

ORDINANCE NO. C.S. 1138

**AN ORDINANCE REGULATING GROUNDWATER RESOURCES  
WITHIN THE COUNTY OF STANISLAUS**

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS, STATE OF CALIFORNIA ORDAINS AS FOLLOWS:

**Section 1.** Chapter 9.37 of the Stanislaus County Code is added to read as follows:

**9.37.010 Title**

The ordinance codified in this Chapter may be cited as the "Groundwater Mining and Export Prevention Ordinance of Stanislaus County."

**9.37.020 Findings**

The Stanislaus County Board of Supervisors hereby finds:

1. The protection of the health, welfare, and safety of the residents of the County require that the groundwater resources of Stanislaus County be protected from adverse impacts resulting from the specific acts of mining groundwater resources within the County and the export of water outside of the County; and
2. Groundwater is an essential resource for continued agricultural production within the County which production includes, but is not limited to, field crops, nut and fruit crops, vegetable crops, seed crops, poultry and livestock and products which significantly contribute to the gross value of the total agricultural production of the County; and
3. Groundwater is an essential resource for municipal, industrial and domestic uses within the County; and
4. The mining of groundwater resources from within the County and the export of water outside of the County could each have adverse environmental impacts on the County, including but not limited to; increased groundwater overdraft, land subsidence, uncontrolled movement of inferior quality groundwater, the lowering of groundwater levels, increased groundwater degradation; and
5. The mining of groundwater resources from within the County and the export of water outside of the County could each have adverse economic impacts on the County, including but not limited to, loss of arable land, a decline in property values, increased pumping costs due to the lowering of

- groundwater levels, increased groundwater quality treatment costs, replacement of wells due to declining groundwater levels, replacement of damaged wells, conveyance infrastructure, roads, bridges and other appurtenances, structures or facilities due to land subsidence; and
6. California Constitution, Article X, Section 2, as well as Water Code section 100 prohibit the waste, unreasonable use, unreasonable method of use, and unreasonable method of diversion of water. The County finds that the mining of groundwater and the export of water outside of the County are presumptively unsustainable uses of groundwater and not reasonable or beneficial uses to the citizens of Stanislaus County and, therefore, the mining of groundwater and the export of water from the County are presumptively inconsistent with the California Constitution and the California Water Code.

#### **9.37.030 Definitions**

The following words and phrases shall have the following meanings when used in this Chapter:

1. "County" means the County of Stanislaus.
2. "Board" means the Board of Supervisors of Stanislaus County.
3. "Person" means and includes natural persons, corporations, firms, partnerships, joint stock companies, associations and other organizations of persons, and public entities.
4. "Groundwater" means water that occurs beneath the land surface and fills the pore spaces of the alluvium, soil or rock formation in which it is situated.
5. "Public water agency" means any local public agency, mutual water company, or non-profit tax-exempt unincorporated association within, or partially within, Stanislaus County that has authority to undertake water-related activities.
6. "Mining" means the extraction of groundwater in a manner that constitutes a waste, unreasonable use, or unreasonable method of use within the County, as interpreted under California law.
7. "Export of water" means the act of conveying groundwater, or surface water substituted with groundwater, out of the County.

### **9.37.040 Prohibition**

Except as otherwise provided in this Chapter, the following actions are prohibited:

- A. The mining of groundwater within the unincorporated areas of the County.
- B. The export of water.

### **9.37.050 Exemptions**

- A. The following water management practices are exempt from the prohibitions in this Chapter:
  1. Water resources management practices of public water agencies that have jurisdictional authority within the County that are in compliance with and included in groundwater management plans adopted by that agency in accordance with applicable State law and regulations, including but not limited to the California Groundwater Management Act (Water Code sections 10750 et seq.).
  2. Water wells delivering 100 gallons per minute or less to uses and property under the same ownership where the well is located.
  3. Groundwater mining and the export of water done in compliance with a permit issued by the Stanislaus County Department of Environmental Resources pursuant to this Chapter.
- B. The following water management practices are exempt from the prohibition against export of water in this Chapter:
  1. De-watering of shallow water tables where the net benefits of the removal of subsurface water substantially outweighs the loss of water because of damage the high water table reasonably may cause to agriculture, industry, commerce and other property uses. The groundwater in some areas of the County is very near the surface and if not removed by interceptor ditches or subsurface tile drains, the water can seriously impact crop root zones for agricultural production or destroy foundations, equipment, materials, buildings and infrastructure used for residences, industry, utilities or commerce. This groundwater may or may not be reused for other purposes and at times may leave the County and its groundwater system.

2. Reasonable use of groundwater resources to supplement or replace surface water released for other reasonable and beneficial purposes, including but not limited to fisheries, ecosystem habitat or downstream water quality or quantity needs, when required pursuant to federal and state law, regulations, licenses or permit conditions.
3. Conservation of water in compliance with applicable State law that authorizes public water agencies to transfer water outside its usual place of use. Conservation investments may include, but are not limited to, irrigation practices in agricultural areas where the crops grown use less water, or communities that produce recycled water, fix leaks or promote other water saving devices and methods to conserve water on a temporary or permanent basis.
4. Recharge of groundwater in locations in the County that are capable of improving groundwater conditions in order to meet total water demands of beneficial uses in the hydrologic and groundwater basin area including but not limited to the following sources: surface water, treated municipal drinking water, recycled water and stormwater. The amount of recaptured groundwater transferred out of the area should not exceed the amount of water used to recharge the aquifer. The transfer can be accomplished by either direct or indirect transfer, that is, a public water agency can leave the water in the ground and transfer other supplies in lieu of pumping out the recharge water.
5. Remediation of contaminated groundwater that is pumped and treated to remove contaminants that are in violation of standards for beneficial uses. The extracted and treated water may be released out of the County, resulting in a net loss to the groundwater basin, if the release complies with discharge permits issued by the federal, state or state resource agencies.
6. Export of water that reasonably supports agricultural operations on property outside the County that is contiguous with property within the County and is under common ownership.
7. Export of water from a private water source that is bottled in compliance with a Private Water Source Operator License issued by the State pursuant to Health and Safety Code section 111120.

#### **9.37.060 Implementation**

- A. The Stanislaus County Department of Environmental Resources shall have the primary responsibility for implementation of this Chapter and regulations adopted by the Board of Supervisors.

- B. The Department of Environmental Resources shall establish a system of permits to authorize water management practices otherwise prohibited by this Chapter. The Department may issue a permit for a water management practice to the extent that such practice is consistent with the statements of County policy set forth in section 9.37.020 of this Chapter.
- C. The Department of Environmental Resources shall have authority to investigate any activity subject to this ordinance. Compliance with this Chapter will be determined based on the submission of a technical report submitted to the Department of Environmental Resources on a form provided by the County. The Department is authorized to enforce the prohibition of any activity that is determined to be in violation of this Chapter or regulations adopted by the Board of Supervisors.
- D. The applicant, permit holder or other interested person or entity may appeal an administrative determination made by the Department under this Chapter which (1) finds that an application is complete or incomplete; (2) establishes or modifies operating conditions; (3) grants or denies a permit; or (4) suspends or revokes a permit. Administrative appeals under this section must be made in writing, must clearly set forth the reasons why the appeal ought to be granted, and must be received by the Chief Executive Officer within fifteen days of the postmark date on the envelope that transmits the administrative determination. Any appeal that is not timely filed, or that is not accompanied by the required fee, will be deemed ineffective and the administrative determination that is being appealed will become final. The Chief Executive Officer shall fix a reasonable time for the hearing of an appeal of an administrative determination, and shall provide written notice of the appeal hearing to the appellant and all interested parties, and to all landowners within 0.25 mile of the parcel where operations will occur. An appeal review committee comprised of the Chief Executive Officer or designee, the Chairman and Vice Chairman of the Board of Supervisors shall hear the appeal and issue a decision within 30-days after the hearing. The appeal review committee may take any appropriate action upon the original administrative action that was appealed, including granting or denying the appeal in whole or in part, or imposing, deleting or modifying operating conditions of the permit. The decision of the appeal review committee shall be final.

#### **9.37.070 Penalty for Violation**

- A. Any person violating any of the provisions of this Chapter shall be guilty of a misdemeanor and upon conviction thereof shall be punished as set forth in Stanislaus County Code Section 1.36.010. Each person shall be guilty of a separate offense for each and every day during any portion of which any violation of any provision of this Chapter is committed, continued or allowed and shall be punishable accordingly.

- B. In addition to or in lieu of the penalty provisions or remedies set forth in this Chapter, any violation may be abated in any manner set forth in Chapter 2.92 of the Stanislaus County Code, including, but not limited to, abatement or issuance of administrative citations.
- C. In addition to or in lieu of the penalty provisions or remedies set forth in this Chapter, any violation of any of the provisions of this Chapter, and any condition caused or allowed to exist in violation of any of the provisions of this Chapter, shall be deemed a public nuisance and shall, at the discretion of County, create a cause of action for injunctive relief, including but not limited to any remedy under Chapter 5 (commencing with Section 17200) of Part 2 of Division 7 of the Business and Professions Code.

#### **9.37.080 Severability and Effect**

- A. The provisions of this Chapter are hereby declared to be severable. If any provision, clause, word, sentence or paragraph of this Chapter or the application thereof to any person, establishment or circumstances shall be held invalid, such invalidity shall not affect the other provisions or application of this Chapter.
- B. The prohibitions of this Chapter shall not be applicable to the extent that their application would result in a violation of the Constitution or other laws of the United States or the State of California. The Department of Environmental Resources shall issue a permit to authorize conduct otherwise prohibited under this Chapter if the applicant demonstrates that such permit is necessary to avoid such a violation of state or federal law.

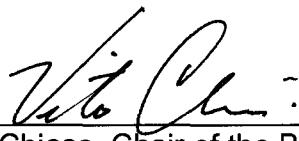
**Section 2.** This ordinance shall take effect thirty (30) days from and after the date of its passage and before the expiration of fifteen (15) days after its passage it shall be published once, with the names of the members voting for and against the same, in the Modesto Bee, a newspaper published in the County of Stanislaus, State of California.

Upon motion of Supervisor O'Brien seconded by Supervisor Withrow, the foregoing Ordinance was passed and adopted at a regular meeting of the Board of Supervisors of the County of Stanislaus, State of California, this 12th day of November, 2013, by the following-called vote:

AYES: Supervisors: O'Brien, Withrow, Monteith, DeMartini and Chairman Chiesa

NOES: Supervisors: None

ABSENT: Supervisors: None



Vito Chiesa, Chair of the Board of  
Supervisors of the County of Stanislaus,  
State of California

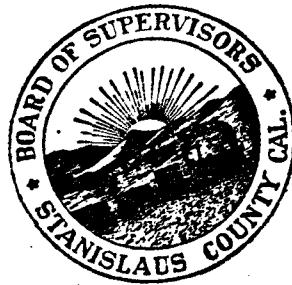
ATTEST:

CHRISTINE FERRARO TALLMAN, Clerk of the  
Board of Supervisors of the County of Stanislaus,  
State of California

By



Liz King, Deputy Clerk



APPROVED AS TO FORM:

By



John P. Doering  
County Counsel

## STANISLAUS COUNTY ORDINANCE C.S. 1138

Upon motion of Supervisor O'Brien, seconded by Supervisor Withrow, Ordinance C.S. 1138 was passed and adopted at a regular meeting of the Board of Supervisors of the County of Stanislaus, State of California, this 12th day of November 2013, by the following called vote:

AYES: SUPERVISORS: O'Brien, Withrow, Monteith, De Martini and Chairman Chiesa  
NOES: None  
ABSENT: None  
ABSTAINING: None

Ordinance C.S. 1138 adds Chapter 9.37 to the Stanislaus County Code regarding the regulation of groundwater resources within the County of Stanislaus. Chapter 9.37 would prohibit the mining of groundwater within the unincorporated areas of the County, and the export of water outside of the County, except the following water management activities, which are specifically exempted in the ordinance:

- Water resources management practices of public water agencies that are in compliance with and included in groundwater management plans adopted by that agency;
- Water wells delivering 100 gallons per minute or less to uses and property under the same ownership where the well is located;
- Groundwater mining and the export of water done in compliance with a permit issued by the Stanislaus County Department of Environmental Resources;
- De-watering of shallow water tables where the net benefits of the removal of subsurface water substantially outweighs the loss of water because of damage the high water table reasonably may cause to agriculture, industry, commerce and other property uses;
- Reasonable use of groundwater resources to supplement or replace surface water released for other reasonable and beneficial purposes when required pursuant to federal and state law, regulations, licenses or permit conditions;
- Conservation of water in compliance with applicable State law that authorizes public water agencies to transfer water outside its usual place of use;
- Recharge of groundwater in locations in the County that are capable of improving groundwater conditions in order to meet total water demands of beneficial uses in the hydrologic and groundwater basin area;
- Remediation of contaminated groundwater that is pumped and treated to remove contaminants that are in violation of standards for beneficial uses;

- Export of water that reasonably supports agricultural operations on property outside the County that is contiguous with property within the County and is under common ownership;
- Export of water from a private water source that is bottled in compliance with a Private Water Source Operator License issued by the State.

Any person violating any of the provisions of Chapter 9.37 would be guilty of a misdemeanor.

A full copy of the ordinance is available for review at the Clerk of the Board Office, 1010 10th Street, Suite 6700, Modesto, CA. For further information, contact Keith Boggs, Assistant Executive Officer at (209) 525-6333 or at 1010 10th Street, Suite 6800, Modesto, CA 95354.

BY ORDER OF THE BOARD OF SUPERVISORS

DATED: November 12, 2013

ATTEST: CHRISTINE FERRARO TALLMAN, Clerk  
of the Board of Supervisors  
of the County of Stanislaus,  
State of California

BY:   
Elizabeth A. King, Assistant Clerk of the Board

## **DECLARATION OF PUBLICATION (C.C.P. S2015.5)**

### **COUNTY OF STANISLAUS STATE OF CALIFORNIA**

I am a citizen of the United States and a resident Of the County aforesaid; I am over the age of Eighteen years, and not a party to or interested In the above entitle matter. I am a printer and Principal clerk of the publisher of **THE MODESTO BEE**, printed in the City of **MODESTO**, County of **STANISLAUS**, State of California, daily, for which said newspaper has been adjudged a newspaper of general circulation by the Superior Court of the County of **STANISLAUS**, State of California, Under the date of **February 25, 1951, Action No. 46453**; that the notice of which the annexed is a printed copy, has been published in each issue there of on the following dates, to wit:

Nov 16, 2013

#### **STANISLAUS COUNTY ORDINANCE C.S. 1138**

Upon motion of Supervisor O'Brien, seconded by Supervisor Withrow, Ordinance C.S. 1138 was passed and adopted at a regular meeting of the Board of Supervisors of the County of Stanislaus, State of California, this 12th day of November 2013, by the following called voter: AYES: SUPERVISORS: O'Brien, Withrow, Monteith, De Martini and Chairman Chiesa; NOES: None; ABSENT: None; ABSTAINING: None. Ordinance C.S. 1138 adds Chapter 9.37 to the Stanislaus County Code regarding the regulation of groundwater resources within the County of Stanislaus. Chapter 9.37 would prohibit the mining of groundwater within the unincorporated areas of the County, and the export of water outside of the County, except the following water management activities, which are specifically exempted in the ordinance:

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- Conservation of water in compliance with applicable State law that authorizes public water agencies to transfer water outside its usual place of use;
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Pub Dates Nov 16, 2013

I certify (or declare) under penalty of perjury That the foregoing is true and correct and that This declaration was executed at

**MODESTO, California** on

November 16th, 2013

(By Electronic Facsimile Signature)

