

THE BOARD OF SUPERVISORS OF THE COUNTY OF STANISLAUS  
ACTION AGENDA SUMMARY

DEPT: COMMUNITY SERVICES AGENCY

BOARD AGENDA # B-11

Urgent  Routine

AGENDA DATE OCTOBER 16, 2001

CEO Concurs with Recommendation YES prt NO   
(Information Attached)

4/5 Vote Required YES  NO

SUBJECT: APPROVAL TO AWARD THREE-YEAR CONTRACTS WITH COMMUNITY-BASED ORGANIZATIONS FOR CALWORKS PROGRAM, WELFARE-TO-WORK INCENTIVE PROGRAM, FAMILY PRESERVATION AND SUPPORT PROGRAM, AND CHILD ABUSE PREVENTION, INTERVENTION AND TREATMENT PROGRAM.

STAFF  
RECOMMEN-  
DATIONS:

1. APPROVE THE AWARDED OF FAMILY PRESERVATION AND SUPPORT PROGRAM (FPSP) SERVICES CONTRACTS AS FOLLOWS:

CONTRACTOR	CONTRACT FY 2001/02	
	AMOUNT	AMOUNT
ASPIRA FOSTER AND FAMILY SERVICES	\$300,000	\$75,000
CHILDREN'S CRISIS CENTER	250,000	62,500
COMMUNITY HOUSING & SHELTER SERVICES	38,560	18,140
HAVEN WOMEN'S CENTER #2	100,000	25,000
PARENT RESOURCE CENTER	78,000	11,000
SIERRA VISTA CHILDREN'S CENTER #4	133,440	33,360
SIERRA VISTA CHILDREN'S CENTER #1	300,000	75,000
TOTAL FPSP PROGRAM CONTRACTS	\$1,200,000	\$300,000

(Staff Recommendations continued on next page)

FISCAL  
IMPACT:

These contracts will cost approximately \$2,602,803 for the three-year period.

Family Preservation and Family Support Program:

The Family Preservation and Family Support Program (FPSP) has budgeted \$300,000 for services in FY 2001/2002. Appropriations to cover the FY 2001/2002 FPSP costs are included in the Agency's current year budget. Appropriations and corresponding revenues for the succeeding years will be included in the appropriate fiscal year budget requests to the Board. This program is 100% federally funded. There is no cost to the County General Fund for FY 2001/2002. (Fiscal Impact continued on Page 3)

BOARD ACTION AS FOLLOWS:

No. 2001-811

On motion of Supervisor Simon, Seconded by Supervisor Mayfield  
and approved by the following vote,

Ayes: Supervisors: Mayfield, Blom, Simon, Caruso, and Chair Paul

Noes: Supervisors: None

Excused or Absent: Supervisors: None

Abstaining: Supervisor: None

1)  Approved as recommended

2)  Denied

3)  Approved as amended

MOTION:

ATTEST: CHRISTINE FERRARO TALLMAN, Clerk

By: Deputy

File No.



APPROVE THE AWARDING OF THREE-YEAR CONTRACTS FOR COMMUNITY-BASED SERVICES.

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FISCAL IMPACT (CONT'D): Child Abuse Prevention, Intervention and Treatment (CAPIT) Services Program:

The Child Abuse Prevention, Intervention and Treatment (CAPIT) Services Program is funded for three years effective July 1, 2002. The CAPIT allocation is 100% State funded. Appropriations and corresponding revenues for the future years will be included in the appropriate fiscal year budget requests to the Board.

CalWORKs Incentive Funding:

The CalWORKs Incentive funding is budgeted in FY 2001/2002 for \$281,358. CalWORKs Incentive Funds are currently 100% Federal Temporary Assistance to Needy Families (TANF) dollars and do not have a County Share requirement. Appropriations and corresponding revenues for the future years will be included in the appropriate fiscal year budget requests to the Board.

DISCUSSION **BACKGROUND:**

In January 2001, the Board of Supervisors approved "in concept" the Welfare Incentive Expenditure Plan presented by the Community Services Agency (CSA). CSA was directed to return to the Board with specific information regarding each program recommendation.

At the time, the Agency's previous contracts for FPSP and CAPIT which were based on a proposal process conducted in 1998 and are now due for renewal. California Department of Social Services contract regulations provide for one-year contracts which may be renewed at Agency discretion for two (2) additional one-year periods. At the end of that period the contracts must be rebid.

In an effort to provide continuity of services, streamline the bidding process, eliminate duplication of services by reviewing all proposals at one time, and improve efficiency by having one panel review three different sets of proposals, the Agency combined three similar children and family services including CalWORKs Welfare-to-Work Incentive Funding into one proposal process.

The consolidated process was also intended to simplify the process for bidders where one proposal could be considered in multiple funding categories. The three services included were: Family Preservation and Support Program (FPSP), Child Abuse Services, which is comprised of Child Abuse Prevention, Intervention, and Treatment (CAPIT), and CalWORKs Welfare-to-Work Incentive Funding. The Agency received authorization from the Board to request proposals on January 23, 2001.

In addition, the Agency has committed to having these awarded contractors develop outcomes and measurement tools to insure that the outcomes are being realized. The Request for Proposal (RFP) package included a Scorecard and an Outcome

## APPROVE THE AWARDING OF THREE-YEAR CONTRACTS FOR COMMUNITY-BASED SERVICES.

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### DISCUSSION (CONT'D):

Flow Chart for each proposer to complete along with the other required documents. (Attachment 1 & 1-A) These completed documents will be included as contract attachments; and service outcomes will be reported monthly.

### **RFP PROCESS:**

The invitation for proposals was issued on June 11, 2001 and proposals were opened on July 13, 2001. Thirty (30) proposals were received from twenty-one (21) different agencies

The Agency established a review panel of four (4) representatives of various community agencies who utilize these services. The representatives were from the following agencies: a Manager with the Behavioral Health and Recovery Services specializing in children's services and issues, a Manager from the Agency's StanWORKs division, a Manager from the CEO's Office specializing in community affairs, and a Center Director from a local nonprofit agency.

The panel reviewed each proposal based on the information set forth in the Request for Proposal (RFP) packet including the outcomes of the project. The panel's recommended programs provide a broad range of services in various geographical locations for County residents. Care was given to ensure that a wide spectrum of children and family services is provided and to avoid funding duplicate services. Their recommendations by program are summarized in the Attachment 2.

### **DESCRIPTION OF SERVICES:**

Listed below are the recommended services by program:

#### 1) Family Preservation and Support Program (FPSP)

FPSP services funded through these contracts are based upon the needs established by the Agency and the seven Federal Guiding Principles of FPSP. Services are preventative in nature and include such programs as: promoting family preservation and reunification, parenting training and mentoring, respite child care, supportive services for homeless children in emergency shelters, domestic violence family issues, and parent focus groups for parents dealing with substance abuse problems/issues.

The funding available from the California Department of Social Services for contracted services in **Federal Fiscal Year** 2001/2002 is estimated at \$351,153, or \$300,000 for State Fiscal Year 2001/2002.

It is estimated that \$1,200,000 in funding for Federal Fiscal Years 2001/2002 through 2003/2004 will be available.

APPROVE THE AWARDING OF THREE-YEAR CONTRACTS FOR COMMUNITY-BASED SERVICES.

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DISCUSSION  
(CONT'D):

2) Child Abuse Prevention, Intervention and Treatment Program (CAPIT)

CAPIT services funded through these contracts are based upon the needs established by the Agency. Services include Group counseling for children impacted by domestic violence, parenting training, mentoring of mothers in recovery from drug and alcohol addiction, and the Families and Schools Together (FAST) program.

The California Department of Social Services through Assembly Bill 1733 will provide an estimated \$418,830 in funding for Fiscal Years 2002/2003 through Fiscal Years 2004/2005.

3) CalWORKs Welfare-to-Work Incentive Funding

CalWORKs Welfare-to-Work Incentive Funded contracts include such services as: Block House Parents program, after school and summer youth programs for older children, supportive services for homeless children in emergency shelters, the Families and Schools Together (FAST) program, a parenting group, teen pregnancy prevention programs, parenting classes, and a family literacy program.

The CalWORKs Welfare-to-Work Incentive Funding will provide \$1,000,000 for the three-year contract period.

**TARGET POPULATION:**

For FPSP and CAPIT, the target population is families with children 0 to 6 years old.

For TANF Goal #3, the target population is teens and young adults in our community. For TANF Goal #4, the target population is families.

**NEEDS TO BE ADDRESSED:**

To be eligible for CalWORKs Welfare-to-Work Incentive Funds, potential contractors must be able to target the following Temporary Assistance for Needy Families (TANF) Goals:

TANF Goal #3:

To prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies.

The services to be contracted to provide for these needs are: Block House Parents program, after school and summer youth programs for older children and teen pregnancy prevention programs.

APPROVE THE AWARDING OF THREE-YEAR CONTRACTS FOR COMMUNITY-BASED SERVICES.

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DISCUSSION  
(CONT'D):

TANF Goal #4:

To encourage the formation and maintenance of two-parent families. The services to be contracted to provide for these needs are: supportive services for homeless children in emergency shelters, the Families and Schools Together (FAST) program, a parenting group, parenting classes, and a family literacy program. These programs are designed to provide activities to maintain two-parent families.

**EXPECTED OUTCOMES:**

These programs were developed with expected outcomes. (See Attachment 2)

**OUTCOMES:**

Some of the outcomes include but are not limited to: decreased incidence of child abuse, decreased drug use, improved school attendance/performance, reduction in out-of-wedlock births, increased parenting skills, increased family cohesiveness, reunification of parents with their children, and Increased availability of respite child care.

**COST BENEFITS:** It is expected that cost savings will be realized by keeping children in school and reducing out-of-wedlock births.

**DURATION OF PROGRAM:** Most of the contracts will be effective for a three-year period.

**SUSTAINABILITY:** Contractors will continue to seek additional funding and resources including, but not limited to future FPSP and CAPIT funds in order to sustain these programs once these funding sources are no longer available.

**CONCLUSION:**

On August 24, 2001, the FPSP Committee approved these recommended awards. On September 19, 2001, FPSP and CAPIT recommendations were presented to and approved by the Stanislaus Children's Council. On September 12, 2001, the Agency's executive committee approved the final award recommendation. Additionally, all twenty-one (21) proposers were notified in writing of the panel's recommendations and provided an opportunity to respond. No formal grievances have been filed to date. The Agency is now recommending that the Board of Supervisors approve the review panel recommendations and award contracts to the agencies cited.

POLICY  
ISSUE:

These awarded contracts continue the Board's policies of safe, healthy communities through community service delivery and multi-jurisdictional cooperation.

STAFFING  
IMPACT:

None.

# CONTRACTOR SCORECARD FORMAT

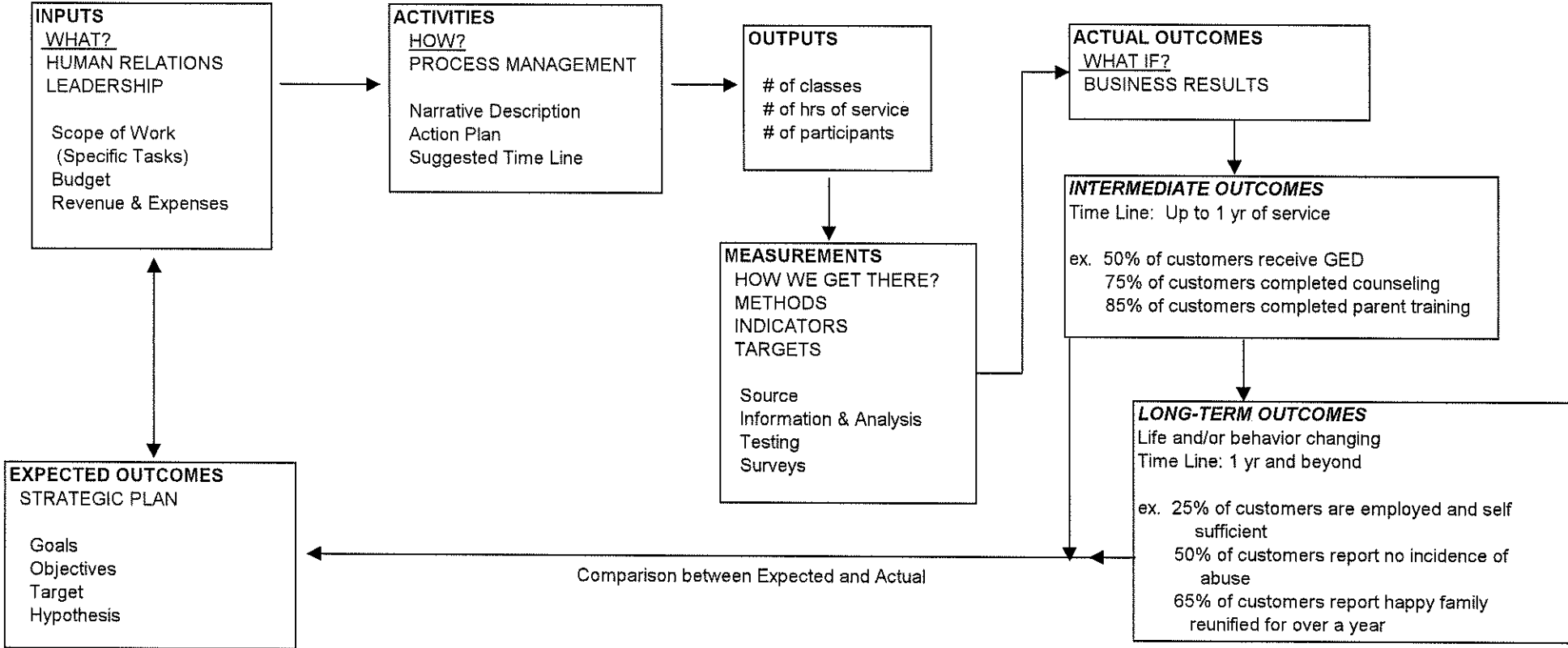
## Attachment 1

<b>WHY</b>	<b>WHAT</b>	<b>HOW</b>	<b>WHAT IF</b>
Linkage to county agency critical success factors and why is it important?	Scope of work, i.e. – What activities/services will be provided? Who will receive services?– Gender? Ethnicity? Expected outcome(s)? Budget/Resources ?	Action plan When? Frequency? Where? Tools of measurement – example: survey, attendance	Actual outcomes (To be completed after actual outcomes are calculated)

**CSA OUTCOME FLOW CHART**

**PURPOSE:** Global - Why? = Overall Agency Mission Statement

**OBJECTIVE:** Broad Outcome - ex. Reduce Child Abuse





COMMUNITY BASED-SERVICES  
FUNDING RECOMMENDATIONS

PROPOSER	AMOUNT FUNDED	FPSP/CAPIT CRITICAL SERVICES	SERVICE AREA	FUNDING SOURCE	AMOUNT	SERVICES PROPOSED	EXPECTED OUTCOMES
Aspira Foster & Family Services	\$300,000	YES		FPSP FAMILY REUNIFICATION	\$300,000	Family preservation & reunification/family mentoring	Family Mentoring Program for families in crisis that will increase the number of parents reunified with their children.
Center for Human Services (CHS #1)	\$149,562			TANF Goal #4	\$149,562	Ceres Partnership for Healthy Children	Families will have increased ability to access community resources & therefore will be better able to care for their children.
Center for Human Services (CHS #2)	\$100,000			TANF Goal #3	\$100,000	Afterschool & summer youth programs (older children)	Reduced incidence of out-of-wedlock pregnancies in teens by providing afterschool activities.
Children's Crisis Center	\$250,000	YES		FPSP FAMILY REUNIFICATION/ FAMILY SUPPORT	\$22,000/ \$228,000	Child abuse prevention & intervention	Respite Child Care Program will help decrease the risk of high risk families from abusing their children.
Community Housing Shelter Services	\$90,154	YES		FPSP FAMILY SUPPORT/ TANF GOAL # 4	\$38,560/ \$51,594	Case Mgmt. Services for Homeless children	Increased use of support services to children and their families while assisting them in finding permanent housing.
Empire Union School District	\$44,000		Empire	TANF Goal #4	\$44,000	Adult Education, After School Classes, & Counseling	Increased test scores, increased attendance of students, increased family knowledge of the importance of school.
Haven Women's Center (HWC #1)	\$160,271	YES		CAPIT	\$160,271	Kids Count! Group Counseling for children impacted by DV	Kids Count! Program will increase the number of children developing a domestic violence safety plan.
Haven Women's Center (HWC #2)	\$100,000	YES		FPSP FAMILY PRESERVATION	\$100,000	Domestic Violence	Increased number of domestic violence clients developing a safety plan for their lives and the lives of their children.
Health Services Agency	\$75,000			TANF Goal #3	\$75,000	Pregnancy Prevention	Reduced incidence of teen pregnancy among youth served by subcontracted programs.
Modesto City Schools (MCS #1)	\$150,000			TANF Goal #3	\$150,000	Block House Program	Increased school attendance and family knowledge of the importance of school and the availability of resources within the community.
Parent Institute for Quality Education	\$100,000			TANF Goal #4	\$100,000	Parenting Program - parent involvement & follow up	Increased parent involvement in their children's education.
Parent Resource Center	\$100,000	YES		FPSP FAMILY REUNIFICATION/ TANF GOAL #4	\$78,000/ \$22,000	Adult Parenting Program	75% of the graduating parents from the Nurturing Program will have increased parenting skills to be utilized at home.
Patterson Unified School District # 1-Grayson	\$120,000		Grayson	TANF Goal #4	\$120,000	Parenting Classes, educational training & leadership programs	Increased number of empowered parents who use educational tools so they can be role models to their children and provide for their economic, health & safety needs.
Patterson Unified School District # 2-Westside Community Alliance	\$44,000		Patterson	TANF Goal #4	\$44,000	Westside Community Alliance Family Support - Training & Parenting Support Groups	Increased number of empowered parents who use educational tools so they can be role models to their children and provide for their economic, health & safety needs.

COMMUNITY BASED-SERVICES  
FUNDING RECOMMENDATIONS

ATTACHMENT 2-Page 2

PROPOSER	AMOUNT FUNDED	FPSP/CAPIT CRITICAL SERVICES	SERVICE AREA	FUNDING SOURCE	AMOUNT	SERVICES PROPOSED	EXPECTED OUTCOMES
Sierra Vista Children's Center & Center for Human Services (SVCC #2)	\$116,376	YES		CAPIT	\$116,376	First Step Perinatal Substance Abuse Trmt - Mentoring Moms	Increased number of self-sufficiency and preserved families.
Sierra Vista Children's Center (SVCC #3)	\$150,000	YES		CAPIT/ TANF GOAL #4	\$126,156 \$23,844	Families and School Together (FAST) Program	A reduction in child behavior problems & family stress and an increase in family cohesion and school involvement.
Sierra Vista Children's Center (SVCC #4)	\$133,440	YES		FPSP FAMILY SUPPORT	\$133,440	Parent Education & Children's Skill Building Group	85% of families participating in the Parent Education & Children's Skill Building Group will graduate. After one year, 50% of past participants will continue to use skills learned.
Sierra Vista Children's Ctr/Center for Human Serv/Parent Resource Ctr (SVCC #1)	\$300,000	YES		FPSP FAMILY PRESERVATION	\$300,000	Parent Education & Support for Families with sub abuse problems	75% of families participating in the Parent Education & Support Group will increase the use of positive child rearing.
Stanislaus Literacy Center	\$120,000			TANF Goal #4	\$120,000	Parents - Literacy Program	Improved reading & writing skills for adults and provide the support necessary to pass reading skills on to their children.
<b>TOTAL</b>	<b>\$2,602,803</b>				<b>\$2,602,803</b>		

ERROR CHECK

\$2,602,803

Total by Funding

FPSP Family Reunification	\$400,000
FPSP Family Preservation	\$400,000
FPSP Family Support	\$400,000
CAPIT	\$402,803
TANF Goal # 3	\$325,000
TANF Goal # 4	\$675,000
<b>Grand Total</b>	<b>\$2,602,803</b>

Funding Criteria

FPSP/CAPIT Critical Service-Funded  
Service Area

