

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS

ACTION AGENDA SUMMARY

DEPT: Sheriff's Department

*[Handwritten signature]*  
*[Handwritten: SHERIFF]*

BOARD AGENDA # B-12

Urgent

Routine

AGENDA DATE January 12, 2010

CEO Concurs with Recommendation YES  NO

4/5 Vote Required YES  NO

(Information Attached)

SUBJECT:

Approval of the Temporary Suspension of Academy Training at the Ray Simon Training Center and Approval of the Related Staffing Changes in the Sheriff's Department Budget Effective February 13, 2010

STAFF RECOMMENDATIONS:

1. Approve the temporary suspension of the Peace Officer Standards and Training (POST) basic law enforcement academy training in the intensive (full-time student) format at the Ray Simon Training Center.
2. Approve the unfunding of three vacant full-time Deputy Sheriff positions and one Account Clerk III position in the Ray Simon Training Center budget as outlined in the Staffing Impacts section of this report effective February 13, 2010.

(continued on page 2)

FISCAL IMPACT:

The Sheriff's Department submitted a Fiscal Year 2009-2010 Final Budget of \$85,075,500, a reduction of \$8,169,739 from the 2008-2009 Final Budget of \$93,245,239. Included in the overall departmental budget is the \$1,574,904 budget for the Ray Simon Training Center. A portion of this budget is dedicated to funding two POST basic law enforcement academy training sessions in the intensive (full-time) student format. The first session will be completed by January 6, 2010. The major portion of funding for this program comes from an Instructional Service Agreement (ISA) between San Joaquin Delta College and (continued on page 2)

BOARD ACTION AS FOLLOWS:

No. 2010-026

On motion of Supervisor Chiesa, Seconded by Supervisor O'Brien

and approved by the following vote,

Ayes: Supervisors: O'Brien, Chiesa, Monteith, DeMartini, and Chairman Grover

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

1) X Approved as recommended

2) \_\_\_\_\_ Denied

3) \_\_\_\_\_ Approved as amended

4) \_\_\_\_\_ Other:

MOTION:

*[Handwritten signature: Christine Ferraro]*

ATTEST: CHRISTINE FERRARO TALLMAN, Clerk

File No.

Approval of the Temporary Suspension of Academy Training at the Ray Simon Training Center and Approval of the Related Staffing Changes in the Sheriff's Department Budget Effective February 13, 2010

STAFF RECOMMENDATIONS (continued from page 1):

3. Approve the transfer of two filled full-time positions from the Ray Simon Training Center budget to the Operations budget as outlined in the Staffing Impacts section of this report effective February 13, 2010.
4. Amend the Salary and Position Allocation Resolution to reflect the changes as outlined in the Staffing Impacts section of this report.
5. Authorize the Auditor-Controller to decrease appropriations and estimated revenue in the amount of \$275,000 in the Ray Simon Training Center Budget as detailed in the attached budget journal.

FISCAL IMPACT (continued from page 1):

the County. The Training Center receives \$3,493 per FTEs (full time equivalency per student). FTEs is a calculation used by community colleges to determine funding and is calculated by taking the number of students multiplied by the hours of instruction.

Since the approval of the Final Budget the Sheriff's Department has decided to temporarily suspend the basic law enforcement academy training which means the second session will not be conducted. State and local budget cuts, along with declining property tax and sales tax revenues, have resulted in law enforcement agencies up and down the State laying off experienced law enforcement officers. As a result, an increase of qualified experienced and unemployed law enforcement officers have flooded the labor market, virtually eliminating the labor market demand for academy graduates and severely reducing the sponsorship of students by local law enforcement agencies. Additionally, the effect of State cuts has contributed to the inability of Delta Community College to guarantee funding for classes after the end of the first session.

Funding received from Delta Community College supports instructional costs and support staff in providing basic law enforcement training. Each POST basic academy class generates approximately \$275,000 in revenue. This loss of revenue will be offset by a decrease in appropriations of \$222,800 due to the transfer of two filled full-time positions and the unfunding of four vacant positions. Additional appropriation reductions of \$52,200 due to the elimination of instructor hours and other costs for conducting the second academy session will be included in the Sheriff's Department Fiscal Year 2009-2010 Mid-Year Budget submittal.

Approval of the Temporary Suspension of Academy Training at the Ray Simon Training Center and Approval of the Related Staffing Changes in the Sheriff's Department Budget Effective February 13, 2010

DISCUSSION:

The Sheriff's Department is funded in Fiscal Year 2009-2010 with a General Fund contribution of \$60,757,857 and \$24,317,643 in estimated departmental revenue and fund balance. Included in this total is a General Fund contribution of \$638,204 and departmental revenue of \$936,700 for the operation of the Ray Simon Training Center.

Law enforcement training for an eight county region (Alpine, Amador, Calaveras, Mariposa, Merced, San Joaquin, Stanislaus and Tuolumne) was started in Modesto in 1956. In January 2007 the California Commission on Peace Officer Standards and Training (POST) along with the California Standards of Training for Corrections (STC) re-certified all programs to the Sheriff's Department for management and operational oversight.

The Sheriff, in partnership with San Joaquin Delta Community College District, entered into a contractual agreement to provide law enforcement training in Stanislaus County, which includes POST and STC credit courses beginning July 1, 2007 through June 30, 2017. Under this agreement the Sheriff is responsible for operational oversight of all law enforcement training. In exchange, Delta Community College provides college credit for the students and pays the Sheriff eighty percent (80%) of the Full Time Equivalent Student (FTEs) generated by classes offered by the Sheriff. This agreement allows the Sheriff to provide certified law enforcement training to the agencies in the eight county region.

The Training Center is designated by POST as a "regional skills" training center, meaning the Training Center is geographically located and equipped to provide continued professional training courses to increase officer safety and reduce agency liability throughout the region.

Currently, the Training Center is scheduled to provide basic law enforcement academy training in the intensive (full-time student) format to over 30 different law enforcement agencies, providing credentialing to nearly 100 peace officer applicants. Additionally, the Training Center provides basic training for nearly 40 correctional officers each year, as well as advanced officer training for hundreds of actively employed law enforcement officers throughout the County and the region.

As a result of the State's economic downturn, a flooded labor market, and uncertain revenue streams the Department is recommending the temporary suspension of the POST basic law enforcement academy training in the intensive (full-time student) format at the Ray Simon Training Center after the graduation of Class 172. An increase of qualified, experienced and unemployed law enforcement officers has flooded the labor market, virtually eliminating the demand for academy graduates. The Department has seen a decrease in the student enrollment and in the number of graduates as noted in the table below. Of the graduates, the number of Agency sponsored recruits decreased from a high of 35 with Classes 165 and 167 to a low of one with Class 172.

Approval of the Temporary Suspension of Academy Training at the Ray Simon Training Center and Approval of the Related Staffing Changes in the Sheriff's Department Budget Effective February 13, 2010

Class #	Graduation Date	Beginning Enrollment	Graduates	Agency Sponsored
165	December 17, 2007	72	58	35
166	March 28, 2008	76	48	30
167	June 19, 2008	69	59	35
168	September 18, 2008	51	37	29
169	December 18, 2008	59	42	22
170	April 23, 2009	77	45	13
171	August 7, 2009	58	37	11
172	January 6, 2010	39	21	1

In suspending academy operations, the Department still has an obligation to train law enforcement personnel in order to remain in compliance with state mandates. The Department's current advanced officer training model — the 40 hour Sheriff's Tactical Operations Program (S.T.O.P.) — will continue to be offered locally and to our partners in the eight county regions. The Department is recommending the transfer of the Sergeant position out of the Training Center budget to the Operations budget to continue to coordinate and maintain compliance with state mandates along with running the S.T.O.P. and other advanced officer courses

Currently, there are six full-time allocated positions assigned to support the Ray Simon Training Center. The positions include: one Lieutenant, one Sergeant, three Deputy Sheriffs, and one Account Clerk III. The temporary suspension of the basic academy training eliminates the need for these positions to support the functions of the Training Center. The Department recommends the unfunding of four full-time vacant positions. Additionally, The Department is requesting to transfer the Lieutenant position and the Sergeant position from the Training Center budget to the Operations budget. The Sergeant position will continue to support on-going training. The Lieutenant position will be evaluated during the 2009-2010 Mid-Year Budget along with the Department's overall staffing plan. It should be noted, that all six positions will be filled through January 29, 2010 with full-time employees. The Department is able to transfer the current Deputy Sheriffs and the Account Clerk III into other existing funded vacancies within the Department.

The Sheriff and the Chief Executive Officer are exploring the option of using the Center for county-wide training. In this case the debt service that is currently charged to the Sheriff's Department as a lease cost would remain in the General Fund Debt Service Budget and the utility and maintenance costs would be absorbed in the General Fund County Facilities budget. This action would be formalized as part of the fiscal year 2010-2011 Proposed Budget.

Approval of the Temporary Suspension of Academy Training at the Ray Simon Training Center and Approval of the Related Staffing Changes in the Sheriff's Department Budget Effective February 13, 2010

**POLICY ISSUE:**

The Board of Supervisors should determine if approval of staff's recommendations meets the priority of A safe community and Efficient delivery of public services.

**STAFFING IMPACT:**

Currently there are 630 full-time allocated positions in the Sheriff's Department budget; 619 are currently filled and eleven are vacant and funded. This report includes a recommendation to transfer one Lieutenant position and one Sergeant position from the Training Center to the Operations budget. Further, it is recommended that three vacant Deputy Sheriff positions and one vacant Account Clerk III position be unfunded. The table below reflects the details of the recommended positions changes. It is recommended that the Salary and Position Allocation Resolution be amended to reflect these changes effective February 13, 2010:

<b>Allocated Budget Unit</b>	<b>Position Number</b>	<b>Allocated Classification</b>	<b>Vacant/ Filled</b>	<b>Filled Classification</b>	<b>Recommendation</b>
Ray Simon Training Center	2810	Sergeant	Filled	Sergeant	Transfer to Operations
Ray Simon Training Center	1585	Lieutenant	Filled	Lieutenant	Transfer to Operations
Ray Simon Training Center	2612	Deputy Sheriff	Vacant	Deputy Sheriff	Unfund
Ray Simon Training Center	8530	Deputy Sheriff	Vacant	Deputy Sheriff	Unfund
Ray Simon Training Center	2425	Deputy Sheriff	Vacant	Deputy Sheriff	Unfund
Ray Simon Training Center	9892	Account Clerk III	Vacant	Account Clerk III	Unfund

Database  
Set of Books

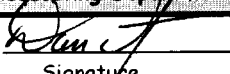

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County of Stanislaus

<b>Balance Type</b>	<b>Budget</b>
<b>Category</b>	* List - Text <b>Budget - Upload</b>
<b>Source</b>	* List - Text <b>SO BDS</b>
<b>Currency</b>	* List - Text <b>USD</b>
<b>Budget Name</b>	List - Text <b>LEGAL BUDGET</b>
<b>Batch Name</b>	Text
<b>Journal Name</b>	Text <b>SO BDS 1/6/10</b>
<b>Journal Description</b>	Text <b>Budget Reduction</b>
<b>Journal Reference</b>	Text <b>Ray Simon Training Center</b>
<b>Organization</b>	List - Text <b>Stanislaus Budget Org</b>

Upl	Fund	Org	Acc't	GL Proj	Loc	Misc	Other	Debit	Credit	Period	Line Description
								incr appropriation:	decr appropriation:	Upper case	
								decr est revenue	incr est revenue	MMM-YY	
								(format > number > general)		List - Text	Text
P	0100	0016171	29710	0000000	000000	000000	00000	275,000		Jan-10	Decr School Reimbursement
P	0100	0016171	50000	0000000	000000	000000	00000		125,200	Jan-10	Decr Salaries & Wages
P	0100	0016171	50010	0000000	000000	000000	00000		9,150	Jan-10	Decr Overtime
P	0100	0016171	50020	0000000	000000	000000	00000		10,000	Jan-10	Decr Extra Help
P	0100	0016171	50120	0000000	000000	000000	00000		12,350	Jan-10	Decr Personal Serv Cntrct
P	0100	0016171	52000	0000000	000000	000000	00000		30,000	Jan-10	Decr Retirement
P	0100	0016171	52010	0000000	000000	000000	00000		10,000	Jan-10	Decr. FICA
P	0100	0016171	53000	0000000	000000	000000	00000		25,000	Jan-10	Decr. Group Health Ins
P	0100	0016171	53051	0000000	000000	000000	00000		100	Jan-10	Decr. Benefits Admin fee
P	0100	0016171	55100	0000000	000000	000000	00000		1,000	Jan-10	Decr. Uniform Allowance
P	0100	0016171	65770	0000000	000000	000000	00000		42,200	Jan-10	Decr. Ammunition
P	0100	0016171	66170	0000000	000000	000000	00000		10,000	Jan-10	Decr. Training Materials

**Totals:** 275,000 275,000

**Explanation:**

<b>Requesting Department</b>	<b>CEO</b>	<b>Data Entry</b>	<b>Auditors Office Only</b>
		Keyed by	Prepared By
Signature	Signature		Approved By
1/6/2010	1.8.10	Date	1/8/10
Date	Date	Date	Date