THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS ACTION AGENDA SUMMARY

DEPT: Chief Executive Office	BOARD AGENDA # ^{B-4}
Urgent ☐ Routine ☒ ₩	AGENDA DATE July 20, 2010
CEO Concurs with Recommendation YES NO (Information Attached)	4/5 Vote Required YES NO
SUBJECT:	
Approval of the 2010-2011 Proposed Capital Improvemen	t Plan Project List
STAFF RECOMMENDATIONS:	
1. Approve the County's Proposed Capital Improvement I	Plan Project List for Fiscal Year 2010-2011.
Direct staff to submit the Proposed Capital Improveme Commission for findings of General Plan Consistency.	nt Plan Project List to the County Planning
3. Authorize staff to proceed with all steps necessary to p for the Board's final consideration and adoption.	prepare the Proposed Capital Improvement Plan
FISCAL IMPACT:	
The annual Capital Improvement Plan provides a guide from and includes acquisition, planning and development control included in this preliminary document include some that Board (Category A projects), those having a high priority which fulfill part of a Master Plan adopted by the Board of	st and timeline estimates. The list of projects have already been approved and funded by the y for completion (Category B projects) or those
BOARD ACTION AS FOLLOWS:	No. 2010-470
On motion of Supervisor O'Brien , Sec and approved by the following vote, Ayes: Supervisors: O'Brien, Chiesa, Monteith, DeMartini, and Cha Noes: Supervisors: Excused or Absent: Supervisors: None Abstaining: Supervisor: None	irman Grover
1) X Approved as recommended 2) Denied 3) Approved as amended 4) Other: MOTION:	

ATTEST: ELIZABETH A. KING, Assistant Clerk

File No.

FISCAL IMPACT:

Other long-range needs which require further feasibility analysis are listed (Category D projects) but not included in the CIP cost estimates. Project appropriations, plans and schedules must be reviewed individually by the Board of Supervisors prior to initiating work.

The Proposed Capital Improvement Plan Project List for Fiscal Year 2010-2011 includes 149 projects over the next 20 years at a preliminary projected cost exposure of \$1,323,372,374. These estimates include projects for which some portion of the project may be paid for by non-County funding sources. For example, joint projects with other agencies are reported as the entire project cost (all participants). The portion of the total estimated project costs for which Stanislaus County would be responsible for is \$657,187,932, or 49.7% of the estimated total project costs.

Total project costs are intended to forecast all projects include planning, environmental analysis, engineering and design and project management plus land acquisition, construction and all other expenses directly related to implementation of the project. Major equipment acquisition projects include the actual cost of procurement, specification, bidding and all other costs directly related to the specific items that are purchased. All internal staffing costs and the costs of consultants, designers, etc. are to be included in the project cost estimate.

An estimated \$506,653,453 (or 38.3%%) of the projected costs would be funded by either State or Federal funds, grants or other non-County sources, leaving \$159,530,989 (or 12.1%) in total project funding yet to be identified prior to project implementation.

The estimated costs are identified individually for each of the proposed 149 projects in the full Proposed Capital Improvement Plan document (attached to this agenda item and available on the County's website at www.stancounty.com/capitalprojects/.)

Funding for the County's portion of the total project cost is individually reported in total for each project and may include the use of enterprise or dedicated-use special funds, the County's portion of "match" for grant funding, fee revenues, proceeds from a public financing or General Funds. Those parts of projects that are related to providing an expansion of County services to new growth may incorporate Public Facilities Fees (PFF or "growth impact" fees) as a source of a project's revenue.

Inclusion of projects in this Proposed CIP Project List, or adopted into the Final CIP by the Board of Supervisors each year are not automatically authorized by the Board to proceed. The Board of Supervisors must approve each project plan concept or acquisition and a funding plan and schedule. Routine acquisitions may be approved by the Board of Supervisors as a part of the County's budget process. Projects using growth impact funds through the Public Facilities Fees program must have prior approval of the PFF Review Committee and Board of Supervisors' approval. For capital projects, specific Board of Supervisors consideration and action is sought at each phase or major milestone of the capital improvement effort from start to finish.

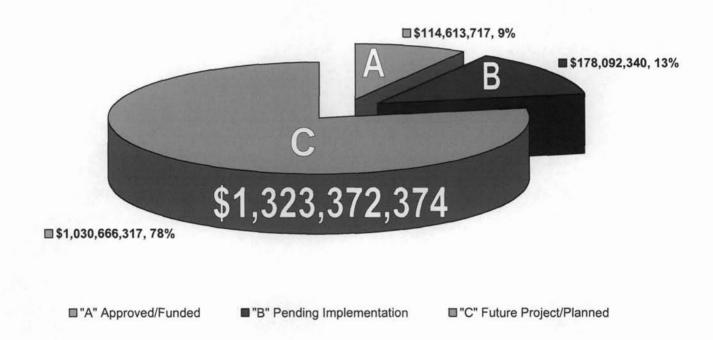
The Proposed CIP Project List for Fiscal Year 2010-2011 analyzes only those forecasted project and funding sources for projects that are either:

Categor	Υ	Category Definition
A)	"Approved/Funded"	Projects that have been approved and funded by the Board of Supervisors
B)	"Pending Implementation"	Are high-priority projects that are expected to be considered by the Board of Supervisors within the next few years, but for which the funding or conceptual planning effort is currently underway; or
C)	"Future Project/Master Planned"	Future projects that are included as part of a long-range Master Plan that has been adopted by the Board of Supervisors.

A fourth category of projects, "Future Project/Pending Analysis" are not included in the totals above as these 72 conceptual projects have only been identified as a potential future need – further study of costs and benefits of these projects has yet to be conducted in significant detail. These project concepts are identified in the Proposed CIP document as "Category D – Future Project/Pending Analysis."

Of the 149 total requested projects, 26 projects are within the "Approved/Funded" category at a total estimated cost of \$114,613,717, 50 projects are within the "Pending Implementation" category at an estimated cost of \$178,092,340, and 73 projects are within the "Future Project/Master Planned" category and fall within a Board of Supervisors' approved master plan at an estimated cost of \$1,030,666,317.

Estimated Cost of CIP Projects Implementation Category A, B, C Excludes D Projects



The Capital Improvement Plan Project List provides a comprehensive schedule of improvements identified as the County's capital investment needs over a twenty-year planning horizon. The estimated project cost and source of funds for the project are identified – in some cases by detailed project cost estimates and funding plans, and in other long range projects as a preliminary estimate of costs – project funding sources may not yet known for many projects. In each case, project costs and funding are best estimates that are refined annually.

It should be noted that some projects listed in this Proposed CIP were initiated prior to Fiscal Year 2010-2011 and are carried forward in this Plan until completed or removed from the list by the Board of Supervisors. Some long-range projects may be planned that extend beyond the 20-year horizon of this Proposed CIP. In both cases, the total project cost is included in this Plan, but excluded from the Project Implementation Timeline provided in the document Introduction and Summary.

DISCUSSION:

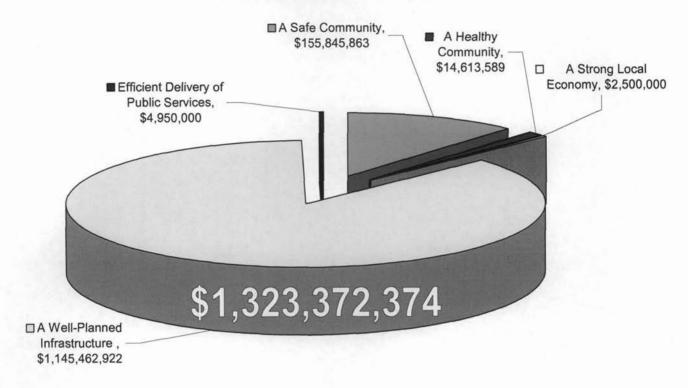
The anticipated Stanislaus County Capital Improvement Plan (CIP) provides a prioritized list of all major, one-time capital expenditures for acquisition, design and development of County facility and infrastructure needs and for acquisition of major equipment and technology improvements over the next twenty years. Providing a list of anticipated projects provides a long-range planning and budgeting tool and a description of the needs and timing for major capital investment.

The Proposed Capital Improvement Plan Project List for Fiscal Year 2010-2011 is the list of projects reviewed annually by all County departments and updated based on the latest project information available. This Project List is provided to the Board of Supervisors for approval prior to a review by the County Planning Commission and a finding regarding the plan's consistency with the County General Plan. The Final Capital Improvement Plan for Fiscal Year 2010-2011 will then be brought back to the Board of Supervisors for adoption.

The list of projects can also be reviewed in terms of the priorities established by the Board of Supervisors. Each project is assigned to a Board priority based on the "lead department." Each County department is assigned to a Board priority as reflected in the County organizational chart. Each Capital Improvement Plan project is assigned to a "lead department" that is responsible for implementation of the project.

Of the total 149 requested projects, A Safe Community has five projects at \$155,845,863, A Healthy Community has five projects at \$14,613,589, A Strong Local Economy has one project at \$2,500,000, A Strong Agricultural Economy/Heritage has no projects for this fiscal year, A Well-Planned Infrastructure System has 134 projects valued at \$1,145,462,922 and Efficient Delivery of Public Services has four projects at \$4,950,000 for a Grand Total of \$1,323,372,374.

Comparison of Project Costs by Board Priority Excludes Cost of D Projects



The requested CIP projects are overwhelmingly geared toward achieving the priority of A Well-Planned Infrastructure System. This priority includes all of the Public Works projects and planned expenditures for roads and traffic improvements – a total of 86.6% of the entire Proposed CIP. Most of these projects, along with Transit projects, are funded by County Road funds, and/or dedicated State and Federal funds. The Project List may change from time to time based on the availability of funding, population growth, changes in County service delivery, sale and acquisition of property, and the Board's priorities.

The CIP provides the County an excellent opportunity to: plan for and review the County's capital needs, establish priorities, review schedules, identify funding sources, monitor and evaluate the progress of capital projects, and inform the public of projected capital improvements and unfunded needs.

Project List by Requesting County Department

		Total Estimated	Potential Funding Sources		Funding
Name of County Department	Number of CIP Projects	Cost of Projects	Total County Funding	Other Funding Sources	Sources Not Yet Identified
Behavioral Health and Recovery Services	1	\$4,144,334	\$287,513	\$3,856,821	\$0
Chief Executive Office/Capital Projects	1	\$2,500,000	\$2,500,000	\$0	\$0
Chief Executive Office/Public Information	2	\$1,150,000	\$0	\$0	\$1,150,000
Community Services Agency	2	\$6,436,000	\$136,000	\$6,300,000	\$0
Environmental Resources/Landfill	6	\$22,425,000	\$925,000	\$0	\$21,500,000
Health Services Agency	2	\$4,033,255	\$2,530,906	\$829,730	\$672,619
Library	1	\$2,500,000	\$2,303,000	\$197,000	\$0
Parks and Recreation	14	\$19,379,730	\$1,916,940	\$3,054,110	\$14,408,680
Planning/Community Development	3	\$22,700,000	\$600,000	\$15,000,000	\$7,100,000
Probation	2	\$24,821,173	\$6,821,173	\$18,000,000	\$0
Public Works/Roads and Traffic	98	\$1,066,100,000	\$608,127,400	\$457,972,600	\$0
Public Works/Transit	13	\$14,858,192	\$0	\$1,443,192	\$13,415,000
Sheriff	3	\$131,024,690	\$30,540,000	\$0	\$100,484,690
Strategic Business Technology	1	\$1,300,000	\$500,000	\$0	\$800,000
TOTAL	149	\$1,323,372,374	\$657,187,932	\$506,653,453	\$159,530,989

Project Categorization - Implementation Category

Projects are categorized in the Capital Improvement Plan Project List as follows:

- "A" Approved/Funded Includes those projects that have either been approved by the Board or for which funding sources have been budgeted.
- "B" Pending Project Implementation Includes those projects that have been discussed with, but not necessarily approved by, the Board of Supervisors. In some cases, projects "pending implementation" may be waiting additional funding or approval prior to proceeding.
- "C" Future Project Master Planned Includes those projects included in a Board approved master plan, but for which full funding has not been identified and further specific review of the project has not been completed.
- "D" Future Project Pending Analysis Includes proposed projects awaiting further Board direction, further business case justification, or identification of potential funding sources. Projects categorized as D Future Projects-Pending Analysis are listed in name only, but are excluded from the summary cost totals of the Project List.

The Proposed Capital Improvement Plan Project List is organized by Board of Supervisors priority, consistent with the County's budget document. The proposed project list is categorized according to each project's current implementation status: A,

B, C, or D. Projects are grouped by lead department within each priority and a detailed description of each project is provided in the tabs identifying the Board of Supervisors' priorities.

The table below shows the number of projects that the County currently has in implementation categories A, B and C, and their associated estimated project cost, County funding obligation, funding from other sources, and the amount of funding not yet identified.

Capital Improvement Plan Implementation Category 2010-2011

		Total Estimated	Potential Funding Sources		Funding
Implementation Category	Number of CIP Projects	Cost of Projects	Total County Funding	Other Funding Sources	Sources Not Yet Identified
"A"-Approved/Funded	26	\$114,613,717	\$30,753,974	\$83,859,743	\$0
"B"-Pending Implementation	50	\$178,092,340	\$35,603,400	\$127,846,710	\$14,642,230
"C"-Future Project/Master Planned	73	\$1,030,666,317	\$590,830,558	\$294,947,000	\$144,888,759
TOTAL	149	\$1,323,372,374	\$657,187,932	\$506,653,453	\$159,530,989

The Proposed CIP is a dynamic planning document. Inclusion of a project in the Proposed CIP project list does not in and of itself constitute final project approval. Each project, or grouping of projects, such as road projects, require a specific implementation and financing plan, possible CEQA review, and separate Board of Supervisors' approval. Each building or capital improvement requires specific Board of Supervisors action at each major milestone.

A comprehensive review of proposed Capital Improvement Plan projects is conducted each year by County departments and the Chief Executive Office. Typically, this review and update of needs is conducted when department's develop their proposed budget needs for the coming year. This year the Proposed Capital Improvement Plan was timed to coincide with the introduction of an update to the County's Public Facilities Fees (PFF) program.

It is important to note that the CIP is not a budget document but rather a <u>planning tool</u> to be used in conjunction with the budget document. Board adoption of a Capital Improvement Plan does not provide approval or funding for individual projects in the CIP. Each defined project requires its own implementation and financing plan, environmental impact findings, and subsequent approval by the County Board of Supervisors.

To view the 2010-2011 Proposed Capital Improvement Plan (CIP) in its entirety, please refer to the following link on the Stanislaus County web site:

http://www.stancounty.com/capitalprojects/

POLICY ISSUES:

Approval of this agenda item to adopt the Proposed Capital Improvement Plan (CIP) for Fiscal Year 2010-2011 will address the Board of Supervisors' priority of Efficient Delivery of Public Services by ensuring the County is in compliance with all California regulations and California Government Code §65401 stating that a County's Capital Improvement Program must be submitted to the County Planning Commission for review in order to determine "conformity with the adopted General Plan or part thereof."

The Proposed Capital Improvement Plan Project List also supports the Board of Supervisors' priorities of:

- A Safe Community
- A Healthy Community
- A Strong Local Economy
- Effective Partnerships
- A Strong Agricultural Economy/Heritage
- A Well-Planned Infrastructure System

The Board of Supervisors approval of the Proposed Capital Improvement Plan Project List for Fiscal Year 2010-2011 does not constitute approval to proceed with any specific project. Each project individually requires review by the Board of Supervisors and authorization must be given by the Board prior to proceeding.

STAFFING IMPACT:

Existing staff from the Chief Executive Office are responsible for the preparation of the CIP. There are no additional staffing impacts associated with the Board of Supervisors' approval of the Proposed Capital Improvement Plan Project List. Each project plan, funding plan and staffing impact will be considered by the Board of Supervisors' separately prior to implementation.

CONTACT PERSON:

Patricia Hill Thomas, Chief Operations Officer. 525-6333.

ATTACHMENTS AVAILABLE FROM YOUR CLERK

PowerPoint Presentation

Capital Improvement Plan

Preliminary
Project List
Fiscal Year 2010-2011

Stanislaus County









Capital Improvement Plan Fiscal Year 2010-2011

PROPOSED PROJECT LIST

BOARD OF SUPERVISORS

Jeff Grover, Chairman William O'Brien Vito Chiesa Dick Monteith Jim DeMartini

Submitted by Chief Executive Officer Richard W. Robinson

Capital Improvement Plan Summary

- Requested list of County capital projects
- Projects are categorized and listed by "implementation priority"
- Presents a preliminary project concept for each request and identifies initial funding opportunities

7 8 5 10 11 12 13 14 15 13 17 18 19 20 21 22 23 24 25 26 27 28 29

- Identifies "growth-related" projects that may be eligible for use of Public Facilities Fees
- Identifies long-term capital investment needs



Capital Improvement Plan Summary

 Allows evaluation of capital expenditures relative to Board of Supervisors' priorities

5 10 11 12 13 14 15 15 17 18 19 20 21 22 23 24 25 26

- Allows comparison of needs to projected funding availability and debt capacity
- Final CIP for Fiscal Year 2009-2010 was approved by the Board of Supervisors on September 15, 2009
- Board of Supervisors must approve each project plan and funding plan individually. Inclusion in the CIP does not constitute Board approval of a project.



Capital Improvement Plan Summary

- Projects Include:
 - Construction and remodeling
 - Roads and traffic improvements
 - Property acquisition
 - Master Planning and design
 - Large equipment purchases (\$100,000+)

12 13 14 15 16 17 18 19 20 21 22 23 24 25 26

- Technology Improvements
- Major building and road maintenance
- Parks planning and improvements



7 8 5 -10 11 12 13 14 15 15 17 18 19 20 21 22 23 24

Projects Listed By Board of Supervisors' Priority:

- A safe community
- A healthy community
- A strong local economy
- Effective partnerships
- A strong agricultural economy/heritage
- A well-planned infrastructure system
- Efficient delivery of public services



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Capital Improvement Plan Format:

- More detailed description of projects
- Greater detail in Estimated Project Cost and Funding
 - Identifies Project Construction, Acquisition, Management Costs
 - Identifies Source of County Funding and Other Partner Funds
 - Lists Amount of Funding Yet to be Identified
- Describes Background and History of Projects
- Updates the Status of Projects (Underway, Planned)
- Describes Operational Impact of Projects



5 -10 11 12 13 14 15 13 17 18 19 20 21 22 23 24

Projects Listed By Implementation Priority:

- A: Approved / Funded Projects
- **B:** Projects Pending Implementation
- C: Future Projects / Master Planned

Estimated Cost is included in detailed project descriptions

D: Future Projects / Pending Further Analysis

"D" Projects are *not included* in the total estimated cost and *are not described in detail* in the CIP



7 8 5 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29

A: Approved / Funded Projects

Those projects that have either been approved by the Board or for which funding sources have been budgeted

2010-2011: 26 Projects-Total Estimated \$114,613,717

Cost:

2009-2010: 35 Projects \$173,420,967

Difference: 9 Fewer Projects in 2010-2011 - \$ 58,807,250



12 13 14 15 13 17 18 19 20 21 22 23 24 25 26 27

A: Approved / Funded Projects

Example Projects Added or Upgraded

Patterson Transit Transfer Center BHRS Information System

\$ 245,495

\$ 4,144,334

Example Projects Completed or Removed

Keyes Storm Drain Improvements Animal Services Shelter Facility Fink Road Landfill MSW Cell 5 Public Safety CADD System Salida Blvd. Corridor-Segment 1 - \$17,545,421

- \$11,000,000

- \$ 5,250,000

- \$ 3,884,234

- \$ 2,800,000



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B: Projects Pending Implementation

Those projects that were either included in the previous year Capital Improvement Plan or have been discussed with, but not necessarily approved by, the Board of Supervisors. In some cases, projects "pending implementation" may be awaiting additional funding or approvals prior to proceeding



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B: Projects Pending Implementation

2010-2011: 50 Projects-Total Estimated

\$178,092,340

Cost:

2009-2010: 46 Projects

\$166,843,593

Difference: 4 More Projects in 2010-2011

+ \$ 11,248,747



B: Projects Pending Implementation

Example Projects Added or Upgraded

Relocation HSA Services from CC II \$2,500,000

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Kilburn Road Bridge \$ 2,200,000

Public Works Trucks/Heavy Equip.

\$ 640,000

Howard Road Bike Path/Pedestrian

\$ 111,000

Example Projects Completed or Removed

Public Works Trucks (2)

- \$ 565,000



C: Future Projects / Master Planned

Those projects included in a Board- approved master plan or the Public Facilities Fees Plan

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2010-2011: 73 Projects-Total Estimated \$1,030,666,317

Cost:

2009-2010: 68 Projects \$1,756,686,140

Difference: 5 More Projects in 2010-2011 - \$726,019,823

The North County Corridor project was modified to include only Phase I (\$400 million) compared with the total North County Corridor estimated cost of \$1.2 billion included in the Final Capital Improvement Plan for Fiscal Year 2009-2010.

C: Future Projects/Master Planned

Example Projects Added or Upgraded

SR 132 Realignment SR 99 - Dakota Ave \$101,000,000 SR 132 Project Initiation Dakota-SJ Co. \$10,000,000 SR 132 Project Initiation SR 99-Geer Rd South County Corridor Initiation-develop SR 33 Project Initiation & Development \$10,000,000 Faith Home Road Widening \$10,000,000 Public Health Laboratory Info. Mgmt. \$1,000,177

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C: Future Projects/Master Planned

Example Projects Completed or Removed

Honor Farm Repairs/Renovation [a] - \$ 2,000,000 Rebuilt 40' Transit Buses \$1,400,000

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[a] Recommended to be removed from the CIP Project List <u>prior to</u> a fire at Honor Farm Barracks 1 and 2 on June 26, 2010. A revised plan for replacement of destroyed Honor Farm capacity is being developed and will be included in the next revision of the Capital Improvement Plan.



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D: Future Projects / Pending Further Analysis

- These projects require further analysis to define the scope of work, estimated cost and schedule
- Cost of "D" Projects is not included in summary

2010-2011: 72 Projects

2009-2010: 75 Projects

Difference: 3 Fewer Projects in 2010-2011

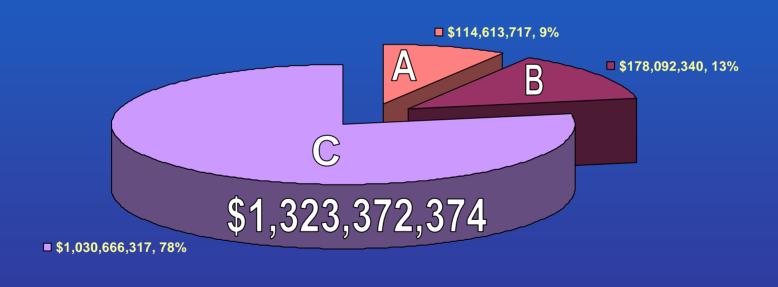


■ "A" Approved/Funded

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■ "C" Future Project/Planned

Estimated Cost of CIP Projects Implementation Category A, B, C Excludes D Projects



■ "B" Pending Implementation

Summary of Changes from Final CIP 2009-2010

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Total Estimated Project Cost	Final CIP Fiscal Year 2009-2010	CIP Project List 2010-2011
A – Approved/Funded	\$173,420,967	\$114,613,717
B – Pending Implementation	\$166,843,593	\$178,092,340
C – Future Project/Master Planned	\$1,756,686,140	\$1,030,666,317
TOTAL	\$2,096,950,700	\$1,323,372,374
Total Number of Projects	149 Projects	149 Projects
D – Future Project/Pending Analysis	75 Projects	72 Projects



Summary of Changes from Final CIP 2009-2010

6 7 8 3 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29

	Final CIP Fiscal	CIP Project List
Total Estimated Project Cost	Year 2009-2010	2010-2011
A safe community	\$174,876,697	\$155,845,863
A healthy community	\$10,409,616	\$14,613,589
A strong local economy	\$2,999,740	\$2,500,000
A strong agricultural economy	\$0	\$0
A well-planned infrastructure system	1 \$1,907,014,647	\$1,145,462,922
Efficient delivery of public services	\$1,650,000	\$4,950,000
TOTAL (Categories A, B and C only) Total Number of Projects	\$2,096,950,700 149 Projects	\$1,323,372,374 149 Projects
	143 Flojecis	149 Flojecis



Comparison of Project Costs by Board Priority Excludes Cost of D Projects

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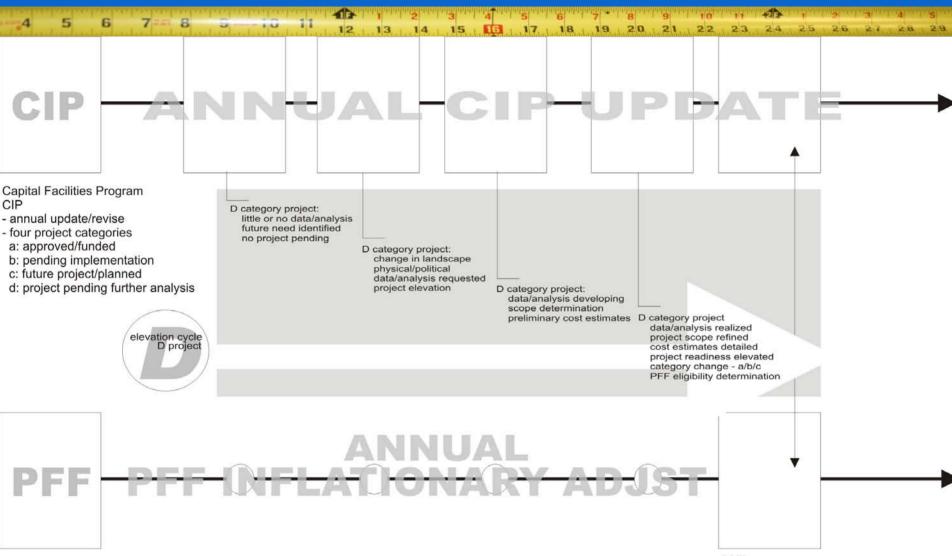
Public Facilities Fees Study Update

 Public Facilities Fees (PFF) are a part of the Total County Funding estimated to meet project needs where the need Is induced by growth

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- The Capital Improvement Plan identifies projects that may be eligible for use of PFF funds subject to separate review by a staff committee and approval of the Board of Supervisors
- The PFF Study is updated every 5 years, with fee inflationary adjustments annually





Public Facilities Fee Program

- annual inflationary update
- major revise every 5 years
- projects in PFF align with [are identified] CIP master facilities program

5 YR

comprehensive update

projects list updated/modified population data/projections updated facilities standards revisited stakeholder input economic landscape



Board of Supervisors Reviews/Approves the Preliminary list of projects

12 13 14 15 13 17 18 19 20 21 22 23 24

Aug 2010

County Planning Reviews Project List and makes recommendation to the County Planning Commission



County Planning Commission makes a finding regarding CIP consistency with the County's General Plan



Board of Supervisors Adopts the final Capital Improvement Plan

The full Preliminary Capital Improvement Plan Project List for Fiscal Year 2010-2011 is available at:

12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29

http://www.stancounty.com/capitalprojects





Recommendations

 Approve the County's Proposed Capital Improvement Plan (CIP) Project List for Fiscal Year 2010-2011.

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- Direct Staff to Submit the Proposed Capital Improvement Plan Project List to the County Planning Commission for findings of General Plan Consistency.
- 3. Authorize Staff to Proceed with all Steps Necessary to Prepare the Proposed Capital Improvement Plan for the Board's final consideration and adoption.



Capital Improvement Plan

Preliminary
Project List
Fiscal Year 2010-2011

Stanislaus County







Capital Improvement Plan Fiscal Year 2010-2011

PROPOSED PROJECT LIST

BOARD OF SUPERVISORS

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Submitted by Chief Executive Officer Richard W. Robinson