areas of Stanislaus County to solicit input from the public regarding implemented activities and projects. Some of these public meetings are conducted as part of regularly scheduled Municipal Advisory Council (MAC) meetings and may occur prior to the official Draft CAPER being released as part of this agenda item. The location and

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times of all meetings have been advertised in both English and Spanish to the general public in the newspaper and the information is listed in the Draft CAPER.

Any comments received during the authorized public review period and the public meetings discussed above, will be incorporated as part of the final document. The final CAPER will be presented to the Board of Supervisors during the September 23, 2014 public hearing for formal adoption. Once adopted, the CAPER will be submitted to HUD to meet program regulatory requirements.

### **POLICY ISSUES:**

Adoption of the proposed CAPER supports the Board's priorities of A Safe Community, A Healthy Community, Effective Partnerships, A Well-Planned Infrastructure System, and Effective Delivery of Public Services by providing the community with the necessary funds to implement needed programs and projects.

The programs and projects represented in the CAPER are consistent with the goals and objectives of the Stanislaus County Consolidated Plan, General Plan, specifically the Housing Element, of all respective Stanislaus Urban County members.

### **STAFFING IMPACT:**

The implementation of the Federal CDBG and ESG Programs used existing Planning and Community Development Department staff and there are no additional staffing impacts associated with the programs.

### **CONTACT PERSON:**

Angela Freitas, Planning and Community Development Director  
Telephone: 209-525-6330

### **ATTACHMENT:**

1. Fiscal Year 2013-2014 Draft Consolidated Annual Performance Evaluation Report (CAPER)

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**FISCAL YEAR 2013-2014**

**CONSOLIDATED ANNUAL  
PERFORMANCE EVALUATION  
REPORT  
(CAPER)**

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**DRAFT**

Stanislaus Urban County  
**CDBG • HOME • NSP • ESG**



Prepared By:  
STANISLAUS COUNTY  
PLANNING AND COMMUNITY DEVELOPMENT DEPARTMENT  
1010 10<sup>th</sup> Street Suite 3400 • Modesto, CA 95354

## SEPTEMBER 2014

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District 3 Terry Withrow, Vice Chairman  
District 4 Dick Monteith  
District 5 Jim DeMartini, Chairman



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# Second Program Year 2013-2014 Consolidated Annual Performance Evaluation Report

## GENERAL

### Executive Summary

Stanislaus County, recognized as an eligible Urban County by the U.S. Department of Housing and Urban Development (HUD), annually receives Community Development Block Grant (CDBG) funds and Emergency Solutions Grant (ESG) funds. In 2002, Stanislaus County formed the Stanislaus County Community Development Block Grant Consortium, which includes Stanislaus County unincorporated communities and the Cities of Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford, collectively hereafter referred to as the "Stanislaus Urban County."

As an application for these funds, HUD requires Stanislaus County to prepare and submit either a three or five-year Consolidated Plan (Con Plan) and Annual Action Plans. At the end of each fiscal year, Stanislaus County is also required to annually prepare the Consolidated Annual Performance and Evaluation Report (CAPER) to report the progress made in accomplishing the goals set forth in the Con Plan and Annual Action Plan (AAP) for the CDBG and the ESG Programs. This CAPER is for Fiscal Year 2013-2014, beginning July 1, 2013, and ending June 30, 2014.

In Fiscal Year 2013-2014, the Stanislaus Urban County continued its focus on effectively administering and implementing CDBG and ESG programs as well as the more recent funded programs which include the Neighborhood Stabilization Program (NSP), and Community Development Block Grant – Recovery (CDBG-R) programs.

The Fiscal Year 2013-2014 grant allocation amounts for each respective entitlement program were:

CDBG	\$ 2,112,059
ESG	\$ 143,917
<b>Total</b>	<b>\$2,555,976</b>

The Stanislaus Urban County members are also members in the City of Turlock/Stanislaus County HOME Investment Partnerships Program (HOME) Consortium (hereafter referred to as the "HOME Consortium"). The Fiscal Year 2013-2014 HOME allocation amount for the Urban County members was \$584,826.10.

As the lead agency, the City of Turlock administers the HOME program for the Stanislaus Urban County and reports comprehensive HOME activity for the partnering jurisdictions in the HOME Consortium CAPER. The HOME Consortium CAPER may be accessed by contacting the City of Turlock's Housing Program Services Division. Although the City of Turlock is responsible for reporting HOME activity to HUD, this document includes some of Stanislaus Urban County members' HOME housing activity accomplishments.

## Stanislaus Urban County

CDBG, ESG, and HOME funds are designed to primarily serve the low-income community as defined by the Area Median Income (AMI) limits for Stanislaus County, determined by the U.S. Department of Housing and Urban Development (HUD). The AMI's are broken down into the following categories (2013-2014 AMI limits):

Median Income	Income Limit Category	1 Person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
\$52,700	Extremely Low (30%)	\$11,800	\$13,450	\$15,150	\$16,800	\$18,150	\$19,500	\$20,850	\$22,200
	Very Low (50%)	\$19,600	\$22,400	\$25,200	\$28,000	\$30,250	\$32,500	\$34,750	\$37,000
	Low (80%)	\$31,400	\$35,850	\$40,350	\$44,800	\$48,400	\$52,000	\$55,600	\$59,150

Source: HUD December 2013

The above listed funding sources assisted the Stanislaus Urban County in helping to bring about change by addressing challenges within our community including but not limited to stabilizing the troubled housing market through acquisition, rehabilitation, down payment assistance, energy efficiency improvements, homeless prevention, and rapid re-housing opportunities, as well as essential public services for the low-income community.

These programs have also had an impact on the local workforce and economy as they have created job opportunities for those in the construction, real estate, and social service industries.

Specific Fiscal Year 2013-2014 projects and their accomplishments are identified in the respective program sections (CDBG and ESG) of this document.

The format of this document is designed after a HUD document template that includes a series of questions in relation to specific funding programs (CDBG, ESG, and HOME). Responses to those questions are provided directly below each question.

## PERFORMANCE & EXPERIENCE

### Consolidated Plan Progress Summary

#### 1. Assessment of the one-year goals and objectives:

- Describe the accomplishments in attaining the goals and objectives for the reporting period.
- Provide a breakdown of the CPD formula grant funds spent on grant activities for each goal and objective.

A summary of the accomplishments per jurisdiction for the Stanislaus Urban County is contained in the Community Development Summary section of this CAPER. The referenced section includes a breakdown of grant funds spent on grant activities.

#### 2. Describe the manner in which the recipient would change its program as a result of its experiences.

Based on past experience, Stanislaus County staff utilizes an infrastructure timeline that provides a timeliness framework for Stanislaus Urban County members to follow. This timeline helps outline a process that will ensure timely use of funds and



increase project efficiency. Without this in place, CDBG funded infrastructure projects may not be prioritized to meet the CDBG timeliness deadline every fiscal year.

With the elimination of Redevelopment Agencies in California, Stanislaus Urban County members have been constrained in accomplishing the revitalization, economic development, and community development needs of low-income communities and neighborhoods. As a result, Stanislaus Urban County members have had to adjust their activities and undertake only what their CDBG allocation allows them to complete. Many projects had to be scaled back substantially, which affected project completion timeframes.

In general, Stanislaus County staff sets and follows firm timelines for administration of any HUD programs that allow for timely expenditure of funds and project completion.

### **3. Affirmatively Furthering Fair Housing:**

#### **a. Provide a summary of impediments to fair housing choice.**

The prevalent impediments to fair housing choice identified within the 2012 Analysis of Impediments to Fair Housing (AI) included high foreclosure rates, high unemployment rates, and distressed economic circumstances within our County.

With regard to foreclosures, that issue is no longer a critical problem in Stanislaus County. According to the Central Valley Business Journal, market figures released by financial information company CoreLogic Inc. indicated that the rate of Modesto area foreclosures, among outstanding mortgage loans was 0.75 percent for the month of April, a decrease of 0.69 percentage points compared to April 2013 when the rate was 1.44 percent; the rate in May 2012 was even higher at 3.24. Further, foreclosure activity in Modesto was lower than the national foreclosure rate, which was 1.77 percent for April 2014. Mortgage delinquency rates were also down. In Modesto, 2.94 percent of Modesto's mortgage loans were 90 days or more delinquent compared to 4.93 percent for the same period last year, for a decrease of 1.99 percentage points.

Although not exclusively correlated, economic trends go hand in hand with housing and employment trends. Thus, the unemployment and foreclosure figures noted above speak to the improving economic conditions in Stanislaus County which in turn have an effect on individual's access to quality affordable housing.

While housing affordability levels improved during the past several years, in the housing market has shown signs of improvement in 2013 and 2014 as home prices continued to rise during this period. With the increase of home prices, however, home affordability has gone down. According to an August 2014 report by The Modesto Bee, significantly fewer Stanislaus homes are affordable for median-income families this year than at any time in the past five years. According to the report, only about 53% of the homes sold from April through June 2014, were affordable families earning the County's median income of \$52,700. In early 2012, nearly 93% of Stanislaus homes sold were considered affordable.

With improvements in the economy, unemployment figures have also improved over the past year. According to the California Employment Development Department, the unemployment rate in the Stanislaus County was 11.1 percent in June 2014, below the year-ago estimate of 13.3 percent. This compares with an unadjusted



unemployment rate of 7.3 percent for California and 6.3 percent for the nation during the same period.

**b. Identify actions taken to overcome effects of impediments identified.**

The Stanislaus Urban County members have continued to provide and/or acquire funding to continue the provision of affordable housing programs and/or projects such as Housing Rehabilitation Programs (HRP) and Down Payment Assistance (DPA) programs.

Funding from Neighborhood Stabilization Program (NSP), Community Development Block Grant and Emergency Solutions Grant (ESG) have provided the Stanislaus Urban County resources for the provision of affordable housing opportunities for low and moderate income families and individuals. Without these programs, many of those assisted would otherwise not have been able to realize homeownership, maintain affordable housing, and/or become housed after being homeless. These programs have positively impacted the lives of those served and are directly contributing toward healthier and more stable communities.

**Successor Housing Agency**

Stanislaus County and Stanislaus Urban County members have undertaken the dissolution process of their former redevelopment agencies. All seven (7) Stanislaus Urban County members are acting as Successor Housing Agencies for their respective former Redevelopment Agency.

**Multi-Family Housing Development**

To address the need for multi-family affordable housing, the City of Oakdale is the city with the most recent multi-family affordable housing project for extremely low, very low, and low-income seniors. The project cost was \$11.9 million and was financed through a variety of sources including Redevelopment Agency Housing Set-Aside, HOME Investment Partnerships Program, and low-income housing tax credits.

The cities of Newman and Patterson, have also completed multi-family affordable housing projects in recent years. These projects continue to provide affordable housing opportunities for low income families and are currently at full capacity.

In March 2014, the city of Turlock, lead of the City of Turlock/Stanislaus county HOME Consortium, celebrated the grand opening of Avena Bella, an 80-unit multi-family housing project with green building improvements. The 80-unit, \$17 million facility was developed by EAH Housing, a non-profit housing developer based out of San Rafael California.

**City of Modesto:** Although not part of the Stanislaus Urban County or the HOME Consortium, the City of Modesto, as its own HUD entitlement community, has undertaken several important multi-family housing development projects that have contributed to the affordable housing stock within Stanislaus County. The City of Modesto's most recent projects include but are not limited to:

**Archway Commons:** A 76 unit multifamily project providing affordable rental housing to low and very low income households. This project was completed in 2013 with a development cost of approximately \$21 million.

**Meadow Glen:** The City of Modesto recently completed a 31 unit affordable housing complex designed to provide housing opportunities to youth between the ages of 18 to 28 that are emancipated from the foster care system and/or are homeless. Supportive services to these youth will be provided by Stanislaus County Behavioral Health and Recovery Services, Aspiranet, Community Housing Shelter Services and others. This project was also completed in 2013.

**Hope Village:** In FY 2012-2013, Habitat for Humanity, Stanislaus completed Phase Two of the Hope Village Project. The Hope Village subdivision provided the City with 20 homeownership units for very low and low-income households in Modesto.

**Downey Terrace:** The City of Modesto recently completed a 12 unit affordable housing project designed to serve low income seniors.

**Bennett Place:** The City of Modesto recently partnered with Stanislaus County Affordable Housing Corp to develop an 18 unit affordable housing complex for individuals with mental disabilities.

#### **4. Describe Other Actions in Strategic Plan or Action Plan taken to address obstacles to meeting underserved needs.**

### **FUNDING**

One of the biggest challenges in meeting the needs of the underserved is the lack of sufficient funding for services provided by local governments, non-profits and other agencies. Service providers faced with this challenge are expected to provide more and more services with the same, if not smaller, budgets every year. Many non-profits and agencies struggle to operate and provide services in the face of limited funding. In fact, public service funding is over-subscribed each year. Most recently, the California Supreme Court's decision to eliminate Redevelopment via ABx1 26 (Redevelopment Agency Dissolution Act) has greatly reduced available local funding source match opportunities for both HOME and CDBG. Without this source of funding, the longevity of programs such as HOME may become limited as they have programmatic match requirements.

### **INDEPENDENT DECISION-MAKING**

Each jurisdiction makes their funding decisions independently. This may not have the benefit of having a wider perspective of the surrounding communities, or the planning area. However, each Stanislaus Urban County member is remote and separate from the other. In all cases, each jurisdiction opts to conduct infrastructure construction/rehabilitation that is specific in nature and does not negatively impact its Stanislaus Urban County partners.

### **INFORMATION SHARING**

Some non-profits and community organizations are not familiar with the HUD grant process or other funding resources that may be available to them. As a result, many organizations and non-profits have not used HUD funds and other types of financial assistance. Stanislaus County staff and those agencies familiar with the HUD process share information with others. The Continuum of Care (CoC) disseminates information effectively on a monthly basis throughout Stanislaus County.

### **TECHNICAL ASSISTANCE**

Technical assistance is provided at every opportunity. Stanislaus County staff responds to inquiries made by community organizations with both answers and

suggestions relative to the inquiry. Educational and support materials are provided upon request, either via access at our local office, or via the internet.

## **PARTNERSHIPS**

More ways need to be identified in order to encourage public and private partnerships and joint ventures between non-profit and profit housing developers. Partnerships offer more of a variety of services than individual agencies acting on their own and at times at a more affordable cost.

## **AFFORDABLE HOUSING**

There is a limited number of non-profit and for profit developers of affordable housing in Stanislaus County. Additional incentives for affordable housing in order to attract more development require consideration (please refer to the current Analysis of Impediments available at the following location: <http://www.stancounty.com/planning/cdbg/archive/Other/Analysis-impediments-2012-2013.pdf>)

## **Leveraging**

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### **5. Leveraging Resources**

#### **a. Identify progress in obtaining “other” public and private resources to address needs.**

The Stanislaus Urban County members make continued efforts to further affordable housing by offering a first time homebuyer DPA and housing rehabilitation programs. These programs have proven to be effective tools for leveraging other public resources to address affordable housing needs within the Stanislaus Urban County member service areas. Leveraging includes the following sources:

### **CALHOME FUNDS – Down Payment Assistance (DPA)**

In Fiscal Year 2011-2012 the County was awarded a CalHome grant, through the California Department of Housing and Community Development, in the amount of \$1,000,000. This funding was awarded and became available in March 2011 and was incorporated into the existing DPA Program. Stanislaus County continues to leverage HUD funds with CalHome funds to provide DPA to first time homebuyers.

### **CALHOME FUNDS – Housing Rehabilitation**

In Fiscal Year 2008-2009 the County was awarded a CalHome grant, through the State of California Department of Housing and Community Development, in the amount of \$750,000. This funding was awarded and became available in May 2009 and was incorporated into the existing Housing Rehabilitation Programs. Stanislaus County continues to leverage HUD funds with CalHome funds to provide housing rehabilitation assistance.

## **PUBLIC FACILITY FEES**

Stanislaus County partners with the Stanislaus Urban County cities and/or affordable housing developers to develop affordable housing projects by deferring the collection of Public Facilities Fees. If affordability agreements are violated, payment is due immediately and enforced via the utilization of recorded deeds of trust and promissory notes.

## **CALIFORNIA WATER RESOURCES CONTROL BOARD**

In Fiscal Year 2011-2012, Stanislaus County was able to secure two grant awards by the State of California Water Resources Board (WRB), for a combined total of \$744,559, to fund the planning, engineering, specifications and design work for shelf ready plans of the sanitary sewer infrastructure improvements for much needed sewer infrastructure improvement projects in the Airport and Parklawn Neighborhoods of Modesto. Design and engineering work for both of these projects was approved on October 2, 2012 by the Stanislaus County Board of Supervisors.

In Fiscal Year 2013-2014, Stanislaus County secured a State of California Clean Water State Revolving Fund (CWSRF) \$5 million grant that will provide funds to complete construction of the remaining phase of the Parklawn Sewer Infrastructure Project. Stanislaus County completed the first phase of this project during Fiscal Year 2012-2013 using CDBG funds. Construction of the next and final stage of this project is scheduled to begin in August 2014.

## **NEIGHBORHOOD STABILIZATION PROGRAM 1 (NSP1)**

In Fiscal Year 2007-2008, the Stanislaus Urban County was allocated a total of \$9,744,482 million, under the Housing and Economic Recovery Act (HERA) of 2008, for the purchase of foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI). The Stanislaus Urban County has expended 99.9% of its NSP1 original grant funds and has generated program income through the sale of NSP acquired and rehabilitated homes to first time home buyers. In Fiscal Year 2013-2014, the Stanislaus Urban County generated \$231,862 of program income through NSP1. The program income was generated through the sale of program homes. To date, the NSP1 program has generated \$3,950,757 of program income. The Stanislaus Urban County expended \$231,862 of program income in Fiscal Year 2013-2014. To date, \$3,946,517 of program income has been expended on NSP activities. The program income was utilized for the purchase of additional foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI).

## **NEIGHBORHOOD STABILIZATION PROGRAM 3 (NSP3)**

In Fiscal Year 2011-2012, the Stanislaus Urban County was allocated a total of \$4,175,947 under the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010, for the purchase of foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI). NSP3 funds are being used in 23 different target areas. The objective of the NSP is to mitigate the negative effects of high foreclosure rates. The program design takes foreclosed, vacant homes that are deteriorating due to neglect, and in turn rehabilitates the homes utilizing local workers and material suppliers. The homes are then resold to qualified first time homebuyers. The program benefits the local economy by providing work for local workers, the first time homebuyer by providing the opportunity to buy an affordable, move in ready home, and the neighborhood by installing motivated homeowners into previously vacant homes to help stabilize the community. In Fiscal Year 2013-2014, the Stanislaus Urban County acquired 4 bank owned units. Two of those units and two units acquired in the previous fiscal year were rehabilitated using NSP3 funds.

### **b. How Federal resources from HUD leveraged other public and private resources.**

Collectively, these resources assist the Stanislaus Urban County in addressing its affordable housing needs and to provide services to the most vulnerable of our community.

When other resources are available, Stanislaus Urban County members undertake public infrastructure projects by leveraging CDBG funds with other local, state or federal funds. The elimination of redevelopment forced jurisdictions to re-strategize the implementation of infrastructure projects which include carrying out smaller scale projects as well as conducting projects in several phases which have affected project duration.

Federal resources also leveraged other state and local resources in the provision of affordable housing programs such as DPA, housing rehabilitation, homeless prevention, and rapid re-housing. Without the availability of these funds, individuals may not have been able to purchase their first home, maintain a decent living environment, or keep a roof over their head.

**c. How matching requirements were satisfied.**

Under the Emergency Solutions Grant (ESG) Program, fifty percent (50%) of the costs related to the project are reimbursed as the remainders of the costs are paid by non-ESG match funding sources (i.e. - local unrestricted donations). In this manner, the sub-recipient in turn commits their dollar-to-dollar match by paying the remainder of the expenses from non-ESG sources. Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms, and budget printouts which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by Stanislaus County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process, invoices and accompanying receipts were reviewed for reimbursement eligibility.

## **Managing the Process**

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**1. Describe actions taken during the last year to ensure compliance with program and comprehensive planning requirements.**

Stanislaus County staff conducts program and project monitoring on a quarterly basis to ensure statutory and regulatory requirements are met and that information submitted to the County is accurate and complete.

Agreements are executed with all sub-recipients which clearly state the project scope of work, performance measurement standards, reporting requirements, draw-down requirements, and all applicable federal requirements. The monitoring process consists of on-site field visits, desk audits, open communication and assistance to sub-recipients to create an acceptable data collection and reporting system.

Specifically, the objective of the County's monitoring program is to:

- Ensure that sub-recipient implements its program and its individual activities, as described in the application and the sub-recipient Agreement.
- Ensure that sub-recipient conducts its activities in a timely manner, and in accordance with the schedule included in the Agreement.
- Ensure that sub-recipient charges costs to the project, which are eligible under applicable laws and CDBG regulations, and reasonable in light of the services or products delivered.

- Ensure that sub-recipient conducts activities with adequate control over program and financial performance, and reasonable in light of the services or products delivered.
- Ensure that sub-recipient has continuing capacity to carry out the approved project, as well as other grants for which it may apply.
- Identify potential problem areas and assist the sub-recipient with applicable laws and regulations compliance.
- Assist sub-recipients in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- Provide adequate follow-up measures to ensure that performance and compliance deficiencies are corrected and not repeated.
- Comply with the federal monitoring requirements of 24 CFR 570.501(b) and 24 CFR 85.40.
- Determine if any conflicts of interest exist in the operation of the CDBG program per 24 CFR 570.611.
- Ensure that required records are maintained to demonstrate compliance with applicable regulations.
- Verify that the outputs and outcomes are realized in a timely manner.
- Track grantee's progress in fulfilling its goals and objectives set forth in The Con Plan measured with established guidelines to assure that the program remains on task. Additionally, with data collected by the grantee during monitoring visits is entered into the IDIS system; this program is capable of presenting the data to defend its progression towards accomplishment of its goals and objectives set forth in The Con Plan. On a semi-annual basis this information is compiled and compared with the goals and objectives in The Con Plan. If this information reflects the accomplishments set forth in The Con Plan, the programs will proceed as planned. If this information falls short of the goals set forth, appropriate adjustments will be made and notification sent to the respective sub-recipients to be made aware of their need to meet certain milestones and timeliness requirements to ensure receipt of expected funds for their respective programs. The coordinated monitoring process has been established to verify and confirm that grant funds have been used in an eligible and appropriate manner for each and every program funded with CDBG, HOME, and ESG funds.
- Under the Emergency Solutions Grant (ESG) Program, Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by Stanislaus County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process invoices and accompanying receipts were reviewed for reimbursement eligibility. Once eligibility was confirmed, fifty percent (50%) of the costs related to the project are reimbursed, as the remainder of the costs is paid by a non-ESG match funding sources (i.e. - local unrestricted donations).

In this manner, the sub-recipient in turn commits their dollar-to-dollar match by paying the remainder of the expenses from non-Federal sources. In Fiscal Year 2013-2014, ESG recipients utilized almost \$100,000 dollars in matching funds, or 100% of the amount of grant funds awarded, from other public and/or private sources to ensure successful programs. Half of the match funds came from non-federal funding sources.



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**Citizen Participation**


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1. Provide a summary of citizen comments.
2. In addition, the performance report provided to citizens must identify the Federal funds made available for furthering the objectives of the Consolidated Plan (Con Plan). For each formula grant program, the grantee shall identify the total amount of funds available (including estimated program income), the total amount of funds committed during the reporting period, the total amount expended during the reporting period, and the geographic distribution and location of expenditures. Jurisdictions are encouraged to include maps in describing the geographic distribution and location of investment (including areas of minority concentration). The geographic distribution and expenditure requirement may also be satisfied by specifying the census tracts where expenditures were concentrated.

*(This section will be updated following adoption of the CAPER to incorporate all comments received.)*

In order to elicit public participation in the preparation of the Draft CAPER, public notices were published defining the process and how persons, agencies and interested groups could participate. The County posted announcements regarding the CDBG program and the Draft CAPER on the County's Planning and Community Development internet homepage, which facilitated the receipt of citizen input online. A series of public meetings were held in July and August 2014 to discuss the Draft CAPER process and solicit citizen participation. These include:

<u>JURISDICTION</u>	<u>DATE</u>	<u>LOCATION</u>	<u>ADDRESS</u>
<b>Stanislaus</b>	8/5/14	<u>10:00am</u> & <u>6:00pm</u>	County Admin. Building Tenth Street Place Basement Training Room 1010 10 <sup>th</sup> St., Modesto
<b>Ceres</b>	8/18/14	<u>5:30pm</u>	Ceres Community Center Chambers 2701 4 <sup>th</sup> St., Ceres
<b>Hughson</b>	8/6/14	<u>5:30pm</u>	Hughson City Council Chambers 7018 Pine St., Hughson
<b>Patterson</b>	8/13/14	<u>6:00pm</u>	Patterson City Hall 1 Plaza, Patterson
<b>Newman</b>	8/27/14	<u>5:00pm</u>	Newman Council Chambers 1200 Main St., Newman
<b>Oakdale</b>	8/14/14	<u>4:00pm</u>	Community Development Dept. Conference Room 455 S. Fifth Ave, Oakdale
<b>Waterford</b>	8/21/14	<u>6:00pm</u>	Council Chambers 101 E St., Waterford

**MUNICIPAL ADVISORY COUNCILS**

<b>Hickman</b>	8/7/14	<u>7:00pm</u>	Hickman Charter School Office 13306 4 <sup>th</sup> St., Hickman
<b>South Modesto</b>	8/14/14	<u>6:00pm</u>	Stanislaus County Ag Center 3800 Cornucopia Way., Modesto
<b>Keyes</b>	7/17/14	<u>7:00pm</u>	Keyes Sub-station 5463 7 <sup>th</sup> St., Keyes
<b>Salida</b>	8/26/14	<u>7:00pm</u>	Salida Library Community Room 4835 Sisk Rd., Salida
<b>Denair</b>	8/5/14	<u>7:00pm</u>	Denair Leadership Center 3460 Lester Rd. Denair

## Stanislaus Urban County

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The Stanislaus Urban County will follow its citizen participation plan by releasing the Draft CAPER on August 26, 2014 with a review period ending on September 23, 2014 (exceeding the minimum requirement of 15 days). An English and Spanish public hearing notice will be published in The Modesto Bee on August 31, 2014 announcing the release of the Draft CAPER and opening of the public comment period (meeting the 15 day requirement).

Also, the Draft CAPER will be made available on August 26, 2014 for public review and input, via the internet, on the County's Planning and Community Development website and copies of the Draft CAPER will also be made available for review at the Planning Departments of all the Stanislaus Urban County participants and the Stanislaus County Main Library. The Draft CAPER will also been taken to the city councils of all the respective Stanislaus Urban County participants for a Resolution of Concurrence. A final public hearing to consider approval of the CAPER will be held September 23, 2014 before the Stanislaus County Board of Supervisors.

As part of the approval process, the County's Board of Supervisors considers any oral and written public comments. A summary of responses to public comments on the review of the Draft CAPER is located in the section entitled "Summary of Citizen Comments" below.

## **SUMMARY OF CITIZEN COMMENTS**

### **Stanislaus County**

Stanislaus County held a morning and evening community meeting on August 5, 2014 regarding the Draft CAPER. No comments received.

### **City of Ceres**

A community meeting was held on August 18, 2014. No comments received.

### **City of Hughson**

A community meeting was held on August 6, 2014. No comments received.

### **City of Newman**

A community meeting will be held on August, 27 2014.

### **City of Oakdale**

A community meeting was held on August 14, 2014. No comments received.

### **City of Patterson**

A community meeting was held on August 13, 2014. No comments received.

### **City of Waterford**

A community meeting will be held on August 21, 2014.



**Town of Denair**

A community meeting was held on August 5, 2014 by the Denair Municipal Advisory Council (MAC). Staff presented information regarding Fiscal Year 2013-2014 related to CDBG, ESG and NSP activities as well as an overview of the CAPER. The MAC, as well as residents, shared safety concerns with a specific street needing sidewalks for school children to use. Staff informed the residents that the issue would be reviewed for CDBG eligibility and that Staff will follow up with the MAC. Residents also had questions as to how the town of Denair could receive more funding for Denair specific projects. Staff requested that the residents identify specific projects. Staff can then review the projects for CDBG eligibility. If eligible, projects are prioritized by the Board of Supervisors. The residents also had questions regarding allocations between Urban County members. Staff informed the residents that CDBG funds are distributed to members based on allocation agreements made amongst the Urban County.

**Town of Empire**

This Municipal Advisory Council is not currently meeting, due to lack of a quorum.

**Town of Hickman**

A community meeting was held on August 7, 2014. Comments were received regarding the need for sidewalk improvements from Lake Rd. to I St. to 4th St. to provide a safe route for kids to use when walking to school. Currently the roads have major flooding issues which forces kids to walk in the roadway, putting them at risk.

**Town of Keyes**

A community meeting was held on July 17, 2014. Staff provided an overview of the CAPER and Fiscal Year 2013-2014 accomplishments MAC members and residents shared concerns regarding abandoned and dangerous buildings in their communities. Staff noted the information and provided it to the County Building Division for investigation purposes via the NSP Abandoned and Dangerous Building (ADB) program.

**South Modesto**

A community meeting was held on August 14, 2014. No comments received.

**Town of Salida**

A community meeting will be held on August 26, 2014.  
(save area for pending comments)

**Stanislaus County- Final Public Hearing**

A public hearing is scheduled for September 23, 2014. Comments pending.

(save area for pending comments)

**Other Comments (written/via internet)**

Comments pending.

(save area for pending comments)

## **Institutional Structure**

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### **1. Describe actions taken during the last year to overcome gaps in institutional structures and enhance coordination.**

One of the strategies of the Con Plan is to take actions to overcome any gaps that may exist in the institutional structures and enhance coordination within Stanislaus County network of public service providers as well as other public agencies that deliver essential public and social services.

For instance, during the program's monitoring reviews, agency-to-agency referrals are reviewed to verify that participants receiving services do not experience any gaps as they strive to reach their goal of independence from the need of public services within the community. Thus, the development of the Stanislaus Homeless Management Information System (HMIS) also has the potential to actively refer consumers of homeless services in a way that greatly reduces, if not eliminates, the needs of those transitioning from the streets towards permanent housing. Formal approval for agency-to-agency referral information via the HMIS system has been approved through the Coc's HMIS/ESG Sub-committee.

Throughout each fiscal year, considerable on-going work in Stanislaus County continues to bring together governmental agencies, non-profit service providers, and consumers of services to identify where there are gaps and how they can be best filled. Stanislaus County is actively involved throughout the year with different service networks in the community. One of these is the Stanislaus Housing and Support Services Collaborative (SHSSC), hereafter referred to as the Continuum of Care (CoC), a very strong network of County-wide service providers, through which any identified institutional gaps may be addressed. Another network is the Stanislaus County Mental Health Services Act (MHSA) collaborative whose purpose is to expand and develop innovative, integrated services for children, adults and older adults. California's voters passed MHSA in November 2004.

Building the capacity of local non-profits has become an important issue for the Stanislaus Urban County and other entitlement cities. The Stanislaus Urban County also has an excellent working relationship with both the cities of Turlock and Modesto, which are separate CDBG entitlement jurisdictions, to strategically prioritize projects and programs more efficiently and effectively for the region. The Stanislaus Urban County is able to: a) effectively strategize to fill in institutional gaps; b) continue to work and build cooperatively and collaboratively; c) provide technical assistance to the non-profit community; and, d) provided seed funds via the public service cycle to expand their capacity to provide a greater variety of housing related services for the population they directly serve.

## **Monitoring**

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### **1. Describe how and the frequency with which you monitored your activities.**

A coordinated monitoring process has been established to verify and confirm that grant funds have been used in an eligible and appropriate manner for each of the following programs:

## **STANISLAUS URBAN COUNTY INFRASTRUCTURE PROJECTS**

Stanislaus County staff reviews quarterly project progress reports, Request for Funds reports and budget printouts, which identify the total funds used by all jurisdictions during a given month. Stanislaus County staff verifies and cross-references the information on the monthly budget activity reports. Monitoring visits are also held quarterly by Stanislaus County staff for each jurisdiction to track expenditure of funds as well as to ensure compliance with applicable federal requirements such as labor standards enforcement (i.e. certified payroll and worker interviews), Section 3 requirements and any other applicable federal requirements. Section 3 is a provisional requirement of the Housing and Urban Development (HUD) Act of 1968 that is intended to ensure that when a public project utilizing HUD funds has a contracting opportunity, and if the awarded contractor requires additional workers or sub-contractors, the awarded contractor must give preference to qualified low- and very low-income persons or businesses residing in the project site's community for hiring consideration.

## **STANISLAUS URBAN COUNTY PUBLIC SERVICE GRANT PROGRAM**

Stanislaus County staff reviews quarterly CDBG statistical data, narratives, Requests for Funds forms and budget printouts which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports and data tables. Quarterly monitoring visits are also scheduled by Stanislaus County program staff for each grantee to ensure appropriate expenditure of funds. Non-profits that reach a certain performance threshold become eligible for bi-annual monitoring reviews in place of the quarterly visits.

## **STANISLAUS URBAN COUNTY EMERGENCY SOLUTIONS GRANT PROGRAM**

Under the Emergency Solutions Grant (ESG) Program, Stanislaus County staff reviews quarterly ESG statistical tables, narratives, Request for Funds forms and budget printouts, which identify the total funds used/requested by each grantee during that reporting period. Stanislaus County staff verifies and cross-references the information on the quarterly budget activity reports. Monitoring visits are also scheduled quarterly by Stanislaus County staff for each grantee to ensure appropriate expenditure of funds. As part of the ESG monitoring process invoices and accompanying receipts were reviewed for reimbursement eligibility. Once eligibility was confirmed, fifty percent (50%) of the costs related to the project are reimbursed, as the remainder of the costs is paid by non-ESG match funding sources (i.e. - local unrestricted donations). In this manner, the sub-recipient in turn ensures that dollar to dollar matching requirements are satisfied by paying the remainder of the expenses from non-ESG sources.

## **HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME)**

Stanislaus County staff meets with the HOME Consortium every other month to track activity and expenditure progress. The HOME Consortium collaboratively works to ensure timeliness deadlines are met. Improvements to the HOME Program have been implemented over the past two fiscal years as the Consortium continuously works together to administer the program more effectively and as the City of Turlock has requested technical assistance from HUD to improve their policies and procedures to undertake the various housing activities.

The Housing Authority of the County of Stanislaus (HACS) administers the Housing Rehabilitation Program on behalf of the County, which is funded by HOME, and

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CalHome. The HACS provides quarterly reports to Stanislaus County program staff during monitoring. Progress on current loans and funding availability are provided, as well as any other issues that may arise from projects.

There are monitoring procedures tailored to the above-mentioned programs. Stanislaus County staff is continually working on improving program oversight by attending training on compliance topics, keeping up to date with amendments to regulations and/or Office of Management and Budget (OMB) circulars, and developing written procedures and forms.

## **2. Describe the results of your monitoring including any improvements.**

The monitoring process in place has proven to be effective. Conducting monitoring visits quarterly allows Stanislaus County staff to be informed of the programs and projects' activity and status. It also allows for sub-recipients to be on track with timeliness requirements and deadlines. In the event of a shortfall in any of the projects/programs, Stanislaus County staff provides technical assistance as needed. The process also allows for an open line of communication among Stanislaus Urban County staff throughout the year.

## **Self-Evaluation**

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### **3. Self-Evaluation**

#### **a. Describe the effect programs have in solving neighborhood and community problems.**

All CDBG, HOME, and ESG funded programs contribute to the improvement of neighborhoods & communities and address community problems. CDBG, HOME, and ESG funded programs and projects address the objective of benefiting low and moderate income persons. Without the assistance, many individuals and families would be deprived of valuable services that address some of their basic needs. As a result, these services provide them with a safer and more suitable living environment. The improved living environment via the provision of public services, infrastructure improvements in low income neighborhoods, and housing programs have the potential to provide improved educational and economic opportunities that in the long term, may lead to improving the lives of individuals and the community as a whole.

As the lead agency, Stanislaus County staff supports Stanislaus Urban County members on their path towards the goals identified by the community during the Con Plan process. Those goals included infrastructure improvements, public services, and affordable housing programs considered the most important for the community as a whole. With that framework in mind, the Stanislaus Urban County and the public service review panel (made up of representatives throughout the Stanislaus Urban County) assures that the Con Plan priorities become a reality for the community.

#### **b. Describe how you provided decent housing and a suitable living environment and expanded economic opportunity principally for low and moderate-income persons.**

The Stanislaus Urban County provides decent affordable housing through partnerships with local non-profits such as Habitat for Humanity and government agencies such as the HACS. Examples of these projects include a combination of sweat-equity programs through Habitat for Humanity to provide first time home

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buyers their first home. HACS partners with the Stanislaus Urban County to provide a rent-to-own homeownership program along with various rehabilitation programs to improve existing income eligible homeowners a suitable living environment free from health and safety concerns within their home.

The door to economic opportunities is opened to eligible participants through the Stanislaus Urban County's Workforce Development and Technology Training Program. These programs provide basic computer training including; troubleshooting, windows, internet and email basics, and intermediate skills in Microsoft Office applications. Without these basic computer skills many low and moderate income persons would not be prepared for jobs as they become available to the community to earn a livable wage for their family.

**c. Indicate any activities falling behind schedule.**

In general, all activities on an annual timeline are on schedule. Activities that span more than one fiscal year may fall behind schedule for reasons out of Stanislaus Urban County staff's control such as staffing reductions, general fund limitations, or third party delays (i.e. utility companies' delays). Infrastructure projects can experience periodic delays due to weather conditions beyond the control of Stanislaus Urban County staff. If this occurs it will be reflected in the respective project's summary section of this CAPER.

Some of the goals identified within the Neighborhood Revitalization Strategy Area plan are a little behind schedule. Throughout Fiscal Year 2013-2014 staff worked with organizations and residents within the Airport and Parklawn neighborhoods to determine the best course of action in terms of neighborhood improvement. A number of organizations have expressed interest in becoming a designated Community Based Development Organization (CBDO) for the Parklawn and Airport neighborhoods but currently lack the capacity to take on that role. This fiscal year, two organizations in the Airport Neighborhood (Healthy Start FRC and the Parent Resource Center) received Public Services funding to provide parent education classes, resource and referral services, and case management for Airport residents. Staff also coordinated with the Parklawn Neighborhood organization Parklawn United Neighbors (PUN) to develop a public services program which will be implemented in Fiscal Year 2014-2015. Staff will continue to work with the three non-profits located in the Airport and Parklawn NRSA's to work toward the development of a CBDO.

Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative does not believe the program qualifies as an eligible activity. The program was subsequently put on hold throughout Fiscal Year 2012-2013 due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent and staff is continuing to work with HUD staff to adapt the program to include eligible activities that will ensure business growth and job creation throughout the Stanislaus Urban County. A revised economic development program will be explored and developed through the next consolidated planning process for Stanislaus Urban County. The next consolidated planning process will occur during Fiscal Year 2014-2015 and be ready for implementation in Fiscal Year 2015-2016.

All Recovery Act programs (NSP, CDBG-R, and HPRP) are currently on schedule to meet proposed timelines and objectives.

**d. Describe how activities and strategies made an impact on identified needs.**

The Stanislaus Urban County allocates approximately 10% of its annual allocation for public service grants; this funding was made available to non-profit organizations to provide services to low income individuals. In Fiscal Year 2013-2014, a total of fourteen (14) public service programs were awarded \$211,206 and five (5) homeless service programs were awarded \$133,124 in ESG funds. Over 29,000 individuals received a form of service through the funded organizations. Services ranged from meals and shelter for low income children to emergency food assistance programs. The services provided through the funded programs positively impact the lives of the individuals served. Without the assistance to non-profit service providers, low income individuals may not otherwise have access to the services.

Activities of this nature, combined with fair housing, workforce development, and various infrastructure projects that serve extremely low to low-income individuals within the community, have a potential to improve the living conditions of the underprivileged.

**e. Identify indicators that would best describe the results.**

The CAPER provides an overview for how the Urban County has met the goals identified within the Consolidated Plan within an annual timeframe. The goals set within the Consolidated Plan for Fiscal Year 2013-2014 include a variety of indicators, depending on the program. These indicators include the following:

- **Housing Programs** – Number of affordable homes purchased or rehabbed
- **Down Payment Assistance** – Number of low-income persons assisted with becoming first-time homeowners
- **Infrastructure** – The number of low-income persons whose neighborhoods are improved through the construction of infrastructure such as sewer, water connections, curb, gutter, sidewalk, lighting, or storm drain.
- **Public Services** – Number of low to moderate income persons who receive needed public services such as emergency food, counseling, education, shelter, or connections to needed services.
- **Homeless Services** – Number of homeless persons provided with shelter, services, or housing.
- **Homeless Prevention Services** – Number of extremely low-income persons who are at-risk of losing their housing that receive rental assistance to prevent them from becoming homeless.

**f. Identify barriers that had a negative impact on fulfilling the strategies and overall vision.**



Generally, the only negative impact the community faces annually in its goal to fulfill their strategy and overall vision is the shortage of funding to consistently improve and progress worthwhile programs within the community. With continued State cutbacks to essential services in recent years and substantial cuts to CDBG funds, it has become more challenging on an annual basis to bridge the “need” gap.

The elimination of redevelopment in California posed a challenge to all Stanislaus Urban County participants’ ability to carry out important projects and community development programs. In the year 2011, the California Supreme Court’s decision to eliminate Redevelopment via ABx1 26 (Redevelopment Agency Dissolution Act), greatly reduced available local funding source match opportunities for both HOME and CDBG. Without this source of funding, the longevity of programs such as HOME may become limited as they have programmatic match requirements.

County staff has also encountered barriers in attempting to fulfill the goals set forth within the Neighborhood Revitalization Strategy Area (NRSA) Plan.

Within the two designated NRSAs it has been difficult to qualify any organization as a CBDO. Although existing organizations are dedicated to improving the Airport and Parklawn areas and have strong community ties, they also lack the capacity for meeting the requirements of a CBDO.

## **Five Year Consolidated Plan Objectives Assessed**

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The Stanislaus County Con Plan was adopted by the Board of Supervisors, on April 17, 2012. As part of the Con Plan there were several goals and housing objectives outlined for Fiscal Years 2012-2014 by the Stanislaus Urban County. The following are the objectives and assessments of accomplishments listed by participating members of Stanislaus Urban County:

### **STANISLAUS COUNTY OBJECTIVES**

<b>INFRASTRUCTURE:</b> To address the need for infrastructure improvements in low-income neighborhoods and communities.
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#### **Analysis and Actions**

##### *Empire Infrastructure Project:*

The Empire Storm Drain Infrastructure Project is a multi-phased project which consists of installation of a storm drain system. The construction phase of the Empire Infrastructure Project, Phase 1A, began in Fiscal Year 2009-2010 and was completed in Fiscal Year 2011-2012. The project consisted of the installation of a storm-water management system in the area bounded by: E St. to the west, Hwy. 132 (Yosemite Blvd.) to the South, I St. and G St. to the East, and Center Ave. to the North. The underground work, including the installation of the storm-water collection lines and a horizontal drain system were completed in Fiscal Year 2009-2010. Construction of the topside improvements including grinding and re-grading of roads, installation of catch basins, pouring of the concrete curb and gutter, forming of ADA accessible ramps and installation of signage and striping was completed Fiscal Year 2011-2012.

The Empire Infrastructure Project Phase 1A has directly benefited 69 properties (approximately 242 individuals) and indirectly benefited the entire community of

## Stanislaus Urban County

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Empire by improving road conditions and eliminated flooding concerns within the target neighborhood. The project has eliminated many of the problems caused by inadequate drainage of storm water including traffic problems and health concerns caused by standing water.

Because of the substantial cost to complete the remaining phases of this project, CDBG funds alone are not adequate to continue the project. In an effort to identify a lower-cost effort, staff explored the possible alternative of a lower-cost Low Impact Development (LID) swale storm water drainage system.

Public Works staff has developed the preliminary design of an LID system with an estimated cost of \$2.9 million. As part of the next steps for this project, staff will conduct a series of community meetings to inform Empire residents of the options available to them. Based on the feedback received via these meetings, Stanislaus County will then conduct the Prop 218 process to develop a County Service Area (CSA) for project assessment purposes.

At the same time, staff will continue to seek alternative funding opportunities for the project to leverage community contributions

### *Parklawn Infrastructure Project*

During Fiscal Year 2013-2014, Stanislaus County was able to secure funding through the State of California's State Water Board Revolving Fund (CWSRF). Through this loan, Stanislaus County will be able to complete the much needed Parklawn Sewer system. Construction of the remaining phases of the project will begin in late summer 2014 and will be completed in Fiscal Year 2014-2015.

### *Airport Infrastructure Projects:*

In November 2013, City of Modesto voters voted in favor of Measure V. The ballot measure was an advisory vote to extend sewer services to the Airport Neighborhood. The City of Modesto requires an advisory vote before the city extends sewer service to a new area.

Fiscal Year 2014-2015 CDBG funds will be utilized to fund the first phase of the Airport Neighborhood Sewer system. Similar to the Parklawn Sewer Infrastructure Project, Stanislaus County will also seek State Water Board funds to finance the remaining phases of the Airport project.

<b>ECONOMIC DEVELOPMENT/WORKFORCE DEVELOPMENT:</b> To encourage economic development activities to create and retain jobs.
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### **Analysis and Actions**

*Economic Development Pilot Program* – Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative does not believe the program qualifies as an eligible activity. The program was subsequently put on hold throughout Fiscal Year 2012-2013 due to discussions with HUD regarding the

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eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent and staff is continuing to work with HUD staff to adapt the program to include eligible activities that will ensure business growth and job creation throughout the Stanislaus Urban County. A revised economic development program will be explored and developed through the next consolidated planning process for the Stanislaus Urban County.

Agencies providing case management services, funded through CDBG Public Services and ESG grants, were able to connect 60 clients to employment throughout the 2012-2013 Fiscal Year.

The Stanislaus Urban County has also contributed to the maintenance of a strong local economy through the Neighborhood Stabilization Program. Through this program, 14 homes, (all of which were foreclosed and vacant), were acquired and have been rehabilitated or are in the process of being rehabilitated in Fiscal Year 2012-2013. Since the start of the program, 104 previously vacant and foreclosed properties have been acquired by the Stanislaus Urban County. All of these units have been or will be rehabilitated by local workers with materials obtained through local suppliers. In addition to the standard rehabilitation work completed on these units, a minimum of 20 of the homes will have Solar Photovoltaic systems installed along with retrofitting work for energy efficiency through the utilization of Recovery Act funding (currently 19 homes have solar units). This innovative program provided an opportunity for dislocated workers referred from the Alliance Worknet to obtain hands on training in the "green" occupations of solar panel installation and home weatherization. This program benefits the local economy by reducing blight, assisting first time home buyers in the purchase of their first home, and by providing economic benefit to local workers, material suppliers, and small businesses. Nine (9) workers gained full-time employment upon completion of this program.

<b>AFFORDABLE HOUSING:</b> To increase and maintain the supply of affordable housing.
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### ***Analysis and Actions***

One of the Stanislaus Urban County's prominent partners in affordable housing development is the Housing Authority of the County of Stanislaus (HACS), the largest affordable housing property manager in Stanislaus County. In Fiscal Year 2013-2014, the HACS continued to partner with Stanislaus County in the operation of the housing rehabilitation program. In Fiscal Year 2013-2014, Stanislaus County funded only one owner occupied housing rehabilitation project.

Stanislaus County also funds a Down Payment Assistance (DPA) Program for first time homebuyers. The program provides up to \$50,000 to qualified low-income households to purchase a home in County unincorporated communities. Further partnerships with cities within the County via programs such as Public Facility Fee deferrals also allow the increase in supply of affordable housing.

Neighborhood Stabilization Program (NSP) funds have further allowed members of the Stanislaus Urban County to increase the supply of affordable housing. In Fiscal Year 2013-2014, Stanislaus Urban County in partnership with the HACS, acquired 4 foreclosed properties within NSP target areas. All of these homes have undergone or will undergo rehabilitation of some sort. Stanislaus Urban County-wide, a total of 6 NSP homes were re-sold in Fiscal Year 2013-2014 to low and moderate income households. To date, a total of 108 foreclosed units have been acquired via the NSP Program and 82 of those have been purchased by local first time home buyers.

Fifteen (15) properties are being rented to households with incomes below 50 percent of area median income. The rental of these units is managed by the HACS.

Stanislaus County continues to partner with Habitat for Humanity whenever possible for the provision of affordable housing within unincorporated areas of the County.

**PUBLIC SERVICES:** To provide activities, programs, and essential social services to low-income seniors, youth, and special needs populations.

***Senior Services: Analysis and Actions***

The Stanislaus Urban County has been able to achieve progress through the CDBG Public Service Grant program. Several grants have been awarded throughout multiple Fiscal Years, dating back to 2002 to service providers such as the Healthy Aging Association, the Howard Training Center and Catholic Charities, which offer services countywide. These services include, but are not limited to, senior meals, fall prevention, and transportation services. In Fiscal Year 2013-2014, two (2) out of 16 CDBG public service programs offered programs that targeted the senior community throughout the Stanislaus Urban County. A total of 4,565 seniors were served by the Public Service and Emergency Solutions programs funded by the Urban County during Fiscal Year 2013-2014.

***Youth Programs: Analysis and Actions***

The Stanislaus Urban County has been able to achieve progress through the CDBG Public Service Grant program. Several grants have been awarded throughout multiple Fiscal Years, dating back to 2002 to youth programs such as provided by the Children's Crisis Center and the Center for Human Services. These services include, but are not limited to providing health screenings, case management for the family, domestic violence prevention, and homeless prevention. In Fiscal Year 2013-2014, 8 out of 16 CDBG public service programs offered services that targeted youth and their families throughout the Stanislaus Urban County. Of 7 ESG programs, 3 offered programs that targeted families with at-risk infants, toddlers, and youth. These programs served a total of 1,884 low-income families with children throughout the Fiscal Year 2013-2014.

***Special Needs Populations: Analysis and Actions (Non-homeless Special Needs)***

Through CDBG Public Service funds the Howard Training Center provided meals to 1,211 low-income seniors. The Howard Training Center offers a variety of programs for disabled adults. One such program is the Senior Meals program, which provides employment for adults with disabilities. The National Alliance for the Mentally Ill (NAMI) provided mentoring to 75 persons living with mental illness throughout Stanislaus County. In addition, 3,832 low to moderate income Urban County residents with disabilities received public services funded with CDBG and ESG grant funds.

***Analysis and Actions (Homeless and Special Needs)***

During Fiscal Year 2013-2014, the Stanislaus Urban County utilized both CDBG Public Services funds and ESG funds to offer Stanislaus Urban County residents overnight emergency winter shelter for the months of December-March at We Care and the Salvation Army. The shelters provided a safe and clean environment, provided meals, and referrals for social services. Community Housing and Shelter Services (CHSS) and Family Promise both received ESG funding for their transitional shelters, which provided longer term shelter in conjunction with case management to homeless families who are committed to moving towards self-sufficiency and

permanent housing. Both transitional programs provide homeless individuals and families with a place where they can learn skills, gain income, and receive assistance that will enable them to transition from homelessness to obtaining and remaining in permanent housing with case management and skills training. The Children's Crisis Center also received funding to provide respite day-time, and nighttime shelter when needed, to homeless children and children who at-risk of becoming homeless. In addition to respite care, the Children's Crisis Center also provides case management to the parents of children who are in their care, and work to assist each family in becoming self-sufficient and stably housed.

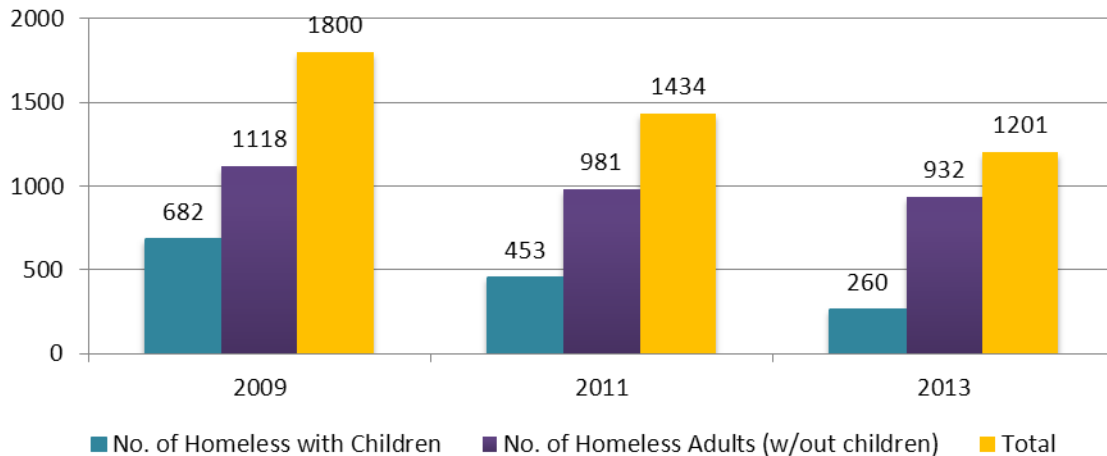
In addition to emergency or transitional shelter, the Children's Crisis Center, We Care, and the Community Housing and Shelter Services provided case management services in conjunction with rental and utility assistance which assist clients in obtaining and maintaining permanent housing. Throughout the Fiscal Year 2013-2014, agencies providing case management services, funded through CDBG Public Services and ESG grants, prevented 14 clients (made up of 4 households) from becoming homeless and provided rapid re-housing services to 34 homeless individuals (made up of 8 households).

Homeless Management Information System (HMIS) Project: This software system allows homeless service providers to enter basic information about persons receiving homeless services throughout the County. Ultimately, the system will allow the Stanislaus County CoC to track patterns of individuals and households into and out of homelessness. However, getting to this point will require a great deal of work on the system itself, and on data entry. Data input for the Stanislaus County CoC began during the Fiscal Year 2005-2006 for all Stanislaus Urban County ESG Grantees, and HACS Homeless Related Programs (CoC awarded grants such as Shelter Plus Care). In 2008, the City of Modesto ESG grantees began participating in HMIS data entry and continue to do so, making it a more comprehensive homeless data collection system. During the Fiscal Year 2011-2012, extensive efforts were made by the HPRP Sub-committee and CoC to upgrade the system to allow for increased capacity to meet ESG reporting and monitoring requirements. The HMIS Administrator continually works to improve the HMIS software for both homeless service providers and grant administrators. As part of this effort, the HMIS Administrator provides trainings (both in groups and one-one-one) to HMIS users. Throughout Fiscal Year 2012-2013 ESG funded the training and employment of a part-time HMIS data entry assistant who has been entering client data for ESG recipients as well as for shelters who do not receive federal funds. This data entry assistance allows the CoC and ESG grant administrators to work with a more complete set of homeless service provider data which will ultimately inform decisions on how future homeless funding should be targeted. HMIS data entry assistance continued to be supported with ESG funds throughout Fiscal Year 2013-2014. ESG HMIS funds provided data entry assistance to the Community Housing and Shelter Services, the Children's Crisis Center, the Gospel Mission, and other local homeless services providers as needed.

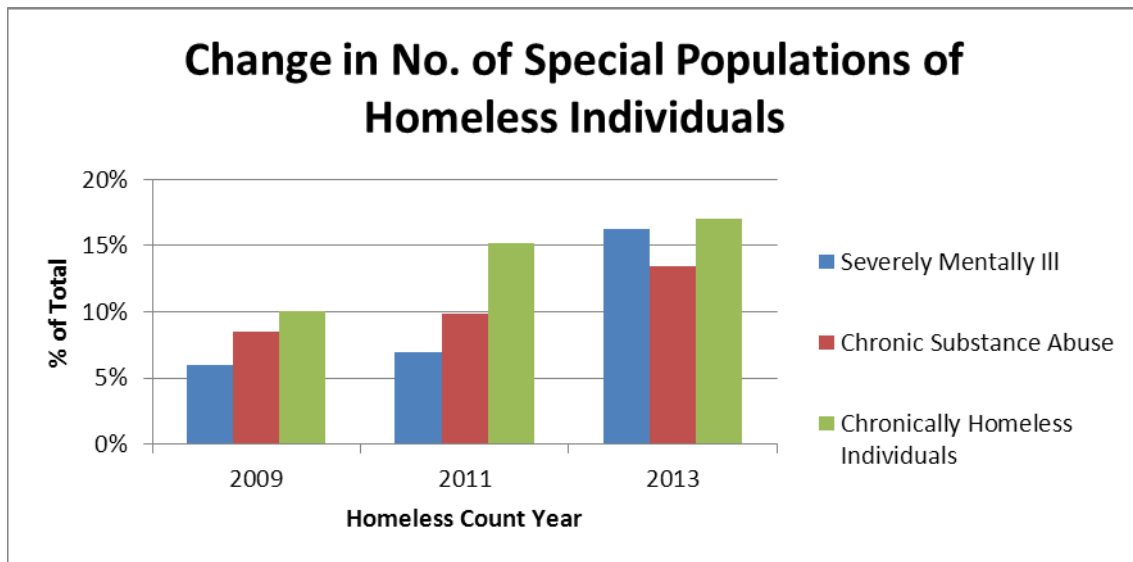
The Continuum of Care (CoC) collectively developed a 10 Year Plan to End Long-Term Homelessness, which was adopted by the Board of Supervisors on June 26, 2007. This Plan, also adopted by the cities of Modesto, Ceres, Hughson, Newman, Oakdale, Patterson, and Waterford, is scheduled to reach completion by Fiscal Year 2014-2015. The CoC continues to make progress toward the ultimate goal of reducing the homeless population through a combination of efforts including emergency shelters, case management, supportive services, permanent supportive housing, rental assistance and transitional housing programs. As shown in the chart below, the 2013 Homeless count showed a 20% decrease in the total number of

homeless persons from 2009 to 2011 and a 16% decrease from 2011 to 2013. A total of 12% of the individuals included in the 2013 homeless count were children under the age of 18. Throughout Fiscal Year 2012-2013, ten new permanent housing beds for chronically homeless persons were developed, making a total of 166 permanent supportive housing beds in Stanislaus County. As shown in the chart below the number of chronically homeless individuals, homeless individuals with severe mental illness and chronic substance abuse (both sheltered and unsheltered) increased steadily from the 2009 to 2011 homeless count and from the 2011 to 2013 homeless count. This is due partly to the increase in rapid re-housing programs and permanent supportive housing beds but also due to the reclassification of a number of CoC program participants from "chronically homeless" to "homeless".

## Homeless Count Comparison



## Change in No. of Special Populations of Homeless Individuals



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## CITY OF CERES OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

During this fiscal year the City of Ceres completed the Infill-Infrastructure Caswell Tract / Sequoia Village project. The project consisted of the installation of curb, gutter, sidewalks, ADA accessible curb cuts, storm drain improvements, and pavement overlay.

Engineering and design began during this fiscal year and is currently in the final stages for the City of Ceres' Fiscal Year 2014-2015 project, ADA Infill Infrastructure Project. The project will install ADA compliant handicap ramps in the City of Ceres Morrow Tract, San Ramon Estates #2 and Palm Estates areas

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

DPA Program: The City of Ceres provided first time homebuyers approximately 20% of the purchase price of a home. In Fiscal Year 2012-2013, the City of Ceres provided DPA to two (2) first time home buyers.

Due to the State of California's elimination of Redevelopment Agencies, the City of Ceres no longer has the capacity to fund a housing programs coordinator position. However, City of Turlock staff is assisting in processing and implementing housing activities using HOME funds within the City of Ceres.

## CITY OF HUGHSON OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

During this fiscal year the City of Hughson completed the Fourth Street Infrastructure Project. The project consisted of curb, gutter, storm drain, sidewalks, and ADA curb cuts as needed.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

The City of Hughson does not offer housing programs as it no longer has staff capacity to operate housing programs.

## CITY OF NEWMAN OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

### **Analysis and Actions**

In Fiscal Year 2013-2014, the City completed construction of the Tulare Infrastructure Project. The project was initiated in Fiscal Year 2011-2012; however the city needed to carry over funds through Fiscal Year 2013-2014 to complete the project. The project was completed in late spring of 2014. The project consisted of the installation of curb, gutter, sidewalks, and incidental street repaving.

The City of Newman also began engineering and design for its Fiscal Year 2014-2015 project, Water Line Infrastructure Project Phase 1 of 3. The project will consist of the replacement of existing water lines and outdated hydrants in various sections of the CDBG eligible project areas.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

### **Analysis and Actions**

DPA Program: The City of Newman provided first time homebuyers approximately 20% of the purchase price of a home.

## CITY OF OAKDALE OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

### **Analysis and Actions**

In Fiscal-Year 2013-2014 The City of Oakdale completed construction of Phase I of the Davitt Street Improvement Project. The project included asphalt rehabilitation, water main and service replacement, sewer main and service replacement, storm drain improvements, concrete repair, and new ADA pedestrian ramps.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

### **Analysis and Actions**

DPA Program: The City of Oakdale provides Down Payment Assistance with a maximum of \$50,000 to first time homebuyers. In Fiscal Year 2013-2014, the City of Oakdale provided DPA to four first time home buyers.

## CITY OF PATTERSON OBJECTIVES

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

In Fiscal Year 2013-2014 the City of Patterson completed construction of Phase I of the 4th Street Infrastructure Project. The project consisted of the replacement of the water main, installation of curb, gutter, storm drain, sidewalks and street repaving.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

DPA Program: The City of Patterson provides DPA Program with HOME funds. The program provides a maximum of \$50,000 to first time homebuyers. The City provided two (2) DPA loans in Fiscal Year 2012-2013.

The City of Patterson also administers a housing rehabilitation program. In Fiscal Year 2012-2013, the City of Patterson was able to assist one (1) low income household with a rehabilitation loan to assist with health and safety related repairs.

**CITY OF WATERFORD OBJECTIVES**

**INFRASTRUCTURE:** To address the need for infrastructure improvements in low-income neighborhoods and communities.

**Analysis and Actions**

In Fiscal-Year 2013-2014 the City of Waterford was unable to begin work on the La Gallina Avenue Infrastructure project due to the coordination efforts needed with the local electrical utility company with regard to the relocation of power lines within the project area. Waterford has coordinated with the utility company and will be paying for the relocation costs of several power lines within the project area. The project will begin construction during Fiscal-Yea 2014-2015 and be phased for two fiscal years. The project will include the installation of curb, gutter, and sidewalks. Storm drain?

Waterford also implemented the second year of their Economic Development program, which utilizes CDBG Economic Development funds to assist business expansion within city commercial blight areas.

Per Census 2010 data, the City of Waterford continues to lack Census eligible block group areas to conduct LMA based projects. In Fiscal Year 2011-2012, Stanislaus County developed a survey tool to assist in carrying out LMA based infrastructure projects. This survey tool was used to determine eligibility of the C & Covey Street Infrastructure Project, as well as the La Gallina Avenue Infrastructure Project. Any future infrastructure projects will require a survey of the project area to determine LMA eligibility.

**AFFORDABLE HOUSING:** To increase and maintain the supply of affordable housing.

**Analysis and Actions**

DPA Program: In Fiscal Year 2013-2014, the City of Waterford did not provide DPA to any first time homebuyers.



## **Lead-based Paint**

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### **1. Describe actions taken during the last year to evaluate and reduce lead-based paint hazards.**

The Health Services Agency of Stanislaus County is the lead agency for Stanislaus County in the identification, documentation and prevention of lead poisoning. The Childhood Lead Poisoning Prevention Program of Stanislaus County, administered through the Health Services Agency, becomes involved with childhood lead-based poisoning when notification of an elevated screening blood level is received either from the laboratory or physician. If the blood level is 10ug/dL (micrograms per deciliter), notification is made to the family. Once a child meets the case definition, an environmental investigation is performed by a Registered Environmental Health Specialist to determine, if possible, the source of lead exposure. The Stanislaus County Health Services Agency in partnership with the Department of Environmental Resources conducts the investigation of residences where children with elevated levels of lead reside.

During the Fiscal Year 2013-2014, the Stanislaus Urban County continued to partner with the Childhood Lead Poisoning Prevention Program to distribute information in the unincorporated areas and the participating jurisdictions. If the source of lead exposure is related to the residential physical environment (e.g. peeling paint that indicates the presence of lead) then the Housing Rehabilitation Program may participate in source eradication.

The lead-based paint regulation that became effective April 22, 2010 added a requirement that requires contractors bidding on rehabilitation of homes built prior to 1978 provide documentation of EPA Lead Renovation and Repair and Painting certification. During the implementation of local housing rehabilitation programs, appropriate steps are taken when the presence of lead-based paint is detected. Steps include full encapsulation, complete abatement (removal), painting or spot-repair (as per HUD-sponsored abatement course protocol). These actions are part of the overall strategy of the Con Plan and will continue in funded housing activities.

## **HOUSING**

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### **Housing Actions**

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#### **1. Describe Actions taken during the last year to foster and maintain affordable housing.**

Most participating Stanislaus Urban County jurisdictions have continued to provide and/or acquire funding to continue the provision of affordable housing programs and/or projects such as housing rehabilitation programs, Down Payment Assistance (DPA) programs, and public facility fee deferrals. The elimination of Redevelopment Agencies by the State of California impacted the ability of smaller jurisdictions to maintain housing positions. The Cities of Ceres and Hughson currently do not have staff on hand to administer housing assistance programs. This may change in the future if resources to support these positions become available.

Neighborhood Stabilization Program (NSP) and Emergency Solutions Grant (ESG) have provided the Stanislaus Urban County were used for the provision of additional



affordable housing opportunities for low and moderate income families and individuals. These programs made assisted in the stabilization of neighborhoods and that were severely impacted by the recent economic recession.

## **Progress of Specific Housing Objectives**

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### **1. Evaluate progress in meeting specific objective of providing affordable housing, including the number of extremely low-income, low-income, and moderate-income renter and owner households comparing actual accomplishments with proposed goals during the reporting period.**

During this reporting period, Stanislaus Urban County's affordable housing programs were able to assist families in acquiring their first home or enable a family/individual to maintain their affordable home, through the assistance of rehabilitation grants or low interest deferred loans, or loans with payments.

### **2. Evaluate progress in providing affordable housing that meets the Section 215 definition of affordable housing for rental and owner households comparing actual accomplishments with proposed goals during the reporting period.**

All families assisted under the various Stanislaus Urban County first time homebuyer DPA programs meet the Section 215 definitions of affordable housing. All related program goals were met.

## **Available Resources/Use of Funds**

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The following are the actions taken during Fiscal Year 2013-2014 in the area of affordable housing:

### **NEIGHBORHOOD STABILIZATION PROGRAM (NSP)**

In an effort to maximize the overabundance of vacant single-family properties as a potential resource for affordable housing for moderate, low and very-low income households, The Stanislaus Urban County has been participating in the Neighborhood Stabilization Program (NSP). NSP connects first time homebuyers to DPA and affordable single family homes within the Stanislaus Urban County cities and unincorporated areas of the county. Stanislaus Urban County was awarded a total of \$9,744,482 million, under the Housing and Economic Recovery Act (HERA) of 2008, for the purchase of foreclosed or abandoned homes to rehabilitate, redevelop, and resell to first time home buyers with incomes up to 120% of the Area Median Income (AMI). At the end of Fiscal Year 2013-2014, the Stanislaus Urban County had drawn \$9,741,277.24 of NSP funds, or approximately 99.9% of the grant. In addition, the Stanislaus Urban County has drawn \$3,946,517.52 of PI for a combined amount of \$13,687,794.76. In Fiscal Year 2011-2012, the Stanislaus Urban County was awarded a total of \$4,175,947 under the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 to expand its Neighborhood Stabilization Program. Stanislaus Urban County drew \$2,257,848.79 of these funds during Fiscal Year 2013-2014.

During Fiscal Year 2013-2014, the Stanislaus Urban County acquired 4 additional homes through the NSP program. Stanislaus Urban County-wide, 6 first time homebuyers purchased NSP homes in Fiscal Year 2013-2014. The rehabilitation of NSP homes has had an economic benefit to local workers, material suppliers, and

small business owners. As of June 30, 2014 a total of 108 NSP homes have been acquired by Stanislaus Urban County members and 82 of those homes have been sold to first time homebuyers.

The Stanislaus Urban County has expended more of its grant than the national average for NSP grantees, and plans to meet the objectives of households and persons benefiting from the program. At the conclusion of this fiscal year, the Stanislaus Urban County had served approximately 90% of the number of households that had been projected in the program plan.

The rehabilitation of NSP homes has had an economic benefit to local workers, material suppliers, and small business owners. The NSP program created or expanded the jobs of approximately 150 local workers of different construction trades. These trades included, but were not limited to: general contractors, HVAC technicians, flooring installers, glazing installers, plumbers, painters, and landscapers. NSP rehabilitation processes included weatherizing homes and installing energy efficient appliances to decrease the energy use of NSP units.

### **EMERGENCY SOLUTIONS GRANT**

The Stanislaus Urban County was awarded \$143,917 in Fiscal Year 2013-2014 ESG program funds. Of those funds \$7,780 was utilized to stabilize housing for 14 individuals who were at-risk of becoming homeless and \$11,509 was utilized to re-house 38 homeless persons. All funds include the cost of case management which is provided in conjunction with rental assistance.

### **DOWN PAYMENT ASSISTANCE (DPA) PROGRAM**

Stanislaus County provides a DPA Program for first time home-buyers which provides assistance of up to \$50,000. The County utilizes HOME and CalHome funds to finance assistance to eligible buyers in the form of low interest silent second loans. During the Fiscal Year 2013-2014, four DPA loans were funded to qualifying households. The program is designed for low-income households to purchase a home in County unincorporated communities.

The City of Oakdale funds a DPA Program for income eligible households. The City provides up to \$50,000 in assistance to first time homebuyers for homes in the City of Oakdale. This program was able to assist four families during Fiscal Year 2013-2013.

The City of Newman funds a DPA Program for income eligible households. The City provides up to \$40,000 in assistance to first time homebuyers for homes in the City of Newman. The City of Newman did not provide any DPA loans in Fiscal Year 2013-2014.

The City of Patterson funds a DPA Program for income eligible households. The City provides up to \$50,000 in assistance to first time homebuyers for homes in the City of Patterson. The City of Patterson did not provide any DPA loans in Fiscal Year 2013-2014.

The City of Ceres funds a DPA Program for income eligible households. The City of Ceres provided DPA to five homebuyers during Fiscal Year 2013-2014.

The City of Waterford funds a DPA Program for income eligible households. The City of Waterford provided DPA to two (2) homebuyers during Fiscal Year 2012-2013.

## **HOUSING REHABILITATION PROGRAM**

Several Stanislaus Urban County members fund their own Housing Rehabilitation Program. This program is available to homeowners who need assistance with the costs of repairing emergency health and safety issues into their homes. Repairs and improvements may include but are not limited to items such as handicap ramps, restroom grab bars, plumbing repairs, new roofs, and HVAC repairs. The amount of assistance varies depending on the health and safety repairs needed. In cases where the cost to rehabilitate the home exceeds 75% of the value of the home, a rebuild of the home is recommended.

This program only assists owner-occupied housing units and is available to residents of Stanislaus Urban County communities that have an active program (Stanislaus Unincorporated Areas, Waterford, and Patterson). This fiscal year, a total of nine (9) households, Stanislaus Urban County-wide were approved for assistance to conduct health and safety home repairs through this program.

## **MULTI-FAMILY HOUSING DEVELOPMENT**

Since 2005 Stanislaus Urban County members have completed three high density affordable housing projects for seniors. They are located within the Cities of Newman, Oakdale, and Patterson. In addition to these developments, the Stanislaus Urban County also acquired a multi-family unit in the City of Waterford. The multi family unit will be replaced with a multi-family senior housing complex through the Neighborhood Stabilization Program and City of Waterford HOME funds. These units will be leased to low income seniors. The management of this complex will be conducted by the HACS. The project will begin construction in the fall 2013 and is scheduled to be completed by spring 2014. The Urban County also acquired a 3 acre vacant lot in the City of Oakdale through the NSP. The Urban County and the City of Oakdale are considering various options for development of this site.

## **Efforts to Address “Worst-case” Housing Needs**

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### **3. Describe efforts to address “worst-case” housing needs and housing needs of persons with disabilities.**

In efforts to address “worst-case” housing needs and housing needs of persons with disabilities, the Stanislaus Urban County partners with organizations such as the HACS and Disability Resource Agency for Independent Living (DRAIL). Project Sentinel, the County’s Fair Housing service provider, and DRAIL, a non-profit who assist individuals with disabilities in obtaining needed assistive technology and housing accessibility, work closely with one another through client referral to ensure individuals with disabilities are not suffering from discrimination related to housing. In addition, Catholic Charities Senior Assisted Transportation program and the Howard Training Center’s Senior Meals program provide food delivery services and transportation services to home bound seniors and persons with disabilities who would otherwise be unable to access services. Throughout the Fiscal Year 2013-2014, 3,832 individuals with disabilities received food assistance, shelter, housing or case management services through agencies that received CDBG Public Services or ESG funds from Stanislaus County.

## **Public Housing Strategy**

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### **1. Describe actions taken during the last year to improve public housing and resident initiatives.**

The Stanislaus Urban County actively partners with the CoC in all activities related to improving public housing and resident initiatives. From time to time, the Stanislaus Urban County also partners with the HACS via the use of Urban County HUD funds for projects that improve public housing.

The HACS is the largest landlord of multi-family and single household public housing units for the lower income population of Stanislaus County. The HACS is committed to provide decent affordable housing to its residents and in doing so; the HACS keeps public housing units in favorable conditions so that its residents have a safe and healthy living environment.

Stanislaus County has requested Fiscal Year 2013-2014 public housing improvement activity from the HACS, and is pending HACS response.

(Space below for HACS public housing activity response).

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## **Barriers to Affordable Housing**

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### **1. Describe actions taken during the last year to eliminate barriers to affordable housing.**

The current Analysis of impediments (AI) cites that the changed economic circumstances confronting the Stanislaus Urban County, especially those affecting homeownership and rental housing markets, must be viewed as potential threats to fair housing choice.

The last AI was conducted in 2009 and the Foreclosure activity has substantially decreased since then, therefore the above statement may no longer apply. However, as noted earlier in this CAPER, improvements in the economy, as well as the improvement in prices of the housing experienced over the past year, have impacted home affordability. At one point during the economic recession, over 90% of homes in Stanislaus County were affordable to County residents. That is no longer the case; currently, approximately 59% of the homes sold from January through March 2014 were affordable to Stanislaus County families. Therefore, it is safe to say that home affordability will continue to be a barrier in the coming years for lower-income individuals and families as the economy continues to improve.

### **1. Assessment of Relationship of HOME Funds to Goals and Objectives**

#### **a. Evaluate progress made toward meeting goals for providing affordable housing using HOME funds, including the number and types of households served.**

Stanislaus Urban County participating jurisdictions are members in the City of Turlock/Stanislaus County HOME Consortium. As the lead agency, the City of Turlock administers the HOME program and reports the partnering jurisdictions' activities in the HOME Consortium's CAPER.

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## **ADDRESSING HOMELESSNESS**

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### **1. Identify actions taken to prevent homelessness.**

Throughout Fiscal Year 2013-2014, Stanislaus Urban County continued to implement the Emergency Solutions Grant program, as amended by the HEARTH Act, which combines previously eligible Emergency Shelter Grant activities with Homeless Prevention and Rapid Re-Housing activities. This Fiscal Year the Community Housing and Shelter Services Agency (CHSS), the Children's Crisis Center, and We Care of Turlock all received ESG funding to provide homeless prevention and rapid re-housing services. These funds are targeted to homeless individuals and families or individuals and families at-risk of losing their housing and provide a combination of intensive case management and rental assistance with the ultimate goal of securing clients in permanent housing.

Overall, these programs provided rental assistance and case management to 13 households, made up of 48 individuals, throughout the county. Each of these homeless prevention and rapid re-housing programs connects clients to case managers who work with each household to develop a goal oriented housing action plan, which centers on identifying and connecting clients with any needed services such as TANF, Food Stamps, Veteran's Benefits, budgeting, job training, employment opportunities, etc.

In addition to rental assistance, the Center for Human Services provided utility assistance payments, case management, and resource and referral services to 522 unduplicated individuals residing in the communities of Patterson, Newman, and Ceres. This emergency assistance allowed households struggling with the decision to either pay rent or utilities, to stabilize their housing situations and remain in their current housing.

The Children's Crisis Center's Marsha's, Guardian and Cricket's House facilities utilized ESG and CDBG Public Service funds to operate a daycare and shelter facility for infants, toddlers and children at-risk of homelessness. The facility provided parents case management services, allowing them to find and maintain jobs, housing and other necessary services. Throughout Fiscal Year 2013-2014, the Guardian House shelter facility served 182 adults and youth, the Cricket's House shelter facility served 108 children and adults.

The Stanislaus Urban County partnered with five homeless service providers through the Emergency Solutions Grant Program. A more detailed description of what each ESG funded program accomplished is provided under ESG Program Performance section of this document.

Additionally, Stanislaus Urban County staff worked closely with the ESG/HMIS/SHP Sub-committee of the CoC, made up of representatives from the City of Modesto, Stanislaus County, the Housing Authority, and homeless service providers, to improve the Homeless Management Information System (HMIS) and to being the process of developing of a coordinated intake and assessment process which will ultimately be implemented CoC wide. Through ESG funds, the county provided funding to the CoC to assist with HMIS data entry. This effort allowed client data from non-HUD funded homeless service providers to enter into HMIS, which will allow the CoC's homeless data collection to act as a much more valuable tool for tracking individuals patterns into and out of homelessness. Overall, the sub-committee made great strides toward improving data quality and the consistency of the intake process for shelter, homeless prevention, and rapid re-housing activities.

## **2. Identify actions to help homeless persons make the transition to permanent housing and independent living.**

The Stanislaus Urban County partnered with CHSS, We Care, and the Children's Crisis Center in efforts to help homeless persons and families make a transition to permanent housing and independent living. With the use of ESG grant funds, both the chronically homeless populations and temporarily homeless households were provided the opportunity to be placed into permanent housing. While enrolled in the program, case managers work with each household to set goals and work on a housing action plan in order to identify and connect with any needed services such as Temporary Assistance for Needy Families (TANF), Food Stamps, Veteran's Benefits, future employment opportunities, etc. All three agencies were experienced in providing Rapid Re-Housing services through their participation in the Recovery Act program Homeless Prevention and Rapid Re-Housing Program (HPRP) which ran from September 2009 to August 2012. Through HPRP, 256 homeless persons in Stanislaus County, made up of 102 households, received Rapid Re-housing assistance. Throughout Fiscal Year 2013-2014 ESG homeless prevention and rapid re-housing funds placed 38 homeless individuals, made up of 10 households, into rental housing. At the end of the Fiscal Year, 34 of those individuals (9 households) were stably housed.

The Salvation Army, the Children's Crisis Center, Family Promise, and We Care also utilized ESG funds to provide emergency and transitional shelter to homeless individuals and households. Clients that show progress and motivation toward self-sufficiency receive extended case management in conjunction with Rapid Re-Housing assistance funds to assist in the placement of job and permanent housing placement.

### 3. Identify new Federal resources obtained from Homeless SuperNOFA.

The following chart indicates the resources acquired through the CoC (also referred to as the Continuum of Care) through from the Homeless SuperNOFA to assist those individuals/families directly suffering from homelessness along with those in jeopardy of becoming homeless.

<b>Turlock/Modesto/Stanislaus CoC - 505</b>	
Homes for Homeless	CoCR \$90,011
Families in Transition	CoCR \$69,643
Halo 4 (9)	CoCR \$164,716
Halo 7 (14)	CoCR \$92,025
Halo Apartments (5)	CoCR \$230,043
Halo Homes (3)	CoCR \$199,962
Halo Housing (1)	CoCR \$124,154
HOAP Stanislaus	CoCR \$135,904
Households in Recovery	CoCR \$183,105
Pathways	CoCR \$78,976
Pathways-Support Services Only	CoCR \$43,241
Permanent Housing #1	CoCR \$95,850
Shelter Plus Care 1-4, 6 & 7	CoCR \$945,730
Shelter Plus Care 5 (MP)	CoCR \$136,746
Stanislaus HMIS Renewal	HMIS \$84,795
Turning Point Affordable Housing Project	CoCR \$99,149
Turning Point Supportive Housing Program	CoCR \$166,083
<b>Total:</b>	<b>\$2,940,133</b>

CoCR: Continuum of Care Renewal

HMIS: Homeless Management  
Information System

### 4. Identify actions to address emergency shelter and transitional housing needs of homeless individuals and families (including significant subpopulations such as those living on the streets).

As described above, the Stanislaus Urban County partnered with the We Care Program, the Children's Crisis Center, Family Promise and the Salvation Army's Emergency Shelter Facility to address emergency and transitional housing needs of homeless individuals and families. A number of these clients subsequently received rapid re-housing assistance and became stably housed.

The Homeless Management Information System (HMIS) Sub-committee, of the CoC, has worked diligently throughout the Fiscal Year to improve the data quality of the current HMIS system. Commitments have been made for non-HUD funded homeless service providers to enter into HMIS, which will allow the CoC's homeless data collection to act as a much more valuable tool for tracking individuals patterns into and out of homelessness. Improving data quality will allow funding to be prioritized based on trends of homeless populations within Stanislaus County.



## **5. Assessment of Relationship of ESG Funds to Goals and Objectives**

### **a. Evaluate progress made in using ESG funds to address homeless and homeless prevention needs, goals, and specific objectives established in the Con Plan.**

Needs, goals, and specific objectives established in the Con Plan include: Education and Outreach, Partnerships, Prevention and Supportive Services, and Vocational and Employment Training. The following is a summary of activity in each area:

#### **EDUCATION AND OUTREACH**

In order to better serve the homeless population outreach is required by service providers. Most agencies that deal with the homeless population are non-profits and community groups. The Stanislaus Urban County awarded grants to non-profit homeless service providers that among other services, provided education and outreach to the general public, homeless population, and public agencies. Services to be provided by awarded agencies are announced in the Annual Action Plan which is shared with multiple stakeholders at Municipal Advisory Committees, local homeless action committees as well as at city public review meetings for comment and input. In addition, as funding and time/staffing capacity allows the County publishes a public services pamphlet every year highlighting the services available through our ESG funded programs.

#### **PARTNERSHIPS**

The Stanislaus Urban County is involved with collaboration service providers, community groups, and partnerships throughout the County. By creating and retaining partnerships, the Stanislaus Urban County has been better able to provide services to communities and agencies.

The County and other local jurisdictions coordinate with local service providers in the area to improve homeless services by communicating upcoming events and available services at a number of local collaborative meetings; including the Stanislaus County Housing and Supportive Services Collaborative (SHSSC), the Ceres Collaborative and the Turlock Collaborative. By allowing a regular open forum for networking, providers and administrators of ESG funds are able to identify homeless service gaps and to discuss solutions to homeless service issues in the area.

Stanislaus County staff continually collaborates with the City of Modesto and the City of Turlock staff on the ESG & CDBG Public Services application process, as well as on common data collection and reporting forms. The HMIS/ESG Sub-committee also provides a forum to communicate issues and identify shared solutions regarding the implementation of the County, and the City of Modesto's ESG programs.

On a regional level, Stanislaus Urban County staff attends quarterly Northern California/Central Valley Homeless Roundtable meetings where issues of the implementation, state and federal regulations and strategic planning for homeless programs are shared and discussed.

#### **PREVENTION AND SUPPORTIVE SERVICES**

The Stanislaus Urban County awarded ESG grants to several service providers such as Community Housing and Shelter Services (CHSS) and Children's Crisis Center,



both of which provide prevention and supportive services. The agencies provided services such as case management, housing search and placement services, employment training and placement, financial planning, resource and referral services, and mental health referrals. With experience in providing homeless prevention services through the Homeless Prevention and Rapid Re-Housing Program (HPRP), these agencies have made great improvements in their outreach, intake & resource & referral processes to help persons at risk of becoming homeless and who were homeless to find and maintain permanent housing.

Homeless prevention activities are provided by various non-profits within the community. These non-profits accept referrals from publicly funded institutions that would otherwise have to release very-low income individuals onto the streets, with nowhere to reside upon release. Several non-profits who participate in the Housing Collaborative, such as the Center for Human Services, regularly attend P.A.C.T. meetings to assist those leaving incarceration in their quest to find stable housing.

**b. Detail how ESG projects are related to implementation of comprehensive homeless planning strategy, including the number and types of individuals and persons in households served with ESG funds.**

The Stanislaus Urban County participating jurisdictions are members of the CoC (also known as the Housing and Support Services Collaborative of Stanislaus County). At the local level, this collaborative provides the most comprehensive analysis of the homeless population and service availability in Stanislaus County. This collaborative is comprised of the HACS, Community Housing and Shelter Services, Behavioral Health and Recovery Services, Center for Human Services, We Care, Children's Crisis Center, the City of Turlock, the City of Modesto, faith-based organizations, and over a dozen service providers.

One purpose of the CoC Collaborative is to fund projects that assist homeless persons in self-sufficiency and permanent housing. Funds may be allocated through a competitive process and used for the Supportive Housing Program (SHP) and Shelter Plus Care.

The CoC System consists of three components. They are:

- 1) Emergency shelter/assessment effort which provides immediate shelter and can identify an individual's needs; or,
- 2) Offering transitional housing and necessary social services. Such services include substance abuse treatment, short-term mental health services, independent living skills, job training; or,
- 3) Providing permanent supportive housing arrangements. ESG funded projects are related to the CoC System as they provided emergency shelter while working on identifying needs of the homeless (We Care Program), offered transitional housing and necessary social services (Redwood Family Center), and provided permanent supportive housing arrangements (Community Housing & Shelter Services – Homeless Prevention Program).

**6. Matching Resources**

- a. Provide specific sources and amounts of new funding used to meet match as required by 42 USC 11375(a)(1), including cash resources, grants, and staff salaries, as well as in-kind contributions such as the value of a building or lease, donated materials, or volunteer time.**

Under the Emergency Solutions Grant (ESG) Program, match funding is required to be provided for all ESG grant amounts paid out. The following is a breakdown of the match funding by type provided for ESG activities funded during the 2011, 2012, and 2013 Fiscal Years:

### 11f. Match Source

	FY 2011	FY 2012	FY 2013
Other Non-ESG HUD Funds	48,129	42,871	0
Other Federal Funds	35,000	44,140	0
State Government	24,057	27,563	0
Local Government	14,245	0	0
Private Funds	50,914	84,358	58,052
Other	0	0	34,144
Fees	0	0	0
Program Income	0	0	0
<b>Total Match Amount</b>	<b>172,345</b>	<b>198,932</b>	<b>92,196</b>

### 7. State Method of Distribution

- a. States must describe their method of distribution and how it rated and selected its local government agencies and private non-profit organizations acting as sub recipients.

Not Applicable.

## ESG PROGRAM PERFORMANCE

### 8. Activity and Beneficiary Data

- A. Completion of attached Emergency Solutions Grant Program Performance Chart or other reports showing ESGP expenditures by type of activity. Also describe any problems in collecting, reporting, and evaluating the reliability of this information.

The HEARTH Act, which took effect mid-Fiscal Year 2011-2012, eliminated the current program caps and replaced them with a 60% maximum (or Hold Harmless Need "HHN" maximum) of grant funds to be spent on shelter and street outreach activities. A total of 7.5% of the total grant amount is set aside for Administration costs and approximately 8% is set aside for HMIS. The remaining grant funds will be split 50/50 between shelter activities and Homeless Prevention and Rapid Re-Housing activities. This is an increase in HPRP activities by approximately 10% from Fiscal Year 2012-2013.

## ESG Program Eligibility

To be eligible for ESG assistance, an ESG project must serve extremely low income households. These income categories are defined as those at or below 30% of the area median income.

Area Median Income (AMI) Levels:

Income Limit Category	1 Person	2 Person	3 Person	4 Person	5 Person	6 Person	7 Person	8 Person
Extremely Low (30%)	\$11,800	\$13,450	\$15,150	<b>\$16,800</b>	\$18,150	\$19,500	\$20,850	\$22,200

Source: HUD December 18, 2013

The following costs are listed as eligible under the ESG Program's interim rule:

### **STREET OUTREACH AND EMERGENCY SHELTER ACTIVITIES**

**(Up to 60% of FISCAL YEAR 2012-2013 ESG allocation)**

- **Street Outreach** – Essential Services assisting *unsheltered* homeless persons to meet emergency needs including:
  - Engagement
  - Case Management
  - Emergency Health Services (*if otherwise unavailable to the client*)
  - Emergency Mental Health Care (*if otherwise unavailable to the client*)
  - Transportation (*to and from another eligible Street Outreach service for both staff and clients, includes public transportation costs*)
  - Services for Special Populations (*homeless youth, victim services, persons living with HIV/AIDS provided the services are one of those listed above*)
- **Emergency Shelter**– Funds for facilities providing overnight shelter to homeless families and individuals including:
  - **Operational Costs**
  - **Renovation of Buildings used as emergency shelters for homeless**
  - **Assistance Required under the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA)**
  - **Essential Services**
    - Case Management
    - Child Care
    - Education Services
    - Employment Assistance and Job Skills Training
    - Outpatient Health Services
    - Legal Services
    - Life Skills Training
    - Mental Health Services (*if otherwise unavailable to the client*)
    - Substance Abuse Treatment Services (*if otherwise unavailable to the client*)
    - Transportation (*for client to and from medical care, employment, child care, or other eligible essential services, includes public transportation costs, or for staff for client home visits, for facility vehicle leasing costs when used specifically for transporting clients to and from medical care, employment, child care, or other eligible essential services*)
    - Services for Special Populations (*homeless youth, victim services, persons living with HIV/AIDS provided the services are one of those listed above*)

### **HOMELESS PREVENTION AND RAPID RE-HOUSING ACTIVITIES (No Cap)**

- **Homeless Prevention** – Services that provide housing relocation and stabilization and short- and/or medium-term rental assistance necessary to prevent an individual or family who fits under the “at-risk of homelessness” definition from becoming homeless; including:
  -
- **Housing Relocation and Stabilization Services**
  - Financial Assistance Costs (*includes rental application fees, security deposits, last month's rent, utility deposits, utility payments, moving costs, services costs*)

- Housing Search and Placement (*staff time spent assisting clients in locating, obtaining and retaining housing*)
  - Housing Stability Case Management (*Staff time spent assessing, arranging, coordinating, and monitoring the client's progress towards achieving housing stability*)
  - Mediation (*between the client and landlord*)
  - Legal Services (*necessary to resolve a legal problem that prohibits the program participant from obtaining permanent housing or will likely result in the program participant losing the permanent housing in which the program participant currently resides*)
  - Credit Repair (*cannot be used to pay down client debt*)
  - Short-term Rental Assistance (*up to 3 months*)
  - Medium-term Rental Assistance (*4 – 24 months*)
  - Payment of Rental Arrears (*one-time payment for up to 6 months of rental arrears, including any applicable late fees*)
- **Rapid Re-Housing** – Services that provide housing relocation and stabilization and short- and/or medium-term rental assistance necessary to move an individual or family who fits under the “homeless” definition into permanent housing; including
  - Housing Relocation and Stabilization Services
    - Financial Assistance Costs (*includes rental application fees, security deposits, last month's rent, utility deposits, utility payments, moving costs, services costs*)
    - Housing Search and Placement (*staff time spent assisting clients in locating, obtaining and retaining housing*)
    - Housing Stability Case Management (*Staff time spent assessing, arranging, coordinating, and monitoring the client's progress towards achieving housing stability*)
    - Mediation (*between the client and landlord*)
    - Legal Services (*necessary to resolve a legal problem that prohibits the program participant from obtaining permanent housing or will likely result in the program participant losing the permanent housing in which the program participant currently resides*)
    - Credit Repair (*cannot be used to pay down client debt*)
  - Short-term Rental Assistance (*up to 3 months*)
  - Medium-term Rental Assistance (*4 – 24 months*)
  - Payment of Rental Arrears (*one-time payment for up to 6 months of rental arrears, including any applicable late fees*)
- **Homeless Management Information Systems (HMIS)** – Participation in HMIS is required. HMIS eligible expenses include:
  - Administering
  - Monitoring
  - Reporting
  - Training
  - Technical Support
  - Participation Fees/Software

➤ **Administration (Up to 7.5% of total ESG allocation)**

During the Fiscal Year 2013-2014, Stanislaus Urban County was awarded \$143,917 for the Emergency Solutions Grant program.

Funds were set aside to allow non-profits and service providers to apply through a competitive process for ESG grants. Funds must be utilized to assist eligible Stanislaus Urban County residents within the framework of HUD approved ESG activities. Grant applications were made available in a CDBG/ESG Technical Workshop, which was held on November 16, 2012. Applications received were reviewed and scored by a committee consisting of four (4) representatives from the Stanislaus Urban County (from four of five participating cities), a representative from the County's CEO office, and a representative from the County's Behavioral Health and Recovery Services office and County's Planning and Community Development. The top scoring applications were then presented to the County Board of Supervisors for final approval.

Four (4) emergency homeless shelter facilities, two (2) transitional shelter facilities, and three (3) homeless prevention and rapid re-housing assistance providers, received funds during the Fiscal Year to provide ESG services throughout the County. Fiscal Year 2013-2014 ESG recipients utilized approximately \$92,000 in matching funds from other public and/or private sources to ensure successful programs. Out of the total 1,243 individuals served by the seven (7) programs funded with ESG funding during the Fiscal Year 2013-2014 the following were served within each Stanislaus Urban County area:

Ceres	25
Hughson	4
Newman	1
Oakdale	3
Patterson	3
Empire	30
South Modesto	323
Keyes	1
Denair	8
Other unincorporated areas	832
<b>Total</b>	<b>1,230</b>

The following is a summary of ESG program grantees, including their grant funds awarded and expended, their HUD issued IDIS activity number, and a brief description of what they accomplished throughout the 2013-2014 Fiscal Year:

**STANISLAUS COUNTY**

**ESG Administration**

Activity #473

**\$10,793      Amount Awarded**  
**\$10,793      Amount Expended**

ESG funds were used to pay for administration costs for Stanislaus County staff involved with the program. This includes, but is not limited to time that is devoted to the coordination and administration of the ESG program, preparation for implementation of the revised Emergency Solutions Grant program, and Homeless Management Information System (HMIS).

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**CHILDREN'S CRISIS CENTER**
**Housing for Families with Children**

Activity #501/502/503

<b><i>Homeless Prevention and Rapid Re-Housing Funds Awarded</i></b>	<b>\$31,536</b>
<b><i>Homeless Prevention and Rapid Re-Housing Funds Expended</i></b>	<b>\$12,250*</b>
<b><i>Emergency Shelter Funds Awarded</i></b>	<b>\$6,480</b>
<b><i>Emergency Shelter Funds Expended</i></b>	<b>\$6,480</b>

This project provided rental assistance and homeless prevention services aimed at moving homeless families into safe and affordable housing, and helping families at imminent risk of losing their housing avoid eviction. Case Managers worked with high risk homeless families with children to determine family eligibility, assess housing barriers, develop a Housing Plan, offer rental assistance, provide life skills training, connect participants to potential employers, and track family progress towards goals outlined in their Housing Plan. Case managers also work with families who need temporary emergency shelter or respite daytime care for children to place at-risk children in one of the Children's Crisis Center's homes. Throughout Fiscal Year 2013-2014 this program placed 2 homeless families, made up of 8 individuals, into permanent housing and prevented 4 families, made up of 14 individuals, at risk of becoming homeless from losing their housing. The program provided temporary emergency shelter to 9 at-risk children throughout Fiscal Year 2013-2014.

\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2014-2015.

**COMMUNITY HOUSING AND SHELTER SERVICES****Santa Fe Program**

Activity #501/502/503

<b><i>Homeless Prevention and Rapid Re-Housing Funds Awarded</i></b>	<b>\$18,013</b>
<b><i>Homeless Prevention and Rapid Re-Housing Funds Expended</i></b>	<b>\$516.37*</b>
<b><i>Emergency Shelter Funds Awarded</i></b>	<b>\$9,513</b>
<b><i>Emergency Shelter Funds Expended</i></b>	<b>\$8,137*</b>

Community Housing and Shelter Services (CHSS) is leased 6 units of a Migrant Camp in Empire, called Santa Fe House, from the Housing Authority of the County of Stanislaus, to allow Transitional Shelter for homeless families during the inclement winter months. In addition to shelter, this program provided counseling and related public services to assist the households in attaining permanent housing and new employment. After families exited Santa Fe House, rental assistance was provided to assist the families to becoming stably housed. Throughout Fiscal Year 2013-2014 the Santa Fe program provided temporary emergency housing to 6 homeless families, made up of 28 individuals, throughout the winter. Of those, five of the households (24 individuals) were placed into permanent rental housing and are now stably housed.

\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2014-2015.

**HMIS Data Entry Program**

Activity #500

***HMIS Funds Awarded***      **\$12,845*****HMIS Funds Expended***      **\$12,845**

This project provided data entry assistance to homeless service providers throughout Stanislaus County. This overall goal of this HMIS program is to improve HMIS data quality and participation within the Stanislaus Urban County. This funding will also be used to purchase HMIS user licenses if necessary. The intern(s) placed in this position rotates sites, performing data entry and other various HMIS tasks as needed.

**FAMILY PROMISE OF GREATER MODESTO****Shelter Services for Homeless Families**

Activity #501

***Emergency Shelter Funds Awarded***      **\$12,646*****Emergency Shelter Funds Expended***      **\$12,646**

Family Promise of Greater Modesto provided transitional shelter to 14 homeless families, made up of 88 individuals, with the support of a network of multi-denominational churches. Participants received food, overnight accommodations, case management, and access to a Day Center which included showers and laundry facilities, phone and internet access and transportation to and from the shelter location. Weekly group meetings provided participants crucial Life Skills training to assist them in moving out of homelessness. Out of the 14 families served, 13 successfully found permanent housing.

**SALVATION ARMY****Berberian Emergency Shelter Facility**

Activity #501

***Emergency Shelter Funds Awarded***      **\$21,600*****Emergency Shelter Funds Expended***      **\$21,600**

The Berberian Emergency Shelter Facility provided 19,227 shelter nights to 869 homeless adult individuals throughout the winter months of Fiscal Year 2013-2014. Out of the total number served 102 were 62 years or older, 71 were veterans, and 471 (over half) had some form of disability.

**WE CARE****Emergency Cold Weather Shelter**

Activity #501

***Emergency Shelter Funds Awarded***      **\$21,600*****Emergency Shelter Funds Expended***      **\$21,600**

Throughout Fiscal Year 2013-2014, the We Care Program (WCP) program provided emergency shelter during the coldest months of the winter to 224 homeless men over the age of 18, 153 of those men were chronically homeless. The WCP's Cold Weather Shelter operated from December to March; seven days a week from 6:30 p.m. to 8:00 a.m. Volunteers provided participants nutritious meals each evening. Out of the total number served, 17 were elderly, 21 were veterans, 23 were persons



with severe mental illness, and 1 was successfully re-housed through we Care's Rapid Re-housing program.

**Rapid Re-Housing Program**

Activity #502

***Rapid Re-Housing Funds Awarded***      **\$10,591**

***Rapid Re-Housing Funds Expended***      **\$6,522 \***

The We Care Rapid Re-housing Program provides services for homeless individuals and families without children over the age of 18 who fall at or below 30% of the area median income. This project assisted 2 homeless individuals with housing search and placement, rental application fees, rental and utility assistance, rental and utility deposits, case management, referrals, and support services. Project participants received a housing plan created specifically to meet their individual housing needs and goals. Their case manager met with each program participant at least once a month to assess their housing plan progress. The goal of the program is to move individuals and families that are homeless through the transition into a permanent, sustainable, housing situation. Both persons served through this program still remain stably housed.

\* The remainder of the ESG funds will be spent down for the same activity throughout Fiscal Year 2014-2015.

The following chart shows the breakdown of how ESG funds were spent in terms of eligible activities:

**FY 2013-2014 ESG FUNDS**

<b>Organization Name</b>	<b>Program/Project</b>	<b>Shelter Services</b>	<b>Rapid Re-Housing</b>	<b>Homeless Prevention</b>	<b>HMIS</b>	<b>Total</b>
Children's Crisis Center	Housing for Homeless Families	\$6,480	\$4,470	\$7,780		<b>\$18,730</b>
Community Housing and Shelter Services	Santa Fe/HMIS Program	\$8,137	\$516		\$12,845	<b>\$21,498</b>
Family Promise	Shelter for Homeless Families	\$12,646				<b>\$12,646</b>
Salvation Army	Berberian Emergency Shelter Facilities	\$21,600				<b>\$21,600</b>
We Care Program	Emergency Winter Shelter & Rapid Re-Housing Program	\$9,900	\$6,522			<b>\$16,422</b>
Stanislaus County	Administration					<b>\$10,793</b>
<b>Total</b>		<b>\$58,763</b>	<b>\$11,508</b>	<b>\$7,780</b>	<b>\$12,84</b>	<b>\$101,689</b>



The following charts show a breakdown of individuals served with ESG funds throughout the 2013-2014 Fiscal Year by family status, activity type, gender, age, and special populations

## PERSONS SERVED (CR-65)

### Homelessness Prevention Activities

Number of Persons in Households	Total
Adults	6
Children	8
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>14</b>

### Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	15
Children	23
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>38</b>

### Shelter Services

Number of Persons in Households	Total
Adults	1,140
Children	78
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>1,218</b>

### Totals for all Persons Served with ESG

Number of Persons in Households	Total
Adults	1,153
Children	90
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>1,243</b>

### Gender—All Activities

	Total
Male	889
Female	354
Transgendered	0
Unknown	0
<b>Total</b>	<b>1,243</b>

**Age—All Activities**

	<b>Total</b>
Under 18	90
18-24	239
Over 24	914
Don't Know/Refused	0
Missing Information	0
<b>Total</b>	<b>1,243</b>

**Special Populations Served—All Activities** *(Number of Persons in Households)*

<b>Subpopula tion</b>	<b>Total Persons Served – Prevention</b>	<b>Total Persons Served – RRH</b>	<b>Total Persons Served in Emergency Shelters</b>	<b>Total</b>
Veterans	0	0	92	92
Victims of Domestic Violence	0	21	35	56
Elderly	0	1	120	121
HIV/AIDS	0	0	0	0
Chronically Homeless	0	13	164	177
<b>Persons with Disabilities:</b>				
Severely Mentally Ill	0	3	26	29
Chronic Substance Abuse	0	0	2	2
Other Disability	0	3	485	488
Total (unduplicated if possible)	0	41	924	965

The following chart shows the number of beds available for shelter facilities who utilized ESG grant funds, the number of beds that were actually provided throughout Fiscal Year 2013-2014, and the percentage of ESG facility bed utilization rates.

**ASSISTANCE PROVIDED (CR-70)****Shelter Utilization**

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	39,063
Total Number of bed-nights provided	33,257
Capacity Utilization	85%

The following tables provide a comparison of ESG funding by activity type and by match funding type over the last three (3) fiscal years:

## EXPENDITURES (CR-75)

### ESG Expenditures for Homelessness Prevention

	Dollar Amount of Expenditures in Program Year		
	FY 2011	FY 2012	FY 2013
Expenditures for Rental Assistance	9,005	22,152	6,540
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	770	0	0
Expenditures for Housing Relocation & Stabilization Services - Services	897	4,465	1,240
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	40,563	0	0
<b>Subtotal Homelessness Prevention</b>	<b>51,235</b>	<b>26,617</b>	<b>7,780</b>

### ESG Expenditures for Rapid Re-Housing

	Dollar Amount of Expenditures in Program Year		
	FY 2011	FY 2012	FY 2013
Expenditures for Rental Assistance	7,827	9,812	5,775
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	2,660	3,760	2,682
Expenditures for Housing Relocation & Stabilization Services - Services	1,504	4,466	3,051
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	0	0	0
<b>Subtotal Rapid Re-Housing</b>	<b>11,991</b>	<b>18,038</b>	<b>11,508</b>

### ESG Expenditures for Emergency Shelter

	Dollar Amount of Expenditures in Program Year		
	FY 2011	FY 2012	FY 2013
Essential Services	46,363	102,859	53,454
Operations	38,439	16,500	5,309
Renovation	9,577	0	0
Major Rehab	0	0	0
Conversion	0	0	0
<b>Subtotal</b>	<b>94,379</b>	<b>119,359</b>	<b>58,727</b>

**Other Grant Expenditures**

	<b>Dollar Amount of Expenditures in Program Year</b>		
	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
HMIS	0	20,000	12,845
Administration	12,779	14,919	10,793
Street Outreach	0	0	0

**Total ESG Grant Funds**

<b>Total ESG Funds Expended</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
	170,384	198,932	101,689

**Total ESG Grant Funds (Activities only)**

<b>Total Amount of Funds Expended on ESG Activities</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>
903,202	157,605	184,013	90,896

**Homeless Discharge Coordination**

- a. As part of the government developing and implementing a homeless discharge coordination policy, ESG homeless prevention funds may be used to assist very-low income individuals and families at risk of becoming homeless after being released from publicly funded institutions such as health care facilities, foster care or other youth facilities, or corrections institutions or programs.

**Explain how your government is instituting a homeless discharge coordination policy, and how ESG homeless prevention funds are being used in this effort.**

Representatives from Behavioral Health and Recovery Services (BHRS) and the Community Services Agency (CSA) regularly attend the monthly CoC Housing Collaborative meetings and are active participants in program planning for homeless fund utilization throughout Stanislaus County. The Health Services Agency (HAS) has been contacted in regard to recent and upcoming health care reform legislation, some of which encourages incorporating rental assistance and case management into discharge planning. Because Stanislaus County does not have a public hospital, private hospitals will ultimately need to be consulted in the future as to which health care reform measures they will be implementing. On October 1, 2011 California passed a corrections realignment plan, which shifts responsibility from the state to counties for the custody, treatment, and supervision of individuals convicted of specified nonviolent, non-serious, non-sex crimes. In anticipation for the huge impact this will have on Stanislaus County in terms of discharging persons released from County jails into homelessness the CoC has collaborated with Stanislaus County Sheriff's and Probation Departments to discuss what services are available for recently discharged parolees.

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## COMMUNITY DEVELOPMENT

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- 1. Assessment of Relationship of CDBG Funds to Goals and Objectives**
  - a. Assess use of CDBG funds in relation to the priorities, needs, goals, and specific objectives in the Consolidated Plan (Con Plan), particularly the highest priority activities.**

The priorities identified in the Con Plan are public infrastructure, economic development, affordable housing and public services.

In many neighborhoods and communities of the planning area, public infrastructure is minimal or non-existent, causing this to be a high priority need. Infrastructure such as sewer, water, curb, gutter, sidewalk, and storm drainage are typical development standards in newer neighborhoods, but are non-existent in older neighborhoods. The cities of Ceres, Hughson, Newman, Oakdale, Patterson, Waterford, as well as Stanislaus County utilized CDBG funds for infrastructure improvement related projects. As a result of these improvements, residents of the surrounding project area enjoy an improved quality of life.

Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative does not believe the program qualifies as an eligible activity. The program was subsequently put on hold throughout Fiscal Year 2012-2013 due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent. In Fiscal Year 2014-2015 Stanislaus County will work with its Con Plan consultant to develop a revised economic development program through the next consolidated planning process for the Stanislaus Urban County.

Through the Public Services Program, the Stanislaus Urban County sets aside approximately 10% of its annual CDBG allocation for programs that provide services to low to moderate-income families or individuals. In Fiscal Year 2013-2014, a total of fourteen (14) public service programs were awarded \$211,206. Over 27,000 individuals received a form of service through the funded agencies. Funded services ranged from meal and shelter for low-income children to emergency food assistance programs. The services provided through the funded programs positively impact the lives of the individuals served.

- b. Evaluate progress made toward meeting goals for providing affordable housing using CDBG funds, including the number and types of households served.**

Most activity during the first year (this Con Plan is a three year plan) of the Con Plan cycle has met or exceeded the goals set by the community and Stanislaus County staff within the Stanislaus Urban County Entitlement area. The funds used to provide affordable housing, however, were non-CDBG funds. The funding sources used to further the Stanislaus Urban County's affordable housing goals included but were not limited to HOME, CalHome, and NSP.

- c. Indicate the extent to which CDBG funds were used for activities that benefited extremely low-income, low-income, and moderate-income persons.**

All Entitlement funds utilized in projects and programs served those of extremely low, low, or moderate-income. In particular, CDBG Public Service Program funds served over 40,000 persons within these income groups received assistance through the Stanislaus Urban County Public Services Program.

**2. Changes in Program Objectives**

- a. Identify the nature of and the reasons for any changes in program objectives and how the jurisdiction would change its program as a result of its experiences.**

Stanislaus County is in the process of revising its economic development program included in the Fiscal Year 2012-2013 Annual Action Plan (AAP). Although the program was initially approved by HUD via the approval of the 2012-2013 AAP, HUD notified Stanislaus County during the fiscal year that the program did not qualify as an economic development program. Therefore, the program has been on hold throughout the 2013-2014 Fiscal Year due to discussions with HUD regarding the eligibility of identified activities. Stanislaus County is continuing to work with HUD staff to adapt the program to include eligible activities that will ensure business growth and job creation throughout the Urban County.

**3. Assessment of Efforts in Carrying Out Planned Actions**

- a. Indicate how grantee pursued all resources indicated in the Consolidated Plan.**

The Stanislaus Urban County actively pursues state and federal funding sources for all programs that are offered as well as offering incentives for public service programs to provide local leverage to help sustain their program as demand for services grow. During the past four Fiscal Years Stanislaus County staff was successful in securing \$2,350,000 in CalHome funds to use in combination with HOME and local redevelopment funds. Stanislaus County staff was also successful in securing \$1,000,000 in Prop 84 Planning Incentive Grant funds to complete a Stanislaus County Regional Sustainability Toolkit, in collaboration with the County and all nine (9) incorporated cities. The grant funds will allow all jurisdictions within the County to collaboratively develop planning documents that layout greenhouse gas reduction strategies and create a nexus with the Neighborhood Revitalization Strategy Area (RS) in the Airport Neighborhood (reference Fiscal Year 2012-2013 Annual Action Plan for additional information: <http://www.stancounty.com/planning/cdbg/archive/Other/Neighborhood-revitalization-2012-2017.pdf>).

- b. Indicate how grantee provided certifications of consistency in a fair and impartial manner.**

All certification requests submitted to Stanislaus County staff for consideration and acknowledgement that their program is consistent with the Con Plan were reviewed and compared with the Con Plan document and reviewed again by a second Stanislaus County staff person for consensus. To date all requests for certifications have met consistency standards and have been approved by the Stanislaus Urban County.

Stanislaus Urban County staff meet and exceed all public noticing requirements and also attend many community meetings (that include but are not limited to the following: Housing & Support Services Collaborative, various Municipal Advisory Committee meetings, community meetings throughout Stanislaus Urban County jurisdictions, City Council meetings, Board of Supervisor meetings, Services to Older Adults Advisory Council (STOAAAC) meetings, Mental Health Services Act (MHSA) Stakeholder Committee meetings, and other various community meetings) throughout Stanislaus Urban County to assure that Stanislaus Urban County staff does not hinder implementation of the Con Plan and stays in touch with the needs of the target population. Also, noticing is provided in Spanish and Spanish interpretation services are provided upon request.

## **Summary of CDBG Program Accomplishments**

A summary of the accomplishments by jurisdiction for the Stanislaus Urban County is contained in this section of the CAPER. All projects included in the 2013-2014 Annual Action Plan were scheduled for implementation during that fiscal year. However, there were some projects (e.g. extensive infrastructure) that require funding from multiple years in order to complete. Preliminary work was begun in the year that the projects were initially funded.

### **STANISLAUS COUNTY**

#### **Planning and Project Administration**

Activity # 473

**\$308,707      Funds Budgeted**  
***Spending year-end figures Funds Expended\****

CDBG funds were used to pay for administration costs for Stanislaus County staff involved with the program. Time that is devoted to the implementation or project planning by the jurisdictions and public agencies on behalf of the CDBG program are eligible for reimbursement. Remaining funds will be rolled over into Stanislaus County's Fiscal Year 2014-2015 infrastructure project(s).

\* Unexpended funds will be allocated to a County infrastructure project.

#### **Stanislaus County Infrastructure Projects (Airport Sewer Project)**

Activity # 474

**\$587,755      Funds Budgeted**  
**\$0.00          Funds Expended**

Fiscal Year 2013-2014 Infrastructure funds were set aside for the Airport Sewer project. No funds were spent as the Measure M vote for the extension of sewer services into the Airport Neighborhood was pending. Extension of sewer services were approved in November 2013. Bids have been received, and construction is expected to begin Fall 2014.

#### **Fair Housing Program**

Activity # 475

**\$25,000      Funds Budgeted**  
**\$25,000      Funds Expended**

Stanislaus County contracted with Project Sentinel to provide fair housing services that enabled and empowered members of the community to have open and informed housing opportunities and to overcome housing discrimination. This is accomplished

by in-depth conciliation/mediation, and when necessary, litigation. The main objective of the agency is to raise the level of awareness of fair housing rights and responsibilities among home seekers, owners, managers, and the general public.

During the fiscal year, Project Sentinel provided information and referral services to 256 individuals, made up of 115 households. The agency's fair housing consultation and investigation services processed 15 fair housing cases and 15 tenant/landlord cases throughout Fiscal Year 2013-2014. Services provided for these cases included testing, canvassing, statistical analysis, witness interviews and counseling. Of the twenty-five (15) cases that were opened, nine (9) were handicap/disability related; two (2) were race related; two (2) were related to familial status; one (1) was related to gender; and one (1) was related to intimidation and harassment. Six (6) of the fifteen (15) tenant/landlord cases were successfully counseled and educated in fair housing and/or reached conciliatory agreements. The Fair Housing hotline received a total of 127 tenant-landlord and fair housing calls during the year. In addition, thirty-seven (37) Fair Housing presentations were conducted to client groups or other agencies. Tester training and recruitment was conducted throughout the year as needed. Also, throughout the year, the agency attended and participated in numerous community activities, meetings, and presentations where educational materials, fair housing literature, agency flyers, or business cards were distributed to the attendees or left at sites for public display. Out of the total 256 individuals served by Project Sentinel's Fair Housing services during the Fiscal Year 2013-2014 the following were served within each Urban County area:

Ceres	76
Hughson	14
Newman	27
Oakdale	15
Patterson	63
Waterford	1
Salida	8
Denair	4
Valley Home	2
Hickman	1
Other unincorporated areas	45
<b>Total</b>	<b>256</b>

**Empire Infrastructure Project – Phase 1B, 2, 3**

Activity # 385

**\$0 Funds Budgeted**

**\$36,549.43 Funds Expended (previous years funds)**

In Fiscal Year 2013-2014 staff explored alternative designs for the storm drain project that would provide a more reasonable cost to the community. Stanislaus County Public Works has completed a feasibility study for a lower-cost Low Impact Development (LID) swale storm water drainage system. The study provides an estimate of approximately \$2.9 million with contingency costs included.

**Parklawn Sewer Infrastructure Project**

Activity #438

**\$0**

**Funds Budgeted**

**\$112,932.17**

**Funds Expended (previous years funds)**



## Stanislaus Urban County

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Stanislaus County completed construction of Phase I of the Parklawn Sewer Infrastructure Project in Fiscal Year 2013-2014

Also during Fiscal Year 2013-2014, Stanislaus County was able to secure a \$5 million grant from the California State Water Board's Clean Water State Revolving Fund (CWSRF) Program to fund the construction of the remaining phases of the Parklawn Sewer Project. CDBG funds were used to pay for pre-development costs for Phase II of this project.

### **Stanislaus County Economic Development Program**

Activity #440

**\$0 Funds Budgeted**

**\$0 Funds Expended**

Stanislaus County developed an economic development program with Fiscal Year 2012-2013 funds and was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) and approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and the Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative does not believe the program qualifies as an eligible activity. The program was subsequently put on hold throughout Fiscal Year 2013-2014 due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent and staff is continuing to work with HUD staff to adapt the program to include eligible activities that will ensure business growth and job creation throughout the Stanislaus Urban County. A revised economic development program will be explored and developed through the next consolidated planning process for Stanislaus Urban County.

## **CITY OF CERES**

### **Project Administration**

Activity #441

**\$14,784 Funds Budgeted**

**\$0 Funds Expended\***

The City of Ceres did not expend any Project Administration funds during Fiscal-Year 2013-2014.

\* Unexpended funds will be allocated to a City of Ceres infrastructure project.

### **Infill Infrastructure Project – Caswell Tract / Sequoia Village** Activity #472

**\$235,442 Funds Budgeted**

**\$276,367.52 Funds Expended (includes previous years funds)**

The City of Ceres completed construction of the Caswell Tract / Sequoia Village Infrastructure Project in Fiscal Year 2013-2014. Due to the loss of redevelopment funds, the city did not have enough funds to construct the project in Fiscal Year 2012-2013, therefore funds were combined over multiple years to fund the project. The project consisted of installation of curb, gutter, sidewalks, ADA accessible curb cuts, storm drain improvements, and pavement overlay. The project included 1,039 linear feet of curb and gutter, 4,241 square feet of sidewalk, and 3,530 square feet of asphalt patching.



Photos reflect before and after ADA ramp improvements within the project area.

## **CITY OF HUGHSON**

### **Project Administration**

Activity #477

**\$14,784 Funds Budgeted**  
**\$2,403.95 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

\* Unexpended funds will be allocated to a City of Hughson infrastructure project.

### **4<sup>th</sup> Street Infrastructure Project**

Activity #395

**\$0 Funds Budgeted**  
**\$20,818.69 Funds Expended (Previous year's funds)**

The City of Hughson completed the 4<sup>th</sup> Street Infrastructure Project in the fall of 2013. The project consisted of the installation of 1,100 linear feet of curb, approximately 15,000 of pavement connecting existing pavement to new curb and gutter, ADA ramps, and the 30,000 square feet of overlay. The City only expended \$20,818.69 on the project because the project was funded by a combination of Congestion Mitigation and Air Quality Improvement (CMAQ) program funds and CDBG funds. The remaining funds will be rolled over into the City's Fiscal Year 2014-2015 project.



Photos reflect 4<sup>th</sup> Street Infrastructure Project improvements

## **CITY OF NEWMAN**

### **Project Administration**

Activity # 444

**\$14,784 Funds Budgeted**  
**\$5,854.65 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County CDBG staff for verification and processing. Remaining funds will be rolled over into Newman's Fiscal Year 2014-2015 infrastructure project(s).

\* Unexpended funds will be allocated to a City of Newman infrastructure project.

### **Tulare Street Infrastructure Project**

Activity # 480

**\$113,725 Funds Budgeted**  
**\$108,042.47 Funds Expended\***

The City of Newman completed construction of the Tulare Street Infrastructure project from P Street to T Street. The project was completed in late spring of 2014. The project consisted of the following; replacement of 427 linear feet of curbs and gutters, replacement of 260 square feet of sidewalk, and the replacement of three alley approaches. As a result of the project, the public will be able to safely walk along Tulare Street.

\* Unexpended funds will be allocated to a City of Newman infrastructure project.





Photos reflect ADA improvements within the project area.

**Water Line Project Phase I Engineering (3 phase project)**

Activity #479

**\$20,000 Funds Budgeted**

**\$ 3,108.00 Funds Expended**

The City of Newman began engineering work on of the Water Line project. The project is a multi-phased project and will consist of replacing water lines and outdated hydrants in various sections of the CDBG project area. Current lines and hydrants are non-compliant and pose health and safety issues. Phase I of the project is strictly for project engineering while phases II and III will consist of construction. Construction will begin in Fiscal Year 2014-2015.

**CITY OF OAKDALE**

**Project Administration**

Activity #447

**\$14,784 Funds Budgeted**

**\$8,598.31 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

\* Unexpended funds will be allocated to a City of Oakdale infrastructure project.

**Davitt Avenue Infrastructure Project – Phase I**

Activity # 344

**\$147,548 Funds Budgeted**

**\$174,162.44 Funds Expended (FY 2012-2013 allocation plus previous year's funds)**

This project was originally planned to be leveraged with redevelopment and CDBG funds. However, due to the loss of redevelopment, the project was scaled back and construction was delayed. The project was originally split into two construction phases combining funds from four fiscal years (Phase I: Fiscal Years 2011-2012 and 2012-2013; Phase II Fiscal Years 2013-2014 and 2014-2015). Due to higher project costs than anticipated, the City of Oakdale was forced to split Phase I into two parts utilizing funds from three fiscal years, including Fiscal Year 2013-2014 funds, pushing back the remaining Phase II to utilize Fiscal Year 2014-2015 and 2015-2016 funds. Phase I has been completed. The completed Phase I Project included the following items; removal of 437 linear feet of curbs and gutters, removal of 472 linear feet of existing piping, 1,166 linear feet of 8-inch water piping, 1,214 linear feet of 8 inch sewer line and 43,087 square feet of pavement reinforcement. Phase I includes Davitt Avenue between G and J Streets.



*Photos reflect the repavement after underground improvements on the Davitt Avenue Project Phase I.*

## **CITY OF PATTERSON**

### **Project Administration**

*Activity #482*

**\$14,784      Funds Budgeted**

**\$14,784      Funds Expended**

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County staff for verification and processing.

\* Unexpended funds will be allocated to a City of Patterson infrastructure project.

**Fourth Street Infrastructure Project**

Activity #402

**\$133,577 Funds Budgeted****\$369,851.64 Funds Expended (includes previous years funds)**

The City of Patterson completed construction of phase I of the Fourth Street Infrastructure Project in July of 2014. The project consisted of the replacement of water main line and installation of curb, gutter, storm drain, sidewalks, and street repaving. Phase I included the removal of 1,006 linear feet of pipe, 2,704 linear feet of water line installation, and 4,200 cubic feet of asphalt concrete. This project is bounded by E Street to the north and Sperry Avenue to the south, and is part of the greater Downtown Infrastructure Improvements Project

**CITY OF WATERFORD****Project Administration**

Activity #483

**\$14,784 Funds Budgeted****\$8,911.69 Funds Expended\***

This expenditure includes costs associated with general management, oversight, and coordination of the CDBG program. City staff track the time spent for project administration and submits to Stanislaus County CDBG staff for verification and processing. Remaining funds will be rolled over into one of Waterford's infrastructure projects.

\* Unexpended funds will be allocated to a City of Waterford infrastructure project.

**La Gallina Avenue Infrastructure Project**

Activity # 436

**\$122,637 Funds Budgeted****\$45,000 Funds Expended\***

The City of Waterford began pre-construction work on the La Gallina Avenue Infrastructure project. City staff worked with a local utility company on the relocation of utility poles within the City right-of-way. The project will include the installation of curb, gutter, sidewalk, ADA accessible ramps, and storm drain infrastructure improvements along La Gallina Avenue from F Street to C Street. Phase I of the project will begin construction in Fiscal Year 2014-2015.

\* Unexpended funds will be allocated to a City of Waterford infrastructure project.





*Photos reflect before infrastructure improvements along La Gallina Avenue*

**Economic Development Program**

*Activity #450*

**\$0.00            Funds Budgeted**  
**\$3,210        Funds Expended (previous years funds)**

This program provided small grants to businesses located within the City of Waterford's City Council adopted commercial blight areas. Each business applicant provided a business plan and proposed budget to the City of Waterford, which went through thorough underwriting reviews. Throughout the last two Fiscal Years (2012-2014), five businesses were provided grant funding to allow for business improvements and expansion. As a result of the Economic Development funding, these businesses have been able to make needed upgrades to their operations, including the ability to hire new employees. Two businesses are currently in the process of being approved for an Economic Development grant through the City of Waterford's program. All funds are anticipated to be expended by the end of Fiscal Year 2014-2015.

**PUBLIC SERVICE GRANTEES**

The Stanislaus Urban County set-aside \$211,206, or approximately 10% of its CDBG Entitlement funds, for the Public Service Grant Program. Under the program, Stanislaus Urban County public service grants are awarded to non-profit organizations that provide new or expanded services to eligible Stanislaus Urban County area residents. The activities funded must be targeted for one of the following CDBG national objectives: directly benefit low income individuals; elimination of blighting conditions; or, response to economic distress and dislocation. During Fiscal Year 2013-2014, the Stanislaus Urban County provided funding to 12 non-profit service providers for 14 different programs. Non-profits and service



## Stanislaus Urban County

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providers applied for the grants through a competitive process, with a maximum grant amount award of \$20,000. Grant applications were made available in a CDBG/ESG Technical Workshop, which was held on November 13, 2012. Applications received were reviewed and scored by a committee consisting of representatives from each Stanislaus Urban County member, the Stanislaus County Chief Executive Office, and from the Stanislaus County Continuum of Care. The recommendation for funding was approved by the Board of Supervisors on April 16, 2013 at a public hearing. Out of the total 27,308 individuals served by the 12 agencies funded with CDBG Public Services during Fiscal Year 2013-2014, the following were served within each Stanislaus Urban County area:

Ceres	4,094
Hughson	114
Newman	530
Oakdale	3,107
Patterson	12,499
Waterford	983
Salida	23
Empire	651
South Modesto	372
Keyes	1,133
Denair	51
Hickman	428
La Grange	6
Other unincorporated areas	3,317
Total	27,308

The following is a summary of CDBG Public Service program grantees, including their grant funds awarded and expended, their HUD issued IDIS activity number, and a brief description of what they accomplished throughout the Fiscal Year 2013-2014:

### **AMERICAN RED CROSS**

#### **Emergency Services**

*Activity #484*

**\$11,356      Funds Awarded**  
**\$11,356      Funds Expended**

Throughout Fiscal Year 2013-2014, the American Red Cross provided emergency services and shelter to 122 unduplicated individuals (made up of 37 households) who had just experienced an unforeseen disaster which left them without shelter. Families also received care packages and social service referrals to assist them in getting back on their feet.

### **COURT APPOINTED SPECIAL ADVOCATES**

#### **Direct Services**

*Activity #485*

**\$11,286      Funds Awarded**  
**\$11,286      Funds Expended\***

Throughout Fiscal Year 2013-2014 Court Appointed Special Advocates for Children (CASA) advocated for 55 youth in foster care. Of the total 55 cases, 18 children were victims of domestic violence, 14 were youth out of foster care, and 2 children were

disabled. All cases are referred through the Juvenile Dependency Court. 407 children are currently on CASA's high priority wait list at this time. Ten new advocates were trained this year and will be sworn in by the end of July 2104. Fourteen presentations were made to community groups throughout the year.

## **CENTER FOR HUMAN SERVICES**

### **Westside Family Resource Center**

*Activity #486*

**\$12,373      Funds Awarded**  
**\$12,269      Funds Expended\***

The Westside Family Resource Center provided utility assistance, brief case management, crisis intervention, and resource and referral services to 522 low-income residents Newman and Patterson (made up of 157 households) throughout Fiscal Year 2013-2014. Out of the total households seen 59 households received financial assistance with their utility bills to avoid disconnection. Other services provided included emergency food assistance, employment assistance, translation services, and referral services to other resources the families needed. Of the total number served, 80 of the individuals served were a member of a female head of household, 14 were 62 years or older, 22 were persons with disabilities, 2 were veterans, and 13 were victims of domestic violence. Three persons who received case management through this program were connected to employment.

\* Unexpended funds will be allocated to a County infrastructure project.

## **CHILDREN'S CRISIS CENTER**

### **Ceres Respite Shelter**

*Activity #487*

**\$20,000      Funds Awarded**  
**\$20,000      Funds Expended**

Throughout Fiscal Year 2013-2014 31 households (108 individuals) with high risk children were provided emergency shelter and protective care under the Ceres Child Shelter program at Marsha's House. Each family served were facing homelessness, struggling with drug or alcohol abuse, and/or were fleeing from domestic violence. Experienced staff focused on early intervention for each child served. Behavioral and medical screenings as well as development assessments were administered on site by a licensed mental health professional. Case managers also worked with parents to address any health related issues that were identified.

## **CHILDREN'S CRISIS CENTER**

### **Ceres Nutrition and Meal Program**

*Activity #488*

**\$17,556      Funds Awarded**  
**\$17,556      Funds Expended**

Throughout Fiscal Year 2013-2014 the Children's Crisis Center provided 31 families (108 individuals) who were victims of domestic violence and/or were homeless or at-risk of becoming homeless with well-balanced meals. Each family also received food baskets, individually prepared by a lead nutritionist, which included written recipes, verbal instructions and meal-prep guides to assist them in preparing nutritious meals for their families. The Ceres Nutrition and Meal Program at Marsha's House provided a total of 22,573 meals throughout the year.

**CHILDREN'S CRISIS CENTER****Oakdale Respite Shelter**

Activity #489

**\$20,000      Funds Awarded**  
**\$20,000      Funds Expended**

Throughout Fiscal Year 2013-2014 the Children's Crisis Center provided 54 households with high risk children, a total of 182 individuals, shelter, case management and protective care at their Oakdale Shelter. Families served were struggling with issues of homelessness, drug abuse, and/or domestic violence. Experienced staff focused on early childhood intervention. Behavioral and medical screenings as well as development assessments were administered on site by a licensed professional. Case managers also worked with parents to address any health related issues that were identified.

**HEALTHY AGING****Young at Heart Program**

Activity #490

**\$17,556      Amount Awarded**  
**\$17,556      Amount Expended**

The Healthy Aging Association provided fall prevention exercise classes and education to 317 unduplicated seniors throughout the 2013-2014 Fiscal Year. Classes were provided at six different sites throughout the Urban County including Ceres, Westley, Newman, Oakdale, Patterson, and Waterford.

**HOWARD TRAINING CENTER****Senior Meals Program**

Activity #492

**\$20,000      Amount Awarded**  
**\$20,000      Amount Expended**

Throughout the Fiscal Year 2013-2014 the Howard Training Center's Senior Meals Program provided 34,722 meals to 1,211 food insecure seniors throughout Stanislaus County. CDBG funding allowed the program to offer an additional day of meals at their congregate sites and to serve all home delivery requests. Out of the total numbers served 497 were persons with disabilities, 100% served were 62 years or older, 160 were veterans.

**NATIONAL ALLIANCE FOR THE MENTALLY ILL (NAMI)****Food Assistance Program**

Activity #493

**\$5,498      Amount Awarded**  
**\$5,498      Amount Expended**

Throughout the Fiscal Year 2013-2014 the Stanislaus County National Alliance for the Mentally Ill (NAMI) has successfully trained 4 new facilitators for the Connections and Peer to Peer program. A total of 75 persons suffering with mental illness participated in the program from the communities of Oakdale and Waterford and from the County's Public Safety Center in South Modesto. All participants have been through training and have met with a counselor to develop a mental health treatment plan. Seven of the individuals served have been linked to a NAMI mentor for additional support in pursuing their treatment plans. Twenty-one of the total 51 served (41%) have stated that they feel they are much less likely to relapse as a result of the Peer

to Peer training course they have completed.

### **THE SALVATION ARMY RED SHIELD**

#### **Tutoring and Mentoring Program**

Activity #495

**\$16,894      Amount Awarded**

**\$16,894      Amount Expended**

The Red Shield Tutoring and Mentoring Program served 212 unduplicated low-income at-risk youth from the South Modesto area throughout Fiscal Year 2013-2014. Student participating in the program receive assistance with their homework and tutoring in subjects they need help in. Students are rewarded for good grades with SAY Store bucks which they can use to purchase items at the Red Shield's SAY Store. In addition to improvements in grades, participants have also seen improvements in their conduct and to their self-esteem.

### **SECOND HARVEST FOOD BANK**

#### **Emergency Food Assistance Program**

Activity #496

**\$13,794      Amount Awarded**

**\$13,794      Amount Expended**

The Second Harvest program provided emergency food assistance to 15772 unduplicated low-income persons (made up of 3,942 households) residing in Stanislaus Urban County areas throughout Fiscal Year 2013-2014. Food is distributed to charitable organizations throughout the County, who are members of Second Harvest. Those organizations then distribute the food to food insecure households as needed. Out of the total individuals served 3,849 were female heads of households, 2,061 were 62 years old and over, and 2,099 were persons with disabilities. A total of 480,000 pounds of nutritious supplemental groceries were distributed throughout the fiscal year.

### **UNITED SAMARITANS FOUNDATION**

#### **Daily Bread Mobile Lunch Program (Ceres/Keyes Truck)**

Activity #497

**\$17,556      Amount Awarded**

**\$17,556      Amount Expended**

The United Samaritans Foundation's Daily Bread Mobile Lunch Truck provided a total of 74,457 lunches to 446 unduplicated individuals throughout Fiscal Year 2013-2014. Of those served 25 were homeless, 31 were elderly, 67 were persons with disabilities, and 9 were veterans. Every Friday the lunch truck also provides an extra bag of food containing items such as eggs, potatoes, bread, fresh vegetables, fresh fruits, and milk. Throughout Fiscal Year 2012-2013 the lunch truck gave out 6,635 grocery bags to food insecure individuals.

### **WE CARE OF TURLOCK**

#### **Emergency Food Program**

Activity #498

**\$17,556      Amount Awarded**

**\$17,556      Amount Expended**

The We Care Emergency Shelter opened on November 15, 2013 and stayed open until April 15, 2014. The program provided emergency overnight shelter (from 6:15 p.m. to 8 a.m.) and meals to 224 homeless single males throughout the southeast area of the county throughout Fiscal Year 2013-2014. A total of 6,748 shelter beds were provided throughout the season. The respite from the streets provides these individuals the opportunity to enjoy improved health and safety, to receive referrals to services, to enroll in essential services, to receive case management, attend AA/NA meetings, use the computer lab for job and housing searches, and to be screened and potentially enrolled in We Care's Rapid Re-Housing program. Two individuals were assisted with the Rapid Rehousing program and placed in permanent housing. Twenty-one of the participants were veterans, 85 were disabled, and 18 were over 62 years of age. The shelter has the capacity to serve 49 men each night. This season 128 men were unable to receive a bed because they were at capacity.

## **WESTSIDE FOOD PANTRY**

### **Emergency Food Program**

*Activity #499*

**\$9,781          Amount Awarded**  
**\$9,781          Amount Expended**

The Westside Food Pantry provided 34,479 meals to 7,954 food insecure individuals (made up of 3,251 households) in the Patterson area throughout Fiscal Year 2013-2014. The food that households receive at the pantry is enough to provide three meals a day for three days. In addition, each household with children received an age appropriate book for each child, providing many children with the opportunity to gain English language skills. Out of the total individuals served 8.5% were 62 years and older, 6.6% were persons with disabilities, and 13.3% were female heads of households.

#### **4. For Funds Not Used for National Objectives**

- a. Indicate how use of CDBG funds did not meet national objectives.**
- b. Indicate how did not comply with overall benefit certification.**

All CDBG funds utilized by the Stanislaus Urban County met the national objectives primarily servicing individuals/households of low or moderate incomes.

#### **5. Anti-displacement and Relocation – for activities that involve acquisition, rehabilitation or demolition of occupied real property**

- a. Describe steps actually taken to minimize the amount of displacement resulting from the CDBG-assisted activities.**

The Stanislaus Urban County includes regulatory language in all of its program documents addressing the anti-displacement and relocation laws. Per program guidelines, Stanislaus Urban County members will not provide assistance through any of its programs if the assistance will cause the displacement of a family or individual.

#### **6. Low/Mod Job Activities – for economic development activities undertaken where jobs were made available but not taken by low- or moderate-income persons**

Not applicable.

**7. Low/Mod Limited Clientele Activities – for activities not falling within one of the categories of presumed limited clientele low and moderate income benefit**

All CDBG activities fell within limited clientele or low and moderate area benefit.

**8. Program income received**

- a. Detail the amount of program income reported that was returned to each individual revolving fund, e.g., housing rehabilitation, economic development, or other type of revolving fund.**

The Stanislaus Urban County membership also received a total of \$231,862 of NSP1 program income.

In Fiscal Year 2012-2013, the Stanislaus Urban County also received \$34,277 of CDBG-R Program Income.

**HOUSING REHABILITATION**

**9. Housing Rehabilitation – for each type of rehabilitation program for which projects/units were reported as completed during the program year**

- a. Identify the type of program and number of projects/units completed for each program.**

Nine households were assisted by Stanislaus Urban County members via their respective Housing Rehabilitation Program (not all Stanislaus Urban County members operate a housing rehabilitation program). These households received assistance addressing health and safety related home repairs.

**Antipoverty Strategy**

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**1. Describe actions taken during the last year to reduce the number of persons living below the poverty level.**

To reduce the number of persons living under poverty level, Stanislaus County has continued its partnership with the CoC in support of activities such as “point in time counts” as well as assists with application of Super NOFA funding opportunities to offset the outstanding need for homeless shelter and services within the community. As well as, provide a portion of CDBG and ESG funding to various non-profits that have a proven track record of assisting the homeless on their path towards toward work and full time housing.

**Coordination Efforts**

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**1. Include any CAPER information that was not covered by narratives in any other section.**

The Stanislaus Urban County recognizes it cannot work alone in achieving the goals outlined in the Con Plan. Therefore the Stanislaus Urban County is a member of and participates with various collaborative throughout the County. Stanislaus Urban County participates in the following in order to better serve and coordinate the needs of the community:

## **TURLOCK COMMUNITY COLLABORATIVE**

Stanislaus County is a member of the Turlock Community Collaborative. This collaborative was begun initially to deal with homeless issues facing Turlock. A group of concerned community members, faith-based groups, and government agencies formed the collaborative to effectively deal with current and future issues concerning the homeless and the community.

## **HOUSING AND SUPPORTIVE SERVICES**

Stanislaus Urban County jurisdictions are members of the Housing and Supportive Services Collaborative, which is the governing body of the Continuum of Care plan for the area. The Collaborative consists of homeless and public service providers, the Sheriff's Department, affordable housing developers, government agencies, and community advocates. This collaborative has developed a homeless and consumer survey that is distributed by member agencies on an annual basis. The information is then collected and shared among the agencies for efficient service delivery, as well as for purposes of resource identification and development. During Fiscal Year 2013-2014 Stanislaus County staff has played a key role in improving the functionality of the countywide Homeless Management Information System (HMIS) that was implemented in October 2004. The Planning Department, Behavioral Health and Recovery Services Agency (BHRS), and HACS have worked throughout the fiscal year to ensure the operation of a Homeless Management Information System (HMIS) for the Collaborative in order to meet HUD's mandate that all ESG program participants are part of, and actively enter the pertinent universal data elements into the Homeless Management Information System (HMIS). In addition to the monthly Collaborative meetings, Stanislaus County staff serves on several subcommittees of the Collaborative such as the Homeless Management Information System (HMIS), Grant Review, and the ESG Sub-committee.

## **HOUSING AUTHORITY OF THE COUNTY OF STANISLAUS (HACS)**

The Housing Authority of the County of Stanislaus and Stanislaus County have a strong relationship and continue to work towards furthering decent, safe, and affordable housing throughout the County. The County funds several programs such as the Housing Rehabilitation Program and Emergency Sewer Lateral Connection program that HACS administers. HACS also serves on several housing and community development related committees for the County.



# **Appendix - A –**

## **1. Neighborhood Revitalization Strategy Areas (NRSA) FY 2012-2013 Report**

**NEIGHBORHOOD REVITALIZATION STRATEGY AREAS (NRSA)  
SUMMARY OF FISCAL YEAR 2013-2014 NRSA ACCOMPLISHMENTS  
AIRPORT AND PARKLAWN NEIGHBORHOODS**

Stanislaus County identified the following Fiscal Year 2013-2014 annual benchmarks for the Airport and Parklawn Neighborhood Revitalization Strategy Areas (NRSA). The following is an assessment of the annual benchmarks and accomplishments, by category as follows:

**Affordable Housing Production/Retention: Major Rehabilitation and/or Unit Replacement**

**Goal:** 4 units – Below 50% AMI

**FY 2013-2014**

**Accomplishments:** Stanislaus County has acquired two vacant lots in the Parklawn Neighborhood. Stanislaus County will build affordable housing units for low-income families utilizing NSP Program funds. One unit was acquired in the Airport Neighborhood and will be rehabilitated and sold to a low income first time home buyer.

**Challenges:** Housing Rehabilitation Program staff turnover.

**Action Plan:** Continue marketing Housing Rehabilitation Program. Continue to Partner with non-profit housing developers such as Habitat for Humanity, STANCO, and Housing Authority of the County of Stanislaus.

**Job Creation/Economic Development**

**Goal:** Create 4 jobs

**FY 2013-2014**

**Accomplishments:** None

**Challenges:** Stanislaus County developed an economic development program which was included as part of the Fiscal Year 2012-2013 CDBG Annual Action Plan (AAP) approved by the Board of Supervisors on April 17, 2012. The plan proposed to create a partnership between Stanislaus County and The Alliance Worknet that would result in a job creation program. While the program was developed in accordance with guidance provided by HUD, the Stanislaus Urban County's local HUD representative did not believe the program

qualified as an eligible activity. The program was subsequently put on hold due to discussions with HUD regarding the eligibility of proposed activities. None of the allocated funds for the Economic Development program have been spent. A revised economic development program will be explored and developed through the next consolidated planning process for Stanislaus Urban County.

**Action Plan:** Work with Stanislaus County's Consolidated Plan consultant to identify an economic development program that suits Stanislaus County's needs and meets HUD program parameters.

### Infrastructure

**Goal:** Complete the construction of sewer main line infrastructure project for the Parklawn Neighborhood.

#### **FY 2013-2014**

**Accomplishments:** The completion of the first Phase of the Parklawn Sewer Infrastructure Project took place in Fiscal Year 2013-2014 (fully funded with CDBG funds). Stanislaus County will construct the remaining phases of this project with the support from a \$5 million California State Water Board grant in Fiscal Year 2014-2015. This allowed Stanislaus County to allocate Fiscal Year Fiscal Year 2014-2015 CDBG funds to the Airport Neighborhood Sewer Project.

**Challenges:** None. Stanislaus County is on target in this category.

**Action Plan:** Construct Phase I – Kerr Trunk line - of the Airport Neighborhood Sewer Project. Stanislaus County will pursue additional State Clean Water State Revolving Funds (CWSRF) to fully construct the Airport Sewer Project.

### Public Services

**Goal:** Job education training (workforce development)

Provide rapid rehousing services  
 Secure a non-profit to provide senior services  
 Secure a non-profit to provide at risk youth services/programs.

## **FY 2013-2014**

**Accomplishments:** Stanislaus County funded two non-profit organizations to provide direct services to Airport Neighborhood residents: Orville Wright Elementary and the Parent Resource Center. Both organizations provided much needed services to Airport residents such as crisis intervention, job and education training, food assistance, and childcare services.

**Challenges:** County staff encountered barriers in attempting to fulfill the goal of designating an organization within the Airport and Parklawn Neighborhoods to become a CBDO. Although existing organizations are dedicated to improving the Airport and Parklawn areas and have strong community ties, they also currently lack the capacity for meeting the requirements of a CBDO.

Staff also worked with a neighborhood group in Parklawn neighborhood called Parklawn United Neighbors (PUN) to assess their needs. PUN does not have non-profit status and therefore was unable to receive public service grant funds directly. The group decided to work with the Center for Human Services' Ceres Partnership for Healthy Children to provide public services to Parklawn residents. This project will be implemented throughout Fiscal Year 2014-2015.

**Action Plan:** County staff will continue to work with agencies serving the Airport and Parklawn Neighborhoods to: (1) create a plan of action for their communities; (2) determine if that plan of action fits within the eligible CBDO activities; and (3) if appropriate, assist the neighborhood organizations in building their capacity with the objective of qualifying them as CBDO

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that on September 23, 2014 at 9:05 a.m. or as soon thereafter as the matter may be heard, the Stanislaus County Board of Supervisors will meet in the Basement Chambers, Lower Level, 1010 10th St., Modesto, CA, to consider the adoption of:

1. The Consolidated Annual Performance and Evaluation Report (CAPER) relating to the FY 2013-2014, \$2,112,059 Community Development Block Grant and \$143,917 Emergency Solutions Grant funds; and

NOTICE IS FURTHER GIVEN that at the said time and place, interested persons will be given the opportunity to be heard. Interested persons may also submit written comments to Stanislaus County regarding the program to Angela Freitas of the Stanislaus County Department of Planning and Community Development at the above-referenced address. Any materials submitted to the Board for consideration (i.e. photos, petitions, etc.) will be retained by the County.

If you have any questions, please call the Planning and Community Development Department at (209) 525-6330 between the hours of 8:30 a.m. and 4:30 p.m. or visit the offices at 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA.

BY ORDER OF THE BOARD OF SUPERVISORS

DATED: August 26, 2014

ATTEST: CHRISTINE FERRARO TALLMAN  
Clerk of the Board of Supervisors  
of the County of Stanislaus,  
State of California.

BY:

  
Deputy Clerk

AVISO DE AUDICION PÚBLICA

SE DA AVISO POR ESTE MEDIO que el día 23 de septiembre del 2014 a las 9:05 a.m., o lo más temprano de allí en adelante en que se escuche el asunto, la mesa directiva del Condado de Stanislaus se reunirá en el despacho de juntas públicas en el 1010 10<sup>th</sup> Street, Modesto, CA para considerar la adopción de:

1. El Plan Consolidado de Evaluación y Rendimiento Anual(CAPER por sus siglas en Ingles) relacionado a los fondos del año fiscal 2013-2014 de la cantidad de \$2,112,059 bajo el programa de Subsidios Globales para el Desarrollo Comunitario (CDBG) y el programa de Subsidios para Refugios de Emergencia de la cantidad de \$143,917 (ESG).


SE DA AVISO MAS ALLA que a la dicha hora y lugar, se le dará la oportunidad de ser escuchadas a las personas interesadas. Las personas interesadas tendrán la oportunidad de someter comentarios en escrito referente al programa al Departamento de Planning & Community Development del Condado de Stanislaus al (209) 525-6330 entre las horas de 8:30 am y 4:30 p.m. o visite las oficinas en el 1010 10<sup>th</sup> Street, Suite 3400, Modesto, CA. Materiales sometidos a la mesa directiva del Condado de Stanislaus (por ejemplo: fotos, peticiones, etc.) serán retenidos por el Condado.

POR LA ORDEN DEL CONSEJO

FECHA: 26 de agosto del 2014

ATTEST: CHRISTINE FERRARO TALLMAN  
Clerk of the Board of Supervisors  
of the County of Stanislaus,  
State of California.

BY:

  
Deputy Clerk

9/2/14 emailed to  
Liz (rh)

## DECLARATION OF PUBLICATION (C.C.P. S2015.5)

### COUNTY OF STANISLAUS STATE OF CALIFORNIA

I am a citizen of the United States and a resident Of the County aforesaid; I am over the age of Eighteen years, and not a party to or interested In the above entitle matter. I am a printer and Principal clerk of the publisher of THE MODESTO BEE, printed in the City of MODESTO, County of STANISLAUS, State of California, daily, for which said newspaper has been adjudged a newspaper of general circulation by the Superior Court of the County of STANISLAUS, State of California, Under the date of February 25, 1951, Action No. 46453; that the notice of which the annexed is a printed copy, has been published in each issue there of on the following dates, to wit:

Aug 31, 2014

I certify (or declare) under penalty of perjury  
That the foregoing is true and correct and that  
This declaration was executed at

MODESTO, California on

August 31st, 2014

(By Electronic Facsimile Signature)



#### NOTICE OF PUBLIC HEARING

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BY ORDER OF THE BOARD OF SUPERVISORS. DATED: August 26, 2014  
ATTEST: Christine Ferraro Tallman, Clerk of the Board of Supervisors of the County of Stanislaus, State of California. BY: Deputy Clerk

#### AVISO DE AUDICION PÚBLICA

SE DA AVISO POR ESTE MEDIO que el día 23 de septiembre del 2014 a las 9:05 a.m., o lo más temprano de allí en adelante en que se escuche el asunto, la mesa directiva del Condado de Stanislaus se reunirá en el despacho de juntas públicas en el 1010 10th Street, Modesto, CA para considerar la adopción de:  
1.El Plan Consolidado de Evaluación y Rendimiento Anual(CAPER por sus siglas en Ingles) relacionado a los fondos del año fiscal 2013-2014 de la cantidad de \$2,112,059 bajo el programa de Subsidios Globales para el Desarrollo Comunitario (CDBG) y el programa de Subsidios para Refugios de Emergencia de la cantidad de \$143,917 (ESG).  
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POR LA ORDEN DEL CONSEJO  
FECHA:26 de agosto del 2014.  
ATTEST:Christine Ferraro Tallman,Clerk of the Board of Supervisors of the County of Stanislaus,State of California. BY: Deputy Clerk  
Pub Dates August 31, 2014